HB-6008, As Passed House, December 13, 2012HB-6008, As Passed Senate, December 13, 2012

## SENATE SUBSTITUTE FOR HOUSE BILL NO. 6008

A bill to levy specific taxes on certain nonferrous metallic minerals on certain taxpayers in this state; to provide for the levy, collection, and administration of the specific tax; to provide certain reporting requirements; to provide for certain penalties; to provide certain exemptions, credits, and refunds; and to provide for the distribution of the specific tax.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "nonferrous metallic minerals extraction severance tax act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Beneficiation" means milling, processing, grinding,
- 5 separating, concentrating, pelletizing, and other processes
- 6 necessary to prepare nonferrous metallic mineral ore for sale or

- 1 transfer.
- 2 (b) "Department" means the department of treasury.
- 3 (c) "Mineral" means a naturally occurring solid substance that
- 4 is extracted from the earth in this state primarily for its
- 5 nonferrous metallic mineral content for commercial, industrial, or
- 6 construction purposes. Mineral does not include gypsum, lime,
- 7 limestone, salt, dolomite, basalt, granite, sandstone, shale, clay,
- 8 stone, gravel, marl, peat, sand, gemstones, coal, substances
- 9 extracted from potable water or brine, substances extracted from
- 10 oil or natural gas, low-grade iron ore that is defined and taxed
- 11 under 1951 PA 77, MCL 211.621 to 211.626, any property that is
- 12 defined and taxed under 1963 PA 68, MCL 207.271 to 207.279, or any
- 13 other substance not extracted primarily for its nonferrous metallic
- 14 mineral content.
- (d) "Mineral-producing property" means real and personal
- 16 property in this state that is part of a producing mine or utilized
- 17 directly in association with a producing mine on a parcel on which
- 18 the shaft, incline, or adit is located, or a parcel contiguous or
- 19 appurtenant to a parcel on which the shaft, incline, or adit is
- 20 located. As used in this section, contiguity is not broken by a
- 21 road, an easement, a right-of-way, or property occupied by power
- 22 transmission lines or buffer zones. Mineral-producing property also
- 23 includes all the following within this state:
- 24 (i) Mineral rights in mineral-producing property.
- 25 (ii) Mineral leases, options, and mining rights on or in
- 26 mineral-producing property.
- 27 (iii) Mineral stockpiles and mineral inventories that are owned,

- 1 leased, or controlled by a taxpayer.
- 2 (iv) Leach pads, waste rock repositories, and tailings impounds
- 3 that are owned, leased, or controlled by a taxpayer.
- 4 (v) Buffer lands that are owned, leased, or controlled by a
- 5 taxpayer and are appurtenant to mineral-producing property. For
- 6 purposes of determining appurtenance to mineral-producing property
- 7 for buffer lands owned, leased, or controlled by a taxpayer, there
- 8 is a rebuttable presumption that all of the following apply:
- 9 (A) Land that is no more than 1/4 mile from nonbuffer land
- 10 mineral-producing property, is held by the taxpayer for use as
- 11 buffer land.
- 12 (B) Land that is more than 1/4 mile from nonbuffer land
- 13 mineral-producing property and that a taxpayer is required to own,
- 14 lease, or control due to requirements imposed by federal, state, or
- 15 local law, is held by the taxpayer for use as buffer land.
- 16 (vi) Buildings, improvements, fixtures, and nonmobile equipment
- 17 located upon, beneath, or appurtenant to a mine, including
- 18 administrative and support facilities appurtenant to a mine
- 19 provided that such property is located upon, beneath, or on a
- 20 parcel that is a mineral-producing property.
- 21 (vii) Property owned and primarily used by the taxpayer in the
- 22 transportation of minerals from a producing mine to the point where
- 23 beneficiation activities begin.
- 24 (viii) Property used for beneficiation of extracted minerals if
- 25 the person that owns or controls the property is a taxpayer.
- (e) "Mineral-producing property" does not include real and
- 27 personal property that is used for transportation of minerals

