## **HOUSE BILL No. 5931**

September 20, 2012, Introduced by Rep. Lori and referred to the Committee on Appropriations.

A bill to amend 1939 PA 280, entitled "The social welfare act,"

by amending section 111a (MCL 400.111a), as amended by 2000 PA 187.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 111a. (1) The director OF THE DEPARTMENT OF COMMUNITY
- 2 HEALTH, after appropriate consultation with affected providers and
- 3 the medical care advisory council established pursuant-ACCORDING to
- 4 federal regulations, may establish policies and procedures that he
- 5 or she considers appropriate, relating to the conditions of
- 5 participation and requirements for providers established by section
  - 111b and to applicable federal law and regulations, to assure that
- 8 the implementation and enforcement of state and federal laws are
- all of the following:

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(a) Reasonable, fair, effective, and efficient.

- 1 (b) In conformance with law.
- 2 (c) In conformance with the state plan for medical assistance
- 3 adopted pursuant to UNDER section 10 and approved by the United
- 4 States department of health and human services.
- 5 (2) The consultation required by this section shall be
- 6 conducted in accordance with quidelines adopted by the state
- 7 department pursuant OF COMMUNITY HEALTH ACCORDING to section 24 of
- 8 the administrative procedures act of 1969, 1969 PA 306, MCL 24.224.
- 9 (3) Except as otherwise provided in section 111i, the director
- 10 OF THE DEPARTMENT OF COMMUNITY HEALTH shall develop, after
- 11 appropriate consultation with affected providers in accordance with
- 12 guidelines, forms and instructions to be used in administering the
- 13 program. Forms developed by the director OF THE DEPARTMENT OF
- 14 COMMUNITY HEALTH shall be, to the extent administratively feasible,
- 15 compatible with forms providers are required to file with 1 or more
- 16 other third party payers or with 1 or more regulatory agencies and,
- 17 to the extent administratively feasible, shall be designed to
- 18 facilitate use of a single form to satisfy requirements imposed on
- 19 providers by more than 1 payer, agency, or other entity. The forms
- 20 and instructions shall relate, at a minimum, to standards of
- 21 performance by providers, conditions of participation, methods of
- 22 review of claims, and administrative requirements and procedures
- 23 that the director OF THE DEPARTMENT OF COMMUNITY HEALTH considers
- 24 reasonable and proper to assure all of the following:
- 25 (a) That claims against the program are timely, substantiated,
- 26 and not false, misleading, or deceptive.
- (b) That reimbursement is made for only medically appropriate

- 1 services.
- 2 (c) That reimbursement is made for only covered services.
- 3 (d) That reimbursement is not made to those providers whose
- 4 services, supplies, or equipment cost the program in excess of the
- 5 reasonable value received.
- 6 (e) That the state is a prudent buyer.
- 7 (f) That access and availability of services to the medically
- 8 indigent are reasonable.
- 9 (4) As used in subsection (3), "prudent buyer" means a
- 10 purchaser who does 1 or more of the following:
- 11 (a) Buys from only those providers of services, supplies, or
- 12 equipment to medically indigent individuals whose performance, in
- 13 terms of quality, quantity, cost, setting, and location is
- 14 appropriate to the specific needs of those individuals, and who, in
- 15 the case of providers who receive payment on the basis of costs,
- 16 comply with the prudent buyer concept of titles XVIII and XIX.
- 17 (b) Pays for only those services, supplies, or equipment that
- 18 are needed or appropriate.
- 19 (c) Seeks to economize by minimizing cost.
- 20 (5) The director OF THE DEPARTMENT OF COMMUNITY HEALTH shall
- 21 select providers to participate in arrangements such as case
- 22 management, in supervision of services for recipients who
- 23 misutilize or abuse the medical services program, and in special
- 24 projects for the delivery of medical services to eligible
- 25 recipients. Providers shall be selected based upon criteria that
- 26 may include a comparison of services and related costs with those
- 27 of the provider's peers and a review of previous participation

