HB-5463, As Passed House, December 13, 2012HB-5463, As Passed Senate, December 5, 2012

SENATE SUBSTITUTE FOR HOUSE BILL NO. 5463

A bill to amend 1975 PA 197, entitled

"An act to provide for the establishment of a downtown development authority; to prescribe its powers and duties; to correct and prevent deterioration in business districts; to encourage historic preservation; to authorize the acquisition and disposal of interests in real and personal property; to authorize the creation and implementation of development plans in the districts; to promote the economic growth of the districts; to create a board; to prescribe its powers and duties; to authorize the levy and collection of taxes; to authorize the issuance of bonds and other evidences of indebtedness; to authorize the use of tax increment financing; to reimburse downtown development authorities for certain losses of tax increment revenues; and to prescribe the powers and duties of certain state officials,"

by amending sections 1, 4, 14, and 19 (MCL 125.1651, 125.1654, 125.1664, and 125.1669), section 1 as amended by 2011 PA 24, section 4 as amended by 2006 PA 279, and section 14 as amended by 1993 PA 323, and by adding section 28a.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 1. As used in this act:

- 1 (a) "Advance" means a transfer of funds made by a municipality
- 2 to an authority or to another person on behalf of the authority in
- 3 anticipation of repayment by the authority. Evidence of the intent
- 4 to repay an advance may include, but is not limited to, an executed
- 5 agreement to repay, provisions contained in a tax increment
- 6 financing plan approved prior to the advance, or a resolution of
- 7 the authority or the municipality.
- 8 (b) "Assessed value" means 1 of the following:
- 9 (i) For valuations made before January 1, 1995, the state
- 10 equalized valuation as determined under the general property tax
- 11 act, 1893 PA 206, MCL 211.1 to 211.155.
- 12 (ii) For valuations made after December 31, 1994, the taxable
- 13 value as determined under section 27a of the general property tax
- 14 act, 1893 PA 206, MCL 211.27a.
- 15 (c) "Authority" means a downtown development authority created
- 16 pursuant to this act.
- 17 (d) "Board" means the governing body of an authority.
- 18 (e) "Business district" means an area in the downtown of a
- 19 municipality zoned and used principally for business.
- 20 (f) "Captured assessed value" means the amount in any 1 year
- 21 by which the current assessed value of the project area, including
- 22 the assessed value of property for which specific local taxes are
- 23 paid in lieu of property taxes as determined in subdivision (z),
- 24 (AA), exceeds the initial assessed value. The state tax commission
- 25 shall prescribe the method for calculating captured assessed value.
- 26 (G) "CATALYST DEVELOPMENT PROJECT" MEANS A PROJECT THAT IS
- 27 LOCATED IN A MUNICIPALITY WITH A POPULATION GREATER THAN 600,000,

- 1 IS DESIGNATED BY THE AUTHORITY AS A CATALYST DEVELOPMENT PROJECT,
- 2 AND IS EXPECTED TO RESULT IN AT LEAST \$300,000,000.00 OF CAPITAL
- 3 INVESTMENT. THERE SHALL BE NO MORE THAN 1 CATALYST DEVELOPMENT
- 4 PROJECT DESIGNATED WITHIN EACH AUTHORITY.
- 5 (H) (g) "Chief executive officer" means the mayor or city
- 6 manager of a city, the president or village manager of a village,
- 7 or the supervisor of a township or, if designated by the township
- 8 board for purposes of this act, the township superintendent or
- 9 township manager of a township.
- 10 (I) (h)—"Development area" means that area to which a
- 11 development plan is applicable.
- 12 (J) (i) "Development plan" means that information and those
- 13 requirements for a development plan set forth in section 17.
- 14 (K) (j) "Development program" means the implementation of the
- 15 development plan.
- 16 (l) $\frac{(k)}{(k)}$ "Downtown district" means that part of an area in a
- 17 business district that is specifically designated by ordinance of
- 18 the governing body of the municipality pursuant to this act. A
- 19 downtown district may include 1 or more separate and distinct
- 20 geographic areas in a business district as determined by the
- 21 municipality if the municipality enters into an agreement with a
- 22 qualified township under section 3(7) or if the municipality is a
- 23 city that surrounds another city and that other city lies between
- 24 the 2 separate and distinct geographic areas. If the downtown
- 25 district contains more than 1 separate and distinct geographic area
- 26 in the downtown district, the separate and distinct geographic
- 27 areas shall be considered 1 downtown district.

