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## **HOUSE BILL No. 4790**

April 2, 2009, Introduced by Reps. Switalski, Tlaib, Young, Bettie Scott, Durhal, Johnson, Liss and Nathan and referred to the Committee on Judiciary.

A bill to provide compensation for individuals wrongly imprisoned for crimes; to prescribe the powers and duties of certain state governmental officers and agencies; and to provide remedies.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the
  "wrongful imprisonment compensation act".
- 3 Sec. 2. As used in this act:
  - (a) "Accusatory instrument" means the complaint filed against the claimant that resulted in the conviction and imprisonment that are the subject of the claim for compensation under this act.
  - (b) "Claimant" means the individual making a claim for compensation under this act. Claimant does not include the estate of an individual entitled to make a claim for compensation under

- 1 this act who is deceased, the personal representative of the
- 2 estate, or any heir, devisee, beneficiary, or other person who is
- 3 entitled under other law to pursue a claim for damages, injury, or
- 4 death suffered by the individual.
- 5 (c) "This state" means the state of Michigan and its agencies,
- 6 departments, commissions, and courts. This state does not include a
- 7 county, township, city, village, school district, or district or
- 8 authority authorized by law in this state, or a combination of 2 or
- 9 more of these.
- 10 Sec. 3. An individual convicted under the law of this state
- 11 and subsequently imprisoned for 1 or more crimes that he or she did
- 12 not commit may bring an action for damages against this state in
- 13 the circuit court of Ingham county as allowed by this act.
- 14 Sec. 4. (1) The claimant in an action under this act shall
- 15 attach to the complaint documentation that establishes all of the
- 16 following:
- 17 (a) The claimant was convicted of 1 or more crimes under the
- 18 law of this state, was sentenced to a term of imprisonment for the
- 19 crime or crimes, and served at least part of the sentence.
- 20 (b) The claimant's judgment of conviction was vacated and
- 21 either the accusatory instrument was dismissed or the claimant was
- 22 determined upon retrial or by court finding to be not guilty.
- 23 (c) The factual or evidentiary basis that supported the
- 24 vacation of the judgment of conviction, dismissal of the accusatory
- 25 instrument, or finding of not guilty demonstrated the claimant's
- 26 actual innocence of the charged offense. As used in this
- 27 subdivision, actual innocence means that the claimant did not

- 1 perpetrate and was not an accessory to the acts that were the basis
- 2 of the charge in the accusatory instrument.
- 3 (2) A complaint filed under this section shall state the claim
- 4 of the claimant as required under general rules of pleading adopted
- 5 by the supreme court and shall include statements that both of the
- 6 following are true:
- 7 (a) The claimant was actually innocent of the charged offense
- 8 in that the claimant did not perpetrate and was not an accessory to
- 9 the acts that were the basis of the charge in the accusatory
- 10 instrument.
- 11 (b) The claimant did not commit or suborn perjury or fabricate
- 12 evidence to cause or bring about his or her conviction. A guilty
- 13 plea to a crime the claimant did not commit or a confession or
- 14 inculpatory statement made during law enforcement interrogation
- 15 does not constitute perjury or fabricated evidence under this
- 16 subdivision.
- 17 (3) A complaint filed under this section shall be verified by
- 18 the claimant.
- 19 (4) The claimant may file an amended complaint as a matter of
- 20 course as provided under court rules generally applicable to civil
- 21 actions adopted by the supreme court. If the court finds after
- 22 reading a complaint filed under this section that the claimant is
- 23 not likely to succeed at trial, it shall dismiss the claim, either
- 24 on its own motion or on the motion of this state. If the dismissal
- 25 by the court is based on the failure of the claimant to state a
- 26 claim on which relief can be granted, the court shall dismiss the
- 27 action without prejudice.

- 1 Sec. 5. (1) A claimant under this act is entitled to judgment
- 2 in the claimant's favor if the claimant provides evidence to prove
- 3 all of the following:
- 4 (a) The claimant was convicted of 1 or more crimes under the
- 5 law of this state, was sentenced to a term of imprisonment for the
- 6 crime or crimes, and served at least part of the sentence.
- 7 (b) The claimant's judgment of conviction was vacated and
- 8 either the accusatory instrument was dismissed or the claimant was
- 9 determined upon retrial or by court finding to be not guilty.
- 10 (c) The claimant was actually innocent of the charged offense
- 11 in that the claimant did not perpetrate and was not an accessory to
- 12 the acts that were the basis of the charge in the accusatory
- instrument.
- 14 (d) The claimant did not commit or suborn perjury or fabricate
- 15 evidence to cause or bring about his or her conviction. A guilty
- 16 plea to a crime the claimant did not commit or a confession or
- 17 inculpatory statement made during law enforcement interrogation
- 18 does not constitute perjury or fabricated evidence under this
- 19 subdivision.
- 20 (2) Subject to subsections (4) and (5), if a court finds that
- 21 a claimant was wrongfully convicted and imprisoned, the court shall
- 22 award damages, including, but not limited to, all of the following:
- 23 (a) \$40,000.00 for each year from the date the claimant was
- 24 incarcerated until the date the claimant's judgment of conviction
- 25 was vacated, the accusatory instrument was dismissed, or the
- 26 claimant was found not guilty, whichever is later. The claimant is
- 27 entitled to damages for the period described in this subsection