- 1 warnings or sanctions undertaken against the provider or the
- 2 provider's employer, employees, related business entities, or
- 3 others who have a relationship to the provider, by the medicaid,
- 4 medicare, or other health-related programs. The director OF THE
- 5 DEPARTMENT OF COMMUNITY HEALTH may consult with the appropriate
- 6 peer review advisory committees as appointed by the department OF
- 7 COMMUNITY HEALTH.
- 8 (6) The director OF THE DEPARTMENT OF COMMUNITY HEALTH shall
- 9 give notice to each provider of a change in a policy, procedure,
- 10 form, or instruction established or developed pursuant to UNDER
- 11 this section that affects the provider. For a change that affects 1
- 12 or more types of providers, a departmental bulletin or updating
- insert to a departmental manual mailed 30 days before the effective
- 14 date of the change shall constitute sufficient notice. THE
- 15 DEPARTMENT OF COMMUNITY HEALTH MAY PROVIDE NOTICE REQUIRED UNDER
- 16 THIS SUBSECTION VIA UNITED STATES MAIL OR ELECTRONIC MAIL.
- 17 (7) The director OF THE DEPARTMENT OF COMMUNITY HEALTH may do
- 18 all of the following:
- 19 (a) Enroll in the program for medical assistance only a
- 20 provider who has entered into an agreement of enrollment required
- 21 by section 111b(4), and enter into an agreement only with a
- 22 provider who satisfies the conditions of participation and
- 23 requirements for a provider established by sections 111b and 111i
- 24 and the administrative requirements established or developed
- 25 pursuant to UNDER subsections (1), (2), and (3) with the
- 26 appropriate consultation required by this section.
- 27 (b) Enforce the requirements established <del>pursuant to UNDER</del>

- 1 this act by applying the procedures of sections 111c to 111f. If in
- 2 these procedures the director OF THE DEPARTMENT OF COMMUNITY HEALTH
- 3 is required to consult with professionals or experts prior to
- 4 BEFORE first utilizing these individuals in the program, the
- 5 director OF THE DEPARTMENT OF COMMUNITY HEALTH shall have given the
- 6 opportunity to review their professional credentials to the
- 7 appropriate medicaid peer review advisory committee.
- 8 (c) Except as otherwise provided in section 111i, develop with
- 9 the appropriate consultation required by this section and require
- 10 the form or format for claims, applications, certifications, or
- 11 certifications and recertifications of medical necessity required
- 12 by section 108, and develop specifications for and require
- 13 supporting documentation that is compatible with the approved state
- 14 medical assistance plan under title XIX.
- 15 (d) Recover payments to a provider in excess of the
- 16 reimbursement to which the provider is entitled. The department OF
- 17 COMMUNITY HEALTH shall have a priority lien on any assets of a
- 18 provider for any overpayment, as a consequence of fraud or abuse,
- 19 that is not reimbursed to the department OF COMMUNITY HEALTH.
- (e) Notwithstanding any other provisions of this act, before
- 21 payment of claims, identify for examination for compliance with the
- 22 program of medical assistance, including but not limited to medical
- 23 necessity, the claims submitted by a particular provider based upon
- 24 a determination that the provider's claims for disputed services
- 25 exceed the average program dollar amount or volume of the same type
- 26 of services, submitted by the same type of provider, performed in
- 27 the same setting, and submitted during the same period. In order to

