HB-5566, As Passed House, July 18, 2012HB-5566, As Passed Senate, July 18, 2012

SENATE SUBSTITUTE FOR HOUSE BILL NO. 5566

A bill to amend 1980 PA 243, entitled "Emergency municipal loan act,"

by amending the title and sections 1, 2, 3, 4, 5, 6, and 7 (MCL 141.931, 141.932, 141.933, 141.934, 141.935, 141.936, and 141.937), the title as amended by 1988 PA 198, section 1 as amended by 2007 PA 178, sections 2, 3, 6, and 7 as amended by 1998 PA 528, and sections 4 and 5 as amended by 2007 PA 198, and by adding sections 3a and 6a.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 TITLE
- 2 An act to provide emergency financial assistance for certain
- 3 municipalities; POLITICAL SUBDIVISIONS OF THIS STATE; to create a
- 4 local emergency financial assistance loan board and to prescribe

- 1 the powers and duties of this board; to prescribe conditions for
- 2 granting and receiving loans, to prescribe terms and conditions for
- 3 the repayment of loans, and to allow the limiting of repayment by a
- 4 county from specified revenue sources; to impose certain
- 5 requirements and duties on certain state departments,
- 6 municipalities POLITICAL SUBDIVISIONS of this state, and officials
- 7 of the THIS state and municipalities POLITICAL SUBDIVISIONS of this
- 8 state; and to prescribe remedies and penalties.
- 9 Sec. 1. As used in this act:
- 10 (a) "Board" means the local emergency financial assistance
- 11 loan board created under this act. SECTION 2.
- 12 (b) "Fiscal year" means, unless otherwise provided in this
- 13 act, the fiscal year of the municipality applying for a loan under
- 14 this act.
- 15 (c) "Income tax collections" means the total collection of a
- 16 municipality under the city income tax act, 1964 PA 284, MCL
- 17 141.501 to 141.787, in any calendar year.
- 18 (d) "Income tax revenue growth rate" means the quotient of the
- 19 following:
- 20 (i) The numerator is the income tax collections of the
- 21 municipality for the calendar year immediately preceding the
- 22 municipality's application for a loan under this act.
- 23 (ii) The denominator is the income tax collections for the
- 24 municipality for the calendar year preceding the calendar year used
- 25 in determining the numerator.
- 26 (e) "Municipality" means a county, city, village, or township
- 27 of—IN this state. FOR THE PERIOD BEGINNING ON OCTOBER 1, 2011 AND

- 1 ENDING ON SEPTEMBER 30, 2018, MUNICIPALITY ALSO INCLUDES A SCHOOL
- 2 DISTRICT IN THIS STATE.
- 3 (f) "Local tax base growth rate" for a municipality means the
- 4 state equalized valuation of the real and personal property of the
- 5 municipality for the most recent year for which data is available
- 6 divided by the state equalized valuation of real and personal
- 7 property of the municipality for the fifth year preceding the most
- 8 recent year for which data is available.
- **9** (g) "Statewide tax base growth rate" means the total state
- 10 equalized valuation for real and personal property for the most
- 11 recent year for which data is available divided by the total state
- 12 equalized valuation for the fifth year preceding the most recent
- 13 year for which data is available.
- 14 (h) "State equalized valuation of real and personal property
- 15 of the municipality" means the valuation determined under 1911 PA
- 16 44, MCL 209.1 to 209.8, of real and personal property within the
- 17 municipality plus an amount equal to the state equalized valuation
- 18 equivalent of certain revenues of the municipality as determined
- 19 under this subdivision. The state equalized valuation equivalent
- 20 shall be calculated by dividing the sum of the following amounts by
- 21 the municipality's millage rate for the fiscal year:
- (i) The amount levied by the municipality for its own use
- 23 during the municipality's fiscal year from the specific tax levied
- 24 under 1974 PA 198, MCL 207.551 to 207.572.
- 25 (ii) The amount levied by the municipality for its own use
- 26 during the municipality's fiscal year from the specific tax levied
- 27 under the commercial redevelopment act, 1978 PA 255, MCL 207.651 to

- **1** 207.668.
- 2 Sec. 2. (1) There is created a local emergency financial
- 3 assistance loan board within the department of treasury. This board
- 4 shall consist of the state treasurer, the director of the
- 5 department of consumer and industry services, LICENSING AND
- 6 REGULATORY AFFAIRS, and the director of the department of
- 7 TECHNOLOGY, management, and budget. Except for budgeting,
- 8 procurement, and related functions of the board that shall be
- 9 performed under the direction and supervision of the state
- 10 treasurer, the board shall exercise its prescribed statutory
- 11 powers, duties, and functions independently of the department of
- 12 treasury.
- 13 (2) The board has the powers necessary to carry out and
- 14 effectuate the purposes and provisions of this act, AND POWERS
- 15 VESTED IN THE BOARD UNDER OTHER LAWS OF THIS STATE, including, BUT
- 16 NOT LIMITED TO, all of the following powers:
- 17 (a) To act by an order issued in the name of the board and
- 18 signed by the members of the board. The signature of the designee
- 19 of a member, when the designee is acting for his or her principal,
- 20 has the same force and effect as the signature of the member.
- 21 (b) To authorize and make loans; to renegotiate the terms of
- 22 outstanding loans; and to make, execute, and deliver contracts and
- 23 other instruments necessary or convenient to the exercise of its
- 24 powers.
- 25 (c) To aid, advise, and consult with a municipality with
- 26 respect to fiscal questions arising from and relating to its
- 27 proposed or outstanding loans.

