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SENATE BILL No. 833

September 17, 2009, Introduced by Senator CHERRY and referred to the Committee on Finance.

A bill to amend 1937 PA 94, entitled "Use tax act,"

by amending section 3a (MCL 205.93a), as amended by 2008 PA 439.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 3a. (1) The use or consumption of the following services
- 2 is taxed under this act in the same manner as tangible personal
- 3 property is taxed under this act:
- (a) Except as provided in section 3b, intrastate telecommunications services that both originate and terminate in 5
 - this state, including, but not limited to, intrastate private
- communications services, ancillary services, conference bridging 7
- service, FIXED WIRELESS SERVICE, 800 SERVICE, 900 service, pay
- telephone service other than coin-operated telephone service, and

- 1 value-added nonvoice data service, but excluding 800 service, coin-
- 2 operated telephone service, fixed wireless service, 1-way paging
- 3 service, prepaid calling service, telecommunications nonrecurring
- 4 charges, and directory advertising proceeds.
- 5 (b) Rooms or lodging furnished by hotelkeepers, motel
- 6 operators, and other persons furnishing accommodations that are
- 7 available to the public on the basis of a commercial and business
- 8 enterprise, irrespective of whether or not membership is required
- 9 for use of the accommodations, except rooms and lodging rented for
- 10 a continuous period of more than 1 month. As used in this act,
- 11 "hotel" or "motel" means a building or group of buildings in which
- 12 the public may obtain accommodations for a consideration,
- 13 including, without limitation, such establishments as inns, motels,
- 14 tourist homes, tourist houses or courts, lodging houses, rooming
- 15 houses, nudist camps, apartment hotels, resort lodges and cabins,
- 16 camps operated by other than nonprofit organizations but not
- 17 including those licensed under 1973 PA 116, MCL 722.111 to 722.128,
- 18 and any other building or group of buildings in which
- 19 accommodations are available to the public, except accommodations
- 20 rented for a continuous period of more than 1 month and
- 21 accommodations furnished by hospitals or nursing homes.
- 22 (c) Except as provided in section 3b, interstate OR
- 23 INTERNATIONAL telecommunications services that either originate or
- 24 terminate in this state and for which the charge for the service is
- 25 billed to a service address in this state or phone number by the
- 26 provider either within or outside this state including, but not
- 27 limited to, ancillary services, conference bridging service,

- 1 PRIVATE COMMUNICATIONS SERVICE, FIXED WIRELESS SERVICE, 800
- 2 SERVICE, 900 service, pay telephone service other than coin-
- 3 operated telephone service, and value-added nonvoice data services,
- 4 but excluding interstate private communications service, 800
- 5 service, coin-operated telephone service, fixed wireless service,
- 6 1-way paging service, prepaid calling service, AND
- 7 telecommunications nonrecurring charges. , and international
- 8 telecommunications service.
- 9 (d) The laundering or cleaning of textiles under a sale,
- 10 rental, or service agreement with a term of at least 5 days. This
- 11 subdivision does not apply to the laundering or cleaning of
- 12 textiles used by a restaurant or retail sales business. As used in
- 13 this subdivision, "restaurant" means a food service establishment
- 14 defined and licensed under the food law of 2000, 2000 PA 92, MCL
- **15** 289.1101 to 289.8111.
- 16 (e) The transmission and distribution of electricity, whether
- 17 the electricity is purchased from the delivering utility or from
- 18 another provider, if the sale is made to the consumer or user of
- 19 the electricity for consumption or use rather than for resale.
- 20 (f) For a manufacturer who affixes its product to real estate
- 21 and maintains an inventory of its product that is available for
- 22 sale to others or who makes its product available for sale to
- 23 others by publication or price list, the direct production costs
- 24 and indirect production costs of the product affixed to the real
- 25 estate that are incident to and necessary for production or
- 26 manufacturing operations or processes, as defined by the
- 27 department.

