SENATE BILL No. 823

September 15, 2009, Introduced by Senators KAHN and McMANUS and referred to the Committee on Appropriations.

A bill to amend 1855 PA 105, entitled

SENATE BILL No. 823

"An act to regulate the disposition of the surplus funds in the state treasury; to provide for the deposit of surplus funds in certain financial institutions; to lend surplus funds pursuant to loan agreements secured by certain commercial, agricultural, or industrial real and personal property; to authorize the loan of surplus funds to certain municipalities; to authorize the participation in certain loan programs; to authorize an appropriation; and to prescribe the duties of certain state agencies,"

by amending sections 2b and 2d (MCL 21.142b and 21.142d), section 2b as amended by 1996 PA 31 and section 2d as added by 2000 PA 280.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 2b. (1) The state treasurer may invest surplus funds under the state treasurer's control with a financial institution,

- 1 investment company, insurance company, or other legal entity
- 2 entitled to receive an investment, which investment may be in the
- 3 form of a deposit, repurchase agreement, guaranteed investment
- 4 contract, banker's acceptances, or other security evidencing the
- 5 obligation of the entity receiving the investments to repay the
- 6 investment under the terms and conditions contained in an
- 7 investment agreement, including the rate of return, if any, to be
- 8 received on the investment.
- 9 (2) An investment made under this section is found and
- 10 declared to be for a valid public purpose.
- 11 (3) In addition to the terms and conditions that may be
- 12 prescribed by the investment agreement, the investment agreement
- 13 shall also provide for the following:
- 14 (a) The character, extent, and nature of security necessary
- 15 for the investment.
- 16 (b) That the investment shall be loaned to the Michigan
- 17 municipal bond authority for the purpose of the Michigan municipal
- 18 bond authority investing the proceeds of that loan in a manner
- 19 consistent with and pursuant to the shared credit rating act, Act
- 20 No. 227 of the Public Acts of 1985, being sections 141.1051 to
- 21 141.1078 of the Michigan Compiled Laws 1985 PA 227, MCL 141.1051 TO
- 22 141.1076, to produce a return available to the Michigan municipal
- 23 bond authority solely for the purpose of structuring, assisting, or
- 24 benefiting an eligible project or to pay principal and interest on
- 25 any proceeds of an obligation of the Michigan municipal bond
- 26 authority which are used to benefit an eligible project.
- (c) The term of the investment.

1 (4) The amount of any investment made pursuant to this
2 subsection shall not exceed 10% of the average balance of the state
3 common cash fund during the 30 days preceding the date on which the
4 list of eligible projects is submitted to the joint capital outlay
5 subcommittee, calculated after other investments made pursuant to

this section have been deducted.

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- (5) Earnings from an investment made pursuant to this section 7 in excess of the average rate of interest earned during the same 8 9 period on other surplus funds, other than surplus funds invested 10 pursuant to section 1 , 2, or 2a, shall be credited to the general 11 fund of the state. If interest from an investment made pursuant to 12 this section is below the average rate of interest earned during 13 the same period on other surplus funds, other than surplus funds invested pursuant to section 1 , 2, or 2a, the general fund shall 14 15 be reduced by the amount of the deficiency on an amortized basis over the remaining term of the investment. A loss of principal from 16 17 an investment made pursuant to this section shall reduce the 18 earnings on the general fund by the amount of that loss on an 19 amortized basis over the remaining term of the investment.
- 20 (6) Not less than 30 days before an investment is made 21 pursuant to this section the director and the state treasurer shall 22 prepare and submit to the members of the joint capital outlay 23 subcommittee of the appropriations subcommittees of the legislature 24 a list of projects that the director and the state treasurer determine are eligible projects and the local units in which the 25 26 eligible projects are located. Upon the approval of the joint 27 capital outlay subcommittee, the state treasurer may execute the

