HOUSE BILL No. 6020

March 25, 2010, Introduced by Rep. Roberts and referred to the Committee on Ethics and Elections.

A bill to establish standards of ethical conduct for employees and officials in the executive branch of state government; to impose certain conditions on employees and officials in the executive branch of state government and enhance accountability; to require public disclosure by employees and officials in the executive branch of state government of certain transactions; to require the filing of a transactional disclosure statement and other reports; to create a board of ethics and provide for its power and duties; to prohibit persons from attempting to induce executive branch officials and employees to violate this act; to provide for enforcement; to prescribe penalties and provide remedies; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 CHAPTER 1. DEFINITIONS; GENERAL PROVISIONS.
- 2 Sec. 101. This act shall be known and may be cited as the
- 3 "ethics act for executive branch officials and employees".
- 4 Sec. 103. This act is intended to implement section 10 of
- 5 article IV of the state constitution of 1963. It is the intent of
- 6 the legislature that this act shall be taken into consideration in
- 7 determining the construction and effect of section 10 of article IV
- 8 of the state constitution of 1963.
- 9 Sec. 105. For the purposes of this act:
- 10 (a) "Anything of value" means a tangible or intangible item
- 11 that has economic value and that could reasonably be considered to
- 12 be an advantage or of worth, use, or service to the person upon
- 13 whom it is conferred. Anything of value does not include any of the
- 14 following:
- 15 (i) An unsolicited token or award with a value of less than
- **16** \$150.00.
- (ii) An unsolicited advertising item with a value of less than
- **18** \$50.00.
- 19 (iii) An unsolicited publication with a market value of less
- 20 than \$50.00 on an annual basis.
- 21 (iv) A discount afforded to the general public or a specified
- 22 group or occupation under normal business conditions. However, the
- 23 discount may not be based on the fact of public service unless it
- 24 is a discount program approved by the board.
- (v) A contribution to a bona fide charity, made in response to
- 26 a direct solicitation from an executive official or employee or a
- 27 person acting at his or her direction.

- 1 (vi) An unsolicited benefit conferred by a person or business
- 2 if the economic value totals less than \$100.00 per calendar year
- 3 and if there is no express or implied understanding or agreement
- 4 that a vote, official action, or decision of an executive official
- 5 or employee will be influenced.
- 6 (vii) A tangible or intangible item for a legitimate
- 7 educational purpose or benefit.
- 8 (viii) Campaign contributions that are made and reported under
- 9 the Michigan campaign finance act, 1976 PA 388, MCL 169.201 to
- **10** 169.282.
- 11 (ix) Compensation or reimbursement of expenses from this state
- 12 for duties of the office or position.
- 13 (b) "Board" means the state board of ethics created under
- 14 section 401, except where the context clearly requires a different
- 15 definition.
- 16 (c) "Confidential information" means information made
- 17 confidential by law or information that is conveyed or accepted
- 18 with the understanding that the information will be used for
- 19 official purposes only.
- 20 (d) "Conflict of interest" means a close economic association
- 21 or personal relationship between an executive official or employee
- 22 and a person that is likely to be substantially affected by an
- 23 official action or decision of an executive official or employee
- 24 that a reasonable person would believe conflicts with the public
- 25 duty or obligation of the executive official or employee to
- 26 exercise objective independent judgment or that a reasonable person
- 27 would believe creates the appearance that the person may have undue

- 1 access to confidential information or may otherwise receive favored
- 2 treatment regarding a public action. Conflict of interest does not
- 3 include a contract arising out of the status of being a student at
- 4 a state institution of higher education authorized by section 5 or
- 5 6 of article VIII of the state constitution of 1963 if the student
- 6 is elected or appointed to the governing board of the institution.
- 7 (e) "Employee" means an employee, classified or unclassified,
- 8 of the executive branch of state government.
- 9 (f) "Executive official" means any of the following
- 10 individuals within the executive branch of state government:
- 11 (i) An individual appointed by the governor.
- 12 (ii) An individual appointed by an official or body within the
- 13 executive branch other than the governor who is not a member of the
- 14 state classified service.
- 15 (iii) A member of a board of control of an institution of higher
- 16 education authorized by section 6 of article VIII of the state
- 17 constitution of 1963.
- (iv) A president of an institution of higher education
- 19 authorized by section 5 or 6 of article VIII of the state
- 20 constitution of 1963 or a deputy of the president when exercising a
- 21 power vested in the president.
- 22 (v) An elected official in the executive branch of state
- 23 government, including the following:
- 24 (A) The governor.
- 25 (B) The lieutenant governor.
- (C) The attorney general.
- (D) The secretary of state.

