## **HOUSE BILL No. 5138**

June 23, 2009, Introduced by Reps. Melton, Kowall, Mayes, Coulouris, Angerer, Sheltrown, Roy Schmidt and Meadows and referred to the Committee on Tax Policy.

A bill to amend 1937 PA 94, entitled "Use tax act,"

by amending sections 2 and 4 (MCL 205.92 and 205.94), section 2 as amended by 2008 PA 439 and section 4 as amended by 2008 PA 314.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 2. As used in this act:
- 2 (a) "Person" means an individual, firm, partnership, joint
- 3 venture, association, social club, fraternal organization,
- 4 municipal or private corporation whether or not organized for
- 5 profit, company, limited liability company, estate, trust,
- 6 receiver, trustee, syndicate, the United States, this state,
- 7 county, or any other group or combination acting as a unit, and the
  - plural as well as the singular number, unless the intention to give

- 1 a more limited meaning is disclosed by the context.
- 2 (b) "Use" means the exercise of a right or power over tangible
- 3 personal property incident to the ownership of that property
- 4 including transfer of the property in a transaction where
- 5 possession is given. Converting tangible personal property acquired
- 6 for a use exempt from the tax levied under this act to a use not
- 7 exempt from the tax levied under this act is a taxable use.
- 8 (c) "Storage" means a keeping or retention of property in this
- 9 state for any purpose after the property loses its interstate
- 10 character.
- 11 (d) "Seller" means the person from whom a purchase is made and
- 12 includes every person selling tangible personal property or
- 13 services for storage, use, or other consumption in this state. If,
- 14 in the opinion of the department, it is necessary for the efficient
- 15 administration of this act to regard a salesperson, representative,
- 16 peddler, or canvasser as the agent of a dealer, distributor,
- 17 supervisor, or employer under whom the person operates or from whom
- 18 he or she obtains tangible personal property or services sold by
- 19 him or her for storage, use, or other consumption in this state,
- 20 irrespective of whether or not he or she is making the sales on his
- 21 or her own behalf or on behalf of the dealer, distributor,
- 22 supervisor, or employer, the department may so consider him or her,
- 23 and may consider the dealer, distributor, supervisor, or employer
- 24 as the seller for the purpose of this act.
- 25 (e) "Purchase" means to acquire for a consideration, whether
- 26 the acquisition is effected by a transfer of title, of possession,
- 27 or of both, or a license to use or consume; whether the transfer is

- 1 absolute or conditional, and by whatever means the transfer is
- 2 effected; and whether consideration is a price or rental in money,
- 3 or by way of exchange or barter. Purchase includes converting
- 4 tangible personal property acquired for a use exempt from the tax
- 5 levied under this act to a use not exempt from the tax levied under
- 6 this act.
- 7 (f) "Purchase price" or "price" means the total amount of
- 8 consideration paid by the consumer to the seller, including cash,
- 9 credit, property, and services, for which tangible personal
- 10 property or services are sold, leased, or rented, valued in money,
- 11 whether received in money or otherwise, and applies to the measure
- 12 subject to use tax. Purchase price includes the following
- 13 subparagraphs (i) through (vii) and excludes subparagraphs (viii)
- 14 through (x):
- (i) Seller's cost of the property sold.
- 16 (ii) Cost of materials used, labor or service cost, interest,
- 17 losses, costs of transportation to the seller, taxes imposed on the
- 18 seller other than taxes imposed by this act, and any other expense
- 19 of the seller.
- 20 (iii) Charges by the seller for any services necessary to
- 21 complete the sale, other than the following:
- 22 (A) An amount received or billed by the taxpayer for
- 23 remittance to the employee as a gratuity or tip, if the gratuity or
- 24 tip is separately identified and itemized on the guest check or
- 25 billed to the customer.
- 26 (B) Labor or service charges involved in maintenance and
- 27 repair work on tangible personal property of others if separately