- 1 between any locations, unless it is specifically described in
- 2 subdivision (d). Also, mineral-producing property does not include
- 3 real property owned, leased, or controlled by a taxpayer that is
- 4 used as residential real property.
- 5 (f) "Minerals severance tax" or "severance tax" means the
- 6 specific tax levied under section 4.
- 7 (q) "Open mine" means a mine at which a shaft, incline, or
- 8 adit has been started or overburden has been stripped.
- 9 (h) "Person" means an individual, firm, limited partnership,
- 10 limited liability partnership, copartnership, partnership, joint
- 11 venture, corporation, association, subchapter S corporation,
- 12 limited liability company, receiver, estate, trust, or any other
- 13 legal entity or combination of legal entities acting as a unit.
- 14 (i) "Producing mine" means a mineral mine in this state at
- which a taxpayer is producing 1 or more minerals. Producing mine
- 16 does not include a mine operated primarily for tourism purposes or
- 17 a mine in which the minerals produced are used for artistic
- 18 purposes and are incidental to the business operation of the owner.
- 19 (j) "Rural development fund" means the rural development fund
- 20 created in section 5 of the rural development fund act.
- (k) "Taxable mineral" means the first marketable mineral or
- 22 mineral product sold or transferred by the taxpayer that is taxable
- 23 under this act. Taxable mineral also includes a mineral which has
- 24 been sold or transferred by a taxpayer following beneficiation in
- 25 this state and a mineral which is otherwise taxable under this act.
- 26 (l) "Taxable mineral value" means the total value received by a
- 27 taxpayer for the sale or transfer of taxable minerals, whether or

- 1 not in a beneficiated state, including premiums, bonuses,
- 2 subsidies, or noncash consideration, with no deductions. There is a
- 3 rebuttable presumption that the purchase price of a taxable mineral
- 4 under a bona fide arm's-length contract of sale or transfer between
- 5 unrelated persons reflects the taxable mineral value. In
- 6 determining the taxable mineral value of a taxable mineral for
- 7 contracts of sale or transfer between related persons, there is a
- 8 rebuttable presumption that taxable mineral value for related party
- 9 sales or transfers shall be based on the average daily price of the
- 10 mineral as quoted on published market indices as of the date of
- 11 sale or transfer. The taxable mineral value of taxable minerals
- 12 sold or transferred by a taxpayer following beneficiation shall
- 13 reflect the total value of the taxable mineral in its beneficiated
- 14 state. For taxable minerals which are to be shipped or transported
- 15 outside this state for beneficiation outside this state or
- 16 otherwise removed by a taxpayer from this state and which are
- 17 considered to have been sold as provided in section 4(1), the
- 18 taxable mineral value shall reflect the total value of the minerals
- 19 immediately prior to the shipment or removal based on the average
- 20 daily price of the mineral as quoted on published market indices as
- 21 determined by the department.
- 22 (m) "Taxpayer" means a person subject to a specific tax levied
- 23 under this act.
- (n) "Transfer" means an in-kind exchange or other disposition
- 25 of an interest in minerals, whether or not beneficiated, other than
- 26 through a sale.
- 27 Sec. 3. Beginning December 31, 2012, any mineral and any

- 1 right, claim, lease, or option in or of any mineral is exempt and
- 2 any shaft, incline, adit, or value of overburden stripping located
- 3 at an open mine is exempt under section 7pp of the general property
- 4 tax act, 1893 PA 206, MCL 211.7pp.
- 5 Sec. 4. (1) The minerals severance tax is levied on taxable
- 6 minerals that a taxpayer extracts from the earth in this state or
- 7 that a taxpayer beneficiates in this state. A mineral extracted
- 8 from the earth in this state by a taxpayer which is shipped outside
- 9 this state for beneficiation outside this state or otherwise
- 10 removed from this state prior to actual sale or transfer is
- 11 considered to have been sold by the taxpayer immediately prior to
- 12 the shipment or removal and is subject to the minerals severance
- 13 tax levied under this section. A taxpayer subject to the minerals
- 14 severance tax is exempt from all of the following as provided in
- 15 this act:
- (a) The collection of taxes under the general property tax
- 17 act, 1893 PA 206, MCL 211.1 to 211.155, as provided in section 7qq
- 18 of the general property tax act, 1893 PA 206, MCL 211.7qq.
- 19 (b) The tax levied under part 2 of the income tax act of 1967,
- 20 1967 PA 281, MCL 206.601 to 206.699, as provided in sections 31b
- 21 and 623 of the income tax act of 1967, 1967 PA 281, MCL 206.31b and
- 206.623.
- 23 (c) The tax levied under the general sales tax act, 1933 PA
- 24 167, MCL 205.51 to 205.78, as provided in section 4dd of the
- 25 general sales tax act, 1933 PA 167, MCL 205.54dd.
- 26 (d) The tax levied under the use tax act, 1937 PA 94, MCL
- 27 205.91 to 205.111, as provided in section 4aa of the use tax act,

