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## **SENATE BILL No. 436**

April 2, 2009, Introduced by Senators GILBERT, KUIPERS, SANBORN, RICHARDVILLE, CROPSEY, PATTERSON, PAPPAGEORGE, BROWN, JELINEK, JANSEN, ALLEN and KAHN and referred to the Committee on Economic Development and Regulatory Reform.

A bill to amend 1994 PA 451, entitled "Natural resources and environmental protection act," by amending sections 1307 and 1311 (MCL 324.1307 and 324.1311), as added by 2004 PA 325, and by adding section 1313.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 1307. (1) By the processing deadline, the department shall approve or deny an application for a permit. If requested by the permit applicant, the department may extend the processing period for a permit by not more than 20%.

- (2) Approval of an application for a permit may be granted with conditions or modifications necessary to achieve compliance with the part or parts of this act under which the permit is issued.
  - (3) (2) A denial of an application for a permit shall include

- 1 an explanation of the reasons for denial and make specific
- 2 reference to provisions of this act or rules promulgated under this
- 3 act providing the basis for denial.
- 4 (4)  $\frac{(3)}{(3)}$  Except for permits described in subsection  $\frac{(4)}{(5)}$ , if
- 5 the department fails to satisfy the requirements of subsection (1)
- 6 with respect to an application for a permit, the department shall
- 7 pay the applicant an amount equal to 15% 50% of the greater of the
- 8 following, as applicable:
- 9 (a) The amount of the application fee for that permit.
- (b) If an assessment or other fee is charged on an annual or
- 11 other periodic basis by the department to a person holding the
- 12 permit for which the application was submitted, the amount of the
- 13 first periodic charge of that assessment or other fee for that
- 14 permit.
- 15 (5) (4)—If the department fails to satisfy the requirements of
- 16 subsection (1) with respect to a permit under REQUIRED BY section
- 17 11509, 11512, or <del>30307</del> 30304, the application shall be considered
- 18 to be approved and the department shall be considered to have made
- 19 any determination required for approval.
- 20 (6) (5)—The failure of the department to satisfy the
- 21 requirements of subsection (1) or the fact that the department is
- 22 required to make a payment under subsection (3)—(4) or is
- 23 considered to have approved a permit under subsection  $\frac{4}{(4)}$  (5) shall
- 24 not be used by the department as the basis for discriminating
- 25 against the applicant. If the department is required to make a
- 26 payment under subsection  $\frac{3}{4}$ , the application shall be
- 27 processed in sequence with other applications for the same type of

- 1 permit, based on the date on which the processing period began,
- 2 unless the director determines on an application-by-application
- 3 basis that the public interest is best served by processing in a
- 4 different order.
- 5 (7) (6)—If the department fails to satisfy the requirements of
- 6 subsection (1), the director shall notify the appropriations
- 7 committees of the senate and house of representatives of the
- 8 failure. The notification shall be in writing and shall include
- 9 both of the following:
- (a) An explanation of the reason for the failure.
- 11 (b) A statement of the amount the department was required to
- 12 pay the applicant under subsection  $\frac{(3)}{(4)}$  or a statement that the
- 13 department was required to consider the application to be approved
- 14 under subsection (4) (5), as applicable.
- 15 Sec. 1311. The director of the department shall submit a
- 16 report by December 1, 2005 and each year thereafter to the standing
- 17 committees and appropriations subcommittees of the senate and house
- 18 of representatives with primary responsibility for issues under the
- 19 jurisdiction of that department. The department shall post the
- 20 current report on its website. The report shall include all of the
- 21 following information for each type of permit for the preceding
- 22 fiscal year:
- 23 (a) The number of applications for permits the department
- 24 received.
- 25 (b) The number of applications approved, the number of
- 26 applications approved by the processing deadline, the number of
- 27 applications approved after the processing deadline, and the