- 1 investment authorized by this section.
- 2 (7) A project shall not be approved by the director and the
- 3 state treasurer as an eligible project unless all of the following
- 4 conditions are met:
- 5 (a) The director determines that the project is located in a
- 6 county that has an approved solid waste management plan.
- 7 (b) The director determines that the project is consistent
- 8 with the approved solid waste management plan.
- 9 (c) The director determines that the project has all the
- 10 permits that are required by state law that are specifically
- 11 applicable to the nature of the proposed project.
- 12 (d) If the project is a waste to energy facility, the director
- 13 determines that the facility utilizes the best available control
- 14 technology and that the resultant ash is tested for toxicity and
- 15 appropriate disposal is assured.
- 16 (e) If the project is a waste to energy facility, the project
- 17 either includes the recycling of the recyclable portion of the
- 18 project's projected waste stream, or the project application
- 19 includes a recycling feasibility analysis or other available
- 20 information that indicates that recycling is not necessary or
- 21 feasible, or is only necessary or feasible to a limited extent and
- 22 that adding such a component to the project would not be
- 23 economically feasible. If any local unit within a county which has
- 24 an approved solid waste management plan operates a recycling
- 25 project or receives funding pursuant to part 191 (clean Michigan
- 26 fund)—of the natural resources and environmental protection act,
- 27 Act No. 451 of the Public Acts of 1994, being sections 324.19101 to

- 1 324.19121 of the Michigan Compiled Laws 1994 PA 451, MCL 324.19101
- 2 TO 324.19121, for a recycling project that included an analysis of
- 3 the feasibility of recycling in the county in which the project is
- 4 located, the requirements of this subdivision shall be met for all
- 5 local units within the planning area.
- 6 (f) The state treasurer determines that the project meets the
- 7 requirements of this section, that the project is economically
- 8 feasible, and that no similar project that is economically feasible
- 9 without the expenditure of state funds is proceeding in a timely
- 10 manner and has made application with the director for any permit or
- 11 license necessary for construction or operation in the county in
- 12 which the project is located.
- 13 (8) The director and the state treasurer shall work together
- 14 to assure that eligible projects are economically viable and will
- 15 assist in developing and encouraging methods for the disposal of
- 16 solid waste that are environmentally sound and maximize the use and
- 17 reuse of valuable resources.
- 18 (9) As used in this section:
- 19 (a) "Authority" means the Michigan municipal bond authority
- 20 created in Act No. 227 of the Public Acts of 1985 THE SHARED CREDIT
- 21 RATING ACT, 1985 PA 227, MCL 141.1051 TO 141.1076.
- (b) "Best available control technology" means best available
- 23 control technology as defined in section 169 of subpart I of part C
- of title I of the clean air act, chapter 360, 91 stat. 740, 42
- 25 U.S.C. USC 7479.
- (c) "Director" means the director of the department of
- 27 environmental quality NATURAL RESOURCES or his or her authorized

- 1 representative.
- 2 (d) "Eligible project" means 1 or more of the following
- 3 projects of a local unit that have been approved by the director
- 4 and the state treasurer, including costs associated with a project
- 5 necessary for issuance of evidences of indebtedness to finance the
- 6 project:
- 7 (i) The construction, improvement, acquisition, or enlargement
- 8 of a waste to energy facility.
- 9 (ii) The construction, improvement, acquisition, or enlargement
- 10 of a solid waste transfer facility.
- 11 (iii) The construction, improvement, or enlargement of a
- 12 recycling project or the acquisition of recycling equipment.
- 13 (iv) The construction, improvement, or enlargement of a
- 14 composting project or the acquisition of composting equipment.
- 15 (e) "Local units" means a city, village, township, county, or
- 16 an authority created by or pursuant to state law, or any
- 17 combination thereof if authorized by state law to act jointly.
- 18 (f) "Composting project", "recycling project", "solid waste",
- 19 "solid waste transfer facility", and "waste to energy" have the
- 20 meaning ascribed to them in part 191 of Act No. 451 of the Public
- 21 Acts of 1994 THE NATURAL RESOURCES AND ENVIRONMENTAL PROTECTION
- 22 ACT, 1994 PA 451, MCL 324.19101 TO 324.19121.
- 23 (10) Notwithstanding any other provision of this act, the
- 24 state treasurer shall not invest additional surplus funds in the
- 25 manner and for the purposes provided in this section after the
- 26 electors approve the issuance of general obligation bonds in
- 27 accordance with section 15 of article IX of the state constitution