- 1 (d) To promulgate rules under the administrative procedures
- 2 act of 1969, 1969 PA 306, MCL 24.201 to 24.328, that it considers
- 3 necessary.
- 4 (e) To examine the books and records of a municipality
- 5 applying for or receiving a loan under this act for the purpose of
- 6 ascertaining if the municipality is complying, in relation to a
- 7 loan under this act, with the requirements of the board, the laws
- 8 of this state, and the charter, ordinances, and resolutions of the
- 9 municipality. Additionally, for effectuating this purpose, the
- 10 board may require sworn statements from any officer or employee of
- 11 the municipality and may require the municipality to furnish a
- 12 statement of its financial condition. The board has full power, in
- 13 furtherance of its investigations, to examine witnesses on oath, to
- 14 compel the attendance of witnesses, to compel the giving of
- 15 testimony, and to compel the production of books, papers, and
- 16 records. Witnesses may be summoned by the board by its process upon
- 17 the payment of the same fees as are allowed to witnesses attending
- 18 in the circuit court for the county in which a hearing is held. A
- 19 person duly subpoenaed under this section who fails to attend or
- 20 testify at the place named in the subpoena served for that purpose
- 21 is quilty of a misdemeanor.
- (f) To serve notice upon a municipality of an order relating
- 23 to the municipality issued by the board. A municipality has prima
- 24 facie notice of and is bound by an order of the board if notice has
- 25 been served upon it by registered mail addressed to any officer of
- 26 the municipality upon whom legal process may be served.
- 27 (g) To enforce compliance with its orders; with the terms of

- 1 outstanding loans; with any provision of this act; or, in relation
- 2 to a loan under this act, with any law of this state or with the
- 3 charter, ordinances, or resolutions of a municipality that received
- 4 a loan under this act. As 1 method to enforce compliance, the board
- 5 may institute appropriate proceedings in the courts of this state,
- 6 including proceedings for writs of mandamus and injunctions.
- 7 (h) To subject a loan to the terms and conditions the board
- 8 considers necessary to ensure compliance with the uniform budgeting
- 9 and accounting act, 1968 PA 2, MCL 141.421 to 141.440a, and to
- 10 ensure timely repayment of the loan, including, but not limited to,
- 11 requiring the direct assignment for repayment of a loan of any
- 12 state money appropriated to the municipality OR, FOR A MUNICIPALITY
- 13 THAT IS A SCHOOL DISTRICT, OTHER REVENUE OR MONEY THAT MAY BE
- 14 PLEDGED BY A SCHOOL DISTRICT UNDER SECTION 1211 OF THE REVISED
- 15 SCHOOL CODE, 1976 PA 451, MCL 380.1211, OR OTHER LAW.
- 16 (i) To provide loan terms specifying conditions and events of
- 17 default and remedies available upon default by a municipality.
- 18 (j) To impose loan terms upon the disbursement of a loan
- 19 authorized to be made under section 3(2)(b) or (3).
- 20 (3) The board shall review each application for a loan from a
- 21 municipality to determine if the municipality satisfies the
- 22 requirements of this act. Except for loans authorized under section
- 23 3(2) or (3), upon determining those applications that satisfy the
- 24 application eligibility requirements of section 4 and, for
- 25 subsequent annual loans, section 8, the board may authorize an
- 26 annual loan to 1 or more of those eligible applicants upon
- 27 declaring that a local fiscal emergency exists in the municipality.

- 1 For loans authorized under section 3(2) or (3), the board may
- 2 authorize a loan upon determining that the municipality has
- 3 satisfied the requirements of this act applicable to loans under
- 4 section 3(2) or (3).
- 5 (4) All actions of the board shall be approved by all members
- 6 of the board. All meetings of the board shall be conducted at a
- 7 public meeting held in compliance with the open meetings act, 1976
- 8 PA 267, MCL 15.261 to 15.275.
- 9 (5) Subject to the requirements of this act, the board has the
- 10 sole authority to determine all of the following:
- 11 (a) The amount of a loan.
- 12 (b) The rate or rates of interest on a loan.
- 13 (c) Any other condition related to a loan including, but not
- 14 limited to, requiring that the proceeds of a loan be used for
- 15 specified purposes.
- 16 (6) The department of treasury shall provide staff services to
- 17 the board to carry out this act.
- 18 (7) A municipality may do 1 or more of the following:
- 19 (a) Borrow money under this act, AND ISSUE EVIDENCES OF
- 20 INDEBTEDNESS FOR REPAYMENT OF OBLIGATIONS, INCLUDING, BUT NOT
- 21 LIMITED TO, MONEY ADVANCED OR PREVIOUSLY ADVANCED TO A SCHOOL
- 22 DISTRICT OR APPROVED OR PREVIOUSLY APPROVED FOR ADVANCEMENT TO A
- 23 SCHOOL DISTRICT UNDER SECTION 15(2) OF THE STATE SCHOOL AID ACT OF
- 24 1979, 1979 PA 94, MCL 388.1615, OR MONEY BORROWED BY THE SCHOOL
- 25 DISTRICT UNDER SECTION 1225 OF THE REVISED SCHOOL CODE, 1976 PA
- 26 451, MCL 380.1225.
- (b) Enter into a loan agreement with the board.