- 1 itemized.
- 2 (iv) Delivery charges incurred or to be incurred before the
- 3 completion of the transfer of ownership of tangible personal
- 4 property subject to the tax levied under this act from the seller
- 5 to the purchaser.
- 6 (v) Installation charges incurred or to be incurred before the
- 7 completion of the transfer of ownership of tangible personal
- 8 property from the seller to the purchaser.
- 9 (vi) Credit for any trade-in.
- 10 (vii) Except as otherwise provided in subparagraph (x),
- 11 consideration received by the seller from third parties if all of
- 12 the following conditions are met:
- 13 (A) The seller actually receives consideration from a party
- 14 other than the purchaser and the consideration is directly related
- 15 to a price reduction or discount on the sale.
- 16 (B) The seller has an obligation to pass the price reduction
- 17 or discount through to the purchaser.
- 18 (C) The amount of the consideration attributable to the sale
- 19 is fixed and determinable by the seller at the time of the sale of
- 20 the item to the purchaser.
- 21 (D) One of the following criteria is met:
- 22 (I) The purchaser presents a coupon, certificate, or other
- 23 documentation to the seller to claim a price reduction or discount
- 24 where the coupon, certificate, or documentation is authorized,
- 25 distributed, or granted by a third party with the understanding
- 26 that the third party will reimburse any seller to whom the coupon,
- 27 certificate, or documentation is presented.

- 1 (II) The purchaser identifies himself or herself to the seller
- 2 as a member of a group or organization entitled to a price
- 3 reduction or discount. A preferred customer card that is available
- 4 to any patron does not constitute membership in a group or
- 5 organization.
- 6 (III) The price reduction or discount is identified as a third
- 7 party price reduction or discount on the invoice received by the
- 8 purchaser or on a coupon, certificate, or other documentation
- 9 presented by the purchaser.
- 10 (viii) Interest, financing, or carrying charges from credit
- 11 extended on the sale of personal property or services, if the
- 12 amount is separately stated on the invoice, bill of sale, or
- 13 similar document given to the purchaser.
- 14 (ix) Any taxes legally imposed directly on the consumer that
- 15 are separately stated on the invoice, bill of sale, or similar
- 16 document given to the purchaser.
- 17 (x) Beginning January 1, 2000, employee discounts that are
- 18 reimbursed by a third party on sales of motor vehicles.
- 19 (q) "Consumer" means the person who has purchased tangible
- 20 personal property or services for storage, use, or other
- 21 consumption in this state and includes, but is not limited to, 1 or
- 22 more of the following:
- 23 (i) A person acquiring tangible personal property if engaged in
- 24 the business of constructing, altering, repairing, or improving the
- 25 real estate of others.
- 26 (ii) A person who has converted tangible personal property or
- 27 services acquired for storage, use, or consumption in this state

- 1 that is exempt from the tax levied under this act to storage, use,
- 2 or consumption in this state that is not exempt from the tax levied
- 3 under this act.
- 4 (h) "Business" means all activities engaged in by a person or
- 5 caused to be engaged in by a person with the object of gain,
- 6 benefit, or advantage, either direct or indirect.
- 7 (i) "Department" means the department of treasury.
- 8 (j) "Tax" includes all taxes, interest, or penalties levied
- 9 under this act.
- 10 (k) "Tangible personal property" means personal property that
- 11 can be seen, weighed, measured, felt, or touched or that is in any
- 12 other manner perceptible to the senses and includes electricity,
- 13 water, gas, steam, and prewritten computer software.
- 14 (1) "Textiles" means goods that are made of or incorporate
- 15 woven or nonwoven fabric, including, but not limited to, clothing,
- 16 shoes, hats, gloves, handkerchiefs, curtains, towels, sheets,
- 17 pillows, pillowcases, tablecloths, napkins, aprons, linens, floor
- 18 mops, floor mats, and thread. Textiles also include materials used
- 19 to repair or construct textiles, or other goods used in the rental,
- 20 sale, or cleaning of textiles.
- (m) "Interstate motor carrier" means a person who operates or
- 22 causes to be operated a qualified commercial motor vehicle on a
- 23 public road or highway in this state and at least 1 other state or
- 24 Canadian province.
- 25 (n) "Qualified commercial motor vehicle" means that term as
- 26 defined in section 1(i), (j), and (k) of the motor carrier fuel tax
- 27 act, 1980 PA 119, MCL 207.211.

