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SENATE BILL No. 979

November 5, 2009, Introduced by Senators GEORGE, BIRKHOLZ, VAN WOERKOM, JANSEN and ALLEN and referred to the Committee on Commerce and Tourism.

A bill to amend 2003 PA 258, entitled "Land bank fast track act," by amending sections 3, 4, and 23 (MCL 124.753, 124.754, and 124.773).

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 3. As used in this act:
 - (a) "Authority" means a land bank fast track authority created under section 15, section 23(4), or section 23(5).
 - (b) "Authority board" means the board of directors of the state authority appointed under section 16.
 - (c) "Casino" means a casino regulated by this state under the Michigan gaming control and revenue act, the Initiated Law of 1996
- f IL 1, MCL 432.201 to 432.226, or a casino at which gaming is
- conducted under the Indian gaming regulatory act, Public Law 100-

- 1 497, 102 Stat. 2467, and all property associated or affiliated with
- 2 the operation of the casino, including, but not limited to, a
- 3 parking lot, hotel, motel, or retail store.
- 4 (d) "County authority" means a county land bank fast track
- 5 authority created by a county foreclosing governmental unit under
- 6 section 23(4).
- 7 (e) "Department" means the department of ENERGY, labor, and
- 8 economic growth, a principal department of state government created
- 9 by section 225 of the executive organization act of 1965, 1965 PA
- 10 380, MCL 16.325, and renamed by Executive Order No. 1996-2, MCL
- 11 445.2001, and by Executive Order No. 2003-18.
- 12 (f) "Foreclosing governmental unit" means that term as defined
- in section 78 of the general property tax act, 1893 PA 206, MCL
- **14** 211.78.
- 15 (q) "Fund" means the land bank fast track fund created in
- **16** section 18.
- (h) "Intergovernmental agreement" means a contractual
- 18 agreement between 1 or more governmental agencies, including, but
- 19 not limited to, an interlocal agreement to jointly exercise any
- 20 power, privilege, or authority that the agencies share in common
- 21 and that each might exercise separately under the urban cooperation
- 22 act of 1967, 1967 (Ex Sess) PA 7, MCL 124.501 to 124.512.
- 23 (i) "Local authority" means a local land bank fast track
- 24 authority created by a qualified city under section 23(5).
- 25 (j) "Local unit of government" means a city, village,
- 26 township, county, or any intergovernmental, metropolitan, or local
- 27 department, agency, or authority, or other local political

- 1 subdivision.
- 2 (k) "Michigan economic development corporation" means the
- 3 public body corporate created under section 28 of article VII of
- 4 the state constitution of 1963 and the urban cooperation act of
- 5 1967, 1967 (Ex Sess) PA 7, MCL 124.501 to 124.512, by a contractual
- 6 interlocal agreement effective April 5, 1999, as amended, between
- 7 local participating economic development corporations formed under
- 8 the economic development corporations act, 1974 PA 338, MCL
- 9 125.1601 to 125.1636, and the Michigan strategic fund. If the
- 10 Michigan economic development corporation is unable for any reason
- 11 to perform its duties under this act, those duties may be exercised
- 12 by the Michigan strategic fund.
- 13 (l) "Michigan state housing development authority" means the
- 14 authority created under the state housing development authority act
- 15 of 1966, 1966 PA 346, MCL 125.1401 to 125.1499c.
- 16 (m) "Michigan strategic fund" means the Michigan strategic
- 17 fund as described in the Michigan strategic fund act, 1984 PA 270,
- 18 MCL 125.2001 to 125.2093 125.2094.
- 19 (n) "Qualified city" means a city that contains a first class
- 20 school district HAS A POPULATION OF 750,000 OR MORE and includes
- 21 any department or agency of the THAT city.
- (o) "State administrative board" means the board created under
- 23 1921 PA 2, MCL 17.1 to 17.3, that exercises general supervisory
- 24 control over the functions and activities of all administrative
- 25 departments, boards, commissioners, and officers of the state and
- 26 of all state institutions.
- (p) "State authority" means the land bank fast track authority