- 1 (E) A member of the state board of education.
- 2 (F) A regent of the university of Michigan.
- 3 (G) A member of the board of trustees of Michigan state
- 4 university.
- 5 (H) A member of the board of governors of Wayne state
- 6 university.
- 7 (q) "Governmental decision" means a determination, action,
- 8 vote, or disposition upon a motion, proposal, recommendation,
- 9 resolution, ordinance, or measure on which a vote by the members of
- 10 a governmental entity is required and by which a governmental
- 11 entity formulates or effectuates public policy.
- 12 (h) "Immediate family" means a child residing in the
- 13 individual's household, a spouse of the individual, or a person
- 14 claimed by that individual or that individual's spouse as a
- 15 dependent for federal income tax purposes.
- 16 (i) "Outside employer or business" means any of the following:
- 17 (i) An activity, other than service to the governmental entity,
- 18 from which the executive official or employee receives compensation
- 19 for services rendered or goods sold or produced.
- 20 (ii) An entity, other than the governmental entity, if the
- 21 executive official or employee is a member, official, director, or
- 22 employee of the entity and he or she receives compensation for
- 23 services rendered or goods sold or produced by the entity.
- 24 Compensation does not include reimbursement for necessary expenses,
- 25 including travel expenses.
- 26 (iii) An entity in which the executive official or employee has
- 27 an ownership interest, except a corporation in which the executive

- 1 official or employee owns less than 10% of the outstanding stock.
- 2 (j) "Person" means an individual, sole proprietorship,
- 3 partnership, limited partnership, limited liability company,
- 4 corporation, association, or other legal entity.
- (k) "Transactional disclosure statement" means a report that
- 6 this act requires an executive official or employee to file in a
- 7 form prescribed by the board to reveal an actual or potential
- 8 conflict of interest or violation of this act and that includes all
- 9 of the following information:
- 10 (i) A full description of the circumstances that present a
- 11 potential or actual conflict of interest or violation of the act.
- 12 (ii) If applicable, the reason for the executive official's or
- 13 employee's abstention or refraining from acting.
- 14 CHAPTER 2. CODE OF ETHICS.
- 15 Sec. 201. Except as otherwise provided by law, an executive
- 16 official or employee shall not use his or her public position, or
- 17 take or fail to take action, to obtain anything of value for
- 18 himself or herself or any other person or entity.
- 19 Sec. 203. An executive official or employee shall not solicit
- 20 or accept anything of value in connection with his or her official
- 21 responsibilities.
- 22 Sec. 205. An executive official shall not represent for
- 23 compensation a person in a matter that the person has before the
- 24 executive or legislative branch of state government.
- 25 Sec. 207. (1) An executive official or employee or a former
- 26 executive official or former employee shall not use or disclose
- 27 confidential information to further his or her own or another

- 1 person's interests, except to the extent permitted by law.
- 2 (2) An executive official or employee shall not engage in a
- 3 business transaction in which the executive official or employee
- 4 may profit from his or her official position or authority or
- 5 benefit financially from confidential information that the
- 6 executive official or employee has obtained or may obtain by reason
- 7 of that position or authority. Instruction that is done outside of
- 8 regularly scheduled working hours or during annual leave or
- 9 vacation time is not a business transaction under this subsection
- 10 if the instructor does not have any direct dealing with or
- 11 influence on the employing or contracting entity associated with
- 12 his or her course of employment with this state.
- Sec. 209. (1) An executive official or employee or an outside
- 14 employer or business with which the executive official or employee
- is associated shall not enter into a contract valued at \$1,500.00
- 16 or more with this state or a political subdivision of this state
- 17 unless the contract is awarded through an open and public
- 18 competitive process that includes prior public notice and
- 19 subsequent availability for public inspection of the proposals
- 20 considered and the contract awarded.
- 21 (2) An executive official or employee who has or later
- 22 acquires an interest in an actual or proposed contract with this
- 23 state or a political subdivision of this state shall publicly
- 24 disclose the nature and extent of that interest as required by this
- 25 chapter.
- 26 (3) A contract or agreement that is executed in violation of
- 27 this section is voidable only if the person who entered into the