- 1 of 1963 and not less than \$250,000,000.00 of the proceeds of those
- 2 bonds is to be used to promote solid waste management in the state
- 3 by funding eligible projects or similar solid waste management
- 4 projects, promoting solid waste reduction, upgrading or closing
- 5 existing landfills, or providing educational and technical
- 6 assistance regarding solid waste management.
- 7 Sec. 2d. (1) The state treasurer may invest surplus funds
- 8 under the state treasurer's control in certificates of deposit or
- 9 other instruments of a financial institution qualified under this
- 10 act to receive deposits or investments of surplus funds for the
- 11 purpose of facilitating marina dredging loans. The state treasurer
- 12 shall endeavor to make investments under this subsection in
- 13 financial institutions such that marina dredging loans will be
- 14 conveniently available in all geographic regions in this state. The
- 15 state treasurer may enter into an investment agreement with a
- 16 financial institution to provide for the investment under this
- 17 subsection. The investment agreement shall contain all of the
- 18 following:
- 19 (a) The term of the investment which shall be not more than 10
- 20 years.
- 21 (b) A requirement that the interest accruing on the investment
- 22 shall not be more than the interest earned by the financial
- 23 institution on marina dredging loans made after the date of the
- 24 investment.
- 25 (c) A requirement that the financial institution shall provide
- 26 good and ample security as the state treasurer requires and shall
- 27 identify the marina dredging loans and the terms and conditions of

- 1 those loans that are made after the date of the investment that are
- 2 attributable to that investment together with other information
- 3 required by this act.
- 4 (d) A requirement that a marina dredging loan made by the
- 5 financial institution that is attributable to the investment shall
- 6 be issued at a rate or rates of interest that are established in
- 7 the investment agreement.
- 8 (e) A requirement that a marina dredging loan made by the
- 9 financial institution that is attributable to the investment shall
- 10 be made not later than 3 years after the effective date of this
- 11 section—JULY 10, 2003.
- 12 (f) A requirement that a marina dredging loan made by the
- 13 financial institution that is attributable to the investment shall
- 14 be issued for a loan repayment period of not more than 7 years.
- 15 (g) A requirement that a marina dredging loan made by the
- 16 financial institution that is attributable to the investment shall
- 17 not exceed \$75,000.00.
- 18 (h) A requirement that a marina dredging loan made by the
- 19 financial institution that is attributable to the investment shall
- 20 not be released by the financial institution unless the loan
- 21 applicant has certified that it is an eligible marina.
- (i) A requirement that to the extent the financial institution
- 23 has not made marina dredging loans in an amount at least equal to
- 24 the amount of the investment within 90 days after the investment,
- 25 the rate of interest payable on that portion of the outstanding
- 26 investment shall be increased to a rate of interest provided in the
- 27 investment agreement, with the increase in the rate of interest

- 1 applied retroactively to the date on which the state treasurer made
- 2 the investment.
- 3 (j) Incentives for the early repayment of the investment and
- 4 for the acceleration of payments in the event of a state cash
- 5 shortfall as prescribed by the investment agreement, if required by
- 6 the state treasurer.
- 7 (k) Other terms as prescribed by the state treasurer.
- 8 (2) An investment made under this section is found and
- 9 declared to be for a valid public purpose.
- 10 (3) The attorney general shall approve documentation for an
- 11 investment under this section as to legal form.
- 12 (4) The aggregate amount of investments made under this
- 13 section shall not exceed \$20,000,000.00.
- 14 (5) Upon the determination by the directors of the departments
- 15 DIRECTOR OF THE DEPARTMENT of natural resources and environmental
- 16 quality that the need to facilitate marina dredging loans has
- 17 significantly diminished based on changes in Great Lakes water
- 18 levels, the state treasurer may take actions necessary to ensure
- 19 that no new marina dredging loans that are attributable to an
- 20 investment under this section are made. Such a determination shall
- 21 not affect existing marina dredging loans that are attributable to
- 22 an investment under this section.
- 23 (6) Earnings from an investment made under this section that
- 24 are in excess of the average rate of interest earned during the
- 25 same period on other surplus funds, other than surplus funds
- 26 invested under section 1, shall be credited to the general fund of
- 27 the state. If interest from an investment made under this section