- 1 average time for the department to determine administrative
- 2 completeness and to approve or disapprove applications.
- 3 (c) The number of applications denied, the number of
- 4 applications denied by the processing deadline, and the number of
- 5 applications denied after the processing deadline.
- 6 (d) The number of applications approved or denied after the
- 7 processing deadline that, based on the director's determination of
- 8 the public interest, were not processed in sequence as otherwise
- 9 required by section  $\frac{1307(5)}{1307(6)}$ .
- 10 (e) The number of applications that were not administratively
- 11 complete when received.
- 12 (f) The amount of money refunded and discounts granted under
- **13** section 1307.
- 14 (g) The number of applications processed as provided in
- **15** section 1309.
- 16 SEC. 1313. (1) A PERSON MAY FILE AN APPLICATION FOR A PERMIT
- 17 OR FILE A PROPOSED REMEDIAL ACTION PLAN WITH A LICENSED
- 18 PROFESSIONAL ENGINEER APPROVED BY THE DEPARTMENT AS COMPETENT TO
- 19 PROCESS THAT TYPE OF PERMIT OR REMEDIAL ACTION PLAN. THE LICENSED
- 20 PROFESSIONAL ENGINEER SHALL NOT BE AN EMPLOYEE OF THE PERMIT
- 21 APPLICANT OR THE PERSON PROPOSING THE REMEDIAL ACTION PLAN. ANY FEE
- 22 CHARGED TO THE APPLICANT BY THE LICENSED PROFESSIONAL ENGINEER FOR
- 23 REVIEW OF A PERMIT APPLICATION IS IN ADDITION TO THE DEPARTMENT'S
- 24 PERMIT APPLICATION FEE AS PROVIDED UNDER SUBSECTION (3).
- 25 (2) THE LICENSED PROFESSIONAL ENGINEER SHALL REVIEW THE PERMIT
- 26 APPLICATION OR PROPOSED REMEDIAL ACTION PLAN BASED ON THE RELEVANT
- 27 STANDARDS SET FORTH IN THIS ACT AND RULES PROMULGATED UNDER THIS

- 1 ACT. IF THE LICENSED PROFESSIONAL ENGINEER DETERMINES THAT THE
- 2 PERMIT APPLICATION OR PROPOSED REMEDIAL ACTION PLAN MEETS THE
- 3 RELEVANT STANDARDS, THE LICENSED PROFESSIONAL ENGINEER SHALL REPORT
- 4 TO THE DEPARTMENT AND THE PERMIT APPLICANT OR PERSON PROPOSING THE
- 5 REMEDIAL ACTION PLAN ITS FINDINGS AND RECOMMENDATIONS, IN WRITING.
- 6 (3) NOTWITHSTANDING THE PROVISIONS OF ANY OTHER SECTION OF
- 7 THIS ACT, THE DEPARTMENT SHALL PROCESS THE PERMIT APPLICATION OR
- 8 PROPOSED REMEDIAL ACTION PLAN WITHIN 21 DAYS AFTER RECEIPT OF THE
- 9 PERMIT APPLICATION OR PROPOSED REMEDIAL ACTION PLAN, THE LICENSED
- 10 PROFESSIONAL ENGINEER'S FINDINGS AND RECOMMENDATIONS UNDER
- 11 SUBSECTION (2), AND ANY FEE, WHICH SHALL BE 50% OF THE FEE
- 12 OTHERWISE ESTABLISHED BY THIS ACT OR RULES PROMULGATED UNDER THIS
- 13 ACT. HOWEVER, IF, PURSUANT TO THIS ACT OR RULES PROMULGATED UNDER
- 14 THIS ACT, THE DEPARTMENT CONDUCTS A HEARING OR CONSULTATION ON THE
- 15 PERMIT APPLICATION OR PROPOSED REMEDIAL ACTION PLAN, THE DEPARTMENT
- 16 SHALL PROCESS THE PERMIT APPLICATION OR PROPOSED REMEDIAL ACTION
- 17 PLAN WITHIN 21 DAYS AFTER THE HEARING OR CONSULTATION. THE
- 18 DEPARTMENT SHALL NOT OBTAIN AN EXTENSION OF A DEADLINE UNDER THIS
- 19 SUBSECTION OR REQUEST FROM THE APPLICANT OR PERSON PROPOSING THE
- 20 REMEDIAL ACTION PLAN ANY ADDITIONAL INFORMATION PERTAINING TO THE
- 21 PERMIT APPLICATION OR PROPOSED REMEDIAL ACTION PLAN. IF THE
- 22 DEPARTMENT FAILS TO PROCESS A PERMIT APPLICATION OR PROPOSED
- 23 REMEDIAL ACTION PLAN BY THE DEADLINE REQUIRED BY THIS SUBSECTION,
- 24 THE PERMIT APPLICATION OR PROPOSED REMEDIAL ACTION PLAN SHALL BE
- 25 CONSIDERED TO BE APPROVED.
- 26 (4) IF THE DEPARTMENT DENIES A PERMIT APPLICATION OR REJECTS A
- 27 PROPOSED REMEDIAL ACTION PLAN CONTRARY TO THE RECOMMENDATION OF A