- 1 carry out the authority conferred by this subdivision, the director
- 2 OF THE DEPARTMENT OF COMMUNITY HEALTH shall notify the provider in
- 3 the form of registered mail, receipted by the addressee, or by
- 4 proof of service to the provider, or representative of the
- 5 provider, of the state department's DEPARTMENT OF COMMUNITY
- 6 HEALTH'S intent to impose specific conditions and controls prior to
- 7 BEFORE authorizing payment for specific claims for services. The
- 8 notice shall contain all of the following:
- **9** (i) A list of the particular practice or practices disputed by
- 10 the state department OF COMMUNITY HEALTH and a factual description
- 11 of the nature of the dispute.
- 12 (ii) A request for specific medical records and any other
- 13 relevant supporting information that fully discloses the basis and
- 14 extent to which the disputed practice or practices were rendered.
- 15 (iii) A date certain for an informal conference between the
- 16 provider or representative of the provider and the state department
- 17 OF COMMUNITY HEALTH to resolve the differences surrounding the
- 18 disputed practice or practices.
- 19 (iv) A statement that unless the provider or representative of
- 20 the provider demonstrates at the informal conference that the
- 21 disputed practice or practices are medically necessary, or are in
- 22 compliance with other program coverages, specific conditions and
- 23 controls may be imposed on future payments for the disputed
- 24 practice or practices, and claims may be rejected, beginning on the
- 25 sixteenth day after delivery of this notice.
- 26 (8) For any provider who is subject to a notice of intent to
- 27 impose specific conditions and controls prior to BEFORE authorizing

- 1 payment for specific claims for services, as specified in
- 2 subsection (7)(e), the state department OF COMMUNITY HEALTH shall
- 3 afford that provider an opportunity for an informal conference
- 4 before the sixteenth day after delivery of the notice under
- 5 subsection (7)(e). If the provider fails to appear at the
- 6 conference, or fails to demonstrate that the disputed practice or
- 7 practices are medically necessary or are in compliance with program
- 8 coverages, the state department OF COMMUNITY HEALTH beginning on
- 9 the sixteenth day following receipt of notice by the provider, is
- 10 authorized to impose specific conditions and controls prior to
- 11 BEFORE payment for the disputed practice or practices and may
- 12 reject claims for payments for the practice or practices. The state
- 13 department OF COMMUNITY HEALTH, within 5 days following the
- 14 informal conference, shall notify the provider of its decision
- 15 regarding the imposition of special conditions and controls prior
- 16 to BEFORE payment for the disputed practice or practices. Upon the
- 17 imposition of specific conditions and controls prior to BEFORE
- 18 payment, the provider upon request shall be entitled to an
- 19 immediate hearing held in conformity with chapter 4 and chapter 6
- 20 of the administrative procedures act of 1969, 1969 PA 306, MCL
- 21 24.271 to 24.287 and 24.301 to 24.306, if any of the following
- 22 occurs:
- 23 (a) The claim for services rendered is not paid within 30 days
- 24 of the provider's compliance with the conditions imposed.
- 25 (b) The claim is rejected.
- (c) The provider notifies the state department OF COMMUNITY
- 27 HEALTH by registered mail that the provider does not intend to

- 1 comply with the specific conditions and controls imposed, and the
- 2 claim for services rendered is not paid within 30 days after
- 3 delivery of this notice.
- 4 (9) The hearing provided for under subsection (8) shall be
- 5 conducted in a prompt and expeditious manner. At the hearing, the
- 6 provider may contest the state department's DEPARTMENT OF COMMUNITY
- 7 HEALTH'S decision to impose specific conditions and controls prior
- 8 to BEFORE payment. Subsequent hearings may be conducted at the
- 9 provider's request only if the claims have not been considered at a
- 10 prior hearing and reflect issues that also have not been considered
- 11 at a prior hearing, or if a claim for services rendered is not paid
- within 60 days after the provider's compliance with the conditions
- imposed.
- 14 (10) The authority conferred in subsection (8) with respect to
- 15 the claims submitted by a particular provider does not prohibit the
- 16 state department OF COMMUNITY HEALTH from examining claims or
- 17 portions of claims before payment of the claims to determine their
- 18 compliance with the program of medical assistance, in compliance
- 19 with law. The director OF THE DEPARTMENT OF COMMUNITY HEALTH may
- 20 take additional action pursuant to UNDER subsection (8) during the
- 21 pendency of an appeal taken pursuant to UNDER subsection (8).
- 22 (11) If in the department's DEPARTMENT OF COMMUNITY HEALTH'S
- 23 opinion, the provider shifts his or her claims from the disputed
- 24 services addressed under subsection (7)(e) to other claims that
- 25 fall under the purview of subsection (7)(e), the director OF THE
- 26 DEPARTMENT OF COMMUNITY HEALTH may impose the claims review process
- 27 of this section immediately upon delivery of the notice of that