- 1 contract or took assignment of the contract had actual knowledge of
- 2 the prohibited conflict. If a person is other than an individual,
- 3 the actual knowledge must be that of an individual or body finally
- 4 approving the contract. A contract involving a prohibited conflict
- 5 of interest under this act is voidable only by a decree of a court
- 6 of proper jurisdiction. A decree of a court of proper jurisdiction
- 7 may provide for the reimbursement of a person for the reasonable
- 8 value of money, goods, material, labor, or services furnished under
- 9 the contract, to the extent that the governmental entity has
- 10 benefited. This subsection does not prohibit the parties from
- 11 reaching a settlement outside of court.
- Sec. 211. (1) Except as provided in sections 213 and 215, an
- 13 executive official shall abstain from acting formally or informally
- 14 on a matter before the official or a governmental body on which he
- 15 or she serves if he or she knows that acting on the matter, or
- 16 failing to act on the matter, may result in a conflict of interest
- 17 or a violation of this chapter.
- 18 (2) If an executive official is required to abstain from
- 19 acting on a matter, he or she shall file a transactional disclosure
- 20 statement with the board within 10 days.
- Sec. 213. Section 211 does not apply and an executive official
- 22 may vote on, make, or participate in making a governmental decision
- 23 that does not involve the award of a contract if all of the
- 24 following circumstances are present:
- 25 (a) The requisite quorum necessary for official action on the
- 26 governmental decision by the public entity to which the executive
- 27 official has been elected or appointed would not be available if

- 1 section 211 applied to bar the participation of the executive
- 2 official in the official action.
- 3 (b) The executive official is not paid for working more than
- 4 25 hours per week for this state or a political subdivision of this
- 5 state.
- 6 (c) The executive official verbally discloses any personal,
- 7 contractual, financial, business, or employment interest he or she
- 8 has in the governmental decision before the body acts on the
- 9 matter, the disclosure is made part of the public record of the
- 10 official action on the governmental decision, and a transactional
- 11 disclosure statement is filed with the board within 10 days of the
- 12 verbal disclosure.
- Sec. 215. If a governmental decision involves the awarding of
- 14 a contract, section 211 does not apply and an executive official is
- 15 permitted to vote on, make, or participate in making the
- 16 governmental decision if all of the following circumstances are
- 17 present:
- 18 (a) All of the conditions of section 213 are fulfilled.
- 19 (b) The executive official will directly benefit from the
- 20 contract in an amount less than \$250.00 or less than 5% of the
- 21 public cost of the contract, whichever is less.
- (c) The executive official files a sworn affidavit containing
- 23 the information described in section 213(c) with the governmental
- 24 entity making the governmental decision.
- 25 (d) The affidavit required by subdivision (c) is made a part
- 26 of the public record of the official action on the governmental
- 27 decision.

- 1 Sec. 217. An executive official or employee with direct
- 2 responsibility for the management of a contract for goods or
- 3 services on behalf of this state shall refrain from acting formally
- 4 or informally on a matter before the executive official or employee
- 5 if he or she knows that acting on the matter, or failing to act on
- 6 the matter, may result in a conflict of interest or a violation of
- 7 this act. If an executive official or employee is required to
- 8 abstain from acting on a matter under this section, he or she shall
- 9 file a transactional disclosure statement with the board within 10
- 10 days.
- 11 Sec. 219. An executive official or employee with direct
- 12 responsibility for the management of a contract for goods or
- 13 services on behalf of this state shall not do either of the
- 14 following:
- 15 (a) Solicit or accept from a vendor providing goods or
- 16 services to this state a political contribution to or on behalf of
- 17 a committee under the Michigan campaign finance act, 1976 PA 388,
- **18** MCI₁ 169,201 to 169,282.
- 19 (b) Engage in discussions or negotiations with the vendor
- 20 providing goods or services to this state under the contract that
- 21 relate to the direct or indirect employment of the executive
- 22 official or employee by the vendor.
- 23 Sec. 221. An executive official or employee shall not
- 24 represent his or her personal opinion as that of this state or a
- 25 department or agency of this state. This section does not prohibit
- 26 an elected executive official or the head of an executive branch
- 27 department or agency from representing the official position of

