SUBSTITUTE FOR HOUSE BILL NO. 6008

A bill to levy specific taxes on certain nonferrous metallic minerals on certain taxpayers in this state; to provide for the levy, collection, and administration of the specific tax; to provide certain reporting requirements; to provide for certain penalties; to provide certain exemptions, credits, and refunds; and to provide for the distribution of the specific tax.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "nonferrous metallic minerals extraction severance tax act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Beneficiation" means milling, processing, grinding,
- 5 separating, concentrating, pelletizing, and other processes
- 6 necessary to prepare nonferrous metallic mineral ore for sale or

- 1 transfer.
- 2 (b) "Deductible costs" means, subject to approval by the
- 3 department, for the first 3 years in which a producing mine is
- 4 subject to the minerals severance tax, not more than 40% of the
- 5 amount of the minerals severance tax levied in that year for
- 6 environmental obligations assumed by, or actual costs incurred by,
- 7 the taxpayer that would otherwise be incurred by this state or a
- 8 local governmental unit of this state in order to comply with state
- 9 or federal environmental laws or regulations. The deduction allowed
- 10 under this subdivision is limited to the obligations assumed or
- 11 actual costs incurred by the taxpayer in the 3 years immediately
- 12 preceding the year the producing mine became subject to the
- 13 minerals severance tax and the first 3 years that the producing
- 14 mine is subject to the minerals severance tax. The amount of the
- 15 obligations assumed or actual costs incurred that exceed the
- 16 allowable deduction in this subdivision may be carried forward only
- 17 for the first and second year in which a producing mine is subject
- 18 to the minerals severance tax. The deduction allowed under this
- 19 subdivision shall not be available to a taxpayer for any costs for
- 20 which the taxpayer has been reimbursed, for which the taxpayer is
- 21 entitled to claim a credit or other deduction against any other tax
- 22 levied by this state, or which have been paid for on behalf of the
- 23 taxpayer from any source other than the taxpayer.
- 24 (c) "Department" means the department of treasury.
- 25 (d) "Gross mineral value" means the total value received by a
- 26 taxpayer for the sale or transfer of taxable minerals, whether or
- 27 not in a beneficiated state, including premiums, bonuses,

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- 1 subsidies, or noncash consideration, with no deductions. There is a
- 2 rebuttable presumption that the purchase price of a taxable mineral
- 3 under a bona fide arm's-length contract of sale between unrelated
- 4 persons reflects the gross mineral value. In determining the gross
- 5 mineral value of a taxable mineral for contracts of sale or
- 6 transfer between related persons, there is a rebuttable presumption
- 7 that gross mineral value for related party sales shall be based on
- 8 the average daily price of the mineral as quoted on published
- 9 market indices. The gross mineral value of taxable minerals sold or
- 10 transferred by a taxpayer following beneficiation shall reflect the
- 11 total value of the taxable mineral in its beneficiated state. For
- 12 taxable minerals which are to be shipped or transported outside
- 13 this state for beneficiation outside this state or otherwise
- 14 removed by a taxpayer from this state and which are considered to
- 15 have been sold as provided in section 4(1), the gross mineral value
- 16 shall reflect the total value of the minerals immediately prior to
- 17 the shipment or removal based on the average daily price of the
- 18 mineral as quoted on published market indices in accordance with
- 19 rules promulgated by the department under section 8 or guidelines
- 20 published by the department.
- 21 (e) "Interim minerals severance tax" means the interim
- 22 minerals severance tax imposed under section 3.
- 23 (f) "Mineral" means a naturally occurring solid substance that
- 24 can be extracted from the earth in this state primarily for its
- 25 nonferrous metallic mineral content for commercial, industrial, or
- 26 construction purposes. Mineral does not include [gypsum, lime, limestone, salt, dolomite, basalt, granite, sandstone, shale, clay, stone, gravel, marl, peat, sand, gemstones, coal, substances extracted from potable water or brine, substances extracted from oil or natural gas,] low-grade iron ore
- 27 that is defined and taxed under 1951 PA 77, MCL 211.621 to 211.626,