- 1 created under section 15.
- 2 (q) "Tax reverted property" means property that meets 1 or
- 3 more of the following criteria:
- 4 (i) The property was conveyed to this state under section 67a
- 5 of the general property tax act, 1893 PA 206, MCL 211.67a, and
- 6 subsequently was not sold at a public auction under section 131 of
- 7 the general property tax act, 1893 PA 206, MCL 211.131, except
- 8 property described in section 131 of the general property tax act,
- 9 1893 PA 206, MCL 211.131, that is withheld from sale by the
- 10 director of the department of natural resources as authorized in
- 11 that section.
- 12 (ii) The property was conveyed to this state under section 67a
- 13 of the general property tax act, 1893 PA 206, MCL 211.67a, and
- 14 subsequently was either redeemed by a local unit of government or
- 15 transferred to a local unit of government under section 2101 or
- 16 2102 of the natural resources and environmental protection act,
- 17 1994 PA 451, MCL 324.2101 and 324.2102, or under former section 461
- 18 of 1909 PA 223 except property transferred to a local unit of
- 19 government that is subject to a reverter clause under which the
- 20 property reverts to this state upon transfer by the local unit of
- 21 government.
- 22 (iii) The property was subject to forfeiture, foreclosure, and
- 23 sale for the collection of delinquent taxes as provided in sections
- 24 78 to 79a of the general property tax act, 1893 PA 206, MCL 211.78
- 25 to 211.79a, and both of the following apply:
- 26 (A) Title to the property vested in a foreclosing governmental
- 27 unit under section 78k of the general property tax act, 1893 PA

- 1 206, MCL 211.78k.
- 2 (B) The property was offered for sale at an auction but not
- 3 sold under section 78m of the general property tax act, 1893 PA
- 4 206, MCL 211.78m.
- 5 (iv) The property was obtained by or transferred to a local
- 6 unit of government under section 78m of the general property tax
- 7 act, 1893 PA 206, MCL 211.78m.
- 8 (v) Pursuant to the requirements of a city charter, the
- 9 property was deeded to or foreclosed by the city or a department or
- 10 agency of the city for unpaid delinquent real property taxes.
- 11 Sec. 4. (1) Except as otherwise provided in this act, an
- 12 authority may do all things necessary or convenient to implement
- 13 the purposes, objectives, and provisions of this act, and the
- 14 purposes, objectives, and powers delegated to the board of
- 15 directors of an authority by other laws or executive orders,
- 16 including, but not limited to, all of the following:
- 17 (a) Adopt, amend, and repeal bylaws for the regulation of its
- 18 affairs and the conduct of its business.
- 19 (b) Sue and be sued in its own name and plead and be
- 20 impleaded, including, but not limited to, defending the authority
- 21 in an action to clear title to property conveyed by the authority.
- (c) Borrow money and issue bonds and notes according to the
- 23 provisions of this act.
- 24 (d) Enter into contracts and other instruments necessary,
- 25 incidental, or convenient to the performance of its duties and the
- 26 exercise of its powers, including, but not limited to, interlocal
- 27 agreements under the urban cooperation act of 1967, 1967 (Ex Sess)

- 1 PA 7, MCL 124.501 to 124.512, for the joint exercise of powers
- 2 under this act.
- 3 (e) Solicit and accept gifts, grants, labor, loans, and other
- 4 aid from any person, or the federal government, this state, or a
- 5 political subdivision of this state or any agency of the federal
- 6 government, this state, a political subdivision of this state, or
- 7 an intergovernmental entity created under the laws of this state or
- 8 participate in any other way in a program of the federal
- 9 government, this state, a political subdivision of this state, or
- 10 an intergovernmental entity created under the laws of this state.
- 11 (f) Procure insurance against loss in connection with the
- 12 property, assets, or activities of the authority.
- 13 (q) Invest money of the authority, at the discretion of the
- 14 board of directors of the authority, in instruments, obligations,
- 15 securities, or property determined proper by the board of directors
- 16 of the authority, and name and use depositories for its money.
- 17 (h) Employ legal and technical experts, other officers,
- 18 agents, or employees, permanent or temporary, paid from the funds
- 19 of the authority. The authority shall determine the qualifications,
- 20 duties, and compensation of those it employs. The board of
- 21 directors of an authority may delegate to 1 or more members,
- 22 officers, agents, or employees any powers or duties it considers
- 23 proper. Members of the board of directors of an authority shall
- 24 serve without compensation but shall be reimbursed for actual and
- 25 necessary expenses subject to available appropriations.
- 26 (i) Contract for goods and services and engage personnel as
- 27 necessary and engage the services of private consultants, managers,