- 1 this state or a department or agency of this state, or from
- 2 expressing his or her personal opinion on any matter.
- 3 Sec. 223. An executive official or employee shall use
- 4 personnel resources, property, and funds under the executive
- 5 official's or employee's official care and control judiciously and
- 6 solely in accordance with prescribed constitutional, statutory, and
- 7 regulatory procedures and not for personal gain or benefit.
- 8 Sec. 225. (1) An executive official or employee shall not
- 9 engage in or accept employment or render services for a private or
- 10 public interest if that employment or service is incompatible or in
- 11 conflict with the discharge of the executive official's or
- 12 employee's official duties or if that employment may tend to impair
- 13 his or her independence of judgment or action in the performance of
- 14 official duties.
- 15 (2) An executive official or employee shall not participate in
- 16 the negotiation or execution of contracts, making of loans,
- 17 granting of subsidies, fixing of rates, issuance of permits or
- 18 certificates, or other regulation or supervision relating to a
- 19 business entity in which the executive official or employee has a
- 20 financial or personal interest.
- 21 Sec. 227. (1) A person shall not offer or give anything of
- 22 value in connection with the official responsibilities of an
- 23 executive official or employee to any of the following:
- 24 (a) An executive official or employee.
- 25 (b) A member of the executive official's or employee's
- 26 immediate family.
- 27 (c) An outside employer or business with which the executive

- 1 official or employee is associated.
- 2 (d) A customer or client of the executive official or
- 3 employee.
- 4 (2) A person shall not induce or attempt to induce an
- 5 executive official or employee to violate any of the provisions of
- 6 this chapter.
- 7 (3) Nothing in this section shall be construed to prohibit a
- 8 person from receiving a service or benefit, or from using a
- 9 facility, that is generally available to the public, provided the
- 10 person does so in the same manner or degree that is available to
- 11 the general public.
- 12 (4) Under this section, a corporation, partnership, limited
- 13 liability company, or other entity is not vicariously liable for
- 14 the actions of an employee unless the employee acted in the
- 15 execution of company policy or custom.
- 16 Sec. 229. This chapter does not prohibit conduct specifically
- 17 authorized by statute, rule, regulation, the state constitution of
- 18 1963, or the constitution of the United States.
- 19 CHAPTER 3. PENALTIES.
- 20 Sec. 301. The person or body authorized by law to impose
- 21 disciplinary action shall initiate appropriate proceedings and may
- 22 take appropriate disciplinary action concerning an executive
- 23 official or employee who violates this act.
- 24 Sec. 303. (1) An executive official or employee who has
- 25 knowledge that another executive official or employee has violated
- 26 chapter 2 may report the existence of the violation to a
- 27 supervisor, person, agency, or organization. An executive official

- 1 or employee who reports or is about to report a violation of
- 2 chapter 2 is not subject to any of the following sanctions because
- 3 he or she reported or was about to report a violation of chapter 2:
- 4 (a) Dismissal from employment or office.
- 5 (b) Withholding of salary increases that are ordinarily
- 6 forthcoming to the employee.
- 7 (c) Withholding of promotions that are ordinarily forthcoming
- 8 to the employee.
- 9 (d) Demotion in employment status.
- (e) Transfer of employment location.
- 11 (2) Whenever an executive official or employee who has
- 12 reported or who intends to report a violation of chapter 2 is
- 13 subject to any of the sanctions under this section for reasons
- 14 other than the executive official's or employee's actions in
- 15 reporting or intending to report a violation of chapter 2, the
- 16 appointing or supervisory authority, before the imposition of a
- 17 sanction, shall establish by a preponderance of evidence that the
- 18 sanction to be imposed is not imposed because the executive
- 19 official or employee reported or intended to report a violation of
- 20 this act.
- 21 (3) A person who violates this section is responsible for a
- 22 civil fine of not more than \$1,000.00.
- 23 (4) A civil fine recovered under this section shall be
- 24 deposited in the general fund of this state.
- Sec. 305. (1) A person who alleges a violation of section 303
- 26 may bring a civil action for appropriate injunctive relief, or
- 27 actual damages, or both within 90 days after the occurrence of the