- 1 (q) For a manufacturer who affixes its product to real estate
- 2 but does not maintain an inventory of its product available for
- 3 sale to others or make its product available for sale to others by
- 4 publication or price list, the sum of the materials cost of the
- 5 property and the cost of labor to manufacture, fabricate, or
- 6 assemble the property, but not the cost of labor to cut, bend,
- 7 assemble, or attach the property at the site for affixation to real
- 8 estate.
- 9 (2) If charges for intrastate telecommunications services or
- 10 telecommunications services between this state and another state
- 11 and other billed services not subject to the tax under this act are
- 12 aggregated with and not separately stated from charges for
- 13 telecommunications services that are subject to the tax under this
- 14 act, the nontaxable telecommunications services and other
- 15 nontaxable billed services are subject to the tax under this act
- 16 unless the service provider can reasonably identify charges for
- 17 telecommunications services not subject to the tax under this act
- 18 from its books and records that are kept in the regular course of
- 19 business.
- 20 (3) If charges for intrastate telecommunications services or
- 21 telecommunications services between this state and another state
- 22 and other billed services not subject to the tax under this act are
- 23 aggregated with and not separately stated from telecommunications
- 24 services that are subject to the tax under this act, a customer may
- 25 not rely upon the nontaxability of those telecommunications
- 26 services and other billed services unless the customer's service
- 27 provider separately states the charges for nontaxable

- 1 telecommunications services and other nontaxable billed services
- 2 from taxable telecommunications services or the service provider
- 3 elects, after receiving a written request from the customer in the
- 4 form required by the provider, to provide verifiable data based
- 5 upon the service provider's books and records that are kept in the
- 6 regular course of business that reasonably identify the nontaxable
- 7 services.
- **8** (4) All of the following apply in the case of a bundled
- 9 transaction that includes telecommunications service, ancillary
- 10 service, internet access, or audio or video programming:
- 11 (a) If the purchase price is attributable to products that are
- 12 taxable and products that are nontaxable, the portion of the
- 13 purchase price attributable to the nontaxable products may be
- 14 subject to tax unless the provider can identify by reasonable and
- 15 verifiable standards that portion from its books and records that
- 16 are kept in the regular course of business for other purposes,
- 17 including, but not limited to, nontax purposes.
- 18 (b) The provisions of this subsection apply unless otherwise
- 19 provided by federal law.
- 20 (5) As used in this section:
- 21 (a) "Ancillary services" means services that are associated
- 22 with or incidental to the provision of telecommunications services,
- 23 including, but not limited to, detailed telecommunications billing,
- 24 directory assistance, vertical service, and voice mail services.
- 25 (b) "Bundled transaction" means the purchase of 2 or more
- 26 distinct and identifiable products, except real property and
- 27 services to real property, where the products are sold for a single

- 1 nonitemized price. A bundled transaction does not include the sale
- 2 of any products in which the sales price varies, or is negotiable,
- 3 based on the selection by the purchaser of the products included in
- 4 the transaction. As used in this subdivision:
- 5 (i) "Distinct and identifiable products" does not include any
- 6 of the following:
- 7 (A) Packaging, such as containers, boxes, sacks, bags, and
- 8 bottles or other materials such as wrapping, labels, tags, and
- 9 instruction guides, that accompany the purchase of the products and
- 10 are incidental or immaterial to the purchase of the products,
- 11 including grocery sacks, shoeboxes, dry cleaning garment bags, and
- 12 express delivery envelopes and boxes.
- 13 (B) A product provided free of charge with the required
- 14 purchase of another product. A product is provided free of charge
- 15 if the sales price of the product purchased does not vary depending
- 16 on the inclusion of the product provided free of charge.
- 17 (C) Items included in purchase price.
- 18 (ii) "Purchase price" means the price paid by the seller for
- 19 the property.
- 20 (iii) "Sales price" means that term as defined in section 1 of
- 21 the general sales tax act, 1933 PA 167, MCL 205.51.
- 22 (iv) "Single nonitemized price" does not include a price that
- 23 is separately identified by product on binding sales or other
- 24 supporting sales-related documentation made available to the
- 25 purchaser in paper or electronic form, including, but not limited
- 26 to, an invoice, bill of sale, receipt, contract, service agreement,
- 27 lease agreement, periodic notice of rates and services, rate card,

