SUBSTITUTE FOR

SENATE BILL NO. 2

A bill to amend 1984 PA 270, entitled "Michigan strategic fund act,"

(MCL 125.2001 to 125.2094) by amending the title, as amended by 2005 PA 255, and by adding chapter 7A.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 TITLE

- 2 An act relating to the economic development of this state; to
- 3 create the Michigan strategic fund and to prescribe its powers and
- 4 duties; to transfer and provide for the acquisition and succession
- 5 to the rights, properties, obligations, and duties of the job
- 6 development authority and the Michigan economic development
- 7 authority to the Michigan strategic fund; to provide for the
- 8 expenditure of proceeds in certain funds to which the Michigan
- 9 strategic fund succeeds in ownership; to provide for the issuance

- 1 of, and terms and conditions for, certain notes and bonds of the
- 2 Michigan strategic fund; to create certain boards and funds; to
- 3 create certain permanent funds; to exempt the property, income, and
- 4 operation of the fund and its bonds and notes, and the interest
- 5 thereon, from certain taxes; to provide for the creation of certain
- 6 centers within and for the purposes of the Michigan strategic fund;
- 7 to provide for the creation and funding of certain accounts for
- 8 certain purposes; TO PROVIDE FOR THE CREATION OF AN OFFICE OF
- 9 BUSINESS OMBUDSMAN WITHIN THE MICHIGAN STRATEGIC FUND AND TO
- 10 PROVIDE FOR ITS POWERS AND DUTIES; to impose certain powers and
- 11 duties upon certain officials, departments, and authorities of this
- 12 state; to make certain loans, grants, and investments; to provide
- 13 penalties; to make an appropriation; and to repeal acts and parts
- 14 of acts.
- 15 CHAPTER 7A
- 16 SEC. 79A. AS USED IN THIS CHAPTER:
- 17 (A) "OFFICE" MEANS THE OFFICE OF THE BUSINESS OMBUDSMAN.
- 18 (B) "OMBUDSMAN" MEANS THE BUSINESS OMBUDSMAN.
- 19 SEC. 79B. (1) THE OFFICE OF THE BUSINESS OMBUDSMAN IS CREATED
- 20 AS AN AUTONOMOUS ENTITY IN THE FUND. THE OFFICE SHALL BE AN
- 21 INDEPENDENT, IMPARTIAL STATE OFFICE EMPOWERED TO INVESTIGATE AND
- 22 REVIEW THE ACTIONS OF REGULATORY AGENCIES OF THIS STATE. THE OFFICE
- 23 SHALL MONITOR AND ENSURE COMPLIANCE WITH RELEVANT LAWS AND POLICIES
- 24 AND RECOMMEND APPROPRIATE CHANGES IN POLICY, PROCEDURE, AND
- 25 LEGISLATION.
- 26 (2) THE PRINCIPAL EXECUTIVE OFFICER OF THE OFFICE IS THE
- 27 BUSINESS OMBUDSMAN, WHO SHALL BE APPOINTED BY THE GOVERNOR WITH THE

- 1 ADVICE AND CONSENT OF THE SENATE. THE INDIVIDUAL WHO IS SERVING IN
- 2 THE CAPACITY OF BUSINESS OMBUDSMAN ON THE EFFECTIVE DATE OF THIS
- 3 AMENDATORY ACT SHALL CONTINUE TO SERVE AS THE BUSINESS OMBUDSMAN,
- 4 SUBJECT TO THE ADVICE AND CONSENT OF THE SENATE.
- 5 (3) THE INDIVIDUAL APPOINTED OMBUDSMAN SHALL BE QUALIFIED BY
- 6 TRAINING AND EXPERIENCE TO PERFORM THE DUTIES AND EXERCISE THE
- 7 POWERS OF THE BUSINESS OMBUDSMAN AND THE OFFICE AS PROVIDED IN THIS
- 8 ACT.
- 9 (4) THE GOVERNOR MAY REMOVE THE OMBUDSMAN FROM OFFICE FOR
- 10 CAUSE, INCLUDING, BUT NOT LIMITED TO, INCOMPETENCE, OFFICIAL
- 11 MISCONDUCT, HABITUAL OR WILLFUL NEGLECT OF DUTY, OR OTHER
- 12 MISFEASANCE OR MALFEASANCE IN CONNECTION WITH THE OPERATION OF THE
- 13 OFFICE. THE GOVERNOR SHALL REPORT THE REASON FOR THE REMOVAL TO THE
- 14 LEGISLATURE.
- 15 (5) THE OMBUDSMAN SHALL NOT BE ACTIVELY INVOLVED IN POLITICAL
- 16 PARTY ACTIVITIES OR PUBLICLY ENDORSE, SOLICIT FUNDS FOR, OR MAKE
- 17 CONTRIBUTIONS TO POLITICAL PARTIES OR CANDIDATES FOR ELECTIVE
- 18 OFFICE. THE OMBUDSMAN SHALL NOT ENGAGE IN ANY OTHER OCCUPATION,
- 19 BUSINESS, OR PROFESSION LIKELY TO DETRACT FROM THE FULL-TIME
- 20 PERFORMANCE OF HIS OR HER DUTIES AS OMBUDSMAN OR TO RESULT IN A
- 21 CONFLICT OF INTEREST OR AN APPEARANCE OF IMPROPRIETY OR PARTIALITY.
- 22 SEC. 79C. (1) THE OFFICE OF THE BUSINESS OMBUDSMAN SHALL
- 23 RECEIVE, INVESTIGATE, AND RESOLVE COMPLAINTS AND DISPUTES FROM
- 24 BUSINESSES AGAINST DEPARTMENTS AND AGENCIES OF THIS STATE. ANY
- 25 INDIVIDUAL MAY SUBMIT A COMPLAINT TO THE OFFICE. THE OFFICE HAS THE
- 26 SOLE DISCRETION AND AUTHORITY TO DETERMINE IF A COMPLAINT FALLS
- 27 WITHIN THE POWERS AND DUTIES OF THE OFFICE TO INVESTIGATE. THE