- 1 legal counsel, engineers, accountants, and auditors for rendering
- 2 professional financial assistance and advice payable out of any
- 3 money of the authority.
- 4 (j) Study, develop, and prepare the reports or plans the
- 5 authority considers necessary to assist it in the exercise of its
- 6 powers under this act and to monitor and evaluate progress under
- 7 this act.
- 8 (k) Enter into contracts for the management of, the collection
- 9 of rent from, or the sale of real property held by an authority.
- 10 (l) A REDEVELOPMENT AUTHORITY CREATED UNDER SECTION 23(6)(i)
- 11 MAY DO 1 OR MORE OF THE FOLLOWING:
- 12 (i) CONSTRUCT, DEVELOP, AND IMPROVE STREETS, PLAZAS, PEDESTRIAN
- 13 MALLS, PARKING FACILITIES, RECREATIONAL FACILITIES, RIGHTS-OF-WAY,
- 14 WATERWAYS, BRIDGES, LAKES, PONDS, CANALS, UTILITY LINES OR PIPES,
- 15 AND INTERNET INFRASTRUCTURE THAT ARE DESIGNED FOR USE BY THE PUBLIC
- 16 GENERALLY, OR USED BY A PUBLIC AGENCY.
- 17 (ii) MAKE LOANS TO AID REDEVELOPMENT.
- 18 (iii) PROVIDE RELOCATION ASSISTANCE FOR INDIVIDUALS OR
- 19 BUSINESSES THAT SELL THEIR PROPERTY TO THE REDEVELOPMENT AUTHORITY.
- 20 (M) (l)—Do all other things necessary or convenient to achieve
- 21 the objectives and purposes of the authority or other laws that
- 22 relate to the purposes and responsibility of the authority.
- 23 (2) The enumeration of a power in this act shall not be
- 24 construed as a limitation upon the general powers of an authority.
- 25 The powers granted under this act are in addition to those powers
- 26 granted by any other statute or charter.
- 27 (3) An authority, in its discretion, may contract with others,

- 1 public or private, for the provision of all or a portion of the
- 2 services necessary for the management and operation of the
- **3** authority.
- 4 (4) If an authority holds a tax deed to abandoned property,
- 5 the authority may quiet title to the property under section 79a of
- 6 the general property tax act, 1893 PA 206, MCL 211.79a.
- 7 (5) The property of an authority and its income and operations
- 8 are exempt from all taxation by this state or any of its political
- 9 subdivisions.
- 10 (6) An authority shall not assist or expend any funds for, or
- 11 related to, the development of a casino.
- 12 (7) An authority shall not levy any tax or special assessment.
- 13 (8) An authority shall not exercise the power of eminent
- 14 domain or condemn property.
- 15 (9) An authority shall adopt a code of ethics for its
- 16 directors, officers, and employees.
- 17 (10) An authority shall establish policies and procedures
- 18 requiring the disclosure of relationships that may give rise to a
- 19 conflict of interest. The governing body of an authority shall
- 20 require that any member of the governing body with a direct or
- 21 indirect interest in any matter before the authority disclose the
- 22 member's interest to the governing body before the board takes any
- 23 action on the matter.
- 24 Sec. 23. (1) An authority may enter into an intergovernmental
- 25 agreement with the Michigan economic development corporation for
- 26 the joint exercise of powers and duties under this act, of the
- 27 powers and duties of the authority and the Michigan economic

- 1 development corporation, and for the provision of economic
- 2 development services related to the activities of the authority.
- 3 (2) An authority may enter into an intergovernmental agreement
- 4 with the Michigan state housing development authority for the joint
- 5 exercise of powers and duties under this act, of the powers and
- 6 duties of the authority and the Michigan state housing development
- 7 authority, and for the provision of redevelopment services related
- 8 to the activities of the authority.
- 9 (3) A county, city, qualified city, township, or village may
- 10 enter into an intergovernmental agreement with the state authority
- 11 providing for the transfer to the authority of tax reverted
- 12 property held by the county, city, township, or village, for title
- 13 clearance, for the disposition of the proceeds from the sale of the
- 14 property, and for other activities authorized under this act,
- 15 including the return or transfer of property under the control of
- 16 the authority to the county, city, township, or village. An
- 17 intergovernmental agreement under this subsection may not provide
- 18 for a separate legal or administrative entity to administer or
- 19 execute the agreement under section 7 of the urban cooperation act
- 20 of 1967, 1967 (Ex Sess) PA 7, MCL 124.507.
- 21 (4) A county foreclosing governmental unit may, with the
- 22 approval of the board of commissioners for that county and, if that
- 23 county has an elected county executive, with the concurrence of the
- 24 elected county executive OR AN AUTHORITY CREATED BY A COUNTY
- 25 FORECLOSING GOVERNMENTAL UNIT MAY, enter into an intergovernmental
- 26 agreement with A LOCAL AUTHORITY OR the state authority providing
- 27 for the exercise of the powers, duties, functions, and