- 1 (o) "Diesel fuel" means that term as defined in section 2(p)
- 2 of the motor fuel tax act, 2000 PA 403, MCL 207.1002.
- 3 (p) "Sale" means a transaction by which tangible personal
- 4 property or services are purchased or rented for storage, use, or
- 5 other consumption in this state.
- 6 (q) "Convert" means putting a service or tangible personal
- 7 property acquired for a use exempt from the tax levied under this
- 8 act at the time of acquisition to a use that is not exempt from the
- 9 tax levied under this act, whether the use is in whole or in part,
- 10 or permanent or not permanent. A motor vehicle purchased for resale
- 11 by a new vehicle dealer OR A USED OR SECONDHAND VEHICLE DEALER
- 12 licensed under section 248(8)(a) 248(8) of the Michigan vehicle
- 13 code, 1949 PA 300, MCL 257.248, and not titled in the name of the
- 14 dealer shall not be considered to be converted prior to sale or
- 15 lease by that dealer.
- Sec. 4. (1) The following are exempt from the tax levied under
- 17 this act, subject to subsection (2):
- 18 (a) Property sold in this state on which transaction a tax is
- 19 paid under the general sales tax act, 1933 PA 167, MCL 205.51 to
- 20 205.78, if the tax was due and paid on the retail sale to a
- 21 consumer.
- 22 (b) Property, the storage, use, or other consumption of which
- 23 this state is prohibited from taxing under the constitution or laws
- 24 of the United States, or under the constitution of this state.
- 25 (c) All of the following:
- 26 (i) Property purchased for resale. Property purchased for
- 27 resale includes promotional merchandise transferred pursuant to a

- 1 redemption offer to a person located outside this state or any
- 2 packaging material, other than promotional merchandise, acquired
- 3 for use in fulfilling a redemption offer or rebate to a person
- 4 located outside this state.
- 5 (ii) Property purchased for lending or leasing to a public or
- 6 parochial school offering a course in automobile driving except
- 7 that a vehicle purchased by the school shall be certified for
- 8 driving education and shall not be reassigned for personal use by
- 9 the school's administrative personnel.
- 10 (iii) Property purchased for demonstration purposes. For a new
- 11 vehicle dealer selling a new car or truck OR A USED OR SECONDHAND
- 12 VEHICLE DEALER SELLING A USED OR SECONDHAND CAR OR TRUCK, exemption
- 13 for demonstration purposes shall be determined by the number of new
- 14 cars and trucks sold during the current calendar year or the
- 15 immediately preceding calendar year, without regard to specific
- 16 make or style, according to the following schedule but not to
- 17 exceed 25 cars and trucks in 1 calendar year for demonstration
- 18 purposes:
- 19 (A) 0 to 25, 2 units.
- 20 (B) 26 to 100, 7 units.
- 21 (C) 101 to 500, 20 units.
- 22 (D) 501 or more, 25 units.
- 23 (iv) Motor vehicles purchased for resale purposes by a new
- 24 vehicle dealer OR USED OR SECONDHAND VEHICLE DEALER licensed under
- 25 section 248(8)(a) 248(8) of the Michigan vehicle code, 1949 PA 300,
- **26** MCL 257.248.
- (d) Property that is brought into this state by a nonresident