- 1 (c) Issue its notes evidencing the loan.
- 2 (d) Assign and convey any revenues allocated to it for
- 3 repayment of the loan.
- 4 (e) Take any other action necessary to receive, secure, or
- 5 repay a loan under this act.
- 6 Sec. 3. (1) Except as provided in subsection (2) FOR STATE
- 7 FISCAL YEARS ENDING BEFORE OCTOBER 1, 2011, the board shall not MAY
- 8 authorize loans under this act to municipalities that total an
- 9 amount greater than UP TO \$5,000,000.00 in a state fiscal year. FOR
- 10 STATE FISCAL YEARS BEGINNING AFTER SEPTEMBER 30, 2018, THE BOARD
- 11 MAY AUTHORIZE LOANS UNDER THIS ACT TO MUNICIPALITIES THAT TOTAL UP
- 12 TO \$10,000,000.00 IN A STATE FISCAL YEAR, BUT A LOAN TO A SINGLE
- 13 MUNICIPALITY SHALL NOT EXCEED \$4,000,000.00 IN A STATE FISCAL YEAR.
- 14 FOR THE PERIOD BEGINNING ON OCTOBER 1, 2011 AND ENDING ON SEPTEMBER
- 15 30, 2018, THE BOARD MAY DO ALL OF THE FOLLOWING:
- 16 (A) AUTHORIZE LOANS TO MUNICIPALITIES OTHER THAN SCHOOL
- 17 DISTRICTS THAT TOTAL UP TO \$35,000,000.00 DURING THE PERIOD. LOANS
- 18 TO A SINGLE MUNICIPALITY UNDER THIS SUBDIVISION SHALL NOT TOTAL
- 19 MORE THAN \$20,000,000.00. THE BOARD SHALL NOT AUTHORIZE A LOAN TO A
- 20 MUNICIPALITY UNDER THIS SUBDIVISION UNTIL 30 DAYS AFTER THE
- 21 EFFECTIVE DATE OF THE AMENDATORY ACT THAT ADDED THIS SUBDIVISION.
- 22 (B) AUTHORIZE LOANS TO MUNICIPALITIES THAT ARE SCHOOL
- 23 DISTRICTS THAT TOTAL UP TO \$50,000,000.00 DURING THE PERIOD. LOANS
- 24 TO A SINGLE SCHOOL DISTRICT UNDER THIS SUBDIVISION SHALL NOT TOTAL
- 25 MORE THAN \$20,000,000.00.
- 26 (2) The board may authorize loans under this act to a county
- 27 within the following limitations:

- 1 (a) In the 1998-99 state fiscal year, the board may authorize
- 2 loans under this act to a county with a population greater than
- **3** 1,500,000.
- 4 (b) For a state fiscal year in which the block grant
- 5 appropriated to a county with a population of more than 1,500,000
- 6 that is organized under 1966 PA 293, MCL 45.501 to 45.521, and that
- 7 is a county juvenile agency is less than the amount required to be
- 8 distributed to that county in that year under the social welfare
- 9 act, 1939 PA 280, MCL 400.1 to 400.119b, the board may authorize a
- 10 loan to that county in an amount not greater than the difference
- 11 between the amount of the block grant and the amount required to be
- 12 distributed to that county for that fiscal year under the social
- 13 welfare act, 1939 PA 280, MCL 400.1 to 400.119b. The board is not
- 14 required to authorize loans under this subdivision to a county for
- 15 more than 1 state fiscal year.
- 16 (3) If in a state fiscal year the block grant appropriated to
- 17 a county other than a county described in subsection (2) that is a
- 18 county juvenile agency is less than the amount required to be
- 19 distributed to that county in that year under the social welfare
- 20 act, 1939 PA 280, MCL 400.1 to 400.119b, the board may authorize a
- 21 loan to that county in an amount not greater than the difference
- 22 between the amount of the block grant and the amount required to be
- 23 distributed to that county under the social welfare act, 1939 PA
- 24 280, MCL 400.1 to 400.119b, in that state fiscal year.
- 25 (4) Sections 6(2), 7, and 8 and the conditions listed in
- 26 section 4(1) do not apply to a loan authorized under subsection (2)
- **27** or (3).

- 1 (5) The proceeds of a loan made under subsection (2) or (3)
- 2 shall be maintained in a separate account and shall not be
- 3 comingled COMMINGLED with the county's general fund or any other
- 4 special fund or account.
- 5 (6) The state treasurer or his or her designee shall monitor
- 6 the expenditure of the proceeds of any loan made under subsection
- 7 (2) or (3).
- **8** (7) The proceeds of a loan made under subsection (2) or (3)
- 9 are subject to the requirements of the county juvenile agency act,
- 10 1998 PA 518, MCL 45.621 TO 45.631.
- 11 (8) Revenue EXCEPT AS OTHERWISE PROVIDED IN THIS SUBSECTION,
- 12 REVENUE for loans made under this act shall be provided from the
- 13 surplus funds of this state under authorization granted under
- 14 section 1 of 1855 PA 105, MCL 21.141. ALTERNATIVELY, FOR A SCHOOL
- 15 DISTRICT, REVENUE FOR A LOAN MADE UNDER THIS ACT MAY BE PROVIDED
- 16 FROM MONEY ADVANCED TO THE SCHOOL DISTRICT BY THIS STATE FROM MONEY
- 17 APPROPRIATED FROM THE STATE SCHOOL AID FUND ESTABLISHED UNDER
- 18 SECTION 11 OF ARTICLE IX OF THE STATE CONSTITUTION OF 1963 AND
- 19 PAYABLE TO THE SCHOOL DISTRICT UNDER THE STATE SCHOOL AID ACT OF
- 20 1979, 1979 PA 94, MCL 388.1601 TO 388.1896.
- 21 (9) AFTER SEPTEMBER 30, 2012, THE BOARD MAY RESTRUCTURE
- 22 PAYMENTS, BUT NOT THE OUTSTANDING PRINCIPAL BALANCE OR INTEREST, ON
- 23 A LOAN TO A MUNICIPALITY UNDER SUBSECTION (1) IF ALL OF THE
- 24 FOLLOWING APPLY:
- 25 (A) FOR A MUNICIPALITY THAT IS A SCHOOL DISTRICT, IN A STATE
- 26 FISCAL YEAR AFTER THE STATE FISCAL YEAR IN WHICH THE LOAN TO THE
- 27 SCHOOL DISTRICT WAS AUTHORIZED BY THE BOARD, THE FOUNDATION

