SUBSTITUTE FOR HOUSE BILL NO. 4803

A bill to authorize the state administrative board to transfer or convey a certain parcel of state-owned property of approximately 6 acres in Wayne county; to prescribe conditions for the transfer or conveyance; to create a state fairgrounds sale advisory committee; to provide for certain powers and duties of certain state departments and agencies in regard to the property; to provide for disposition of revenue derived from the conveyance of the property; and to provide for the disposal of fixtures and equipment on the property.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. (1) The state administrative board, on behalf of this
- 2 state, may convey by quitclaim deed or transfer, as provided in
- 3 this act, all or portions of certain state-owned property under the

- 1 jurisdiction of the department, which is part of the property
- 2 commonly known as the Michigan state fairgrounds, is located in the
- 3 city of Detroit, Wayne county, Michigan, and is further described
- 4 as follows:
- 5 A parcel of land in the NE 1/4 of Section 2, T1S, R11E, City of
- 6 Detroit, Wayne County, Michigan; the boundary of said parcel being
- 7 described as commencing at the North 1/4 Corner of Section 2, T1S,
- 8 R11E, Michigan Meridian; thence N 88°00'34" E, along the North
- 9 Section line, 30.11 feet; thence S 31°13'25" E, along the
- 10 Northeasterly right of way of the Grand Trunk Western Railroad,
- 11 1538.78 feet to the POINT OF BEGINNING; thence N 88°05'49" E,
- 12 537.23 feet; thence S 01°15'10" E, 937.64 feet; thence N 31°13'25"
- 13 W, along said right of way line, 1075.34 feet to the point of
- 14 beginning; said parcel contains 5.78 acres.
- 15 (2) The description of the property in subsection (1) is
- 16 approximate and, for purposes of the conveyance, is subject to
- 17 adjustments as the state administrative board or the attorney
- 18 general considers necessary by survey or other legal description.
- 19 (3) The department shall attempt to dispose of surplus,
- 20 salvage, and scrap fixtures and equipment on the property described
- 21 in subsection (1) by donating or selling the fixtures and equipment
- 22 to county or other local fairs. The department may dispose of as
- 23 otherwise provided by law any surplus, salvage, or scrap fixture or
- 24 equipment not donated or sold to a county or other local fair. The
- 25 property described in subsection (1) includes all surplus, salvage,
- 26 and scrap property or equipment remaining on the property as of the
- 27 date of the conveyance.

- 1 Sec. 2. (1) The department shall take the necessary steps to
- 2 prepare for the conveyance or transfer of the property at any time.
- 3 (2) The department may prepare for the conveyance of the
- 4 property by any of the following means:
- 5 (a) Competitive bidding designed to realize the best value to
- 6 this state, as determined by the department.
- 7 (b) A public auction designed to realize the best value to
- 8 this state, as determined by the department.
- 9 (c) Real estate brokerage services designed to realize the
- 10 best value to this state, as determined by the department.
- 11 (d) A negotiated sale process conducted by the department in a
- 12 manner to provide this state with consideration for the property
- 13 representing at least a fair exchange of value for value. In
- 14 determining whether consideration for the property represents a
- 15 fair exchange of value for value, the department may consider the
- 16 highest return and best value to this state based on either or both
- 17 of the following:
- (i) The fair market value of the property as determined by an
- 19 appraisal prepared for the department by an independent appraiser.
- (ii) The total value to this state of the sale of the property
- 21 considering the best interests of this state, including, but not
- 22 limited to, any positive economic impact to this state likely to be
- 23 generated by the proposed use of the property, especially the
- 24 creation or retention of jobs, increased capital investment,
- 25 environmental remediation, or avoidance of property ownership costs
- 26 for this state, as determined by the department.
- (e) Offering the property for sale to a local unit or units of