- 1 1937 PA 94, MCL 205.94aa.
- 2 (2) The minerals severance tax required to be paid by each
- 3 taxpayer each year shall be 2.75% of the taxable mineral value.
- 4 (3) The taxable mineral value of all minerals shall be
- 5 computed as of the time of sale or transfer. Each taxpayer shall
- 6 pay the minerals severance tax to the local tax collecting unit on
- 7 or before February 15 beginning on February 15 in the calendar year
- 8 immediately following the year in which the department declares the
- 9 property to be mineral-producing property under section 6.
- 10 (4) If a taxpayer sells or transfers the minerals to another
- 11 taxpayer, the seller or transferor shall add to the sales price, or
- 12 to the value of the consideration with respect to a transfer, any
- 13 minerals severance tax the seller or transferor paid under this act
- 14 for those minerals and itemize the minerals severance tax paid
- 15 under this act on the invoice.
- 16 (5) A taxpayer that purchases taxable minerals from another
- 17 taxpayer may claim a credit against the minerals severance tax
- 18 imposed under this act for the minerals severance tax paid under
- 19 this act by the seller or transferor for those minerals that is
- 20 itemized on the invoice.
- 21 (6) For open mines opened at any time between January 1, 2011
- 22 and June 30, 2013, for the first 5 years in which that open mine is
- 23 a producing mine and is subject to the minerals severance tax, the
- 24 taxpayer may claim a credit of not more than 20% of the amount of
- 25 the ad valorem property tax levied on that open mine in 2012
- 26 attributable to those minerals valued by the state geologist under
- 27 section 24(2) of the general property tax act, 1893 PA 206, MCL

- 1 211.24, in 2012.
- 2 (7) In the first year that a minerals severance tax is levied
- 3 on a taxpayer under this act, the minerals severance tax for that
- 4 year is equal to the greater of the following:
- 5 (a) The minerals severance tax calculated under subsection
- **6** (2).
- 7 (b) The amount of general ad valorem property tax that was
- 8 paid on the mineral-producing property for that year.
- 9 Sec. 5. Each year, a taxpayer shall prepare and submit to the
- 10 department and to the local tax collecting unit a report in the
- 11 time, form, and manner required by the department, showing the
- 12 total amount of minerals sold, transferred, or beneficiated during
- 13 the preceding year, the taxable mineral value of the minerals sold,
- 14 transferred, or beneficiated, and any other information required by
- 15 the department for valuation purposes.
- Sec. 6. (1) The department shall determine when property is
- 17 classified under this act as mineral-producing property. A taxpayer
- 18 shall notify the department within 30 days of beginning operation
- 19 of a producing mine. Upon making this determination, the department
- 20 shall notify all local assessing authorities of those properties
- 21 that are classified as a mineral-producing property and are subject
- 22 to the minerals severance tax under this act. Beginning on December
- 23 31 in the calendar year in which property is determined by the
- 24 department to be mineral-producing property, that property is
- 25 exempt from taxes collected under the general property tax act,
- 26 1893 PA 206, MCL 211.1 to 211.155. The property shall be subject to
- 27 the minerals severance tax when the property is determined to be

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- 1 mineral-producing property by the department. Beginning on the date
- 2 an open mine becomes a producing mine, the mineral-producing
- 3 property is exempt from the taxes set forth in section 4(1)(b),
- 4 (c), and (d) as provided in this act.
- 5 (2) If the department determines that property previously
- 6 determined to be a mineral-producing property is no longer mineral-
- 7 producing property, the department shall notify the taxpayer and
- 8 the local assessing authorities that the property is no longer
- 9 subject to the minerals severance tax under this act beginning
- 10 December 31 in the year that determination is made and that
- 11 property shall be subject to the collection of taxes under the
- 12 general property tax act, 1893 PA 206, MCL 211.1 to 211.155. The
- 13 local tax collecting unit in which the property is located is
- 14 responsible for assessment of that property as of the date of the
- 15 department's notification to the local assessing authority. Ten
- 16 days after the date of the department's notification to the
- 17 taxpayer shall be the date on which the minerals severance tax
- 18 shall cease and all related tax exemptions described in section
- 19 4(1)(b), (c), and (d) shall cease.
- 20 (3) On or before February 10 of each year, the state geologist
- 21 shall provide a list of all mineral-producing properties as of the
- 22 end of the previous calendar year to the department.
- 23 (4) If a taxpayer ceases operation of a producing mine for 30
- 24 or more consecutive days, the taxpayer shall notify the department,
- 25 in writing, that it has ceased operations within 7 business days.
- 26 Sec. 7. (1) Each taxpayer shall prepare, keep, and preserve a
- 27 full and complete record for each tax year of all minerals