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 1 any property that is defined and taxed under 1963 PA 68, MCL
- 2 207.271 to 207.279[, or any other substance not extracted primarily for its nonferrous metallic mineral content].
- 3 (g) "Mineral-producing property" means real and personal
- 4 property in this state that is part of a producing mine or utilized
- 5 directly in association with a producing mine on a parcel on which
- 6 the shaft, incline, or adit is located, or a parcel contiguous or
- 7 appurtenant to a parcel on which the shaft, incline, or adit is
- 8 located. As used in this section, contiguity is not broken by a
- 9 road, an easement, a right-of-way, or property occupied by power
- 10 transmission lines or buffer zones. Mineral-producing property also
- 11 includes all the following within this state:
- (i) Mineral rights in mineral-producing property.
- 13 (ii) Mineral leases, options, and mining rights on mineral-
- 14 producing property.
- 15 (iii) Mineral stockpiles and mineral inventories that are owned,
- 16 leased, or controlled by a taxpayer.
- 17 (iv) Leach pads, waste rock repositories, and tailings impounds
- 18 that are owned, leased, or controlled by a taxpayer.
- 19 (v) Buffer lands that are owned, leased, or controlled by a
- 20 taxpayer and are contiguous to mineral-producing property.
- 21 (vi) Buildings, improvements, fixtures, and nonmobile equipment
- 22 located upon, beneath, or appurtenant to a mine, including
- 23 administrative and support facilities appurtenant to a mine
- 24 provided that such property is located upon, beneath, or on a
- 25 parcel that is a mineral-producing property.
- 26 (vii) Property owned and primarily used by the taxpayer in the
- 27 transportation of minerals from a producing mine to the point where

- 1 beneficiation activities begin.
- 2 (viii) Property used for beneficiation of extracted minerals if
- 3 the person that owns or controls the property is a taxpayer.
- 4 (h) "Mineral-producing property" does not include real and
- 5 personal property that is used for transportation of minerals
- 6 between any locations, unless it is specifically described in
- 7 subdivision (q).
- 8 (i) "Minerals severance tax" or "severance tax" means the
- 9 specific tax levied under section 4.
- 10 (j) "Open mine" means a mine at which a shaft, incline, or
- 11 adit has been started or overburden has been stripped.
- 12 (k) "Person" means an individual, firm, limited partnership,
- 13 limited liability partnership, copartnership, partnership, joint
- 14 venture, corporation, association, subchapter S corporation,
- 15 limited liability company, receiver, estate, trust, or any other
- 16 legal entity or combination of legal entities acting as a unit.
- 17 (l) "Producing mine" means a mineral mine in this state at
- 18 which a taxpayer is producing 1 or more minerals. Producing mine
- 19 does not include a mine operated primarily for tourism purposes or
- 20 a mine in which the minerals produced are used for artistic
- 21 purposes and are incidental to the business operation of the owner.
- (m) "Rural development fund" means the rural development fund
- 23 created in section 5 of the rural development fund act.
- 24 (n) "Taxable mineral" means the first marketable mineral or
- 25 mineral product sold or transferred by the taxpayer that is taxable
- 26 under this act. Taxable mineral also includes a mineral which has
- 27 been sold or transferred by a taxpayer following beneficiation in

- 1 this state and a mineral which is otherwise taxable under this act.
- 2 (o) "Taxable mineral value" means gross mineral value less
- 3 deductible costs.
- 4 (p) "Taxpayer" means a person subject to a specific tax levied
- 5 under this act.
- 6 (q) "Transfer" means an in-kind exchange or other disposition
- 7 of an interest in minerals, whether or not beneficiated, other than
- 8 through a sale.
- 9 Sec. 3. (1) Beginning December 31, 2012, minerals located at
- 10 an open mine are exempt under section 7pp of the general property
- 11 tax act, 1893 PA 206, MCL 211.7pp.
- 12 (2) Beginning January 1, 2013 and through December 31 in a
- 13 year in which the department declares property at that open mine to
- 14 be mineral-producing property, an interim minerals severance tax is
- 15 levied on all minerals that were valued by the state geologist
- 16 under section 24(2) of the general property tax act, 1893 PA 206,
- 17 MCL 211.24, for open mines opened beginning January 1, 2011 through
- **18** June 30, 2013.
- 19 (3) The amount of the interim minerals severance tax is equal
- 20 to 50% of the general ad valorem taxes levied on that open mine in
- 21 2012 attributable to those minerals valued by the state geologist
- 22 under section 24(2) of the general property tax act, 1893 PA 206,
- 23 MCL 211.24, for 2012. The interim minerals severance tax levied
- 24 under this section is in addition to any general ad valorem taxes
- 25 levied on the mine's surface property, surface improvements, and
- 26 personal property.
- 27 (4) Each year, the interim minerals severance tax shall be

