SUBSTITUTE FOR HOUSE BILL NO. 4922

A bill to amend 1995 PA 24, entitled "Michigan economic growth authority act," by amending section 8 (MCL 207.808), as amended by 2008 PA 257.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 8. (1) After receipt of an application, the authority may
- 2 enter into an agreement with an eligible business for a tax credit
- 3 under section 9 if the authority determines that all of the
- 4 following are met:
- 5 (a) Except as provided in subsection (5), the eligible
- 6 business creates 1 or more of the following as determined by the
- 7 authority and provided with written agreement:
- 8 (i) A minimum of 50 qualified new jobs at the facility if
- 9 expanding in this state.

- 1 (ii) A minimum of 50 qualified new jobs at the facility if
- 2 locating in this state.
- 3 (iii) A minimum of 25 qualified new jobs at the facility if the
- 4 facility is located in a neighborhood enterprise zone as determined
- 5 under the neighborhood enterprise zone act, 1992 PA 147, MCL
- 6 207.771 to 207.786, is located in a renaissance zone under the
- 7 Michigan renaissance zone act, 1996 PA 376, MCL 125.2681 to
- 8 125.2696, or is located in a federally designated empowerment zone,
- 9 rural enterprise community, or enterprise community.
- 10 (iv) A minimum of 5 qualified new jobs at the facility if the
- 11 eligible business is a qualified high-technology business.
- 12 (v) A minimum of 5 qualified new jobs at the facility if the
- 13 eligible business is a rural business.
- 14 (b) Except as provided in subsection (5), the eligible
- 15 business agrees to maintain 1 or more of the following for each
- 16 year that a credit is authorized under this act:
- (i) A minimum of 50 qualified new jobs at the facility if
- 18 expanding in this state.
- 19 (ii) A minimum of 50 qualified new jobs at the facility if
- 20 locating in this state.
- 21 (iii) A minimum of 25 qualified new jobs at the facility if the
- 22 facility is located in a neighborhood enterprise zone as determined
- 23 under the neighborhood enterprise zone act, 1992 PA 147, MCL
- 24 207.771 to 207.786, is located in a renaissance zone under the
- 25 Michigan renaissance zone act, 1996 PA 376, MCL 125.2681 to
- 26 125.2696, or is located in a federally designated empowerment zone,
- 27 rural enterprise community, or enterprise community.

- ${f 1}$ (iv) If the eligible business is a qualified high-technology
- 2 business, all of the following apply:
- 3 (A) A minimum of 5 qualified new jobs at the facility.
- 4 (B) A minimum of 25 qualified new jobs at the facility within
- 5 years after the date of the expansion or location as determined
- 6 by the authority and a minimum of 25 qualified new jobs at the
- 7 facility each year thereafter for which a credit is authorized
- 8 under this act.
- $\mathbf{9}$ (v) If the eligible business is a rural business, all of the
- 10 following apply:
- 11 (A) A minimum of 5 qualified new jobs at the facility.
- 12 (B) A minimum of 25 qualified new jobs at the facility within
- 13 5 years after the date of the expansion or location as determined
- 14 by the authority.
- 15 (c) Except as provided in subsection (5) and as otherwise
- 16 provided in this subdivision, in addition to the jobs specified in
- 17 subdivision (b), the eligible business, if already located within
- 18 this state, agrees to maintain a number of full-time jobs equal to
- 19 or greater than the number of full-time jobs it maintained in this
- 20 state prior to the expansion, as determined by the authority. After
- 21 an eligible business has entered into a written agreement as
- 22 provided in subsection (2), the authority may adjust the number of
- 23 full-time jobs required to be maintained by the authorized business
- 24 under this subdivision, in order to adjust for decreases in full-
- 25 time jobs in the authorized business in this state due to the
- 26 divestiture of operations, provided a single other person continues
- 27 to maintain those full-time jobs in this state. The authority shall