- 1 (M) $\frac{(l)}{(l)}$ "Eligible advance" means an advance made before August
- **2** 19, 1993.
- 3 (N) (m) "Eligible obligation" means an obligation issued or
- 4 incurred by an authority or by a municipality on behalf of an
- 5 authority before August 19, 1993 and its subsequent refunding by a
- 6 qualified refunding obligation. Eligible obligation includes an
- 7 authority's written agreement entered into before August 19, 1993
- 8 to pay an obligation issued after August 18, 1993 and before
- 9 December 31, 1996 by another entity on behalf of the authority.
- 10 (0) (n) "Fire alarm system" means a system designed to detect
- 11 and annunciate the presence of fire, or by-products of fire. Fire
- 12 alarm system includes smoke detectors.
- (P) (O) "Fiscal year" means the fiscal year of the authority.
- 14 (Q) (p) "Governing body of a municipality" means the elected
- 15 body of a municipality having legislative powers.
- (R) (q) "Initial assessed value" means the assessed value, as
- 17 equalized, of all the taxable property within the boundaries of the
- 18 development area at the time the ordinance establishing the tax
- 19 increment financing plan is approved, as shown by the most recent
- 20 assessment roll of the municipality for which equalization has been
- 21 completed at the time the resolution is adopted. Property exempt
- 22 from taxation at the time of the determination of the initial
- 23 assessed value shall be included as zero. For the purpose of
- 24 determining initial assessed value, property for which a specific
- 25 local tax is paid in lieu of a property tax shall not be considered
- 26 to be property that is exempt from taxation. The initial assessed
- 27 value of property for which a specific local tax was paid in lieu

- 1 of a property tax shall be determined as provided in subdivision
- 2 (z). (AA). In the case of a municipality having a population of
- 3 less than 35,000 that established an authority prior to 1985,
- 4 created a district or districts, and approved a development plan or
- 5 tax increment financing plan or amendments to a plan, and which
- 6 plan or tax increment financing plan or amendments to a plan, and
- 7 which plan expired by its terms December 31, 1991, the initial
- 8 assessed value for the purpose of any plan or plan amendment
- 9 adopted as an extension of the expired plan shall be determined as
- 10 if the plan had not expired December 31, 1991. For a development
- 11 area designated before 1997 in which a renaissance zone has
- 12 subsequently been designated pursuant to the Michigan renaissance
- 13 zone act, 1996 PA 376, MCL 125.2681 to 125.2696, the initial
- 14 assessed value of the development area otherwise determined under
- 15 this subdivision shall be reduced by the amount by which the
- 16 current assessed value of the development area was reduced in 1997
- 17 due to the exemption of property under section 7ff of the general
- 18 property tax act, 1893 PA 206, MCL 211.7ff, but in no case shall
- 19 the initial assessed value be less than zero.
- 20 (S) (r) "Municipality" means a city, village, or township.
- 21 (T) (s)—"Obligation" means a written promise to pay, whether
- 22 evidenced by a contract, agreement, lease, sublease, bond, or note,
- 23 or a requirement to pay imposed by law. An obligation does not
- 24 include a payment required solely because of default upon an
- 25 obligation, employee salaries, or consideration paid for the use of
- 26 municipal offices. An obligation does not include those bonds that
- 27 have been economically defeased by refunding bonds issued under

- 1 this act. Obligation includes, but is not limited to, the
- 2 following:
- 3 (i) A requirement to pay proceeds derived from ad valorem
- 4 property taxes or taxes levied in lieu of ad valorem property
- 5 taxes.
- 6 (ii) A management contract or a contract for professional
- 7 services.
- 8 (iii) A payment required on a contract, agreement, bond, or note
- 9 if the requirement to make or assume the payment arose before
- **10** August 19, 1993.
- (iv) A requirement to pay or reimburse a person for the cost of
- 12 insurance for, or to maintain, property subject to a lease, land
- 13 contract, purchase agreement, or other agreement.
- 14 (v) A letter of credit, paying agent, transfer agent, bond
- 15 registrar, or trustee fee associated with a contract, agreement,
- 16 bond, or note.
- 17 (U) (t) "On behalf of an authority", in relation to an
- 18 eligible advance made by a municipality, or an eligible obligation
- 19 or other protected obligation issued or incurred by a municipality,
- 20 means in anticipation that an authority would transfer tax
- 21 increment revenues or reimburse the municipality from tax increment
- 22 revenues in an amount sufficient to fully make payment required by
- 23 the eligible advance made by the municipality, or eligible
- 24 obligation or other protected obligation issued or incurred by the
- 25 municipality, if the anticipation of the transfer or receipt of tax
- 26 increment revenues from the authority is pursuant to or evidenced
- 27 by 1 or more of the following:

- ${f 1}$ (i) A reimbursement agreement between the municipality and an
- 2 authority it established.
- 3 (ii) A requirement imposed by law that the authority transfer
- 4 tax increment revenues to the municipality.
- 5 (iii) A resolution of the authority agreeing to make payments to
- 6 the incorporating unit.
- 7 (iv) Provisions in a tax increment financing plan describing
- 8 the project for which the obligation was incurred.
- 9 (V) (u) "Operations" means office maintenance, including
- 10 salaries and expenses of employees, office supplies, consultation
- 11 fees, design costs, and other expenses incurred in the daily
- 12 management of the authority and planning of its activities.
- 13 (W) (v) "Other protected obligation" means:
- 14 (i) A qualified refunding obligation issued to refund an
- 15 obligation described in subparagraph (ii), (iii), or (iv), an
- 16 obligation that is not a qualified refunding obligation that is
- 17 issued to refund an eligible obligation, or a qualified refunding
- 18 obligation issued to refund an obligation described in this
- 19 subparagraph.
- 20 (ii) An obligation issued or incurred by an authority or by a
- 21 municipality on behalf of an authority after August 19, 1993, but
- 22 before December 31, 1994, to finance a project described in a tax
- 23 increment finance plan approved by the municipality in accordance
- 24 with this act before December 31, 1993, for which a contract for
- 25 final design is entered into by or on behalf of the municipality or
- 26 authority before March 1, 1994 or for which a written agreement
- 27 with a developer, titled preferred development agreement, was

- 1 entered into by or on behalf of the municipality or authority in
- **2** July 1993.
- 3 (iii) An obligation incurred by an authority or municipality
- 4 after August 19, 1993, to reimburse a party to a development
- 5 agreement entered into by a municipality or authority before August
- 6 19, 1993, for a project described in a tax increment financing plan
- 7 approved in accordance with this act before August 19, 1993, and
- 8 undertaken and installed by that party in accordance with the
- 9 development agreement.
- 10 (iv) An obligation incurred by the authority evidenced by or to
- 11 finance a contract to purchase real property within a development
- 12 area or a contract to develop that property within the development
- 13 area, or both, if all of the following requirements are met:
- 14 (A) The authority purchased the real property in 1993.
- 15 (B) Before June 30, 1995, the authority enters a contract for
- 16 the development of the real property located within the development
- **17** area.
- 18 (C) In 1993, the authority or municipality on behalf of the
- 19 authority received approval for a grant from both of the following:
- 20 (I) The department of natural resources for site reclamation
- 21 of the real property.
- 22 (II) The department of consumer and industry services for
- 23 development of the real property.
- 24 (v) An ongoing management or professional services contract
- 25 with the governing body of a county which was entered into before
- 26 March 1, 1994 and which was preceded by a series of limited term
- 27 management or professional services contracts with the governing

- 1 body of the county, the last of which was entered into before
- 2 August 19, 1993.
- (vi) A loan from a municipality to an authority if the loan was
- 4 approved by the legislative body of the municipality on April 18,
- **5** 1994.
- 6 (vii) Funds expended to match a grant received by a
- 7 municipality on behalf of an authority for sidewalk improvements
- 8 from the Michigan department of transportation if the legislative
- 9 body of the municipality approved the grant application on April 5,
- 10 1993 and the grant was received by the municipality in June 1993.
- 11 (viii) For taxes captured in 1994, an obligation described in
- 12 this subparagraph issued or incurred to finance a project. An
- 13 obligation is considered issued or incurred to finance a project
- 14 described in this subparagraph only if all of the following are
- **15** met:
- 16 (A) The obligation requires raising capital for the project or
- 17 paying for the project, whether or not a borrowing is involved.
- 18 (B) The obligation was part of a development plan and the tax
- 19 increment financing plan was approved by a municipality on May 6,
- **20** 1991.
- 21 (C) The obligation is in the form of a written memorandum of
- 22 understanding between a municipality and a public utility dated
- 23 October 27, 1994.
- 24 (D) The authority or municipality captured school taxes during
- **25** 1994.
- 26 (ix) AN OBLIGATION INCURRED AFTER JULY 31, 2012 BY AN
- 27 AUTHORITY, MUNICIPALITY, OR OTHER GOVERNMENTAL UNIT TO PAY FOR