- 1 person for storage, use, or consumption while temporarily within
- 2 this state, except if the property is used in this state in a
- 3 nontransitory business activity for a period exceeding 15 days.
- 4 (e) Property the sale or use of which was already subjected to
- 5 a sales tax or use tax equal to, or in excess of, that imposed by
- 6 this act under the law of any other state or a local governmental
- 7 unit within a state if the tax was due and paid on the retail sale
- 8 to the consumer and the state or local governmental unit within a
- 9 state in which the tax was imposed accords like or complete
- 10 exemption on property the sale or use of which was subjected to the
- 11 sales or use tax of this state. If the sale or use of property was
- 12 already subjected to a tax under the law of any other state or
- 13 local governmental unit within a state in an amount less than the
- 14 tax imposed by this act, this act shall apply, but at a rate
- 15 measured by the difference between the rate provided in this act
- 16 and the rate by which the previous tax was computed.
- 17 (f) Property sold to a person engaged in a business enterprise
- 18 and using and consuming the property in the tilling, planting,
- 19 caring for, or harvesting of the things of the soil or in the
- 20 breeding, raising, or caring for livestock, poultry, or
- 21 horticultural products, including transfers of livestock, poultry,
- 22 or horticultural products for further growth. This exemption
- 23 includes machinery that is capable of simultaneously harvesting
- 24 grain or other crops and biomass and machinery used for the purpose
- 25 of harvesting biomass. This exemption includes agricultural land
- 26 tile, which means fired clay or perforated plastic tubing used as
- 27 part of a subsurface drainage system for land used in the

- 1 production of agricultural products as a business enterprise and
- 2 includes a portable grain bin, which means a structure that is used
- 3 or is to be used to shelter grain and that is designed to be
- 4 disassembled without significant damage to its component parts.
- 5 This exemption does not include transfers of food, fuel, clothing,
- 6 or similar tangible personal property for personal living or human
- 7 consumption. This exemption does not include tangible personal
- 8 property permanently affixed to and becoming a structural part of
- 9 real estate. As used in this subdivision, "biomass" means crop
- 10 residue used to produce energy or agricultural crops grown
- 11 specifically for the production of energy.
- 12 (g) Property or services sold to the United States, an
- 13 unincorporated agency or instrumentality of the United States, an
- 14 incorporated agency or instrumentality of the United States wholly
- 15 owned by the United States or by a corporation wholly owned by the
- 16 United States, the American red cross and its chapters or branches,
- 17 this state, a department or institution of this state, or a
- 18 political subdivision of this state.
- 19 (h) Property or services sold to a school, hospital, or home
- 20 for the care and maintenance of children or aged persons, operated
- 21 by an entity of government, a regularly organized church,
- 22 religious, or fraternal organization, a veterans' organization, or
- 23 a corporation incorporated under the laws of this state, if not
- 24 operated for profit, and if the income or benefit from the
- 25 operation does not inure, in whole or in part, to an individual or
- 26 private shareholder, directly or indirectly, and if the activities
- 27 of the entity or agency are carried on exclusively for the benefit

- 1 of the public at large and are not limited to the advantage,
- 2 interests, and benefits of its members or a restricted group. The
- 3 tax levied does not apply to property or services sold to a parent
- 4 cooperative preschool. As used in this subdivision, "parent
- 5 cooperative preschool" means a nonprofit, nondiscriminatory
- 6 educational institution, maintained as a community service and
- 7 administered by parents of children currently enrolled in the
- 8 preschool that provides an educational and developmental program
- 9 for children younger than compulsory school age, that provides an
- 10 educational program for parents, including active participation
- 11 with children in preschool activities, that is directed by
- 12 qualified preschool personnel, and that is licensed pursuant to
- 13 1973 PA 116, MCL 722.111 to 722.128.
- 14 (i) Property or services sold to a regularly organized church
- or house of religious worship except the following:
- 16 (i) Sales in which the property is used in activities that are
- 17 mainly commercial enterprises.
- (ii) Sales of vehicles licensed for use on the public highways
- 19 other than a passenger van or bus with a manufacturer's rated
- 20 seating capacity of 10 or more that is used primarily for the
- 21 transportation of persons for religious purposes.
- 22 (j) A vessel designed for commercial use of registered tonnage
- 23 of 500 tons or more, if produced upon special order of the
- 24 purchaser, and bunker and galley fuel, provisions, supplies,
- 25 maintenance, and repairs for the exclusive use of a vessel of 500
- 26 tons or more engaged in interstate commerce.
- (k) Property purchased for use in this state where actual