- 1 imposition to the provider as provided in subsection (7)(e).
- 2 (12) If in the department's DEPARTMENT OF COMMUNITY HEALTH'S
- 3 opinion, claims similar to the disputed services addressed under
- 4 subsection (7)(e) are shifted to another provider in the same
- 5 corporation, partnership, clinic, provider group, or to another
- 6 provider in the employ of the same employer or contractor, the
- 7 director OF THE DEPARTMENT OF COMMUNITY HEALTH may impose the
- 8 claims review process of this section immediately upon delivery of
- 9 notice of that imposition to the new provider as provided in
- 10 subsection (7)(e). The department OF COMMUNITY HEALTH shall afford
- 11 the new provider an opportunity for an immediate informal
- 12 conference within 7 days pursuant to UNDER subsection (8) after the
- 13 initiation of the claims process.
- 14 (13) The director OF THE DEPARTMENT OF COMMUNITY HEALTH may
- 15 request a provider to open books and records in accordance with
- 16 section 111b(7) and may photocopy, at the state department's
- 17 DEPARTMENT OF COMMUNITY HEALTH'S expense, the records of a
- 18 medically indigent individual. The records shall be confidential,
- 19 and the state department shall use the records only for purposes
- 20 directly and specifically related to the administration of the
- 21 program. The immunity from liability of a provider subject to the
- 22 director's DIRECTOR OF THE DEPARTMENT OF COMMUNITY HEALTH'S
- 23 authority under this subsection is governed by section 111b(7).
- 24 (14) The director OF THE DEPARTMENT OF COMMUNITY HEALTH shall
- 25 not pay for services, supplies, or equipment furnished by a
- 26 provider, or shall recover for payment made, during a period in
- 27 which the provider does not have on file with the state department

- 1 OF COMMUNITY HEALTH disclosure forms as required by section
- 2 111b(19).
- 3 (15) The director OF THE DEPARTMENT OF COMMUNITY HEALTH shall
- 4 make payments to, and collect overpayments from, the provider,
- 5 unless the provider and the provider's employer satisfy the
- 6 conditions prescribed in section 111b(25), (26), and (27), in which
- 7 case the director OF THE DEPARTMENT OF COMMUNITY HEALTH may make
- 8 payments directly to, and collect overpayments from, the provider's
- 9 employer.
- 10 (16) The director OF THE DEPARTMENT OF COMMUNITY HEALTH, with
- 11 the appropriate consultation required by this section, may develop
- 12 specifications for and require estimated cost and charge
- information to be submitted by a provider under section 111b(13)
- 14 and the form or format for submission of the information.
- 15 (17) If the director OF THE DEPARTMENT OF COMMUNITY HEALTH
- 16 decides that a payment under the program has been made to which a
- 17 provider is not or may not be entitled, or that the amount of a
- 18 payment is or may be greater or less than the amount to which the
- 19 provider is entitled, the director OF THE DEPARTMENT OF COMMUNITY
- 20 HEALTH, except as otherwise provided in this subsection or under
- 21 other applicable law or regulation, shall promptly notify the
- 22 provider of this decision. The director OF THE DEPARTMENT OF
- 23 COMMUNITY HEALTH shall withhold notification to the provider of the
- 24 decision upon advice from the department of attorney general or
- 25 other state or federal enforcement agency in a case where action by
- 26 the department of attorney general or other state or federal
- 27 enforcement agency may be compromised by the notification. If the

- 1 director OF THE DEPARTMENT OF COMMUNITY HEALTH notifies a provider
- 2 of a decision that the provider has received an underpayment, the
- 3 state department OF COMMUNITY HEALTH shall reimburse the provider,
- 4 either directly or through an adjustment of payments, in the amount
- 5 found to be due.