HOUSE BILL No. 5914

March 2, 2010, Introduced by Rep. Meadows and referred to the Committee on Judiciary.

A bill to amend 1996 PA 463, entitled

"An act to establish guidelines for the decennial adoption of redistricting plans for the senate and house of representatives; to provide original jurisdiction to the supreme court to review redistricting plans enacted by the legislature for compliance with those guidelines; and to provide a procedure for the supreme court to use to redistrict the senate and house of representatives under certain circumstances,"

by amending section 1 (MCL 4.261).

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. (1) By November 1, 2001, and every 10 years
- 2 thereafter, the legislature shall enact a redistricting plan for
- 3 the senate and house of representatives. BEGINNING WITH THE 2010
- 4 FEDERAL DECENNIAL CENSUS, AND AFTER THE OFFICIAL TOTAL POPULATION
- 5 COUNT OF EACH FEDERAL DECENNIAL CENSUS OF THE STATE AND ITS
- 6 POLITICAL SUBDIVISIONS IS AVAILABLE, THE LEGISLATIVE SERVICE BUREAU
- 7 SHALL PROCEED TO DISTRICT AND APPORTION THE SENATE AND HOUSE OF

- 1 REPRESENTATIVES. NOT LATER THAN 180 DAYS AFTER THE OFFICIAL TOTAL
- 2 POPULATION COUNT IS AVAILABLE, THE LEGISLATIVE SERVICE BUREAU SHALL
- 3 PREPARE A LEGISLATIVE APPORTIONMENT AND REDISTRICTING PLAN AND
- 4 SHALL DELIVER THE PLAN TO THE SECRETARY OF THE SENATE AND THE CLERK
- 5 OF THE HOUSE OF REPRESENTATIVES. THE HOUSE OF REPRESENTATIVES AND
- 6 SENATE SHALL HAVE 60 DAYS AFTER THE LEGISLATIVE APPORTIONMENT AND
- 7 REDISTRICTING PLAN IS DELIVERED TO THE SECRETARY OF THE SENATE AND
- 8 THE CLERK OF THE HOUSE OF REPRESENTATIVES WITHIN WHICH TO REJECT
- 9 THE PLAN. REJECTION OF THE PLAN SHALL REQUIRE A 2/3 VOTE OF THE
- 10 MEMBERS ELECTED TO AND SERVING IN THE SENATE OR HOUSE OF
- 11 REPRESENTATIVES. A LEGISLATIVE APPORTIONMENT AND REDISTRICTING PLAN
- 12 IS NOT SUBJECT TO AMENDMENT BY THE HOUSE AND SENATE.
- 13 (2) IF THE LEGISLATIVE APPORTIONMENT AND REDISTRICTING PLAN
- 14 PREPARED BY THE LEGISLATIVE SERVICE BUREAU IS REJECTED BY EITHER
- 15 THE SENATE OR THE HOUSE OF REPRESENTATIVES, OR BOTH, THE SECRETARY
- 16 OF THE SENATE OR THE CLERK OF THE HOUSE OF REPRESENTATIVES, OR
- 17 BOTH, SHALL PROVIDE INFORMATION TO THE LEGISLATIVE SERVICE BUREAU
- 18 INDICATING WHY THE PLAN WAS REJECTED. THE LEGISLATIVE SERVICE
- 19 BUREAU SHALL THEN ADOPT THE CHANGES SUGGESTED BY EITHER THE SENATE
- 20 OR HOUSE OF REPRESENTATIVES, OR BOTH, AND, IF SO, THE PLAN IS
- 21 CONSIDERED ADOPTED. IF THE LEGISLATIVE SERVICE BUREAU DOES NOT
- 22 ADOPT ALL THE SUGGESTED CHANGES, THE LEGISLATIVE SERVICE BUREAU
- 23 SHALL PREPARE A SECOND PLAN CONSISTENT WITH THE REQUIREMENTS OF
- 24 LAW. THE SECOND PLAN SHALL BE DELIVERED TO THE SECRETARY OF THE
- 25 SENATE AND THE CLERK OF THE HOUSE OF REPRESENTATIVES NOT LATER THAN
- 26 30 DAYS AFTER THE DATE OF THE VOTE BY WHICH THE SENATE OR HOUSE OF
- 27 REPRESENTATIVES REJECTED THE FIRST PLAN. THE SECOND PLAN SHALL BE

- 1 VOTED UPON IN THE SAME MANNER PRESCRIBED FOR THE FIRST PLAN.
- 2 (3) IF THE SECOND LEGISLATIVE APPORTIONMENT AND REDISTRICTING
- 3 PLAN PREPARED BY THE LEGISLATIVE SERVICE BUREAU IS REJECTED, THE
- 4 SECRETARY OF THE SENATE OR THE CLERK OF THE HOUSE OF
- 5 REPRESENTATIVES, OR BOTH, SHALL PROVIDE INFORMATION TO THE
- 6 LEGISLATIVE SERVICE BUREAU INDICATING WHY THE SECOND PLAN WAS
- 7 REJECTED. IF THE LEGISLATIVE SERVICE BUREAU AGREES WITH THE
- 8 SUGGESTED CHANGES, IT SHALL PREPARE A THIRD PLAN WHICH SHALL BE
- 9 CONSIDERED ADOPTED. IF THE LEGISLATIVE SERVICE BUREAU DISAGREES
- 10 WITH THE SUGGESTED CHANGES, THE SECOND PLAN SHALL BE CONSIDERED
- 11 ADOPTED.
- 12 (4) Except as otherwise required by federal law for
- 13 legislative districts in this state, the redistricting plan
- 14 LEGISLATIVE SERVICE BUREAU shall be enacted PREPARE THE LEGISLATIVE
- 15 APPORTIONMENT AND REDISTRICTING PLAN using only the following
- 16 guidelines:
- 17 (a) The senate districts shall consist of 38 single-member
- 18 districts.
- 19 (b) The house of representatives districts shall consist of
- 20 110 single-member districts.
- 21 (c) Senate and house of representatives districts shall be
- 22 areas of convenient CONTIGUOUS territory contiguous by land. Areas
- 23 that meet only at the points of adjoining corners are not
- 24 contiguous.
- 25 (d) Senate and house of representatives districts shall have a
- 26 population not exceeding 105% and not less than 95% of the ideal
- 27 district size for the senate or the house of representatives unless