- 1 ALLOWANCE FOR THE SCHOOL DISTRICT UNDER THE STATE SCHOOL AID ACT OF
- 2 1979, 1979 PA 94, MCL 388.1601 TO 388.1896, IS LESS THAN THE
- 3 FOUNDATION ALLOWANCE FOR THE SCHOOL DISTRICT IN THE STATE FISCAL
- 4 YEAR IN WHICH THE LOAN WAS AUTHORIZED.
- 5 (B) FOR A MUNICIPALITY OTHER THAN A SCHOOL DISTRICT, IN A
- 6 STATE FISCAL YEAR AFTER THE STATE FISCAL YEAR IN WHICH THE LOAN TO
- 7 THE MUNICIPALITY WAS AUTHORIZED BY THE BOARD, STATUTORY REVENUE
- 8 SHARING FOR THE MUNICIPALITY UNDER THE GLENN STEIL STATE REVENUE
- 9 SHARING ACT OF 1971, 1971 PA 140, MCL 141.901 TO 141.921, COMBINED
- 10 WITH ANY ECONOMIC VITALITY INCENTIVE PROGRAM MONEY PAYABLE TO THE
- 11 MUNICIPALITY IS LESS THAN THE STATUTORY REVENUE SHARING FOR THE
- 12 MUNICIPALITY COMBINED WITH ANY ECONOMIC VITALITY INCENTIVE PROGRAM
- 13 MONEY PAYABLE TO THE MUNICIPALITY IN THE STATE FISCAL YEAR IN WHICH
- 14 THE LOAN WAS AUTHORIZED.
- 15 (C) THE MUNICIPALITY IS IN COMPLIANCE WITH THE TERMS OF THE
- 16 LOAN AND ANY OTHER REQUIREMENTS APPLICABLE TO THE MUNICIPALITY
- 17 UNDER THIS ACT.
- 18 (D) THE MUNICIPALITY IS IN COMPLIANCE WITH ANY REQUIREMENTS
- 19 RELATING TO A DEFICIT ELIMINATION PLAN UNDER STATE LAW.
- 20 (E) THE MUNICIPALITY IS IN COMPLIANCE WITH ANY APPLICABLE
- 21 CONSENT AGREEMENT OR ORDER OF AN EMERGENCY MANAGER UNDER THE LOCAL
- 22 GOVERNMENT AND SCHOOL DISTRICT FISCAL ACCOUNTABILITY ACT, 2011 PA
- 23 4, MCL 141.1501 TO 141.1531.
- 24 (F) FOR A MUNICIPALITY THAT IS A SCHOOL DISTRICT, THE SCHOOL
- 25 DISTRICT IS IN COMPLIANCE WITH ALL REQUIREMENTS FOR RECEIPT OF THE
- 26 FOUNDATION ALLOWANCE AND ANY OTHER REQUIREMENTS APPLICABLE TO THE
- 27 SCHOOL DISTRICT UNDER THE STATE SCHOOL AID ACT OF 1979, 1979 PA 94,

- 1 MCL 388.1601 TO 388.1896.
- 2 (G) FOR A MUNICIPALITY OTHER THAN A SCHOOL DISTRICT, THE
- 3 MUNICIPALITY IS IN COMPLIANCE WITH ALL CONDITIONS FOR ECONOMIC
- 4 VITALITY INCENTIVE PROGRAM MONEY OR STATUTORY REVENUE SHARING OR
- 5 OTHER REQUIREMENTS APPLICABLE TO THE MUNICIPALITY UNDER THE GLENN
- 6 STEIL STATE REVENUE SHARING ACT OF 1971, 1971 PA 140, MCL 141.901
- 7 TO 141.921.
- 8 (H) THE RESTRUCTURING OF PAYMENTS COMPLIES WITH APPLICABLE
- 9 LAW.
- 10 (I) THE LOAN HAS NOT BEEN SOLD OR TRANSFERRED UNDER SECTION
- 11 6A.
- 12 (10) (9) As used in this section, "county juvenile agency"
- 13 means that term as defined in section 2 of the county juvenile
- 14 agency act, 1998 PA 518, MCL 45.622.
- 15 SEC. 3A. THE PROCEEDS OF A LOAN ISSUED UNDER THIS ACT TO A
- 16 MUNICIPALITY SHALL NOT BE USED BY THE MUNICIPALITY TO FINANCE ANY
- 17 COSTS ASSOCIATED WITH A SPECIAL ASSESSMENT OR SPECIAL ASSESSMENT
- 18 DISTRICT ESTABLISHED AFTER THE EFFECTIVE DATE OF THE AMENDATORY ACT
- 19 THAT ADDED THIS SECTION.
- 20 Sec. 4. (1) If the governing body of a municipality desires to
- 21 request a loan, it shall provide by resolution for the submission
- of an application to the board for a loan made under this act. The
- 23 municipality shall certify and substantiate all of the following
- 24 information and conditions to be eligible for consideration for a
- 25 loan authorization by the board:
- 26 (a) A deficit for the municipality's general fund is projected
- 27 for the current fiscal year.