- 1 alleged violation.
- 2 (2) An action under subsection (1) may be brought in the
- 3 circuit court for the county where the alleged violation occurred,
- 4 the county where the complainant resides, or the county where the
- 5 person against whom the civil complaint is filed resides.
- 6 (3) The court rendering judgment in an action under subsection
- 7 (1) may order reinstatement of the employee, back wages, full
- 8 reinstatement of fringe benefits and seniority rights, actual
- 9 damages, or any combination of these remedies as the court
- 10 considers appropriate. The court may also award the complainant all
- 11 or a portion of the costs of litigation, including reasonable
- 12 attorney fees and witness fees, if the court determines that the
- 13 award is appropriate.
- 14 (4) As used in subsection (1), "damages" means damages for
- 15 injury or loss caused by each violation of section 303.
- 16 Sec. 307. A person who violates this act is subject to a civil
- 17 fine of not more than \$1,000.00 for each violation, in addition to
- 18 any other penalty provided in this act or other law of this state.
- 19 The civil fine shall be imposed by a court of proper jurisdiction
- 20 or the person or body authorized by law to impose sanctions. A
- 21 civil fine recovered under this section shall be deposited in the
- 22 general fund of this state.
- 23 Sec. 309. A person who violates this act is liable for damages
- 24 to this state for losses or increased costs incurred by this state
- 25 as a result of the violation. Damages may be imposed by a court of
- 26 proper jurisdiction in addition to any other penalty contained in
- 27 another provision of law.

- 1 Sec. 311. A person required under chapter 2 to file a
- 2 transactional disclosure statement who willfully files a false or
- 3 incomplete transactional disclosure statement or who fails to file
- 4 a transactional disclosure statement within the time prescribed is
- 5 guilty of a misdemeanor punishable by imprisonment for not more
- 6 than 90 days or a fine of not more than \$1,500.00, or both.
- 7 CHAPTER 4. STATE BOARD OF ETHICS.
- 8 Sec. 401. (1) The state board of ethics is created as an
- 9 autonomous entity within the department of technology, management,
- 10 and budget.
- 11 (2) The board shall consist of 9 members, including 7 voting
- 12 members appointed by the governor with the advice and consent of
- 13 the senate, 1 of whom shall be designated by the governor as
- 14 chairperson and all of whom shall be residents of this state and
- 15 not associated with public employment. Not more than 4 members of
- 16 the board shall be members of the same political party. An
- 17 individual serving as a member of the board of ethics created under
- 18 1973 PA 196, MCL 15.341 to 15.348, on the day prior to the
- 19 effective date of this act shall serve as a member of the board of
- 20 ethics created under this chapter until the date on which his or
- 21 her term as a member of the board of ethics created under 1973 PA
- 22 196, MCL 15.341 to 15.348, would have expired had this act not been
- 23 enacted. An individual appointed as a member of the board after the
- 24 effective date of this act shall be appointed for a term of 4
- 25 years. If a vacancy occurs, the governor shall fill the vacancy by
- 26 appointment for the remainder of the unexpired term.
- 27 (3) The attorney general and the state personnel director

- 1 shall serve ex officio as members of the board without the right to
- 2 vote.
- 3 (4) Four voting members of the board shall constitute a
- 4 quorum, and the affirmative vote of 4 members shall be necessary
- 5 for any action. Members of the board shall serve without
- 6 compensation but may be reimbursed for their actual and necessary
- 7 expenses incurred in the performance of their duties. With the
- 8 consent of the civil service commission, the state personnel
- 9 director shall designate an employee of the department of civil
- 10 service acceptable to the board to act as executive secretary of
- 11 the board and shall provide clerical or administrative assistance
- 12 from the department of civil service as the board requests.
- 13 (5) Except as provided in section 403, business conducted by
- 14 the board shall be conducted in compliance with the open meetings
- 15 act, 1976 PA 267, MCL 15.261 to 15.275. Notice of the meetings of
- 16 the board shall be made public in compliance with the open meetings
- 17 act, 1976 PA 267, MCL 15.261 to 15.275.
- 18 (6) Except as provided in section 407, a writing prepared,
- 19 owned, used, in the possession of, or retained by the board in the
- 20 performance of an official function is subject to the freedom of
- 21 information act, 1976 PA 442, MCL 15.231 to 15.246.
- 22 (7) A voting member of the board shall not while a member of
- 23 the board hold an elective public office or an elective political
- 24 party office or accept appointment to or become a candidate for an
- 25 elective public office or an elective political party office.
- 26 Sec. 403. (1) The board shall do all of the following:
- 27 (a) Receive complaints concerning alleged violations of this