- 1 personal possession is obtained outside this state, the purchase
- 2 price or actual value of which does not exceed \$10.00 during 1
- 3 calendar month.
- 4 (1) A newspaper or periodical classified under federal postal
- 5 laws and regulations effective September 1, 1985 as second-class
- 6 mail matter or as a controlled circulation publication or qualified
- 7 to accept legal notices for publication in this state, as defined
- 8 by law, or any other newspaper or periodical of general
- 9 circulation, established at least 2 years, and published at least
- 10 once a week, and a copyrighted motion picture film. Tangible
- 11 personal property used or consumed in producing a copyrighted
- 12 motion picture film, a newspaper published more than 14 times per
- 13 year, or a periodical published more than 14 times per year, and
- 14 not becoming a component part of that film, newspaper, or
- 15 periodical is subject to the tax. After December 31, 1993, tangible
- 16 personal property used or consumed in producing a newspaper
- 17 published 14 times or less per year or a periodical published 14
- 18 times or less per year and that portion or percentage of tangible
- 19 personal property used or consumed in producing an advertising
- 20 supplement that becomes a component part of a newspaper or
- 21 periodical is exempt from the tax under this subdivision. A claim
- 22 for a refund for taxes paid before January 1, 1999 under this
- 23 subdivision shall be made before June 30, 1999. For purposes of
- 24 this subdivision, tangible personal property that becomes a
- 25 component part of a newspaper or periodical and consequently not
- 26 subject to tax, includes an advertising supplement inserted into
- 27 and circulated with a newspaper or periodical that is otherwise

- 1 exempt from tax under this subdivision, if the advertising
- 2 supplement is delivered directly to the newspaper or periodical by
- 3 a person other than the advertiser, or the advertising supplement
- 4 is printed by the newspaper or periodical.
- 5 (m) Property purchased by persons licensed to operate a
- 6 commercial radio or television station if the property is used in
- 7 the origination or integration of the various sources of program
- 8 material for commercial radio or television transmission. This
- 9 subdivision does not include a vehicle licensed and titled for use
- 10 on public highways or property used in the transmitting to or
- 11 receiving from an artificial satellite.
- 12 (n) A person who is a resident of this state who purchases an
- 13 automobile in another state while in the military service of the
- 14 United States and who pays a sales tax in the state where the
- 15 automobile is purchased.
- 16 (o) A vehicle for which a special registration is secured in
- 17 accordance with section 226(9) of the Michigan vehicle code, 1949
- **18** PA 300, MCL 257.226.
- 19 (p) The sale of a prosthetic device, durable medical
- 20 equipment, or mobility enhancing equipment.
- 21 (q) Water when delivered through water mains, water sold in
- 22 bulk tanks in quantities of not less than 500 gallons, or the sale
- 23 of bottled water.
- 24 (r) A vehicle not for resale used by a nonprofit corporation
- 25 organized exclusively to provide a community with ambulance or fire
- 26 department services.
- (s) Tangible personal property purchased and installed as a