- 1 (b) That 1 or both of the following have occurred within the $\frac{\epsilon}{2}$
- 2 18 months immediately preceding the loan request:
- 3 (i) The municipality has issued tax anticipation notes or
- 4 revenue sharing notes under the revised municipal finance act, 2001
- 5 PA 34, MCL 141.2101 to 141.2821, OR FOR A SCHOOL DISTRICT, ISSUED
- 6 NOTES UNDER SECTION 1225 OF THE REVISED SCHOOL CODE, 1976 PA 451,
- 7 MCL 380.1225.
- (ii) The department of treasury has acted upon a request by the
- 9 municipality to issue tax anticipation notes or revenue sharing
- 10 notes under the revised municipal finance act, 2001 PA 34, MCL
- 11 141.2101 to 141.2821.
- 12 (c) The municipality meets 1 or more of the following
- 13 conditions:
- 14 (i) Its income tax revenue growth rate is .90 or less, or the
- 15 municipality has 2 or more emergency loans outstanding at the time
- 16 its application is submitted and its income tax revenue growth rate
- 17 is 1.3 or less.
- 18 (ii) Its local tax base growth rate is 75% or less of the
- 19 statewide tax base growth rate.
- 20 (iii) The state equalized valuation of real and personal
- 21 property within the municipality at the time the loan application
- 22 is made is less than the state equalized valuation of real and
- 23 personal property within the municipality in the immediately
- 24 preceding year.
- 25 (iv) THE MUNICIPALITY IS LEVYING THE MAXIMUM NUMBER OF MILLS IT
- 26 IS AUTHORIZED TO LEVY AS APPROVED BY THE VOTERS AND HAS EITHER OF
- 27 THE FOLLOWING:

- 1 (A) ONE OR MORE DELINQUENT SPECIAL ASSESSMENTS.
- 2 (B) OUTSTANDING BONDS, NOTES, OR OTHER EVIDENCES OF
- 3 INDEBTEDNESS THAT WERE ISSUED IN ANTICIPATION OF A CONTRACT
- 4 OBLIGATION WITH, OR AN ASSESSMENT OBLIGATION AGAINST, ANOTHER
- 5 MUNICIPALITY THAT HAS 1 OR MORE DELINQUENT SPECIAL ASSESSMENTS THAT
- 6 WERE LEVIED TO SATISFY, IN WHOLE OR IN PART, THE CONTRACT OR
- 7 ASSESSMENT OBLIGATION.
- 8 (v) FOR A SCHOOL DISTRICT, THE SCHOOL DISTRICT'S MEMBERSHIP
- 9 UNDER SECTION 6 OF THE STATE SCHOOL AID ACT OF 1979, 1979 PA 94,
- 10 MCL 388.1606, AT THE TIME THE LOAN APPLICATION IS MADE HAS DECLINED
- 11 OVER A PRECEDING 3-STATE-FISCAL-YEAR PERIOD BY A TOTAL OF 15% OR
- 12 MORE, AS DETERMINED BY THE DEPARTMENT OF TREASURY.
- 13 (vi) THE MUNICIPALITY IS IN RECEIVERSHIP OR IS SUBJECT TO A
- 14 CONSENT AGREEMENT UNDER THE LOCAL GOVERNMENT AND SCHOOL DISTRICT
- 15 FISCAL ACCOUNTABILITY ACT, 2011 PA 4, MCL 141.1501 TO 141.1531, OR
- 16 A SUCCESSOR STATUTE, AND LOAN AUTHORIZATION BY THE BOARD IS
- 17 NECESSARY TO IMPLEMENT A FINANCIAL AND OPERATING PLAN, A CONSENT
- 18 AGREEMENT, OR A CONTINUING OPERATIONS PLAN OR RECOVERY PLAN FOR THE
- 19 MUNICIPALITY UNDER THE LOCAL GOVERNMENT AND SCHOOL DISTRICT FISCAL
- 20 ACCOUNTABILITY ACT, 2011 PA 4, MCL 141.1501 TO 141.1531, OR A
- 21 SUCCESSOR STATUTE.
- 22 (vii) THE MUNICIPALITY IS A MUNICIPALITY FOR WHICH A FINANCIAL
- 23 EMERGENCY HAS BEEN CONFIRMED TO EXIST AND RESPONSIBILITIES FOR THE
- 24 MUNICIPALITY ARE VESTED IN AN EMERGENCY FINANCIAL MANAGER UNDER
- 25 FORMER 1990 PA 72 OR IS A MUNICIPALITY FOR WHICH A CONSENT
- 26 AGREEMENT, INCLUDING A PLAN TO ADDRESS A SERIOUS FINANCIAL PROBLEM,
- 27 IS IN PLACE FOR THE MUNICIPALITY UNDER FORMER 1990 PA 72. THIS

- 1 SUBPARAGRAPH APPLIES ONLY IF THE LOCAL GOVERNMENT AND SCHOOL
- 2 DISTRICT FISCAL ACCOUNTABILITY ACT, 2011 PA 4, MCL 141.1501 TO
- 3 141.1531, IS REPEALED OR OTHERWISE NOT EFFECTIVE AND FORMER 1990 PA
- 4 72 IS AGAIN IN EFFECT OR APPLICABLE.
- 5 (d) The municipality submits a long-range 5-YEAR plan, that
- 6 has been approved by the governing body of the municipality,
- 7 outlining actions to be taken to AND THAT WILL balance future
- 8 expenditures with anticipated revenues.
- 9 (2) If the board determines it necessary, the board may
- 10 inspect, copy, or audit the books and records of a municipality.
- 11 (3) Subsection (1) does not apply to a loan authorized under
- **12** section 3(2) or (3).
- Sec. 5. Except for a county subject to section 3(2), UNTIL
- 14 SEPTEMBER 30, 2011, the board may authorize loans to any 1
- municipality in an amount not to exceed \$3,000,000.00 in any 1
- 16 fiscal year of the municipality. Except for a county subject to
- 17 section 3(2), a municipality is not eligible to receive loans in
- 18 more than 5 fiscal years in any 10-year period.
- 19 Sec. 6. (1) A loan made under this act shall bear an annual
- 20 rate or rates of interest, if any, as established by the board
- 21 under section 2(5). The board may establish interest for a loan
- 22 under this act either at a rate or rates that are fixed for the
- 23 term of the loan or, if the formula is approved by the board at the
- 24 time the loan is made or renegotiated as authorized in section 2,
- 25 at a rate calculated upon a formula that varies the rate annually.
- 26 If the board may provide that the interest rate or rates for a loan
- 27 UNDER THIS ACT MAY ADJUST TO AN INTEREST RATE OR RATES DETERMINED