- 1 OFFICE MAY INITIATE AN INVESTIGATION WITHOUT RECEIVING A COMPLAINT.
- 2 COMPLAINANTS ARE ENTITLED TO RECEIVE THE RECOMMENDATIONS OF THE
- 3 OMBUDSMAN AND THE DEPARTMENT OR AGENCY'S RESPONSE TO THE
- 4 RECOMMENDATIONS OF THE OMBUDSMAN CONSISTENT WITH STATE AND FEDERAL
- 5 LAW.
- 6 (2) THE OFFICE MAY COORDINATE OR DO ALL OF THE FOLLOWING:
- 7 (A) CONDUCT INDEPENDENT EVALUATIONS OF ALL ACTIVITIES
- 8 CONDUCTED UNDER SECTION 79D.
- 9 (B) REVIEW AND PROVIDE COMMENTS AND RECOMMENDATIONS TO THE
- 10 FEDERAL GOVERNMENT AND STATE DEPARTMENTS AND AGENCIES REGARDING THE
- 11 DEVELOPMENT AND IMPLEMENTATION OF REGULATORY REQUIREMENTS THAT
- 12 IMPACT BUSINESSES.
- 13 (C) FACILITATE AND PROMOTE THE PARTICIPATION OF BUSINESSES IN
- 14 THE DEVELOPMENT OF RULES THAT IMPACT BUSINESSES.
- 15 (D) ASSIST IN PROVIDING REPORTS TO THE GOVERNOR AND
- 16 LEGISLATURE AND THE PUBLIC REGARDING THE APPLICABILITY OF STATE
- 17 LAWS AND REGULATIONS TO BUSINESS.
- 18 (E) AID IN THE DISSEMINATION OF INFORMATION TO BUSINESSES AND
- 19 OTHER INTERESTED PARTIES.
- 20 (F) PARTICIPATE IN OR SPONSOR MEETINGS AND CONFERENCES WITH
- 21 STATE AND LOCAL REGULATORY OFFICIALS, INDUSTRY GROUPS, AND BUSINESS
- 22 REPRESENTATIVES.
- 23 (G) WORK WITH TRADE ASSOCIATIONS AND BUSINESSES TO BRING ABOUT
- 24 VOLUNTARY COMPLIANCE WITH REGULATORY LAWS AND RULES.
- 25 (H) WORK WITH REGIONAL AND STATE OFFICES OF THE SMALL BUSINESS
- 26 ADMINISTRATION, THE UNITED STATES DEPARTMENT OF COMMERCE, THE
- 27 UNITED STATES DEPARTMENT OF AGRICULTURE, THE MICHIGAN STRATEGIC