- 1 component part of a water pollution control facility for which a
- 2 tax exemption certificate is issued pursuant to part 37 of the
- 3 natural resources and environmental protection act, 1994 PA 451,
- 4 MCL 324.3701 to 324.3708, or an air pollution control facility for
- 5 which a tax exemption certificate is issued pursuant to part 59 of
- 6 the natural resources and environmental protection act, 1994 PA
- 7 451, MCL 324.5901 to 324.5908.
- 8 (t) Tangible real or personal property donated by a
- 9 manufacturer, wholesaler, or retailer to an organization or entity
- 10 exempt pursuant to subdivision (h) or (i) or section 4a(1)(a) or
- 11 (b) of the general sales tax act, 1933 PA 167, MCL 205.54a.
- 12 (u) The storage, use, or consumption of an aircraft by a
- 13 domestic air carrier for use solely in the transport of air cargo,
- 14 passengers, or a combination of air cargo and passengers, that has
- 15 a maximum certificated takeoff weight of at least 6,000 pounds. For
- 16 purposes of this subdivision, the term "domestic air carrier" is
- 17 limited to a person engaged primarily in the commercial transport
- 18 for hire of air cargo, passengers, or a combination of air cargo
- 19 and passengers as a business activity. The state treasurer shall
- 20 estimate on January 1 each year the revenue lost by this act from
- 21 the school aid fund and deposit that amount into the school aid
- 22 fund from the general fund.
- (v) The storage, use, or consumption of an aircraft by a
- 24 person who purchases the aircraft for subsequent lease to a
- 25 domestic air carrier operating under a certificate issued by the
- 26 federal aviation administration under 14 CFR part 121, for use
- 27 solely in the regularly scheduled transport of passengers.

- 1 (w) Property or services sold to an organization not operated
- 2 for profit and exempt from federal income tax under section
- 3 501(c)(3) or 501(c)(4) of the internal revenue code, 26 USC 501; or
- 4 to a health, welfare, educational, cultural arts, charitable, or
- 5 benevolent organization not operated for profit that has been
- 6 issued before June 13, 1994 an exemption ruling letter to purchase
- 7 items exempt from tax signed by the administrator of the sales,
- 8 use, and withholding taxes division of the department. The
- 9 department shall reissue an exemption letter after June 13, 1994 to
- 10 each of those organizations that had an exemption letter that shall
- 11 remain in effect unless the organization fails to meet the
- 12 requirements that originally entitled it to this exemption. The
- 13 exemption does not apply to sales of tangible personal property and
- 14 sales of vehicles licensed for use on public highways, that are not
- 15 used primarily to carry out the purposes of the organization as
- 16 stated in the bylaws or articles of incorporation of the exempt
- 17 organization.
- 18 (x) The use or consumption of services described in section
- 19 3a(1)(a) or (b) or 3b by means of a prepaid telephone calling card,
- 20 a prepaid authorization number for telephone use, or a charge for
- 21 internet access.
- 22 (y) The purchase, lease, use, or consumption of the following
- 23 by an industrial laundry after December 31, 1997:
- 24 (i) Textiles and disposable products including, but not limited
- 25 to, soap, paper, chemicals, tissues, deodorizers and dispensers,
- 26 and all related items such as packaging, supplies, hangers, name
- 27 tags, and identification tags.

- 1 (ii) Equipment, whether owned or leased, used to repair and
- 2 dispense textiles including, but not limited to, roll towel
- 3 cabinets, slings, hardware, lockers, mop handles and frames, and
- 4 carts.
- 5 (iii) Machinery, equipment, parts, lubricants, and repair
- 6 services used to clean, process, and package textiles and related
- 7 items, whether owned or leased.
- 8 (iv) Utilities such as electric, gas, water, or oil.
- 9 (v) Production washroom equipment and mending and packaging
- 10 supplies and equipment.
- 11 (vi) Material handling equipment including, but not limited to,
- 12 conveyors, racks, and elevators and related control equipment.
- 13 (vii) Wastewater pretreatment equipment and supplies and
- 14 related maintenance and repair services.
- 15 (2) The property or services under subsection (1) are exempt
- 16 only to the extent that the property or services are used for the
- 17 exempt purposes if one is stated in subsection (1). The exemption
- 18 is limited to the percentage of exempt use to total use determined
- 19 by a reasonable formula or method approved by the department.
- 20 Enacting section 1. This amendatory is retroactive and is
- 21 effective September 30, 2002.