- 1 AT THE TIME OF THE SALE OR TRANSFER BY THE STATE TREASURER TO BE
- 2 SUFFICIENT TO FACILITATE THE SALE OF THE LOANS UNDER SECTION 6A.
- 3 EXCEPT FOR LOANS SOLD OR TRANSFERRED UNDER SECTION 6A, IF the
- 4 interest rate for a loan under this act is a single fixed rate, the
- 5 annual rate of interest for the term of a loan shall not exceed the
- 6 average rate of interest earned at the time the loan is approved by
- 7 the board on the investment of surplus funds, other than those
- 8 surplus funds invested under this act and section 1 of 1855 PA 105,
- 9 MCL 21.141.BE LESS THAN THE MUNICIPAL 10-YEAR RATE AS DETERMINED BY
- 10 THE STATE TREASURER. THE BOARD MAY CONSIDER A HIGHER INTEREST RATE
- 11 BASED ON BOTH THE MARKET INTEREST RATES AND THE RISK OF THE
- 12 MUNICIPALITY REQUESTING THE LOAN.
- 13 (2) Interest payments are due and payable annually, beginning
- 14 1 year after the loan is issued to the municipality. Notes of
- 15 indebtedness executed to the state by a municipality for a loan
- 16 made under this act shall not require payment of principal until 10
- 17 years after the loan is issued to the municipality AS DETERMINED BY
- 18 THE BOARD OR THE STATE TREASURER UNDER SECTION 6A. Repayment of ALL
- 19 OF the principal shall be made in not less than 10 equal annual
- 20 installments, NOT MORE THAN 30 YEARS FROM THE DATE OF ISSUANCE
- 21 DETERMINED BY THE BOARD OR STATE TREASURER UNDER SECTION 6A, except
- 22 as provided in subsection (5). This subsection, sections 7 and 8,
- 23 and the conditions listed in section 4(1) do not apply to a loan
- 24 authorized under section 3(2) or (3).
- 25 (3) The loan agreement between the board and a county for a
- 26 loan authorized under section 3(2) or (3) shall establish the
- 27 schedule for payment of the principal of and interest on the loan,

- 1 the nature of the obligation of the county to repay a loan made
- 2 under this act, and any security for that loan. Payments of
- 3 principal and interest for a loan authorized by section 3(2) shall
- 4 be limited to revenues allocated to the county under the health and
- 5 safety fund act, 1987 PA 264, MCL 141.471 to 141.479, minus those
- 6 revenues authorized by the board in the loan agreement for use in
- 7 the payment of other county obligations.
- **8** (4) Unless other state appropriations to a municipality are
- 9 pledged or assigned in an amount sufficient for the municipality to
- 10 make a required principal or interest payment, if the
- 11 municipality's payment of required principal or interest is
- 12 delinquent, the state treasurer shall MAY withhold the amount of
- 13 all delinquent payments that are due on a loan issued under this
- 14 act from state payments to the municipality under the GLENN STEIL
- 15 state revenue sharing act of 1971, 1971 PA 140, MCL 141.901 to
- **16** 141.921.
- 17 (5) Notwithstanding EXCEPT FOR LOANS SOLD OR TRANSFERRED UNDER
- 18 SECTION 6A OR AS OTHERWISE DETERMINED BY THE BOARD, NOTWITHSTANDING
- 19 the payment schedules and methods established by this section or by
- 20 the terms of a loan agreement, a municipality may initiate
- 21 repayment of all or part of a loan made under this act at an
- 22 earlier date or may make repayment in fewer installment payments,
- 23 or both. The board shall not condition either eligibility for
- 24 consideration for a loan or the grant of a loan under this act on
- 25 repayment schedules and terms other than those required by
- 26 subsections (1), (2), (3), and (4). In addition, failure of a
- 27 municipality to make repayments under terms or a schedule it has

- 1 instituted under this subsection does not disqualify the
- 2 municipality from eligibility for consideration for loans in
- 3 subsequent fiscal years.
- 4 (6) A loan issued under this act shall be a general obligation
- 5 of the municipality except that a loan issued under section 3(2)
- 6 shall not be a general obligation of the municipality and shall be
- 7 repaid solely from specific revenues pledged for repayment of the
- 8 loan.
- 9 SEC. 6A. (1) THE STATE TREASURER MAY SELL OR TRANSFER A LOAN
- 10 UNDER THIS ACT AND ENTER INTO AN AGREEMENT RELATED TO THE SALE OR
- 11 TRANSFER OF THE LOAN. THE STATE TREASURER ALSO MAY ASSIGN TO THE
- 12 PURCHASER OR TRANSFEREE OF A LOAN UNDER THIS ACT ALL SECURITY
- 13 PLEDGED FOR THE LOAN BY A MUNICIPALITY. A LOAN SOLD OR TRANSFERRED
- 14 UNDER THIS SECTION SHALL BE SECURED IN THE SAME MANNER AS A LOAN
- 15 UNDER THIS ACT NOT SOLD OR TRANSFERRED, INCLUDING, BUT NOT LIMITED
- 16 TO, BENEFITING FROM THE SECURITY PROVIDED BY SECTION 6(4).
- 17 (2) THE STATE TREASURER MAY ENTER INTO AN AGREEMENT WITH THE
- 18 PURCHASER OR TRANSFEREE OF A LOAN UNDER THIS ACT TO REPURCHASE THE
- 19 LOAN AT A PRICE AND TIME OR UPON THE OCCURRENCE OF AN EVENT
- 20 PROVIDED IN THE AGREEMENT.
- 21 (3) EXCEPT AS OTHERWISE PROVIDED IN THIS SUBSECTION, AT THE
- 22 TIME A LOAN IS SOLD OR TRANSFERRED UNDER THIS SECTION, THE STATE
- 23 TREASURER MAY SET THE INTEREST RATE, OR METHOD OF DETERMINING THE
- 24 INTEREST RATE, ON THE LOAN BEING SOLD OR TRANSFERRED, INCLUDING,
- 25 BUT NOT LIMITED TO, A LOAN MADE BEFORE THE EFFECTIVE DATE OF THE
- 26 AMENDATORY ACT THAT ADDED THIS SECTION, AT A RATE THE STATE
- 27 TREASURER DETERMINES NECESSARY AND ADVISABLE TO ACCOMPLISH THE SALE