- 1 LICENSED PROFESSIONAL ENGINEER UNDER THIS SECTION, WITHIN 15 DAYS
- 2 AFTER THE DENIAL OR REJECTION, THE DEPARTMENT SHALL PROVIDE TO THE
- 3 PERMIT APPLICANT OR THE PERSON PROPOSING THE REMEDIAL ACTION PLAN A
- 4 WRITTEN EXPLANATION OF THE REASONS FOR DENIAL INCLUDING CITATIONS
- 5 TO SPECIFIC STATUTORY PROVISIONS OR RULES PROMULGATED UNDER THIS
- 6 ACT PROVIDING THE BASIS FOR DENIAL OR REJECTION. THE EXPLANATION
- 7 SHALL BE SIGNED BY THE DIRECTOR.
- 8 (5) WITHIN 270 DAYS AFTER THE EFFECTIVE DATE OF THE AMENDATORY
- 9 ACT THAT ADDED THIS SECTION, THE DEPARTMENT SHALL PROMULGATE RULES
- 10 TO IMPLEMENT THIS SECTION.
- 11 (6) THE DEPARTMENT SHALL MAINTAIN A LIST OR LISTS OF LICENSED
- 12 PROFESSIONAL ENGINEERS ELIGIBLE TO CONDUCT REVIEWS OF PERMIT
- 13 APPLICATIONS OR PROPOSED REMEDIAL ACTION PLANS UNDER THIS SECTION.
- 14 THE DEPARTMENT SHALL POST EACH LIST ON ITS WEBSITE AND UPDATE EACH
- 15 LIST AT LEAST EVERY 30 DAYS.
- 16 (7) THE DIRECTOR SHALL SUBMIT A REPORT BY DECEMBER 1, 2010 AND
- 17 EACH YEAR THEREAFTER TO THE STANDING COMMITTEES AND APPROPRIATIONS
- 18 SUBCOMMITTEES OF THE SENATE AND HOUSE OF REPRESENTATIVES WITH
- 19 PRIMARY RESPONSIBILITY FOR ENVIRONMENTAL ISSUES. THE DEPARTMENT
- 20 SHALL POST THE CURRENT REPORT ON ITS WEBSITE. THE REPORT SHALL
- 21 INCLUDE ALL OF THE FOLLOWING INFORMATION FOR EACH TYPE OF PERMIT
- 22 APPLICATION OR PROPOSED REMEDIAL ACTION PLAN THAT THE DEPARTMENT
- 23 RECEIVED WITH FINDINGS AND RECOMMENDATIONS OF A LICENSED
- 24 PROFESSIONAL ENGINEER UNDER THIS SECTION FOR THE PRECEDING FISCAL
- 25 YEAR:
- 26 (A) THE NUMBER RECEIVED.
- 27 (B) THE NUMBER APPROVED, THE NUMBER APPROVED BY THE DEADLINE

- 1 UNDER SUBSECTION (3), THE NUMBER APPROVED BECAUSE OF FAILURE TO
- 2 MEET THE DEADLINE UNDER SUBSECTION (3), AND THE AVERAGE TIME FOR
- 3 THE DEPARTMENT TO APPROVE OR DISAPPROVE THE PERMIT APPLICATIONS OR
- 4 PROPOSED REMEDIAL ACTION PLANS.
- 5 (C) THE NUMBER DENIED.
- 6 (8) NOTWITHSTANDING SECTION 1301, AS USED IN THIS SECTION:
- 7 (A) "DEPARTMENT" MEANS THE DEPARTMENT OF ENVIRONMENTAL
- 8 QUALITY.
- 9 (B) "DIRECTOR" MEANS THE DIRECTOR OF THE DEPARTMENT.
- 10 (C) "PERMIT" MEANS A PERMIT REQUIRED BY ANY OF THE FOLLOWING
- 11 SECTIONS OR RULES PROMULGATED THEREUNDER:
- 12 (i) SECTION 3104, FLOODPLAIN ALTERATION PERMIT.
- 13 (ii) SECTION 3112 OR 3113, PERMIT TO DISCHARGE INTO WATERS OF
- 14 THIS STATE.
- 15 (iii) SECTION 5505, AIR POLLUTION PERMIT TO INSTALL OR OPERATE.
- 16 (iv) SECTION 30104, INLAND LAKES AND STREAMS PROJECT PERMIT.
- 17 (v) SECTION 31509, DAM CONSTRUCTION, REPAIR, OR REMOVAL
- 18 PERMIT.
- 19 (vi) SECTION 32503, BOTTOMLAND DREDGING OR SPOILS PERMIT.
- 20 (vii) SECTION 32723, WATER WITHDRAWAL PERMIT.