- 1 paid in 2 installments. Fifty percent of the interim minerals
- 2 severance tax shall be paid when the summer levy is due and 50% of
- 3 the interim minerals severance tax shall be paid when the winter
- 4 levy is due under the general property tax act, 1893 PA 206, MCL
- **5** 211.1 to 211.155.
- 6 (5) The local tax collecting unit shall collect the interim
- 7 minerals severance tax as provided in this section and collect the
- 8 same collection charges as general property taxes under the general
- 9 property tax act, 1893 PA 206, MCL 211.1 to 211.155. Minerals taxed
- 10 under this section shall be subject to return and sale for
- 11 nonpayment of taxes in the same manner, at the same time, and under
- 12 the same penalties as property returned and sold for nonpayment of
- 13 taxes levied under the general property tax act, 1893 PA 206, MCL
- **14** 211.1 to 211.155.
- 15 (6) If minerals taxed under this section are located in more
- 16 than 1 local tax collecting unit, the department, or a person
- 17 designated by the department, shall determine the portion
- 18 attributable to each local tax collecting unit.
- 19 (7) Sums collected under this section shall be distributed by
- 20 the local tax collecting unit to school districts, this state, and
- 21 local governmental units in the same proportion as the general ad
- 22 valorem property taxes are distributed. The amounts distributed may
- 23 be used by the receiving entities for any use for which such entity
- 24 is permitted to use general ad valorem property tax revenues.
- Sec. 4. (1) The minerals severance tax is levied on taxable
- 26 minerals that a taxpayer extracts from the earth in this state or
- 27 that a taxpayer beneficiates in this state. A mineral extracted

- 1 from the earth in this state by a taxpayer which is shipped outside
- 2 this state for beneficiation outside this state or otherwise
- 3 removed from this state prior to actual sale or transfer is
- 4 considered to have been sold by the taxpayer immediately prior to
- 5 the shipment or removal and is subject to the minerals severance
- 6 tax levied under this section. A taxpayer subject to the minerals
- 7 severance tax is exempt from all of the following as provided in
- 8 this act:
- 9 (a) The collection of taxes under the general property tax
- 10 act, 1893 PA 206, MCL 211.1 to 211.155, as provided in section 7qq
- 11 of the general property tax act, 1893 PA 206, MCL 211.7qq.
- 12 (b) The tax levied under part 2 of the income tax act of 1967,
- 13 1967 PA 281, MCL 206.601 to 206.699, as provided in sections 31b
- 14 and 623 of the income tax act of 1967, 1967 PA 281, MCL 206.31b and
- **15** 206.623.
- 16 (c) The tax levied under the general sales tax act, 1933 PA
- 17 167, MCL 205.51 to 205.78, as provided in section 4dd of the
- 18 general sales tax act, 1933 PA 167, MCL 205.54dd.
- 19 (d) The tax levied under the use tax act, 1937 PA 94, MCL
- 20 205.91 to 205.111, as provided in section 4aa of the use tax act,
- 21 1937 PA 94, MCL 205.94aa.
- 22 (2) Except as otherwise provided in this section, the minerals
- 23 severance tax required to be paid by each taxpayer each year shall
- 24 be 2.75% of the taxable mineral value for the immediately preceding
- 25 calendar year.
- 26 (3) The taxable mineral value of all minerals shall be
- 27 computed as of the time of sale or transfer. Except as otherwise