- 1 OR TRANSFER. A RATE DETERMINED BY THE STATE TREASURER SHALL NOT
- 2 EXCEED THE MAXIMUM RATE OTHERWISE AUTHORIZED BY LAW.
- 3 (4) WHEN A LOAN IS SOLD OR TRANSFERRED UNDER THIS SECTION, THE
- 4 STATE TREASURER MAY MAKE CHANGES TO THE TERMS OF THE LOAN,
- 5 INCLUDING A LOAN MADE BEFORE THE EFFECTIVE DATE OF THE AMENDATORY
- 6 ACT THAT ADDED THIS SECTION, AS THE STATE TREASURER DETERMINES
- 7 NECESSARY AND ADVISABLE TO PERMIT A PURCHASER OR TRANSFEREE TO SELL
- 8 OBLIGATIONS SECURED BY THE LOANS AS TAX-EXEMPT UNDER FEDERAL LAW,
- 9 INCLUDING, BUT NOT LIMITED TO, MODIFYING REDEMPTION PROVISIONS,
- 10 PRINCIPAL AMORTIZATION, AND INTEREST AND PRINCIPAL PAYMENT DATES OF
- 11 THE LOAN. THE STATE TREASURER ALSO MAY REQUIRE A MUNICIPALITY TO
- 12 MAKE CERTAIN COVENANTS THE STATE TREASURER DETERMINES NECESSARY OR
- 13 ADVISABLE RELATING TO THE TAX-EXEMPT STATUS OF THE OBLIGATIONS OF A
- 14 PURCHASER OR TRANSFEREE.
- 15 (5) AT ANY TIME, THE STATE TREASURER MAY REQUIRE A
- 16 MUNICIPALITY TO ENTER INTO AN AGREEMENT WITH A PURCHASER OR
- 17 TRANSFEREE OF A LOAN REGARDING CONTINUING DISCLOSURE OBLIGATIONS
- 18 UNDER FEDERAL LAW OR ANY OTHER MATTERS THE STATE TREASURER
- 19 DETERMINES ARE NECESSARY AND ADVISABLE. THE STATE TREASURER MAY
- 20 REQUIRE ENTRY INTO AN AGREEMENT WITH A RECIPIENT OF A LOAN ISSUED
- 21 BEFORE THE EFFECTIVE DATE OF THE AMENDATORY ACT THAT ADDED THIS
- 22 SECTION.
- 23 (6) IF A LOAN IS SOLD OR TRANSFERRED UNDER THIS SECTION, THE
- 24 STATE TREASURER SHALL NOTIFY ALL OF THE FOLLOWING THAT THE LOAN WAS
- 25 SOLD OR TRANSFERRED:
- 26 (A) GOVERNOR.
- 27 (B) SENATE MAJORITY LEADER.

- 1 (C) SENATE MINORITY LEADER.
- 2 (D) SPEAKER OF THE HOUSE OF REPRESENTATIVES.
- 3 (E) HOUSE MINORITY LEADER.
- 4 (F) SENATE FISCAL AGENCY.
- 5 (G) HOUSE FISCAL AGENCY.
- 6 Sec. 7. (1) A municipality that receives a loan under this act
- 7 shall perform all of the following:
- 8 (a) Employ—EXCEPT AS OTHERWISE PROVIDED IN THIS SUBDIVISION,
- 9 EMPLOY a full-time professional administrator OR CONTRACT WITH A
- 10 PERSON WITH EXPERTISE IN MUNICIPAL FINANCE AND ADMINISTRATION to
- 11 direct or participate directly in the management of the
- 12 municipality's operations until otherwise ordered by the board. IF
- 13 THE MUNICIPALITY IS IN RECEIVERSHIP UNDER THE LOCAL GOVERNMENT AND
- 14 SCHOOL DISTRICT FISCAL ACCOUNTABILITY ACT, 2011 PA 4, MCL 141.1501
- 15 TO 141.1531, OR A SUCCESSOR STATUTE, COMPENSATE THE EMERGENCY
- 16 MANAGER FOR THE MUNICIPALITY AND REIMBURSE THE EMERGENCY MANAGER'S
- 17 ACTUAL AND NECESSARY EXPENSES AS PROVIDED UNDER SECTION 15(5)(E) OF
- 18 THE LOCAL GOVERNMENT AND SCHOOL DISTRICT FISCAL ACCOUNTABILITY ACT,
- 19 2011 PA 4, MCL 141.1515, OR A SUCCESSOR STATUTE. IF THE
- 20 MUNICIPALITY IS UNDER A CONSENT AGREEMENT AS PROVIDED UNDER THE
- 21 LOCAL GOVERNMENT AND SCHOOL DISTRICT FISCAL ACCOUNTABILITY ACT,
- 22 2011 PA 4, MCL 141.1501 TO 141.1531, OR A SUCCESSOR STATUTE,
- 23 COMPENSATE THOSE OFFICIALS WHO ARE REQUIRED TO BE COMPENSATED UNDER
- 24 THE CONSENT AGREEMENT WITH THE MUNICIPALITY AND REIMBURSE THOSE
- 25 OFFICIALS' ACTUAL AND NECESSARY EXPENSES AS PROVIDED UNDER THE
- 26 CONSENT AGREEMENT.
- 27 (B) IF THE LOCAL GOVERNMENT AND SCHOOL DISTRICT FISCAL