- 1 regardless of whether the claimant was released from incarceration
- 2 on parole or because the maximum sentence was served. The amount to
- 3 which the claimant is entitled under this subdivision shall be
- 4 adjusted for both of the following:
- 5 (i) Inflation from the effective date of this act.
- 6 (ii) Partial years.
- 7 (b) Economic damages, including, but not limited to, lost
- 8 wages, costs associated with the claimant's criminal defense and
- 9 efforts to prove his or her innocence, and medical expenses
- 10 required after release.
- 11 (c) Physical and mental health coverage comparable to that
- 12 provided under a group health plan available to employees in the
- 13 classified state civil service, to be offset by any benefits
- 14 provided by the claimant's employer during the coverage period. The
- 15 department of community health shall provide health coverage
- 16 awarded under this subdivision for 10 years from the date of the
- 17 award by purchasing a health coverage plan, policy, certificate, or
- 18 contract selected by the director of the department of community
- 19 health.
- 20 (d) Compensation for costs incurred by the claimant for
- 21 reasonable reintegrative services and mental and physical health
- 22 care after release from wrongful imprisonment and before the date
- 23 of the award.
- (e) Reasonable attorney fees, calculated at 10% of the damage
- 25 award, not to exceed \$75,000.00 plus an adjustment for inflation
- 26 from the effective date of this act, and expenses. The award under
- 27 this subdivision shall not include any attorney fees or expenses

- 1 incurred in bringing a previous action that was dismissed. The
- 2 award under this subdivision shall not be deducted from the
- 3 compensation awarded the claimant, and the claimant's attorney is
- 4 not entitled to receive additional fees from the claimant.
- 5 (3) A damage award under subsection (2) is not subject to
- 6 either of the following:
- 7 (a) A cap applicable to private parties in civil lawsuits.
- 8 (b) Taxes, except for the portion of the award for attorney
- 9 fees.
- 10 (4) Damages shall not be awarded under subsection (2) for any
- 11 time during which the claimant was incarcerated under a concurrent
- 12 sentence for another conviction.
- 13 (5) Damages shall not be awarded under subsection (2) for any
- 14 injuries sustained by the claimant while imprisoned. The making of
- 15 a claim or receipt of damages under this act does not preclude a
- 16 claim or action for damages because of injuries sustained by the
- 17 claimant while imprisoned.
- 18 (6) The acceptance by the claimant of an award under this
- 19 section, or of a compromise or settlement of the claim, shall be in
- 20 writing and, unless it is procured by fraud, is final and
- 21 conclusive on the claimant, constitutes a complete release of all
- 22 claims against this state, and is a complete bar to any action by
- 23 the claimant against this state based on the same subject matter.
- 24 (7) A damage award under this section shall not be offset by
- 25 any of the following:
- (a) Expenses incurred by this state or any political
- 27 subdivision of this state, including, but not limited to, expenses

- 1 incurred to secure the claimant's custody or to feed, clothe, or
- provide medical services for the claimant.
- 3 (b) The value of any services awarded to the claimant under
- 4 this section.
- 5 (c) The value of any reduction in fees for services awarded to
- 6 the claimant under this section.
- 7 (8) If a claimant who is awarded damages under this section
- 8 recovers damages for the wrongful conviction or imprisonment from
- 9 any other person, the claimant shall reimburse this state for
- 10 damages paid under this section to the extent of damages recovered
- 11 from the other person.
- 12 (9) If a court determines that a claimant was wrongfully
- 13 convicted and imprisoned, the court shall enter an order that
- 14 provides that any record of the arrest, fingerprints, conviction,
- 15 and sentence of the claimant related to the wrongful conviction
- 16 shall not be made available to the public and shall be removed from
- 17 the law enforcement information network. A document that is the
- 18 subject of an order entered under this subsection is exempt from
- 19 disclosure under the freedom of information act, 1976 PA 442, MCL
- 20 15.231 to 15.246.
- 21 Sec. 6. (1) A court that enters a verdict, order, or judgment
- 22 as a result of an event described in section 4(1)(b) on or after
- 23 the effective date of this act shall provide a copy of this act to
- 24 the defendant at the time the verdict, order, or judgment is
- 25 entered. The individual shall be required to acknowledge his or her
- 26 receipt of a copy of this act in writing on a form approved by the
- 27 state court administrator's office. The acknowledgment shall be

- 1 filed with the court and is admissible in any proceeding filed by a
- 2 claimant under this act.
- 3 (2) If a claimant entitled to receive a copy of this act under
- 4 subsection (1) shows that he or she did not properly receive the
- 5 copy, he or she is entitled to a 1-year extension of the 3-year
- 6 time limit in section 7.
- 7 (3) The state court administrator's office shall make a
- 8 reasonable attempt to notify every person in whose favor a verdict,
- 9 order, or judgment was entered following an event described in
- 10 section 4(1)(b) before enactment of this act of his or her rights
- 11 under this act.
- 12 Sec. 7. An action for compensation under this act shall be
- 13 commenced within 3 years after the entry of a verdict, order, or
- 14 judgment as the result of an event described in section 4(1)(b).
- 15 Any action by this state challenging or appealing a verdict, order,
- 16 or judgment entered as the result of an event described in section
- 17 4(1)(b) tolls the 3-year period. An individual convicted,
- 18 incarcerated, and released from custody before the effective date
- 19 of this act shall commence an action under this act within 5 years
- 20 of the effective date of this act.
- 21 Enacting section 1. This act does not take effect unless
- 22 Senate Bill No. or House Bill No. 4791(request no. 01990'09 a)
- 23 of the 95th Legislature is enacted into law.

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