- 1 provided in this subsection, each taxpayer shall pay the minerals
- 2 severance tax to the local tax collecting unit on or before
- 3 February 15 beginning on February 15 in the calendar year
- 4 immediately following the second year in which the department
- 5 declares the property to be mineral-producing property under
- 6 section 6. In the first calendar year immediately following the
- 7 year in which the department determines the property is mineral-
- 8 producing property under section 6, the taxpayer shall pay not
- 9 later than July 15 a partial mineral severance tax equal to the
- 10 summer levy of the ad valorem taxes levied on that mineral-
- 11 producing property in the immediately preceding calendar year under
- 12 the general property tax act, 1893 PA 206, MCL 211.1 to 211.155.
- 13 (4) If a taxpayer sells the minerals to another taxpayer, the
- 14 seller shall add to the sales price, or to the value of the
- 15 consideration with respect to a transfer, the minerals severance
- 16 tax the seller paid under this act and itemize the minerals
- 17 severance tax paid under this act on the invoice.
- 18 (5) A taxpayer that purchases taxable minerals from another
- 19 taxpayer may claim a credit against the minerals severance tax
- 20 imposed under this act for the minerals severance tax paid under
- 21 this act by the seller that is itemized on the invoice.
- 22 (6) If a producing mine begins operation in 2014 or 2015,
- 23 then, for the first 5 years in which the producing mine is subject
- 24 to the minerals severance tax, the taxpayer may claim a credit of
- 25 not more than 20% of the amount of the ad valorem property tax
- 26 levied on that open mine in 2012 attributable to those minerals
- 27 valued by the state geologist under section 24(2) of the general

- 1 property tax act, 1893 PA 206, MCL 211.24, in 2012 plus the amount
- 2 of the interim minerals severance tax paid for each year through
- 3 the end of the year in which the department determines the property
- 4 to be mineral-producing property plus interest. Interest shall
- 5 accrue to the taxpayer at the rate provided for in section 37 of
- 6 the tax tribunal act, 1973 PA 186, MCL 205.737. However, if the
- 7 taxpayer is delinquent on any ad valorem property taxes on the
- 8 producing mine, then the taxpayer is not eligible to claim a credit
- 9 under this subsection.
- 10 (7) In the first year that a minerals severance tax is levied
- 11 on a taxpayer under this act, the total minerals severance tax for
- 12 that year is equal to the greater of the following less the amount
- 13 of the partial minerals severance tax described in subsection (3)
- 14 that was paid by the taxpayer:
- 15 (a) The minerals severance tax calculated under subsection
- **16** (2).
- 17 (b) The amount of general ad valorem property tax that was
- 18 levied on the mineral-producing property in the immediately
- 19 preceding year.
- 20 Sec. 5. Each year, a taxpayer shall prepare and submit to the
- 21 department and to the local tax collecting unit a report in the
- 22 time, form, and manner required by the department, showing the
- 23 total amount of minerals sold, transferred, or beneficiated during
- 24 the preceding year, the taxable mineral value of the minerals sold,
- 25 transferred, or beneficiated, a schedule of all deductible costs,
- 26 and any other information required by the department for valuation
- 27 purposes and to substantiate a taxpayer's deductible costs.

- 1 Sec. 6. (1) The department shall determine when property is
- 2 classified under this act as mineral-producing property. Upon
- 3 making this determination, the department shall notify all local
- 4 assessing authorities of those properties that are classified as a
- 5 mineral-producing property and are subject to the minerals
- 6 severance tax under this act. Beginning on December 31 in the
- 7 calendar year in which property is determined by the department to
- 8 be mineral-producing property, that property is exempt from taxes
- 9 collected under the general property tax act, 1893 PA 206, MCL
- 10 211.1 to 211.155. The property shall be subject to the minerals
- 11 severance tax beginning January 1, the calendar year immediately
- 12 following in which the property is determined to be mineral-
- 13 producing property by the department.
- 14 (2) If the department determines that property previously
- 15 determined to be a mineral-producing property is no longer mineral-
- 16 producing property, the department shall notify the taxpayer and
- 17 the local assessing authorities that the property is no longer
- 18 subject to the minerals severance tax under this act beginning
- 19 December 31 in the year that determination is made and that
- 20 property shall be subject to the collection of taxes under the
- 21 general property tax act, 1893 PA 206, MCL 211.1 to 211.155. The
- 22 local tax collecting unit in which the property is located is
- 23 responsible for assessment of that property as of the date of the
- 24 department's notification to the local assessing authority. Ten
- 25 days after the date of the department's notification to the
- 26 taxpayer shall be the date on which the minerals severance tax
- 27 shall cease and all related tax exemptions described in section 4