- 1 extracted from the earth in this state or beneficiated in this
- 2 state, and that record shall be open at all times to the inspection
- 3 of the department.
- 4 (2) Annually, the department shall publish the value of all
- 5 minerals reported under this act.
- 6 Sec. 8. The department may promulgate rules to implement this
- 7 act pursuant to the administrative procedures act of 1969, 1969 PA
- 8 306, MCL 24.201 to 24.328.
- 9 Sec. 9. (1) The department shall allocate the minerals
- 10 severance tax and the local tax collecting unit shall collect the
- 11 minerals severance tax as provided in this act and collect the same
- 12 collection charges as general property taxes under the general
- 13 property tax act, 1893 PA 206, MCL 211.1 to 211.155. Property
- 14 listed and taxed under this act shall be subject to return and sale
- 15 for nonpayment of taxes in the same manner, at the same time, and
- 16 under the same penalties as property returned and sold for
- 17 nonpayment of taxes levied under the general property tax act, 1893
- 18 PA 206, MCL 211.1 to 211.155.
- 19 (2) If mineral-producing property is located in more than 1
- 20 local tax collecting unit, the department, or a person designated
- 21 by the department, shall determine the portion attributable to each
- 22 local tax collecting unit.
- 23 (3) Except as provided in subsection (5), the minerals
- 24 severance tax collected under this act shall be distributed as
- 25 follows:
- 26 (a) 65% by the local tax collecting unit to school districts,
- 27 this state, and local governmental units in the same proportion as

- 1 the general ad valorem property taxes are distributed. The amounts
- 2 distributed may be used by the receiving entities for any use for
- 3 which such entity is permitted to use general ad valorem property
- 4 tax revenues.
- 5 (b) 35% to the department for deposit into the rural
- 6 development fund.
- 7 (4) The local tax collecting unit shall report all collections
- 8 and distributions under this act to and remit the portion of the
- 9 minerals severance tax described in subsection (3)(b) to the
- 10 department for deposit in the rural development fund no later than
- 11 30 days after a payment is received from the taxpayer. If a local
- 12 tax collecting unit fails to make any distribution or remittance
- 13 required under this act to another entity, the department shall
- 14 deduct an equivalent amount from any revenues the local tax
- 15 collecting unit would otherwise be entitled to receive under the
- 16 Glenn Steil state revenue sharing act of 1971, 1971 PA 140, MCL
- 17 141.901 to 141.921, and distribute the amount deducted to those
- 18 entities entitled to receive that distribution under this act.
- 19 (5) In determining the distribution under subsection (3), the
- 20 department shall modify the distributions so all minerals severance
- 21 tax revenue lost due to the credit described in section 4(6) does
- 22 not reduce the distributions to school districts, this state, and
- 23 local governmental units under subsection (3)(a).
- 24 (6) For open mines opened at any time between January 1, 2011
- 25 and June 30, 2013, all of the following apply:
- 26 (a) For the first 5 years in which that open mine is a
- 27 producing mine and is subject to the minerals severance tax, if the

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- 1 amount distributed under subsection (3)(a) is less than
- 2 \$3,500,000.00, the taxpayer shall, in addition to the amount
- 3 distributed under subsection (3)(a), pay the difference between
- 4 \$3,500,00.00 and the amount distributed under subsection (3)(a),
- 5 which additional amount shall be distributed to the school
- 6 districts, this state, and local governmental units in the
- 7 proportion provided in subsection (3)(a).
- 8 (b) For the sixth and seventh years in which that open mine is
- 9 a producing mine and is subject to the minerals severance tax, if
- 10 the amount distributed under subsection (3)(a) is less than
- 11 \$1,600,000.00, the taxpayer shall, in addition to the amount
- 12 distributed under subsection (3)(a), pay the difference between
- 13 \$1,600,000.00 and the amount distributed under subsection (3)(a),
- 14 which additional amount shall be distributed to the school
- 15 districts, this state, and local governmental units in the manner
- 16 provided in subsection (3)(a).
- 17 (c) If the taxpayer makes any additional payments as provided
- 18 under this subsection in addition to the amount distributed under
- 19 subsection (3)(a), the amount of that additional payment shall be
- 20 recovered as a credit, without interest, by the taxpayer against
- 21 subsequent payments made under this act and distributed under
- 22 subsection (3)(a) until the taxpayer has been reimbursed in full,
- 23 provided that in no case shall this credit cause the distribution
- 24 made under subsection (3)(a) in that year to fall below the minimum
- 25 amounts provided in subdivision (a) or (b) for that year. The
- 26 credit shall be cumulative and shall not expire until the taxpayer
- 27 has been fully reimbursed under this act.

- 1 Sec. 10. Unless the minerals severance tax is being contested
- 2 as provided by law, upon an action being filed under the direction
- 3 of the attorney general in the circuit court for the county of
- 4 Ingham, that court shall have power to restrain by injunction any
- 5 taxpayer or person that has failed to comply with this act and in
- 6 the same manner to restrain any taxpayer or person from continuing
- 7 to extract minerals while delinquent in the filing of any report or
- 8 the paying of any tax, penalty, or cost required under this act.
- 9 Sec. 11. The minerals severance tax levied under this act
- 10 shall be administered by the department.
- 11 Enacting section 1. This act does not take effect unless House
- 12 Bill No. 6007 of the 96th Legislature is enacted into law.