- 1 act by an executive official or employee from any person or entity,
- 2 inquire into the circumstances surrounding the alleged violation,
- 3 and make recommendations concerning individual cases to the
- 4 appointing authority with supervisory responsibility for the
- 5 official or employee whose activities have been investigated. All
- 6 departments of state government shall cooperate with the board of
- 7 ethics in the conduct of its investigations. The board shall
- 8 review, index, maintain on file, dispose of complaints, make
- 9 notifications, and conduct investigations.
- 10 (b) Initiate investigations of practices that could affect the
- 11 ethical conduct of an executive official or employee.
- 12 (c) Hold public hearings.
- 13 (d) Administer oaths or affirmations, subpoena witnesses,
- 14 compel their attendance, require the production of books or records
- 15 the board considers relevant or material, and receive sworn or
- 16 unsworn testimony.
- 17 (e) Render, index, and maintain on file as provided under this
- 18 chapter advisory opinions upon request from an executive official
- 19 or employee or his or her appointing or supervisory authority
- 20 relating to matters affecting ethical conduct of an executive
- 21 official or employee.
- (f) Grant waivers under section 411.
- 23 (g) Prepare and publish nonconfidential special reports and
- 24 technical studies to further the purposes of this act.
- 25 (h) Provide training and education to executive officials and
- 26 employees regarding the requirements of this act.
- (i) Prepare reports as required under this act and recommend

- 1 proposed changes to this act.
- 2 (j) Provide for public inspection of records required under
- 3 this act as authorized by law.
- 4 (k) Select provisions of this act, special reports, and
- 5 technical studies for reproduction and distribution under this act.
- 6 (1) Examine transactional disclosure statements filed under
- 7 this act, the supporting records, and other documents. The board
- 8 shall index and maintain on file for at least 7 years all
- 9 transactional disclosure statements filed under this act.
- 10 (m) Promulgate rules in accordance with the administrative
- 11 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328, to carry
- 12 out the provisions of this act and to govern the board's
- 13 procedures. For a period of 1 year following the effective date of
- 14 this act, the board shall have full authority to exercise all of
- 15 its powers and duties in accordance with temporary rules of
- 16 procedure adopted by the board. Both the temporary rules adopted
- 17 and administrative rules promulgated may provide without limitation
- 18 for any of the following:
- 19 (i) That the board may request the attendance of any witness
- 20 whose testimony, in the judgment of the board, will aid in the
- 21 conduct of its investigations.
- 22 (ii) That a person appearing before the board must submit
- 23 either sworn or unsworn testimony as the board may decide and may
- 24 at all times be represented and accompanied by counsel.
- 25 (iii) That a record of testimony taken before the board or a
- 26 hearing officer providing hearing officer services for the board
- 27 shall be made in the manner prescribed by the board.

- 1 (iv) That the board may, when it appears to the board necessary
- 2 for the protection of individual rights, hold its meetings and
- 3 hearings in private. All other meetings and hearings shall be open
- 4 to the public.
- 5 (2) Except for matters before the board involving the attorney
- 6 general or the department of attorney general, the attorney general
- 7 shall advise the board concerning legal matters in the issuance of
- 8 advisory opinions, investigative reports, recommendations, and
- 9 other reports. If a matter before the board involves the attorney
- 10 general or the department of attorney general, the attorney general
- 11 shall designate a special assistant attorney general who is not an
- 12 employee of the department of attorney general to advise the board
- 13 independently.
- 14 (3) When a recommendation to an appointing authority is made
- 15 by the board that affects an employee in the state classified
- 16 service, the appointing authority shall initiate appropriate
- 17 proceedings in accordance with the recommendation and pursuant to
- 18 the rules of the civil service commission.
- 19 (4) When a recommendation to an appointing authority is made
- 20 by the board concerning an unclassified employee or appointee, the
- 21 appointing authority shall take appropriate disciplinary action
- 22 which may include dismissal, suspension, or removal.
- 23 (5) In any matter before the board in which the board
- 24 determines that there may have been a violation of the laws of this
- 25 state, the board shall forward the matter to the governor and the
- 26 attorney general or another appropriate law enforcement authority,
- 27 unless the matter involves the attorney general or the department