- 1 ACCOUNTABILITY ACT, 2011 PA 4, MCL 141.1501 TO 141.1531, IS
- 2 REPEALED OR OTHERWISE NOT EFFECTIVE AND FORMER 1990 PA 72 IS AGAIN
- 3 IN EFFECT OR APPLICABLE AND AN EMERGENCY FINANCIAL MANAGER IS IN
- 4 PLACE FOR THE MUNICIPALITY UNDER FORMER 1990 PA 72, COMPENSATE THE
- 5 EMERGENCY FINANCIAL MANAGER AND REIMBURSE THE EMERGENCY FINANCIAL
- 6 MANAGER'S ACTUAL AND NECESSARY EXPENSES. IF THE LOCAL GOVERNMENT
- 7 AND SCHOOL DISTRICT FISCAL ACCOUNTABILITY ACT, 2011 PA 4, MCL
- 8 141.1501 TO 141.1531, IS REPEALED OR OTHERWISE NOT EFFECTIVE AND
- 9 FORMER 1990 PA 72 IS AGAIN IN EFFECT OR APPLICABLE AND A CONSENT
- 10 AGREEMENT IS IN PLACE FOR THE MUNICIPALITY UNDER FORMER 1990 PA 72,
- 11 COMPENSATE THOSE OFFICIALS WHO ARE REQUIRED TO BE COMPENSATED UNDER
- 12 THE CONSENT AGREEMENT WITH THE MUNICIPALITY AND REIMBURSE THOSE
- 13 OFFICIALS' ACTUAL AND NECESSARY EXPENSES AS PROVIDED UNDER THE
- 14 CONSENT AGREEMENT.
- 15 (C) (b) Not more than 6 months after receiving a loan and
- 16 semiannually after that date for the period the loan is
- 17 outstanding, submit to the board an evaluation of the performance
- 18 of the municipality against the long-range-5-YEAR plan submitted
- 19 under section 4(1).
- 20 (D) (e)—Submit all of the following to the board on a
- 21 quarterly basis:
- 22 (i) A statement of actual revenues received in the last quarter
- 23 and in the current fiscal year to date.
- (ii) A statement of total revenues estimated to be received by
- 25 the municipality in the current fiscal year.
- 26 (iii) A statement of expenditures made and encumbrances entered
- 27 into by the municipality in the last quarter and in the current

- 1 fiscal year to date.
- 2 (iv) A statement of revenues that were estimated to be received
- 3 and expenditures that were estimated to be made during the current
- 4 fiscal year and through the end of the last quarter.
- 5 (v) A balance sheet indicating whether total estimated
- 6 expenditures for the current fiscal year and for the last quarter
- 7 exceed the total estimated revenues for the current fiscal year and
- 8 for the last quarter, respectively.
- 9 (E) (d)—Submit the general appropriations act of the
- 10 municipality, and any amendments to that act, adopted under the
- 11 uniform budgeting and accounting act, 1968 PA 2, MCL 141.421 to
- 12 141.440a, or any equivalent report as may be required by the board
- 13 if the municipality is not required to adopt a general
- 14 appropriations act.
- (F) (e) Submit any budget change in the current fiscal year or
- 16 any amendment to the general appropriations act of the municipality
- 17 for the current fiscal year to the board before adoption.
- 18 (G) (f)—Submit any budget for the ensuing fiscal year or the
- 19 general appropriations act of the municipality for the ensuing
- 20 fiscal year to the board before adoption.
- 21 (H) (g)—Certify that the municipality has fully complied with
- 22 all statutory requirements concerning use of the uniform chart of
- 23 accounts and audits.
- 24 (2) IF THE STATE TREASURER DETERMINES THAT A MUNICIPALITY IS
- 25 NOT IN COMPLIANCE WITH ALL OF THE REQUIREMENTS UNDER SUBSECTION (1)
- 26 AND WITH THE 5-YEAR PLAN SUBMITTED UNDER SECTION 4(1), THE STATE
- 27 TREASURER MAY MODIFY THE TERMS OF THE LOAN TO REQUIRE A HIGHER

- 1 INTEREST RATE OR TO ACCELERATE THE REPAYMENT OF THE LOAN.
- 2 (3) (2) As used in this section, "expenditure" and "revenue"
- 3 mean those terms as defined in sections 2c and 2d of the uniform
- 4 budgeting and accounting act, 1968 PA 2, MCL 141.422c and 141.422d.
- 5 (4) (3) Subsection (1) does not apply to a loan authorized
- 6 under section 3(2) or (3).
- 7 Enacting section 1. This amendatory act does not take effect
- 8 unless all of the following bills of the 96th Legislature are
- 9 enacted into law:
- 10 (a) House Bill No. 5567.
- 11 (b) House Bill No. 5568.
- 12 (c) House Bill No. 5569.
- 13 (d) House Bill No. 5570.