1 COSTS ASSOCIATED WITH A CATALYST DEVELOPMENT PROJECT.

- 2 (X) (w) "Public facility" means a street, plaza, pedestrian
- 3 mall, and any improvements to a street, plaza, or pedestrian mall
- 4 including street furniture and beautification, park, parking
- 5 facility, recreational facility, right-of-way, structure, waterway,
- 6 bridge, lake, pond, canal, utility line or pipe, building, and
- 7 access routes to any of the foregoing, designed and dedicated to
- 8 use by the public generally, or used by a public agency. Public
- 9 facility includes an improvement to a facility used by the public
- 10 or a public facility as those terms are defined in section 1 of
- 11 1966 PA 1, MCL 125.1351, which improvement is made to comply with
- 12 the barrier free design requirements of the state construction code
- 13 promulgated under the Stille-DeRossett-Hale single state
- 14 construction code act, 1972 PA 230, MCL 125.1501 to 125.1531.
- 15 Public facility also includes the acquisition, construction,
- 16 improvement, and operation of a building owned or leased by the
- 17 authority to be used as a retail business incubator.
- 18 (Y) (x) "Qualified refunding obligation" means an obligation
- 19 issued or incurred by an authority or by a municipality on behalf
- 20 of an authority to refund an obligation if 1 or more of the
- 21 following apply:
- 22 (i) The obligation is issued to refund a qualified refunding
- 23 obligation issued in November 1997 and any subsequent refundings of
- 24 that obligation issued before January 1, 2010 or the obligation is
- 25 issued to refund a qualified refunding obligation issued on May 15,
- 26 1997 and any subsequent refundings of that obligation issued before
- 27 January 1, 2010 in an authority in which 1 parcel or group of

- 1 parcels under common ownership represents 50% or more of the
- 2 taxable value captured within the tax increment finance district
- 3 and that will ultimately provide for at least a 40% reduction in
- 4 the taxable value of the property as part of a negotiated
- 5 settlement as a result of an appeal filed with the state tax
- 6 tribunal. Qualified refunding obligations issued under this
- 7 subparagraph are not subject to the requirements of section 611 of
- 8 the revised municipal finance act, 2001 PA 34, MCL 141.2611, if
- 9 issued before January 1, 2010. The duration of the development
- 10 program described in the tax increment financing plan relating to
- 11 the qualified refunding obligations issued under this subparagraph
- 12 is hereby extended to 1 year after the final date of maturity of
- 13 the qualified refunding obligations.
- 14 (ii) The refunding obligation meets both of the following:
- 15 (A) The net present value of the principal and interest to be
- 16 paid on the refunding obligation, including the cost of issuance,
- 17 will be less than the net present value of the principal and
- 18 interest to be paid on the obligation being refunded, as calculated
- 19 using a method approved by the department of treasury.
- 20 (B) The net present value of the sum of the tax increment
- 21 revenues described in subdivision $\frac{\text{(bb)}(ii)}{\text{(CC)}(ii)}$ and the
- 22 distributions under section 13b to repay the refunding obligation
- 23 will not be greater than the net present value of the sum of the
- 24 tax increment revenues described in subdivision $\frac{\text{(bb)}(ii)}{\text{(CC)}}$ (CC) $\frac{\text{(ii)}}{\text{and}}$
- 25 the distributions under section 13b to repay the obligation being
- 26 refunded, as calculated using a method approved by the department
- 27 of treasury.

- 1 (iii) The obligation is issued to refund an other protected
- 2 obligation issued as a capital appreciation bond delivered to the
- 3 Michigan municipal bond authority on December 21, 1994 and any
- 4 subsequent refundings of that obligation issued before January 1,
- 5 2012. Qualified refunding obligations issued under this
- 6 subparagraph are not subject to the requirements of section 305(2),
- 7 (3), (5), and (6), section 501, section 503, or section 611 of the
- 8 revised municipal finance act, 2001 PA 34, MCL 141.2305, 141.2501,
- 9 141.2503, and 141.2611, if issued before January 1, 2012. The
- 10 duration of the development program described in the tax increment
- 11 financing plan relating to the qualified refunding obligations
- 12 issued under this subparagraph is extended to 1 year after the
- 13 final date of maturity of the qualified refunding obligations. The
- 14 obligation may be payable through the year 2025 at an interest rate
- 15 not exceeding the maximum rate permitted by law, notwithstanding
- 16 the bond maturity dates contained in the notice of intent to issue
- 17 bonds published by the municipality. An obligation issued under
- 18 this subparagraph is a qualified refunding obligation only to the
- 19 extent that revenues described in subdivision (bb) (ii) and
- 20 distributions under section 13b to repay the qualified refunding
- 21 obligation do not exceed \$750,000.00.
- 22 (Z) (y) "Qualified township" means a township that meets all
- 23 of the following requirements:
- 24 (i) Was not eligible to create an authority prior to January 3,
- **25** 2005.
- 26 (ii) Adjoins a municipality that previously created an
- **27** authority.