- 1 or price list.
- 2 (v) Bundled transaction does not include any of the following:
- 3 (A) The purchase of tangible personal property and a service
- 4 if the tangible personal property is essential to the use of the
- 5 service and is provided exclusively in connection with the service
- 6 and the true object of the transaction is the service.
- 7 (B) The purchase of services if 1 service is provided that is
- 8 essential to the use or receipt of a second service and the first
- 9 service is provided exclusively in connection with the second
- 10 service and the true object of the transaction is the second
- 11 service.
- 12 (C) A transaction that includes taxable and nontaxable
- 13 products and the purchase price of the taxable products is de
- 14 minimis. As used in this sub-subparagraph, "de minimis" means the
- 15 seller's purchase price or sales price of the taxable products is
- 16 10% or less of the total purchase price or sales price of the
- 17 products. A seller shall use the full term of a service contract to
- 18 determine if the taxable products are de minimis. A seller shall
- 19 use either the purchase price or the sales price of the products to
- 20 determine if the taxable products are de minimis. A seller shall
- 21 not use a combination of the purchase price and sales price of the
- 22 products to determine if the taxable products are de minimis.
- 23 (D) The retail sale of exempt tangible personal property and
- 24 taxable tangible personal property if all of the following
- 25 conditions are satisfied:
- (I) The transaction includes food and food ingredients,
- 27 prescription or over-the-counter drugs, durable medical equipment,

- 1 mobility enhancing equipment, medical supplies, or prosthetic
- 2 devices.
- 3 (II) Where the seller's purchase price or sales price of the
- 4 taxable tangible personal property is 50% or less of the total
- 5 purchase price or sales price of the bundled tangible personal
- 6 property. A seller may not use a combination of the purchase price
- 7 and sales price of the tangible personal property when making the
- 8 50% determination for a transaction.
- 9 (c) "Coin-operated telephone service" means a
- 10 telecommunications service paid for by inserting money into a
- 11 telephone that accepts direct deposits of money to operate.
- 12 (d) "Conference bridging service" means an ancillary service
- 13 that links 2 or more participants of an audio or video conference
- 14 call and may include the provision of a telephone number, but does
- 15 not include the telecommunications services used to reach the
- 16 conference bridge.
- 17 (e) "Detailed telecommunications billing service" means an
- 18 ancillary service of separately stating information pertaining to
- 19 individual calls on a customer's billing statement.
- 20 (f) "Directory assistance" means an ancillary service of
- 21 providing telephone number information or address information.
- (g) "Fabricate" means to modify or prepare tangible personal
- 23 property for affixation or assembly.
- 24 (h) "Fixed wireless service" means a telecommunications
- 25 service that provides radio communication between fixed points.
- 26 (i) "International" means a telecommunications service that
- 27 originates or terminates in the United States and terminates or

- 1 originates outside the United States, respectively. United States
- 2 includes the District of Columbia and any possession or territory
- 3 of the United States.
- 4 (j) "Interstate" means a telecommunications service that
- 5 originates in 1 United States state, territory, or possession and
- 6 terminates in a different United States state, territory, or
- 7 possession.
- 8 (k) "Intrastate" means a telecommunications service that
- 9 originates in a United States state, territory, or possession and
- 10 terminates in the same United States state, territory, or
- 11 possession.
- 12 (1) "Manufacture" means to convert or condition tangible
- 13 personal property by changing the form, composition, quality,
- 14 combination, or character of the property.
- (m) "Manufacturer" means a person who manufactures,
- 16 fabricates, or assembles tangible personal property.
- 17 (n) "Paging service" means a telecommunications service that
- 18 provides transmission of coded radio signals for the purpose of
- 19 activating specific pagers, which may include messages or sounds.
- 20 (o) "Pay telephone service" means a telecommunications service
- 21 provided through any pay telephone.
- (p) "Prepaid calling service" means the right to access
- 23 exclusively telecommunications services that must be paid for in
- 24 advance and that enables the origination of calls using an access
- 25 number or authorization code, whether manually or electronically
- 26 dialed, and that is sold in predetermined units or dollars that
- 27 decline with use in a known amount.