- 1 of attorney general. When a matter involves the attorney general or
- 2 the department of attorney general, the board shall forward the
- 3 matter to the governor and the county prosecutor for the county of
- 4 Ingham or another appropriate law enforcement authority but not the
- 5 attorney general or department of attorney general.
- 6 Sec. 405. (1) The board may act only with respect to the
- 7 executive officials, employees, former executive officials, and
- 8 former employees covered by this act.
- 9 (2) The termination of an elected executive official's term of
- 10 office does not affect the jurisdiction of the ethics board with
- 11 respect to the requirements imposed on him or her by this act.
- 12 Sec. 407. (1) If a majority vote of the board determines that
- 13 there is reason to believe that this act was violated, the board
- 14 shall initiate an investigative proceeding to determine whether a
- 15 violation occurred. The board shall mail a notice of the
- 16 investigation and the nature of the alleged violation to a person
- 17 under investigation within 5 days after the decision to undertake
- 18 an investigation is made. Every 60 days until a final determination
- 19 is made, the board shall mail to the complainant and to the person
- 20 under investigation notice of the action taken to date by the board
- 21 along with the reasons for the action or nonaction.
- 22 (2) Except as otherwise required by law, the board's actions
- 23 and the records relative to an investigation shall be confidential
- 24 until the board makes a final determination under this chapter.
- 25 (3) All state departments, agencies, and institutions shall
- 26 cooperate with the board when it is conducting an investigation.
- 27 (4) If the board determines that this act was not violated,

- 1 the records and actions relative to the investigation and
- 2 determination shall remain confidential unless the person
- 3 investigated requests in writing that the records and actions be
- 4 made public. If the ethics board determines that this act was
- 5 violated, the board shall make a recommendation of sanction to the
- 6 appropriate authority designated in section 409.
- 7 Sec. 409. (1) After a hearing providing for due process
- 8 procedural requirements and subject to applicable provisions of
- 9 law, the board may recommend disciplinary action. The
- 10 recommendation of the board shall be made to the person or body
- 11 authorized by law to impose or recommend discipline. For purposes
- 12 of this act, the person or body authorized by law to impose or
- 13 recommend discipline for an executive official is 1 of the
- 14 following:
- 15 (a) For the governor, the state legislature as authorized in
- 16 the state constitution of 1963.
- 17 (b) For an elected executive official other than the governor,
- 18 the governor.
- 19 (c) For an executive official appointed by the governor, the
- 20 governor.
- 21 (d) For an executive official appointed by an individual or
- 22 entity other than the governor or for an employee, the appointing
- 23 authority of the executive official or employee.
- 24 (2) The board shall conduct and complete the hearing with
- 25 reasonable promptness. If the board refers the matter to the person
- 26 or body authorized by law to impose disciplinary action or if the
- 27 board refers the matter to the attorney general, the county

- 1 prosecutor for the county of Ingham, or other appropriate law
- 2 enforcement authority, the board may adjourn the matter pending
- 3 determination by the person, body, attorney general, prosecutor, or
- 4 other appropriate law enforcement authority.
- 5 (3) After a hearing providing for due process procedural
- 6 requirements, the board may recommend that sanctions and penalties
- 7 be imposed upon an executive official or employee found by the
- 8 board to have violated this act. The recommendation of the board
- 9 shall be made to the person or body authorized by law to impose or
- 10 recommend sanctions. If ordered to pay a civil fine, the executive
- 11 official or employee shall pay the fine to the state treasurer for
- 12 deposit in the general fund.
- 13 (4) The board may initiate an action or special proceeding in
- 14 the court of appropriate jurisdiction to obtain damages under
- **15** section 309.
- 16 (5) A person other than the board shall not bring an action in
- 17 court alleging a violation of this act unless all of the following
- 18 apply:
- 19 (a) The person initiating the action has first filed a sworn
- 20 statement with the board alleging the violation by the executive
- 21 official or employee.
- 22 (b) Not less than 6 months and not more than 10 months have
- 23 elapsed since the statement was filed with the board, and the board
- 24 has failed to file a final determination in the matter.
- Sec. 411. (1) Upon written application and a showing of
- 26 compelling need by the executive official or employee, the board
- 27 may grant the executive official or employee a waiver of a