- 1 FUND, AND THE MICHIGAN ECONOMIC DEVELOPMENT CORPORATION, AND OTHER
- 2 FEDERAL AND STATE AGENCIES THAT MAY HAVE PROGRAMS TO FINANCIALLY
- 3 ASSIST BUSINESSES IN NEED OF FUNDS TO COMPLY WITH STATE REGULATION.
- 4 (I) WORK WITH PRIVATE SECTOR FINANCIAL INSTITUTIONS TO ASSIST
- 5 BUSINESSES IN LOCATING SOURCES OF FUNDS TO COMPLY WITH STATE
- 6 REGULATION.
- 7 (J) CONDUCT STUDIES TO EVALUATE THE IMPACTS OF STATE
- 8 REGULATION ON THE STATE'S ECONOMY, LOCAL ECONOMIES, AND BUSINESSES.
- 9 (K) WORK WITH OTHER STATES TO ESTABLISH A NETWORK FOR SHARING
- 10 INFORMATION ON BUSINESSES AND THEIR EFFORTS TO COMPLY WITH STATE
- 11 REGULATION.
- 12 (1) MAKE RECOMMENDATIONS TO THE DEPARTMENT AND THE LEGISLATURE
- 13 CONCERNING THE REDUCTION OF ANY FEES REQUIRED UNDER STATE LAW TO
- 14 TAKE INTO ACCOUNT THE FINANCIAL RESOURCES OF BUSINESSES.
- 15 SEC. 79D. (1) THE OMBUDSMAN SHALL ESTABLISH PROCEDURES FOR THE
- 16 OFFICE FOR BUDGETING, EXPENDING MONEY, AND EMPLOYING PERSONNEL
- 17 ACCORDING TO THE MANAGEMENT AND BUDGET ACT, 1984 PA 431, MCL
- 18 18.1101 TO 18.1594. SUBJECT TO ANNUAL APPROPRIATIONS, THE OMBUDSMAN
- 19 SHALL EMPLOY SUFFICIENT PERSONNEL TO CARRY OUT THE DUTIES AND
- 20 POWERS PRESCRIBED BY THIS ACT. THE BOARD SHALL COOPERATE WITH THE
- 21 OFFICE IN ADMINISTERING THE BUDGET, PROCUREMENT, AND RELATED
- 22 MANAGEMENT FUNCTIONS OF THE OFFICE. THE BOARD MAY PROVIDE THE
- 23 OFFICE WITH STAFF SUPPORT AND OTHER SERVICES TO ASSIST THE OFFICE
- 24 IN PERFORMING THE FUNCTIONS AND DUTIES OF THE OFFICE.
- 25 (2) THE OFFICE OF BUSINESS OMBUDSMAN MAY DEVELOP MECHANISMS
- 26 FOR ALL OF THE FOLLOWING:
- 27 (A) DEVELOPING, COLLECTING, AND COORDINATING INFORMATION ON

- 1 COMPLIANCE METHODS AND TECHNOLOGIES FOR BUSINESSES.
- 2 (B) ASSISTING BUSINESS WITH INFORMATION REGARDING ALTERNATIVE
- 3 TECHNOLOGIES, PROCESS CHANGES, AND PRODUCTS AND METHODS OF
- 4 OPERATION THAT HELP ENSURE COMPLIANCE WITH STATE REGULATION.
- 5 (C) ESTABLISHING A COMPLIANCE ASSISTANCE PROGRAM THAT ASSISTS
- 6 BUSINESSES IN DETERMINING APPLICABLE REQUIREMENTS FOR COMPLIANCE
- 7 AND THE PROCEDURES FOR OBTAINING PERMITS EFFICIENTLY IN A TIMELY
- 8 MANNER UNDER STATE LAW.
- 9 (3) THE OFFICE SHALL DEVELOP ADEQUATE MECHANISMS FOR ALL OF
- 10 THE FOLLOWING:
- 11 (A) ENCOURAGING LAWFUL COOPERATION AMONG BUSINESSES AND OTHER
- 12 PERSONS TO FURTHER COMPLIANCE WITH STATE REGULATORY LAWS AND FOR
- 13 RECEIVING AND PROCESSING COMPLAINTS ABOUT THE ADMINISTRATION OF
- 14 THOSE LAWS BY STATE DEPARTMENTS AND AGENCIES.
- 15 (B) PROVIDING MECHANISMS AND ACCESS TO INFORMATION SO THAT
- 16 BUSINESSES RECEIVE NOTIFICATION OF THEIR RIGHTS UNDER STATE LAW IN
- 17 A MANNER AND FORM THAT ASSURES REASONABLY ADEQUATE TIME FOR
- 18 BUSINESSES TO EVALUATE THEIR COMPLIANCE METHODS OR APPLICABLE
- 19 PROPOSED OR FINAL RULES OR STANDARDS.
- 20 (C) INFORMING BUSINESSES OF THEIR OBLIGATIONS UNDER STATE LAW,
- 21 INCLUDING MECHANISMS FOR REFERRING BUSINESSES TO QUALIFIED AUDITORS
- 22 OR TO THE STATE IF THE STATE ELECTS TO PROVIDE AUDITS TO DETERMINE
- 23 COMPLIANCE WITH STATE LAW. TO THE EXTENT PERMISSIBLE BY STATE AND
- 24 FEDERAL LAW, AUDITS SHALL BE SEPARATE FROM THE FORMAL INSPECTION
- 25 AND COMPLIANCE PROGRAM.
- 26 (D) PROVIDING INFORMATION ON HOW TO OBTAIN CONSIDERATION FROM
- 27 A STATE DEPARTMENT OR AGENCY ON REQUESTS FROM BUSINESSES FOR

- 1 MODIFICATIONS OF ANY WORK PRACTICE OR TECHNOLOGICAL METHOD OF
- 2 COMPLIANCE.
- Enacting section 1. This amendatory act does not take effect 3
- unless Senate Bill No. 340 of the 95th Legislature is enacted into
- law. 5