- 1 responsibilities of an authority under this act and for the
- 2 creation of a county authority to exercise those functions. If a
- 3 county authority is created under this subsection, the treasurer of
- 4 the county shall be a member of the authority board.
- 5 (5) A qualified city OR A LOCAL AUTHORITY may enter into an
- 6 intergovernmental agreement with AN AUTHORITY CREATED BY A COUNTY
- 7 FORECLOSING GOVERNMENTAL UNIT OR the state authority providing for
- 8 the exercise of the powers, duties, functions, and responsibilities
- 9 of an authority under this act and for the creation of a local
- 10 authority to exercise those functions.
- 11 (6) An intergovernmental agreement under subsection (4) or (5)
- 12 shall provide for all of the following:
- 13 (a) The incorporation of a county or local authority as a
- 14 public body corporate.
- 15 (b) The name of the authority.
- 16 (c) The size of the initial governing body of the county or
- 17 local authority, which shall be composed of an odd number of
- 18 members.
- 19 (d) The qualifications, method of selection, and terms of
- 20 office of the initial board members.
- 21 (e) A method for the adoption of articles of incorporation by
- 22 the governing body of the county or local authority.
- 23 (f) A method for the distribution of proceeds from the
- 24 activities of the county or local authority.
- 25 (q) A method for the dissolution of the local or county
- 26 authority and for the withdrawal from the authority of any
- 27 governmental agencies involved.

- 1 (h) Any other matters considered advisable by the
- 2 participating governmental agencies, consistent with this act.
- 3 (I) IF A COUNTY FORECLOSING GOVERNMENTAL UNIT OR A COUNTY
- 4 AUTHORITY ENTERS INTO AN INTERGOVERNMENTAL AGREEMENT WITH A
- 5 OUALIFIED CITY OR A LOCAL AUTHORITY TO JOINTLY OPERATE AN AUTHORITY
- 6 UNDER SUBSECTION (4) OR (5), THE RESULTING AUTHORITY SHALL BE
- 7 CONSIDERED A REDEVELOPMENT AUTHORITY AND THE INTERGOVERNMENTAL
- 8 AGREEMENT SHALL PROVIDE THAT 1 OF THE MEMBERS OF THE GOVERNING BODY
- 9 SHALL BE APPOINTED BY THE GOVERNOR.
- 10 (7) If under the charter of a qualified city the qualified
- 11 city collects delinquent city real property taxes and does not
- 12 return the delinquent taxes to the treasurer of the county in which
- 13 the qualified city is located under the general property tax act,
- 14 1893 PA 206, MCL 211.1 to 211.157 211.155, any of the following
- 15 property held by the qualified city may be transferred to a local
- **16** authority:
- 17 (a) Tax delinquent real property for which a lien has been
- 18 deemed sold to a city department director under the charter or
- 19 ordinances of the qualified city, except for property that was
- 20 deeded to a department director less than 2 years before the
- 21 proposed transfer to the local authority.
- 22 (b) Tax delinquent real property held by the city that has
- 23 been foreclosed by the qualified city and for which title has
- 24 vested in the city pursuant to procedures established under the
- 25 charter or ordinances of the qualified city.
- 26 (c) Any tax reverted property owned or under the control of
- 27 the qualified city.

- 1 (8) A qualified city may authorize the transfer with or
- 2 without consideration of any real property or interest in real
- 3 property to a local authority including, but not limited to, tax
- 4 reverted property or interests in tax reverted property held or
- 5 acquired after the creation of the local authority by the qualified
- 6 city, with the consent of the local authority.
- 7 (9) A qualified city and any agency or department of a
- 8 qualified city, or any other official public body, may do 1 or more
- 9 of the following:
- 10 (a) Anything necessary or convenient to aid a local authority
- 11 in fulfilling its purposes under this act.
- 12 (b) Lend, grant, transfer, appropriate, or contribute funds to
- 13 a local authority in furtherance of its purposes.
- 14 (c) Lend, grant, transfer, or convey funds to a local
- 15 authority that are received from the federal government or this
- 16 state or from any nongovernmental entity in aid of the purposes of
- 17 this act.
- 18 (10) A local authority may reimburse advances made by a
- 19 qualified city under subsection (9) or by any other person for
- 20 costs eligible to be incurred by the local authority with any
- 21 source of revenue available for use of the local authority under
- 22 this act and enter into agreements related to these reimbursements.
- 23 A reimbursement agreement under this subsection is not subject to
- 24 section 305 of the revised municipal finance act, 2001 PA 34, MCL
- **25** 141.2305.
- 26 (11) A local authority may enter into agreements with the
- 27 county treasurer of the county in which the qualified city is

- 1 located for the collection of property taxes or the enforcement and
- 2 consolidation of tax liens within that qualified city for any
- 3 property or interest in property transferred to the local
- **4** authority.
- 5 (12) Unless specifically reserved or conditioned upon the
- 6 approval of the governing body of a qualified city, all powers
- 7 granted under this act to a local authority may be exercised by the
- 8 local authority without the approval of the governing body of the
- 9 qualified city, notwithstanding any charter, ordinance, or
- 10 resolution to the contrary.
- 11 (13) Prior to its effectiveness, an intergovernmental
- 12 agreement under this section shall be filed with the county clerk
- 13 of each county where a party to the agreement is located and with
- 14 the secretary of state.

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