- 1 (iii) Along with the adjoining municipality that previously
- 2 created an authority, is a member of the same joint planning
- 3 commission under the joint municipal planning act, 2003 PA 226, MCL
- 4 125.131 to 125.143.
- 5 (AA) (z) "Specific local tax" means a tax levied under 1974 PA
- 6 198, MCL 207.551 to 207.572, the commercial redevelopment act, 1978
- 7 PA 255, MCL 207.651 to 207.668, the technology park development
- 8 act, 1984 PA 385, MCL 207.701 to 207.718, and 1953 PA 189, MCL
- 9 211.181 to 211.182. The initial assessed value or current assessed
- 10 value of property subject to a specific local tax shall be the
- 11 quotient of the specific local tax paid divided by the ad valorem
- 12 millage rate. However, after 1993, the state tax commission shall
- 13 prescribe the method for calculating the initial assessed value and
- 14 current assessed value of property for which a specific local tax
- 15 was paid in lieu of a property tax.
- 16 (BB) (aa)—"State fiscal year" means the annual period
- 17 commencing October 1 of each year.
- 18 (CC) (bb)—"Tax increment revenues" means the amount of ad
- 19 valorem property taxes and specific local taxes attributable to the
- 20 application of the levy of all taxing jurisdictions upon the
- 21 captured assessed value of real and personal property in the
- 22 development area, subject to the following requirements:
- 23 (i) Tax increment revenues include ad valorem property taxes
- 24 and specific local taxes attributable to the application of the
- 25 levy of all taxing jurisdictions other than the state pursuant to
- 26 the state education tax act, 1993 PA 331, MCL 211.901 to 211.906,
- 27 and local or intermediate school districts upon the captured

- 1 assessed value of real and personal property in the development
- 2 area for any purpose authorized by this act.
- 3 (ii) Tax increment revenues include ad valorem property taxes
- 4 and specific local taxes attributable to the application of the
- 5 levy of the state pursuant to the state education tax act, 1993 PA
- 6 331, MCL 211.901 to 211.906, and local or intermediate school
- 7 districts upon the captured assessed value of real and personal
- 8 property in the development area in an amount equal to the amount
- 9 necessary, without regard to subparagraph (i), to repay eligible
- 10 advances, eligible obligations, and other protected obligations.
- 11 (iii) Tax increment revenues do not include any of the
- 12 following:
- 13 (A) Ad valorem property taxes attributable either to a portion
- 14 of the captured assessed value shared with taxing jurisdictions
- 15 within the jurisdictional area of the authority or to a portion of
- 16 value of property that may be excluded from captured assessed value
- 17 or specific local taxes attributable to such ad valorem property
- 18 taxes.
- 19 (B) Ad valorem property taxes excluded by the tax increment
- 20 financing plan of the authority from the determination of the
- 21 amount of tax increment revenues to be transmitted to the authority
- 22 or specific local taxes attributable to such ad valorem property
- 23 taxes.
- 24 (C) Ad valorem property taxes exempted from capture under
- 25 section 3(3) or specific local taxes attributable to such ad
- 26 valorem property taxes.
- 27 (iv) The amount of tax increment revenues authorized to be

- 1 included under subparagraph (ii) or (v), and required to be
- 2 transmitted to the authority under section 14(1), from ad valorem
- 3 property taxes and specific local taxes attributable to the
- 4 application of the levy of the state education tax act, 1993 PA
- 5 331, MCL 211.901 to 211.906, a local school district or an
- 6 intermediate school district upon the captured assessed value of
- 7 real and personal property in a development area shall be
- 8 determined separately for the levy by the state, each school
- 9 district, and each intermediate school district as the product of
- 10 sub-subparagraphs (A) and (B):
- 11 (A) The percentage that the total ad valorem taxes and
- 12 specific local taxes available for distribution by law to the
- 13 state, local school district, or intermediate school district,
- 14 respectively, bears to the aggregate amount of ad valorem millage
- 15 taxes and specific taxes available for distribution by law to the
- 16 state, each local school district, and each intermediate school
- 17 district.
- 18 (B) The maximum amount of ad valorem property taxes and
- 19 specific local taxes considered tax increment revenues under
- 20 subparagraph (ii) or (v).
- 21 (v) Tax increment revenues include ad valorem property taxes
- 22 and specific local taxes, in an annual amount and for each year
- 23 approved by the state treasurer, attributable to the levy by this
- 24 state under the state education tax act, 1993 PA 331, MCL 211.901
- 25 to 211.906, and by local or intermediate school districts, upon the
- 26 captured assessed value of real and personal property in the
- 27 development area of an authority established in a city with a