- 1 (q) "Private communications service" means a
- 2 telecommunications service that entitles the customer to exclusive
- 3 or priority use of a communications channel or group of channels
- 4 between or among termination points, regardless of the manner in
- 5 which that channel or group of channels are connected, and includes
- 6 switching capacity, extension lines, stations, and any other
- 7 associated services that are provided in connection with the use of
- 8 that channel or group of channels.
- 9 (r) "Telecommunications nonrecurring charges" means an amount
- 10 billed for the installation, connection, change, or initiation of
- 11 telecommunications service received by the customer.
- 12 (s) "Telecommunications service" means the electronic
- 13 transmission, conveyance, or routing of voice, data, audio, video,
- 14 or any other information or signals to a point, or between or among
- 15 points, including a transmission, conveyance, or routing in which
- 16 computer processing applications are used to act on the form, code,
- 17 or protocol of the content for purposes of transmission,
- 18 conveyance, or routing without regard to whether that service is
- 19 referred to as voice over internet protocol services or is
- 20 classified by the federal communications commission as enhanced or
- 21 value added. Telecommunications service does not include any of the
- 22 following:
- 23 (i) Data processing and information services that allow data to
- 24 be generated, acquired, stored, processed, or retrieved and
- 25 delivered by an electronic transmission to a purchaser where the
- 26 purchaser's primary purpose for the underlying transaction is the
- 27 processed data or information.

- 1 (ii) Installation or maintenance of wiring or equipment on a
- 2 customer's premises.
- 3 (iii) Tangible personal property.
- 4 (iv) Advertising, including, but not limited to, directory
- 5 advertising.
- 6 (v) Billing and collection services provided to third parties.
- 7 (vi) Internet access service.
- 8 (vii) Radio and television audio and video programming
- 9 services, including, but not limited to, cable service as defined
- 10 in 47 USC 522(6) and audio and video programming services delivered
- 11 by commercial mobile radio service providers as defined in 47 CFR
- 12 20.3, regardless of the medium, including the furnishing of
- 13 transmission, conveyance, and routing of those services by the
- 14 programming service provider.
- 15 (viii) Ancillary services.
- 16 (ix) Answering services, if the primary purpose of the
- 17 transaction is the answering service rather than message
- 18 transmission.
- 19 (x) Digital products delivered electronically, including, but
- 20 not limited to, software, music, video, reading materials, or ring
- 21 tones.
- (t) "Value-added nonvoice data service" means a
- 23 telecommunications service in which computer processing
- 24 applications are used to act on the form, content, code, or
- 25 protocol of the information or data primarily for a purpose other
- 26 than transmission, conveyance, or routing.
- 27 (u) "Vertical service" means an ancillary service that is

- 1 offered in connection with 1 or more telecommunications services
- 2 that offers advanced calling features that allow customers to
- 3 identify callers and to manage multiple calls and call connections,
- 4 including conference bridging services.
- 5 (v) "Voice mail service" means an ancillary service that
- 6 enables the customer to store, send, or receive recorded messages,
- 7 but does not include any vertical services that the customer may be
- 8 required to have in order to utilize the voice mail service.
- 9 (w) "800 service" means a telecommunications service that
- 10 allows a caller to dial a toll-free number without incurring a
- 11 charge for the call, typically marketed under the designation
- 12 "800", "855", "866", "877", or "888" toll-free calling, or any
- 13 subsequent number designated by the federal communications
- 14 commission.
- 15 (x) "900 service" means an inbound toll telecommunications
- 16 service purchased by a subscriber that allows the subscriber's
- 17 customers to call in to the subscriber's prerecorded announcement
- 18 or live service, typically marketed under the designation "900"
- 19 service, and any subsequent number designated by the federal
- 20 communications commission, but does not include a charge for
- 21 collection services provided by the seller of the
- 22 telecommunications services to the subscriber, or the service or
- 23 product sold by the subscriber to the subscriber's customer.
- 24 Enacting section 1. This amendatory act takes effect October
- **25** 1, 2009.

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