- 1 government for fair market value as determined by an appraisal
- 2 prepared for the department by an independent appraiser.
- 3 (f) Offering the property for sale for less than fair market
- 4 value to a local unit or units of government subject to subsections
- **5** (5) and (6).
- 6 (3) The department may prepare for the transfer of the
- 7 property to the state land bank fast track authority, subject to
- 8 sections 3 and 4.
- 9 (4) A conveyance under subsection (2) or section 4 of all or a
- 10 portion of the property described in section 1 shall provide for
- 11 all of the following:
- 12 (a) The property conveyed shall not be used for a horse racing
- 13 track, auto racing track, casino, railroad freight yard, jail, or
- 14 prison.
- 15 (b) In the case of a conveyance under subsection (2)(f), the
- 16 property conveyed shall be used exclusively for public purposes.
- 17 (c) If the property conveyed is used in a manner inconsistent
- 18 with subdivision (a) or, if applicable, subdivision (b), this state
- 19 may reenter and repossess that property, terminating the grantee's
- 20 or successor's estate in that property.
- 21 (d) If the grantee or successor disputes this state's exercise
- 22 of its right to reenter and fails to promptly deliver possession of
- 23 that property to the state, the attorney general, on behalf of this
- 24 state, may bring an action to quiet title to, and regain possession
- 25 of, that property.
- (e) If this state reenters and repossesses that property, this
- 27 state is not liable to reimburse any party for any improvements

- 1 made on that property.
- 2 (5) A conveyance for less than fair market value authorized by

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- 3 subsection (2)(f) shall provide that, if requested by this state,
- 4 the grantee shall reimburse this state for costs necessary to
- 5 prepare the property for conveyance.
- 6 (6) If all or a portion of the property is conveyed for less
- 7 than fair market value pursuant to subsection (2)(f) and if the
- 8 local unit of government intends to convey the property within 10
- 9 years after the conveyance under subsection (2)(f), the local unit
- 10 shall provide notice to the department of its intent to convey the
- 11 property. The department shall retain a right to first purchase the
- 12 property at the price of the conveyance from this state under
- 13 subsection (2)(f) within 90 days after the notice is received. If
- 14 this state repurchases the property, this state is not liable to
- 15 any party for improvements to, or liens placed on, the property. If
- 16 this state waives its right to first purchase the property, the
- 17 local unit of government shall pay to this state 40% of the
- 18 difference between the price of the conveyance from this state
- 19 under subsection (2)(f) and the price of the local unit's
- 20 subsequent conveyance to a third party.
- Sec. 3. (1) If all or a portion of the property is transferred
- 22 to the state land bank fast track authority pursuant to section
- 23 2(3), the state fairgrounds sale advisory committee is created
- 24 within the department.
- 25 (2) The committee does not have the power to authorize or
- 26 prohibit any action by the state land bank fast track authority and
- 27 is advisory only.

- 1 (3) The committee shall consist of 1 representative, appointed
- 2 by the governor, from each of the following neighborhood
- 3 organizations from the vicinity of the state fairgrounds:
- 4 (a) Sherwood Forest neighborhood association.
- 5 (b) University district neighborhood association.
- 6 (c) Detroit golf club homeowners association.
- 7 (d) Palmer Woods neighborhood association.
- 8 (e) Greenacres neighborhood association.
- 9 (4) The members first appointed to the committee shall be
- 10 appointed within 60 days after the property is transferred to the
- 11 state land bank fast track authority.
- 12 (5) Members of the committee shall serve for terms of 3 years
- 13 or until a successor is appointed, whichever is later, except that
- 14 of the members first appointed under subsection (3), 3 shall serve
- 15 for 3 years and 2 shall serve for 2 years.
- 16 (6) If a vacancy occurs on the committee, the unexpired term
- 17 shall be filled in the same manner as the original appointment.
- 18 (7) The first meeting of the committee shall be called by the
- 19 executive director of the state land bank fast track authority. At
- 20 the first meeting, the committee shall elect from among its members
- 21 a chairperson and other officers as it considers necessary or
- 22 appropriate. After the first meeting, the committee shall meet at
- 23 least quarterly, or more frequently at the call of the chairperson
- 24 or if requested by 2 or more members.
- 25 (8) A majority of the members of the committee constitute a
- 26 quorum for the transaction of business at a meeting of the
- 27 committee. A majority of the members present and serving are