- 1 and until the United States supreme court establishes a different
- 2 range of allowable population divergence for state legislative
- 3 districts.
- 4 (e) Senate—THE MAJORITY OF THE POPULATION OF EACH SENATE and
- 5 house of representatives district lines shall preserve LIE WITHIN A
- 6 SINGLE county lines with the least cost AND REASONABLY ADHERE to
- 7 the principle of equality of population provided for in subdivision
- 8 (d).
- 9 (f) If it is necessary to break county lines DISREGARD THE
- 10 PROVISIONS OF SUBDIVISION (E) IN ORDER to stay within the range
- 11 PRINCIPLE of allowable EQUALITY OF population divergence provided
- 12 for in subdivision (d), the fewest whole cities or whole townships
- 13 necessary shall be shifted INCLUDED IN THE DISTRICT. Between 2
- 14 cities or townships, both of which will bring the districts
- 15 DISTRICT into compliance with subdivisions (d) and (h), the city or
- 16 township with the lesser population shall be shifted INCLUDED IN
- 17 THE DISTRICT.
- 18 (g) Within those counties to which there is apportioned more
- 19 than 1 senate district or house of representatives district,
- 20 district lines shall be drawn on—TO INCLUDE ENTIRE city and
- 21 township lines with the least cost WHILE REASONABLY ADHERING to the
- 22 principle of equality of population between election districts
- 23 consistent with the maximum preservation of city and township lines
- 24 and without exceeding the range of allowable divergence provided
- 25 for SET FORTH in subdivision (d).
- 26 (h) If it is necessary to break DIVIDE A city or township
- 27 lines BETWEEN DISTRICTS IN ORDER to stay within the range of

- 1 allowable divergence PRINCIPLE OF EQUALITY OF POPULATION provided
- 2 for in subdivision (d), the number of people necessary to achieve
- 3 population equality shall be shifted between the 2 districts
- 4 affected by the shift, except that in lieu of absolute equality the
- 5 COMPLIANCE WITH SUBDIVISION (D), DISTRICT BOUNDARY lines may be
- 6 drawn along the closest street or comparable boundary.
- 7 (i) Within a city or township to which there is apportioned
- 8 more than 1 senate district or house of representatives district,
- 9 district lines shall be drawn to achieve the maximum compactness OF
- 10 THE GEOGRAPHIC AREA possible within a population range of 98% to
- 11 102% of absolute equality between districts within that city or
- 12 township.
- 13 (j) Compactness shall be determined by circumscribing each
- 14 district within a circle of minimum radius and measuring the
- 15 PRINCIPLE OF EQUALITY OF POPULATION SET FORTH IN SUBDIVISION (D)
- 16 AND SHALL BE DETERMINED BY THAT area, not part of the Great Lakes
- 17 and not part of another state. , inside the circle but not inside
- 18 the district.
- 19 (J) (k) If a discontiguous township island exists IN THOSE
- 20 CIRCUMSTANCES IN WHICH A PORTION OF A TOWNSHIP LIES within an
- 21 incorporated city or discontiquous portions of townships are split
- 22 A TOWNSHIP ARE SEPARATED by an incorporated city, the splitting of
- 23 the township shall not be considered a split if any of the
- 24 following circumstances exist AS A WHOLE FOR THE PURPOSES OF THE
- 25 PRINCIPLE OF EQUALITY OF POPULATION SET FORTH IN SUBDIVISION (D),
- 26 EXCEPT AS FOLLOWS:
- 27 (i) The city must be split to stay within the range of

- 1 allowable divergence DIVIDED IN ORDER TO COMPLY WITH THE PRINCIPLE
- 2 OF EQUALITY OF POPULATION provided for in subdivision (d) and it is
- 3 practicable-IMPRACTICABLE to keep the township together within 1
- 4 district.
- 5 (ii) A-PART OF A township island is contained within a whole
- 6 SURROUNDED BY AN INCORPORATED city and a split DIVISION of the city
- 7 BETWEEN 2 DISTRICTS would be required to keep the township intact.
- 8 (iii) The discontiguous portion of a ENTIRE township cannot be
- 9 included in the same A district with another portion of the same
- 10 township without creating a noncontiguous district.
- 11 (K) $\frac{(l)}{(l)}$ Senate and house districts shall not violate the
- 12 precedents established in Miller v Johnson, 115 S Ct 2475; 132 L Ed
- 13 2d 762 (1995); Bush v Vera, 116 S Ct 1941; 135 L Ed 2d 248 (1996);
- 14 and, Shaw v Hunt, 116 S Ct 1894; 135 L Ed 2d 207 (1996) COMPLY WITH
- 15 ALL FEDERAL STATUTES AND CASE LAW.
- 16 (l) THE LEGISLATIVE SERVICE BUREAU SHALL NOT USE OR CONSIDER
- 17 VOTING HISTORY DATA, PAST ELECTION RESULTS, OR INCUMBENT ADDRESSES
- 18 DURING THE PREPARATION OR ADOPTION OF THE APPORTIONMENT AND
- 19 REDISTRICTING PLAN.