- 1 shall cease.
- 2 (3) On or before February 10 of each year, the state geologist
- 3 shall provide a list of all mineral-producing properties as of the
- 4 end of the previous calendar year to the department.
- 5 (4) If a taxpayer ceases operation of a producing mine for 30
- 6 or more consecutive days, the taxpayer shall notify the department,
- 7 in writing, that it has ceased operations within 7 business days.
- 8 Sec. 7. (1) Each taxpayer shall prepare, keep, and preserve a
- 9 full and complete record for each tax year of all minerals
- 10 extracted from the earth in this state or beneficiated in this
- 11 state, and that record shall be open at all times to the inspection
- 12 of the department.
- 13 (2) Annually, the department shall publish the value of all
- 14 minerals reported under this act.
- Sec. 8. The department may promulgate rules to implement this
- 16 act pursuant to the administrative procedures act of 1969, 1969 PA
- 17 306, MCL 24.201 to 24.328.
- 18 Sec. 9. (1) The department shall allocate the minerals
- 19 severance tax and determine all deductible costs against the
- 20 property, and the local tax collecting unit shall collect the
- 21 minerals severance tax as provided in this act and collect the same
- 22 collection charges as general property taxes under the general
- 23 property tax act, 1893 PA 206, MCL 211.1 to 211.155. Property
- 24 listed and taxed under this act shall be subject to return and sale
- 25 for nonpayment of taxes in the same manner, at the same time, and
- 26 under the same penalties as property returned and sold for
- 27 nonpayment of taxes levied under the general property tax act, 1893

- 1 PA 206, MCL 211.1 to 211.155.
- 2 (2) If mineral-producing property is located in more than 1
- 3 local tax collecting unit, the department, or a person designated
- 4 by the department, shall determine the portion attributable to each
- 5 local tax collecting unit.
- 6 (3) Except as provided in subsections (5) and (6), the
- 7 minerals severance tax collected under this act shall be
- 8 distributed as follows:
- 9 (a) 65% by the local tax collecting unit to school districts,
- 10 this state, and local governmental units in the same proportion as
- 11 the general ad valorem property taxes are distributed. The amounts
- 12 distributed may be used by the receiving entities for any use for
- 13 which such entity is permitted to use general ad valorem property
- 14 tax revenues.
- 15 (b) 35% to the department for deposit into the rural
- 16 development fund.
- 17 (4) The local tax collecting unit shall report all collections
- 18 and distributions under this act to and remit the portion of the
- 19 minerals severance tax described in subsection (3)(b) to the
- 20 department for deposit in the rural development fund no later than
- 21 30 days after a payment is received from the taxpayer. If the local
- 22 tax collecting unit fails to make any distribution or remittance
- 23 required under this act to another entity, the department shall
- 24 deduct an equivalent amount from any revenues the local tax
- 25 collecting unit would otherwise be entitled to receive under the
- 26 Glenn Steil state revenue sharing act of 1971, 1971 PA 140, MCL
- 27 141.901 to 141.921, and distribute the amount deducted to those

- 1 entities entitled to receive that distribution under this act.
- 2 (5) In determining the distribution under subsection (3), the
- 3 department shall modify the distributions so all minerals severance
- 4 tax revenue lost due to the deduction of deductible costs does not
- 5 reduce the distributions to local units of government under
- 6 subsection (3)(a).
- 7 (6) In determining the distribution under subsection (3), the
- 8 department shall modify the distributions so all minerals severance
- 9 tax revenue lost due to the credit described in section 4(6) does
- 10 not reduce the distributions to the rural development fund under
- **11** subsection (3)(b).
- 12 Sec. 10. Upon an action being filed under the direction of the
- 13 attorney general in the circuit court for the county of Ingham,
- 14 that court shall have power to restrain by injunction any taxpayer
- 15 or person that has failed to comply with this act and in the same
- 16 manner to restrain any taxpayer or person from continuing to
- 17 extract minerals while delinquent in the filing of any report or
- 18 the paying of any tax, penalty, or cost required under this act.
- 19 Sec. 11. The specific taxes levied under this act shall be
- 20 administered by the department pursuant to 1941 PA 122, MCL 205.1
- 21 to 205.31, and this act. If the provisions of 1941 PA 122, MCL
- 22 205.1 to 205.31, and this act conflict, the provisions of this act
- 23 shall control.
- 24 Enacting section 1. This act does not take effect unless House
- 25 Bill No. 6007 of the 96th Legislature is enacted into law.