- 1 not approve a reduction in the number of full-time jobs to be
- 2 maintained unless the authority has determined that it can monitor
- 3 the maintenance of the full-time jobs in this state by the other
- 4 person, and the authorized business agrees in writing that the
- 5 continued maintenance of the full-time jobs in this state by the
- 6 other person, as determined by the authority, is a condition of
- 7 receiving tax credits under the written agreement. A full-time job
- 8 maintained by another person under this subdivision, that otherwise
- 9 meets the requirements of section $\frac{3(i)}{3}$ (J), shall be considered a
- 10 full-time job, notwithstanding the requirement that a full-time job
- 11 be performed by an individual employed by an authorized business,
- 12 or an employee leasing company or professional employer
- 13 organization on behalf of an authorized business.
- 14 (d) Except as otherwise provided in this subdivision, the wage
- 15 paid for each retained job and qualified new job is equal to or
- 16 greater than 150% of the federal minimum wage. However, if the
- 17 eligible business is a qualified high-wage activity, then the wage
- 18 paid for each qualified new job is equal to or greater than 300% of
- 19 the federal minimum wage. However, beginning on the effective date
- 20 of the amendatory act that added this sentence AUGUST 4, 2008, the
- 21 authority may include the value of the health care benefit in
- 22 determining the wage paid for each retained job or qualified new
- 23 job for an eligible business under this act.
- 24 (e) The plans for the expansion, retention, or location are
- 25 economically sound.
- 26 (f) Except for an eligible business described in subsection
- 27 (5)(c), the eligible business has not begun construction of the

- 1 facility.
- 2 (g) The expansion, retention, or location of the eligible
- 3 business will benefit the people of this state by increasing
- 4 opportunities for employment and by strengthening the economy of
- 5 this state.
- 6 (h) The tax credits offered under this act are an incentive to
- 7 expand, retain, or locate the eligible business in Michigan and
- 8 address the competitive disadvantages with sites outside this
- 9 state.
- 10 (i) A cost/benefit analysis reveals that authorizing the
- 11 eligible business to receive tax credits under this act will result
- 12 in an overall positive fiscal impact to the state.
- 13 (j) If the eligible business is a qualified high-technology
- 14 business described in section 3 (m) (i), the eligible business agrees
- 15 that not less than 25% of the total operating expenses of the
- 16 business will be maintained for research and development for the
- 17 first 3 years of the written agreement.
- 18 (2) If the authority determines that the requirements of
- 19 subsection (1), (5), (9), or (11) have been met, the authority
- 20 shall determine the amount and duration of tax credits to be
- 21 authorized under section 9, and shall enter into a written
- 22 agreement as provided in this section. The duration of the tax
- 23 credits shall not exceed 20 years or for an authorized business
- 24 that is a distressed business, 3 years. In determining the amount
- 25 and duration of tax credits authorized, the authority shall
- 26 consider the following factors:
- 27 (a) The number of qualified new jobs to be created or retained

- 1 jobs to be maintained.
- 2 (b) The average wage and health care benefit level of the
- 3 qualified new jobs or retained jobs relative to the average wage
- 4 and health care benefit paid by private entities in the county in
- 5 which the facility is located.
- 6 (c) The total capital investment or new capital investment the
- 7 eligible business will make.
- 8 (d) The cost differential to the business between expanding,
- 9 locating, or retaining new jobs in Michigan and a site outside of
- 10 Michigan.
- 11 (e) The potential impact of the expansion, retention, or
- 12 location on the economy of Michigan.
- 13 (f) The cost of the credit under section 9, the staff,
- 14 financial, or economic assistance provided by the local government
- 15 unit, or local economic development corporation or similar entity,
- 16 and the value of assistance otherwise provided by this state.
- 17 (g) Whether the expansion, retention, or location will occur
- 18 in this state without the tax credits offered under this act.
- 19 (h) Whether the authorized business reuses or redevelops
- 20 property that was previously used for an industrial or commercial
- 21 purpose in locating the facility.
- 22 (3) A written agreement between an eligible business and the
- 23 authority shall include, but need not be limited to, all of the
- 24 following:
- 25 (a) A description of the business expansion, retention, or
- 26 location that is the subject of the agreement.
- 27 (b) Conditions upon which the authorized business designation

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- 1 is made.
- 2 (c) A statement by the eligible business that a violation of
- 3 the written agreement may result in the revocation of the
- 4 designation as an authorized business and the loss or reduction of
- 5 future credits under section 9.
- 6 (d) A statement by the eligible business that a
- 7 misrepresentation in the application may result in the revocation
- 8 of the designation as an authorized business and the refund of
- 9 credits received under section 9 [PLUS A PENALTY EQUAL TO 50% OF THE CREDITS RECEIVED UNDER SECTION 9].
- 10 (e) A method for measuring full-time jobs before and after an
- 11 expansion, retention, or location of an authorized business in this
- 12 state.
- 13 (f) A written certification from the eligible business
- 14 regarding all of the following:
- 15 (i) The eligible business will follow a competitive bid process
- 16 for the construction, rehabilitation, development, or renovation of
- 17 the facility, and that this process will be open to all Michigan
- 18 residents and firms. The eligible business may not discriminate
- 19 against any contractor on the basis of its affiliation or
- 20 nonaffiliation with any collective bargaining organization.
- 21 (ii) The eligible business will make a good faith effort to
- 22 employ, if qualified, Michigan residents at the facility.
- 23 (iii) The eligible business will make a good faith effort to
- 24 employ or contract with Michigan residents and firms to construct,
- 25 rehabilitate, develop, or renovate the facility.
- 26 (iv) The eligible business is encouraged to make a good faith
- 27 effort to utilize Michigan-based suppliers and vendors when