- 1 population of 750,000 600,000 or more to pay for, or reimburse an
- 2 advance for, not more than \$8,000,000.00 for the demolition of
- 3 buildings or structures on public or privately owned property
- 4 within a development area that commences in 2005, or to pay the
- 5 annual principal of or interest on an obligation, the terms of
- 6 which are approved by the state treasurer, issued by an authority,
- 7 or by a city on behalf of an authority, to pay not more than
- 8 \$8,000,000.00 of the costs to demolish buildings or structures on
- 9 public or privately owned property within a development area that
- 10 commences in 2005.
- 11 (vi) TAX INCREMENT REVENUES INCLUDE AD VALOREM PROPERTY TAXES
- 12 AND SPECIFIC LOCAL TAXES ATTRIBUTABLE TO THE LEVY BY THIS STATE
- 13 UNDER THE STATE EDUCATION TAX ACT, 1993 PA 331, MCL 211.201 TO
- 14 211.906, AND BY LOCAL OR INTERMEDIATE SCHOOL DISTRICTS WHICH WERE
- 15 LEVIED ON OR AFTER JULY 1, 2010, UPON THE CAPTURED ASSESSED VALUE
- 16 OF REAL AND PERSONAL PROPERTY IN THE DEVELOPMENT AREA OF AN
- 17 AUTHORITY ESTABLISHED IN A CITY WITH A POPULATION OF 600,000 OR
- 18 MORE TO PAY FOR, OR REIMBURSE AN ADVANCE FOR, COSTS ASSOCIATED WITH
- 19 THE LAND ACQUISITION, PRELIMINARY SITE WORK, AND CONSTRUCTION OF A
- 20 CATALYST DEVELOPMENT PROJECT.
- 21 Sec. 4. (1) Except as provided in subsections (7), (8), and
- 22 (9), an authority shall be under the supervision and control of a
- 23 board consisting of the chief executive officer of the municipality
- 24 and not less than 8 or more than 12 members as determined by the
- 25 governing body of the municipality. Members shall be appointed by
- 26 the chief executive officer of the municipality, subject to
- 27 approval by the governing body of the municipality. Not less than a

- 1 majority of the members shall be persons having an interest in
- 2 property located in the downtown district or officers, members,
- 3 trustees, principals, or employees of a legal entity having an
- 4 interest in property located in the downtown district. Not less
- 5 than 1 of the members shall be a resident of the downtown district,
- 6 if the downtown district has 100 or more persons residing within
- 7 it. Of the members first appointed, an equal number of the members,
- 8 as near as is practicable, shall be appointed for 1 year, 2 years,
- 9 3 years, and 4 years. A member shall hold office until the member's
- 10 successor is appointed. Thereafter, each member shall serve for a
- 11 term of 4 years. An appointment to fill a vacancy shall be made by
- 12 the chief executive officer of the municipality for the unexpired
- 13 term only. Members of the board shall serve without compensation,
- 14 but shall be reimbursed for actual and necessary expenses. The
- 15 chairperson of the board shall be elected by the board. THE RULES
- 16 OF PROCEDURE OR THE BYLAWS OF THE AUTHORITY MAY PROVIDE THAT A
- 17 PERSON BE APPOINTED TO THE BOARD IN HIS OR HER CAPACITY AS A PUBLIC
- 18 OFFICIAL, WHETHER APPOINTED OR ELECTED. THE RULES OF PROCEDURE OR
- 19 BYLAWS MAY ALSO PROVIDE THAT THE PUBLIC OFFICIAL'S TERM SHALL
- 20 EXPIRE UPON EXPIRATION OF HIS OR HER SERVICE AS A PUBLIC OFFICIAL.
- 21 IN ADDITION, THE PUBLIC OFFICIAL'S MEMBERSHIP ON THE BOARD EXPIRES
- 22 ON HIS OR HER RESIGNATION FROM OFFICE AS A PUBLIC OFFICIAL.
- 23 (2) Before assuming the duties of office, a member shall
- 24 qualify by taking and subscribing to the constitutional oath of
- 25 office.
- 26 (3) The business which the board may perform shall be
- 27 conducted at a public meeting of the board held in compliance with