- 1 required for official action of the committee.
- 2 (9) The business that the committee may perform shall be
- 3 conducted at a public meeting of the committee held in compliance
- 4 with the open meetings act, 1976 PA 267, MCL 15.261 to 15.275.
- 5 (10) A writing prepared, owned, used, in the possession of, or
- 6 retained by the committee in the performance of an official
- 7 function is subject to the freedom of information act, 1976 PA 442,
- 8 MCL 15.231 to 15.246.
- 9 (11) Members of the committee shall serve without
- 10 compensation.
- 11 (12) Subject to subsection (2), the committee shall provide
- 12 input and make recommendations to the state land bank fast track
- 13 authority on the sale and use of the property transferred to the
- 14 state land bank fast track authority pursuant to section 2(3).
- 15 (13) The state land bank fast track authority shall provide
- 16 necessary staffing for the committee and cooperate with the
- 17 committee in the fulfillment of the committee's duties.
- 18 (14) The committee is dissolved 60 days after all property
- 19 transferred to the state land bank fast track authority pursuant to
- 20 section 2(3) of this act and section 2(3) of Senate Bill No. 515 of
- 21 the 96th Legislature is conveyed by the state land bank fast track
- 22 authority.
- 23 (15) This act and Senate Bill No. 515 of the 96th Legislature
- 24 do not together create more than 1 state fairgrounds sale advisory
- 25 committee.
- 26 Sec. 4. If all or a portion of the property is transferred to
- 27 the state land bank fast track authority pursuant to section 2(3),

- 1 and the state land bank fast track authority subsequently conveys
- 2 the property to a third party, the state land bank fast track
- 3 authority shall establish performance requirements and penalty
- 4 provisions within the purchase agreement or other agreements
- 5 related to the subsequent conveyance. Not more than 30 days after
- 6 conveying property under this subsection, the state land bank fast
- 7 track authority shall submit a report to the legislature describing
- 8 the terms of the conveyance and providing a full accounting of all
- 9 revenue from and costs associated with the conveyance. The state
- 10 land bank fast track authority shall not convey the property to a
- 11 county authority or local authority.
- 12 Sec. 5. (1) A quitclaim deed or transfer document authorized
- 13 by this act shall be approved as to legal form by the department of
- 14 attorney general.
- 15 (2) This state shall not reserve oil, gas, or mineral rights
- 16 to property conveyed under this act. However, a conveyance
- 17 authorized under this act shall provide that, if the purchaser or
- 18 any grantee develops any oil, gas, or minerals found on, within, or
- 19 under the conveyed property, the purchaser or any grantee shall pay
- 20 this state 1/2 of the gross revenue generated from the development
- 21 of the oil, gas, or minerals. This payment shall be deposited in
- 22 the general fund.
- 23 (3) This state reserves all aboriginal antiquities including
- 24 mounds, earthworks, forts, burial and village sites, mines, or
- 25 other relics lying on, within, or under the property with power to
- 26 this state and all others acting under its authority to enter the
- 27 property for any purpose related to exploring, excavating, and

- 1 taking away the aboriginal antiquities.
- 2 (4) The net revenue received by this state from the conveyance
- 3 of property under this act, including conveyance by the state land
- 4 bank fast track authority, shall be deposited in the state treasury
- 5 and credited to the general fund.
- 6 Sec. 6. As used in this act:
- 7 (a) "Committee" means the state fairgrounds sale advisory
- 8 committee established pursuant to section 3(1).
- 9 (b) "County authority" means that term as defined in section 3
- 10 of the land bank fast track act, 2003 PA 258, MCL 124.753.
- 11 (c) "Department" means the department of technology,
- management, and budget.
- 13 (d) "Local authority" means that term as defined in section 3
- 14 of the land bank fast track act, 2003 PA 258, MCL 124.753.
- 15 (e) "Net revenue" means the proceeds from the conveyance of
- 16 the property less reimbursement for any costs to the department,
- 17 land bank fast track authority, or other state department or agency
- 18 associated with the maintenance, preparation for sale, or sale of
- 19 property, including, but not limited to, administrative costs,
- 20 including employee wages, salaries, and benefits; costs of reports
- 21 and studies and other materials necessary to the preparation of
- 22 sale; environmental remediation; legal fees; any litigation related
- 23 to the conveyance of the property; and costs to the land bank fast
- 24 track authority to provide necessary staffing for the committee and
- 25 cooperate with the committee in the fulfillment of the committee's
- 26 duties.
- 27 (f) "State land bank fast track authority" means the land bank

- 1 fast track authority established under section 15 of the land bank
- 2 fast track act, 2003 PA 258, MCL 124.765.
- 3 Enacting section 1. This act does not take effect unless
- 4 Senate Bill No. 515 of the 96th Legislature is enacted into law.