- 1 purchasing goods and services.
- 2 (g) A condition that if the eligible business qualified under
- 3 subsection (5) (b) (ii) and met the subsection (1) (e) requirement by
- 4 filing a chapter 11 plan of reorganization, the plan must be
- 5 confirmed by the bankruptcy court within 6 years of the date of the
- 6 agreement or the agreement is rescinded.
- 7 (4) Upon execution of a written agreement as provided in this
- 8 section, an eligible business is an authorized business.
- 9 (5) Through December 31, 2007, after receipt of an
- 10 application, the authority may enter into a written agreement with
- 11 an eligible business that meets 1 or more of the following
- 12 criteria:
- 13 (a) Is located in this state on the date of the application,
- 14 makes new capital investment of \$250,000,000.00 in this state, and
- 15 maintains 500 retained jobs, as determined by the authority.
- 16 (b) Meets 1 or more of the following criteria:
- 17 (i) Relocates production of a product to this state after the
- 18 date of the application, makes capital investment of
- 19 \$500,000,000.00 in this state, and maintains 500 retained jobs, as
- 20 determined by the authority.
- 21 (ii) Maintains 150 retained jobs at a facility, maintains 1,000
- 22 or more full-time jobs in this state, and makes new capital
- 23 investment in this state.
- 24 (iii) Is located in this state on the date of the application,
- 25 maintains at least 100 retained jobs at a single facility, and
- 26 agrees to make new capital investment at that facility equal to the
- 27 greater of \$100,000.00 per retained job maintained at that facility

- 1 or \$10,000,000.00 to be completed or contracted for not later than
- 2 December 31, 2007.
- 3 (iv) Maintains 300 retained jobs at a facility; the facility is
- 4 at risk of being closed and if it were to close, the work would go
- 5 to a location outside this state, as determined by the authority;
- 6 new management or new ownership is proposed for the facility that
- 7 is committed to improve the viability of the facility, unless
- 8 otherwise provided in this subparagraph; and the tax credits
- 9 offered under this act are necessary for the facility to maintain
- 10 operations. The authority may not enter into a written agreement
- 11 under this subparagraph after December 31, 2007. Of the written
- 12 agreements entered into under this subparagraph, the authority may
- 13 enter into 3 written agreements under this subparagraph that are
- 14 excluded from the requirements of subsection (1)(e), (f), AND (h) τ
- 15 and (i) if the authority considers it in the public interest and if
- 16 the eligible business would have met the requirements of subsection
- 17 (1) (g) -AND (h) and (k) within the immediately preceding 6
- 18 months from the signing of the written agreement for a tax credit.
- 19 Of the 3 written agreements described in this subparagraph, the
- 20 authority may also waive the requirement for new management if the
- 21 existing management and labor make a commitment to improve the
- 22 viability and productivity of the facility to better meet
- 23 international competition as determined by the authority.
- (v) Maintains 100 retained jobs at a facility; is a rural
- 25 business, unless otherwise provided in this subparagraph; the
- 26 facility is at risk of being closed and if it were to close, the
- 27 work would go to a location outside this state, as determined by

- 1 the authority; new management or new ownership is proposed for the
- 2 facility that is committed to improve the viability of the
- 3 facility; and the tax credits offered under this act are necessary
- 4 for the facility to maintain operations. The authority may not
- 5 enter into a written agreement under this subparagraph after
- 6 December 31, 2007. Of the written agreements entered into under
- 7 this subparagraph, the authority may enter into 3 written
- 8 agreements under this subparagraph that are excluded from the
- 9 requirements of subsection (1)(e), (f), and (h) if the authority
- 10 considers it in the public interest and if the eligible business
- 11 would have met the requirements of subsection $\frac{1}{g}$ (1) (E), (G),
- 12 AND (h) , and (e) within the immediately preceding 6 months from
- 13 the signing of the written agreement for a tax credit. Of the 3
- 14 written agreements described in this subparagraph, the authority
- 15 may also waive the requirement that the business be a rural
- 16 business if the business is located in a county with a population
- 17 of 500,000 or more and 600,000 or less.
- 18 (vi) Maintains 175 retained jobs and makes new capital
- 19 investment at a facility in a county with a population of not less
- 20 than 7,500 but not greater than 8,000.
- 21 (vii) Is located in this state on the date of the application,
- 22 maintains at least 675 retained jobs at a facility, agrees to
- 23 create 400 new jobs, and agrees to make a new capital investment of
- 24 at least \$45,000,000.00 to be completed or contracted for not later
- 25 than December 31, 2007. Of the written agreements entered into
- 26 under this subparagraph, the authority may enter into 1 written
- 27 agreement under this subparagraph that is excluded from the