- 1 the open meetings act, 1976 PA 267, MCL 15.261 to 15.275. Public
- 2 notice of the time, date, and place of the meeting shall be given
- 3 in the manner required by the open meetings act, 1976 PA 267, MCL
- 4 15.261 to 15.275. The board shall adopt rules consistent with the
- 5 open meetings act, 1976 PA 267, MCL 15.261 to 15.275, governing its
- 6 procedure and the holding of regular meetings, subject to the
- 7 approval of the governing body. Special meetings may be held if
- 8 called in the manner provided in the rules of the board.
- 9 (4) Pursuant to notice and after having been given an
- 10 opportunity to be heard, a member of the board may be removed for
- 11 cause by the governing body. Removal of a member is subject to
- 12 review by the circuit court.
- 13 (5) All expense items of the authority shall be publicized
- 14 monthly and the financial records shall always be open to the
- 15 public.
- 16 (6) In addition to the items and records prescribed in
- 17 subsection (5), a writing prepared, owned, used, in the possession
- 18 of, or retained by the board in the performance of an official
- 19 function shall be made available to the public in compliance with
- 20 the freedom of information act, 1976 PA 442, MCL 15.231 to 15.246.
- 21 (7) By resolution of its governing body, a municipality having
- 22 more than 1 authority may establish a single board to govern all
- 23 authorities in the municipality. The governing body may designate
- 24 the board of an existing authority as the board for all authorities
- 25 or may establish by resolution a new board in the same manner as
- 26 provided in subsection (1). A member of a board governing more than
- 27 1 authority may be a resident of or have an interest in property in

- 1 any of the downtown districts controlled by the board in order to
- 2 meet the requirements of this section.
- 3 (8) By ordinance, the governing body of a municipality that
- 4 has a population of less than 5,000 may have the municipality's
- 5 planning commission created pursuant to FORMER 1931 PA 285 , MCL
- 6 125.31 to 125.45, OR THE MICHIGAN PLANNING ENABLING ACT, 2008 PA
- 7 33, MCL 125.3801 TO 125.3885, serve as the board provided for in
- 8 subsection (1).
- 9 (9) If a municipality enters into an agreement with a
- 10 qualified township under section 3(7), the membership of the board
- 11 may be modified by the interlocal agreement described in section
- **12** 3 (7).
- Sec. 14. (1) When the authority determines that it is
- 14 necessary for the achievement of the purposes of this act, the
- 15 authority shall prepare and submit a tax increment financing plan
- 16 to the governing body of the municipality. The plan shall include a
- 17 development plan as provided in section 17, a detailed explanation
- 18 of the tax increment procedure, the maximum amount of bonded
- 19 indebtedness to be incurred, and the duration of the program, and
- 20 shall be in compliance with section 15. The plan shall contain a
- 21 statement of the estimated impact of tax increment financing on the
- 22 assessed values of all taxing jurisdictions in which the
- 23 development area is located. The plan may provide for the use of
- 24 part or all of the captured assessed value, but the portion
- 25 intended to be used by the authority shall be clearly stated in the
- 26 tax increment financing plan. The authority or municipality may
- 27 exclude from captured assessed value growth in property value

- 1 resulting solely from inflation. The plan shall set forth the
- 2 method for excluding growth in property value resulting solely from
- 3 inflation.
- 4 (2) The percentage of taxes levied for school operating
- 5 purposes that is captured and used by the tax increment financing
- 6 plan shall not be greater than the plan's percentage capture and
- 7 use of taxes levied by a municipality or county for operating
- 8 purposes. For purposes of the previous sentence, taxes levied by a
- 9 county for operating purposes include only millage allocated for
- 10 county or charter county purposes under the property tax limitation
- 11 act, Act No. 62 of the Public Acts of 1933, being sections 211.201
- 12 to 211.217a of the Michigan Compiled Laws. 1933 PA 62, MCL 211.201
- 13 TO 211.217A. For purposes of this subsection, tax increment
- 14 revenues used to pay bonds issued by a municipality under section
- 15 16(1) shall be considered to be used by the tax increment financing
- 16 plan rather than shared with the municipality. The limitation of
- 17 this subsection does not apply to the portion of the captured
- 18 assessed value shared pursuant to an agreement entered into before
- 19 1989 with a county or with a city in which an enterprise zone is
- 20 approved under section 13 of the enterprise zone act, Act No. 224
- 21 of the Public Acts of 1985, being section 125.2113 of the Michigan
- 22 Compiled Laws. 1985 PA 224, MCL 125.2113.
- 23 (3) Approval of the tax increment financing plan shall be
- 24 pursuant to the notice, hearing, and disclosure provisions of
- 25 section 18. If the development plan is part of the tax increment
- 26 financing plan, only 1 hearing and approval procedure is required
- 27 for the 2 plans together.