- 1 is below the average rate of interest earned during the same period
- 2 on other surplus funds, other than surplus funds invested under
- 3 section 1, the general fund shall be reduced by the amount of the
- 4 deficiency on an amortized basis over the remaining term of the
- 5 investment. A loss of principal from an investment made under this
- 6 section shall reduce the earnings of the general fund by the amount
- 7 of that loss on an amortized basis over the remaining term of the
- 8 investment.
- 9 (7) The state treasurer may take any necessary action to
- 10 ensure the successful operation of this section, including making
- 11 investments with financial institutions to cover the administrative
- 12 and risk-related costs associated with a marina dredging loan.
- 13 (8) Annually, each financial institution in which the state
- 14 treasurer has made an investment under this section shall file an
- 15 affidavit, signed by a senior executive officer of the financial
- 16 institution, stating that the financial institution is in
- 17 compliance with the terms of the investment agreement.
- 18 (9) The state treasurer shall annually prepare and submit a
- 19 report to the legislature regarding the disposition of money
- 20 invested for purposes of facilitating marina dredging loans under
- 21 this section. The report shall include all of the following
- 22 information:
- 23 (a) The total number of eligible marina owners who have
- 24 received a marina dredging loan.
- 25 (b) By county, the total number and amounts of the marina
- 26 dredging loans that were issued.
- (c) The name of each financial institution participating in

- 1 the marina dredging loan program and the amount invested in each
- 2 financial institution for purposes of the loan program.
- 3 (10) As used in this section:
- 4 (a) "Bottomland" means the land area of a water body that lies
- 5 below the ordinary high-water mark and that may or may not be
- 6 covered by water.
- 7 (b) "Dredging" means the removal of sediments from bottomland.
- 8 (c) "Dredging costs" means the costs associated with dredging
- 9 that were incurred after January 1, 2000, including costs of
- 10 removal, disposal, and testing of sediments, and the costs
- 11 associated with obtaining necessary permits required to conduct
- 12 dredging.
- (d) "Eligible marina" means a privately owned, commercial
- 14 facility in this state that meets all of the following
- 15 requirements:
- 16 (i) Extends into or over the Great Lakes and their connecting
- 17 waters navigable by motorized watercraft from a Great Lake.
- 18 (ii) Provides docking, mooring or launching services available
- 19 to the general public for recreational boating. Marinas that limit
- 20 their services based on membership or residency requirements are
- 21 not eligible.
- 22 (iii) Provides mooring facilities for no more than 200
- 23 recreational watercraft through the use of docks, slips, or
- 24 broadside mooring.
- 25 (iv) Has received the permits required by law from the
- 26 department of environmental quality NATURAL RESOURCES and the army
- 27 corps of engineers for the dredging to be conducted with loan

- 1 funds.
- 2 (e) "Marina dredging loan" means a loan or the refinancing of
- 3 all or a portion of a loan made to the owner of an eligible marina
- 4 for dredging costs necessitated by low water levels to accommodate
- 5 the use of the marina by recreational watercraft.
- 6 (f) "Ordinary high-water mark" means either of the following:
- 7 (i) For an inland lake or stream, that term as it is defined in
- 8 section 30101 of the natural resources and environmental protection
- 9 act, 1994 PA 451, MCL 324.30101.
- 10 (ii) For the Great Lakes, the ordinary high-water mark as
- 11 described in section 32502 of the natural resources and
- 12 environmental protection act, 1994 PA 451, MCL 324.32502.
- 13 (g) "Surplus funds" means, at any given date, the excess of
- 14 cash and other recognized assets that are expected to be resolved
- 15 into cash or its equivalent in the natural course of events and
- 16 with a reasonable certainty, over the liabilities and necessary
- 17 reserves at the same date.
- 18 Enacting section 1. This amendatory act does not take effect
- 19 unless Senate Bill No. 807
- of the 95th Legislature is enacted into law.

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