- 1 requirements of subsection (1)(f) if the authority considers it in
- 2 the public interest.
- 3 (viii) Is located in this state on the date of the application,
- 4 makes new capital investment of \$250,000,000.00 or more in this
- 5 state, and makes that capital investment at a facility located
- 6 north of the 45th parallel.
- 7 (c) Is a distressed business.
- 8 (6) Each year, the authority shall not execute new written
- 9 agreements that in total provide for more than 400-500 yearly
- 10 credits over the terms of those agreements entered into that year
- 11 for eligible businesses that are not qualified high-technology
- 12 businesses, distressed businesses, rural businesses, or an eliqible
- 13 business described in subsection (11).
- 14 (7) The authority shall not execute more than 50 75 new
- 15 written agreements each year for eligible businesses that are
- 16 qualified high-technology businesses or rural business. Only 25-35
- 17 of the 50-75 written agreements for businesses that are qualified
- 18 high-technology businesses or rural business may be executed each
- 19 year for qualified rural businesses.
- 20 (8) The authority shall not execute more than 20 new written
- 21 agreements each year for eligible businesses that are distressed
- 22 businesses. The authority shall not execute more than 5 of the
- 23 written agreements described in this subsection each year for
- 24 distressed businesses that had 1,000 or more full-time jobs at a
- 25 facility 4 years immediately preceding the application to the
- 26 authority under this act. The authority shall not execute more than
- 27 5 new written agreements each year for eligible businesses

- 1 described in subsection (11). The authority shall not execute more
- 2 than 4 new written agreements each year for eligible businesses
- 3 described in subsection (11) in local governmental units that have
- 4 a population greater than 16,000.
- 5 (9) Beginning January 1, 2008, after receipt of an
- 6 application, the authority may enter into a written agreement with
- 7 an eligible business that does not meet the criteria described in
- 8 subsection (1), if the eligible business meets all of the
- 9 following:
- 10 (a) Agrees to retain not fewer than 50 jobs.
- 11 (b) Agrees to invest, through construction, acquisition,
- 12 transfer, purchase, contract, or any other method as determined by
- 13 the authority, at a facility equal to \$50,000.00 or more per
- 14 retained job maintained at the facility.
- 15 (c) Certifies to the authority that, without the credits under
- 16 this act and without the new capital investment, the facility is at
- 17 risk of closing and the work and jobs would be removed to a
- 18 location outside of this state.
- 19 (d) Certifies to the authority that the management or
- 20 ownership is committed to improving the long-term viability of the
- 21 facility in meeting the national and international competition
- 22 facing the facility through better management techniques, best
- 23 practices, including state of the art lean manufacturing practices,
- 24 and market diversification.
- 25 (e) Certifies to the authority that it will make best efforts
- 26 to keep jobs in Michigan when making plant location and closing
- 27 decisions.

- 1 (f) Certifies to the authority that the workforce at the
- 2 facility demonstrates its commitment to improving productivity and
- 3 profitability at the facility through various means.
- 4 (10) Beginning on the effective date of the amendatory act
- 5 that added this subsection APRIL 28, 2008, if the authority enters
- 6 into a written agreement with an eligible business, the written
- 7 agreement shall include a repayment provision of all or a portion
- 8 of the credits received by the eligible business for a facility if
- 9 the eligible business moves full-time jobs outside this state
- 10 during the term of the written agreement and for a period of years
- 11 after the term of the written agreement, as determined by the
- **12** authority.
- 13 (11) Beginning January 1, 2008, after receipt of an
- 14 application, the authority may enter into a written agreement with
- 15 an eliqible business that does not meet the criteria described in
- 16 subsection (1), if the eligible business meets all of the
- 17 following:
- (a) Agrees to create or retain not fewer than 15 jobs.
- 19 (b) Agrees to occupy property that is a historic resource as
- 20 that term is defined in section 435 of the Michigan business tax
- 21 act, 2007 PA 36, MCL 208.1435, and that is located in a downtown
- 22 district as defined in section 1 of 1975 PA 197, MCL 125.1651.
- 23 (c) The average wage paid for each retained job and full-time
- 24 job is equal to or greater than 150% of the federal minimum wage.