- 1 (4) Before the public hearing on the tax increment financing
- 2 plan, the governing body shall provide a reasonable opportunity to
- 3 the taxing jurisdictions levying taxes subject to capture to meet
- 4 with the governing body. The authority shall fully inform the
- 5 taxing jurisdictions of the fiscal and economic implications of the
- 6 proposed development area. The taxing jurisdictions may present
- 7 their recommendations at the public hearing on the tax increment
- 8 financing plan. The authority may enter into agreements with the
- 9 taxing jurisdictions and the governing body of the municipality in
- 10 which the development area is located to share a portion of the
- 11 captured assessed value of the district.
- 12 (5) A tax increment financing plan may be modified if the
- 13 modification is approved by the governing body upon notice and
- 14 after public hearings and agreements as are required for approval
- 15 of the original plan.
- 16 (6) UNDER A TAX INCREMENT FINANCING PLAN THAT INCLUDES A
- 17 CATALYST DEVELOPMENT PROJECT, AN AUTHORITY MAY PLEDGE AVAILABLE TAX
- 18 INCREMENT REVENUES OF THE AUTHORITY AS SECURITY FOR ANY BONDS
- 19 ISSUED TO DEVELOP AND CONSTRUCT A CATALYST DEVELOPMENT PROJECT.
- 20 Sec. 19. (1) The governing body after a public hearing on the
- 21 development plan or the tax increment financing plan, or both, with
- 22 notice thereof OF THE HEARING given in accordance with section 18,
- 23 shall determine whether the development plan or tax increment
- 24 financing plan constitutes a public purpose. If it determines that
- 25 the development plan or tax increment financing plan constitutes a
- 26 public purpose, it shall then approve or reject the plan, or
- 27 approve it with modification, by ordinance based on the following

- 1 considerations:
- 2 (a) The findings and recommendations of a development area
- 3 citizens council, if a development area citizens council was
- 4 formed.
- 5 (b) The plan meets the requirements set forth in section 17
- **6** (2).
- 7 (c) The proposed method of financing the development is
- 8 feasible and the authority has the ability to arrange the
- 9 financing.
- 10 (d) The development is reasonable and necessary to carry out
- 11 the purposes of this act.
- 12 (e) The land included within the development area to be
- 13 acquired is reasonably necessary to carry out the purposes of the
- 14 plan and of this act in an efficient and economically satisfactory
- 15 manner.
- 16 (f) The development plan is in reasonable accord with the
- 17 master plan of the municipality.
- 18 (g) Public services, such as fire and police protection and
- 19 utilities, are or will be adequate to service the project area.
- 20 (h) Changes in zoning, streets, street levels, intersections,
- 21 and utilities are reasonably necessary for the project and for the
- 22 municipality.
- 23 (2) Amendments to an approved development plan or tax
- 24 increment plan must be submitted by the authority to the governing
- 25 body for approval or rejection.
- 26 (3) PROPOSED AMENDMENTS MADE TO AN APPROVED DEVELOPMENT PLAN
- 27 TO INCORPORATE A CATALYST DEVELOPMENT PROJECT PLAN SHALL BE

- 1 SUBMITTED BY THE AUTHORITY TO THE MICHIGAN STRATEGIC FUND FOR
- 2 APPROVAL OR REJECTION OF THAT PART OF THE PLAN RELATING TO THE
- 3 CATALYST DEVELOPMENT PROJECT. AMENDMENTS NOT APPROVED OR REJECTED
- 4 UNDER THIS SUBSECTION BY THE MICHIGAN STRATEGIC FUND WITHIN 45 DAYS
- 5 OF SUBMISSION FOR APPROVAL SHALL BE CONSIDERED APPROVED.
- 6 SEC. 28A. BEGINNING JANUARY 1, 2010, THE AUTHORITY SHALL BE
- 7 EXEMPT FROM ALL TAXATION ON ITS EARNINGS OR PROPERTY. INSTRUMENTS
- 8 OF CONVEYANCE FROM AN AUTHORITY ARE EXEMPT FROM TRANSFER TAXES
- 9 UNDER 1966 PA 134, MCL 207.501 TO 207.513, AND THE STATE REAL
- 10 ESTATE TRANSFER TAX ACT, 1993 PA 330, MCL 207.521 TO 207.537.