- 1 provision of this act.
- 2 (2) A waiver may be granted only at an open meeting after
- 3 public notice as provided in the open meetings act, 1976 PA 267,
- 4 MCL 15.261 to 15.275. The notice shall state that a waiver is being
- 5 considered. A waiver shall be in writing and shall state the
- 6 grounds upon which it is granted.
- 7 (3) Not more than 10 days after granting a waiver, the board
- 8 shall send a copy of the decision to the executive official or
- 9 employee, the person or body authorized by law to impose discipline
- 10 upon the executive official or employee, and the governor. The
- 11 decision shall include the name of the person requesting the waiver
- 12 and a general description of the circumstances of the waiver. The
- 13 board shall index and maintain on file the application, decision,
- 14 and other records and proceedings relating to a waiver proceeding.
- 15 Sec. 413. (1) Upon the written request of an executive
- 16 official or employee, the board shall render a written advisory
- 17 opinion regarding the interpretation or application of this act.
- 18 (2) Advisory opinions and requests for advisory opinions shall
- 19 be indexed and maintained on file by the board.
- 20 (3) An executive official or employee who has submitted a
- 21 written request for an advisory opinion to the board may bring a
- 22 civil action against the board to compel it to issue the advisory
- 23 opinion. The complaint shall clearly identify the matters or
- 24 proceedings before the board. An action shall not be brought under
- 25 this subsection unless not less than 6 months or more than 10
- 26 months have elapsed since the filing of the request for an advisory
- 27 opinion and the board has failed to issue an advisory opinion in

- 1 the matter.
- 2 (4) If an advisory opinion rendered by the board has not been
- 3 amended or revoked, it is binding on the board in a subsequent
- 4 proceeding concerning the person who requested the opinion and who
- 5 acted in good faith, unless the person omitted or misstated a
- 6 material fact. The person may rely on the advisory opinion, and a
- 7 court may receive the opinion as evidence for the person's defense
- 8 in a civil action.
- 9 Sec. 415. A person aggrieved by a decision of the board may
- 10 seek judicial review and relief in a court of proper jurisdiction.
- 11 Sec. 417. The board shall do both of the following:
- 12 (a) Make information concerning this act available to each
- 13 executive official or employee, to the public, and to persons
- 14 interested in doing business with this state, through appropriate
- means.
- 16 (b) Develop educational materials and an educational program
- 17 for executive officials and employees to inform them of their
- 18 duties and responsibilities under this act.
- 19 Sec. 419. (1) The board shall prepare and submit an annual
- 20 report to the governor and each house of the legislature,
- 21 summarizing the activities of the board under this act. The report
- 22 may also recommend statutory or administrative changes to this act.
- 23 (2) The board shall review this act and the board's rules,
- 24 regulations, and administrative procedures annually to determine if
- 25 they set forth clear and enforceable common-sense standards of
- 26 conduct and promote integrity, public confidence, and participation
- in state government.

- 1 Sec. 421. (1) Not more than 90 days after the first meeting of
- 2 the board, and after then as appropriate, the board shall transmit
- 3 to each executive official and department copies of the provisions
- 4 of this act that the board considers necessary for distribution and
- 5 shall make copies available to the public.
- 6 (2) The board shall furnish an executive official or employee
- 7 who is elected, appointed, or employed after the effective date of
- 8 this act with a copy of the selected provisions of this act within
- 9 10 days after he or she enters upon the duties of his or her
- 10 position.
- 11 (3) The board's failure to comply with the provisions of this
- 12 section or an executive official's or employee's failure to receive
- 13 a copy of the provisions of this act does not affect the duty to
- 14 comply with or the ability to enforce this act.
- 15 (4) The board shall transmit copies of special reports and
- 16 technical studies relating to this act and its administration to
- 17 the governor in a form suitable for distribution.
- 18 Enacting section 1. 1968 PA 318, MCL 15.301 to 15.310, and
- 19 1973 PA 196, MCL 15.341 to 15.348, are repealed.

06026'10 Final Page CJC