SUBSTITUTE FOR SENATE BILL NO. 197

A bill to amend 1979 PA 94, entitled
"The state school aid act of 1979,"
by amending sections 11, 11j, 11m, 22a, 22b, 26a, 31d, 31f, 51a,
51c, 53a, and 62 (MCL 388.1611, 388.1611j, 388.1611m, 388.1622a,
388.1622b, 388.1626a, 388.1631d, 388.1631f, 388.1651a, 388.1651c,
388.1653a, and 388.1662), as amended by 2011 PA 62.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 11. (1) Subject to subsection (3), for the fiscal year
- 2 ending September 30, 2011, there is appropriated for the public
- 3 schools of this state and certain other state purposes relating to
- 4 education the sum of $\frac{\$10,757,260,500.00}{\$10,784,760,500.00}$ from the
- 5 state school aid fund and the sum of \$18,642,400.00 from the
- 6 general fund. For the fiscal year ending September 30, 2011, there

- 1 is also appropriated the remaining balance of the federal funding
- 2 awarded to this state under title XIV of the American recovery and
- 3 reinvestment act of 2009, Public Law 111-5, estimated at
- 4 \$184,256,600.00, to be used solely for the purpose of funding the
- 5 primary funding formula calculated under section 20, in accordance
- 6 with federal law. Subject to subsection (3), for the fiscal year
- 7 ending September 30, 2012, there is appropriated for the public
- 8 schools of this state and certain other state purposes relating to
- 9 education the sum of \$10,887,098,700.00 from the state school aid
- 10 fund and the sum of \$118,642,400.00 from the general fund. In
- 11 addition, all other available federal funds, except those otherwise
- 12 appropriated under section 11p, are appropriated for the fiscal
- 13 year ending September 30, 2011 and for the fiscal year ending
- 14 September 30, 2012.
- 15 (2) The appropriations under this section shall be allocated
- 16 as provided in this article. Money appropriated under this section
- 17 from the general fund shall be expended to fund the purposes of
- 18 this article before the expenditure of money appropriated under
- 19 this section from the state school aid fund.
- 20 (3) Any general fund allocations under this article that are
- 21 not expended by the end of the state fiscal year are transferred to
- 22 the school aid stabilization fund created under section 11a.
- 23 Sec. 11j. From the appropriation in section 11, there is
- 24 allocated AN AMOUNT NOT TO EXCEED \$2,837,800.00 FOR 2010-2011 AND
- 25 an amount not to exceed \$93,575,300.00 for 2011-2012 for payments
- 26 to the school loan bond redemption fund in the department of
- 27 treasury on behalf of districts and intermediate districts.

- 1 Notwithstanding section 11 or any other provision of this act,
- 2 funds allocated under this section are not subject to proration and
- 3 shall be paid in full.
- 4 Sec. 11m. From the appropriations in section 11, there is
- **5** allocated for 2010-2011 an amount not to exceed \$15,000,000.00
- 6 \$6,847,000.00 and there is allocated for 2011-2012 an amount not to
- 7 exceed \$20,000,000.00 for fiscal year cash-flow borrowing costs
- 8 solely related to the state school aid fund established by section
- 9 11 of article IX of the state constitution of 1963.
- 10 Sec. 22a. (1) From the appropriation in section 11, there is
- 11 allocated an amount not to exceed \$5,737,000,000.00
- 12 \$5,831,273,900.00 for 2010-2011 and an amount not to exceed
- 13 \$5,691,000,000.00 for 2011-2012 for payments to districts,
- 14 qualifying university schools, and qualifying public school
- 15 academies to guarantee each district, qualifying university school,
- and qualifying public school academy an amount equal to its 1994-95
- 17 total state and local per pupil revenue for school operating
- 18 purposes under section 11 of article IX of the state constitution
- 19 of 1963. Pursuant to section 11 of article IX of the state
- 20 constitution of 1963, this guarantee does not apply to a district
- 21 in a year in which the district levies a millage rate for school
- 22 district operating purposes less than it levied in 1994. However,
- 23 subsection (2) applies to calculating the payments under this
- 24 section. Funds allocated under this section that are not expended
- 25 in the state fiscal year for which they were allocated, as
- 26 determined by the department, may be used to supplement the
- 27 allocations under sections 22b and 51c in order to fully fund those

- 1 calculated allocations for the same fiscal year.
- 2 (2) To ensure that a district receives an amount equal to the
- 3 district's 1994-95 total state and local per pupil revenue for
- 4 school operating purposes, there is allocated to each district a
- 5 state portion of the district's 1994-95 foundation allowance in an
- 6 amount calculated as follows:
- 7 (a) Except as otherwise provided in this subsection, the state
- 8 portion of a district's 1994-95 foundation allowance is an amount
- 9 equal to the district's 1994-95 foundation allowance or \$6,500.00,
- 10 whichever is less, minus the difference between the sum of the
- 11 product of the taxable value per membership pupil of all property
- 12 in the district that is nonexempt property times the district's
- 13 certified mills and, for a district with certified mills exceeding
- 14 12, the product of the taxable value per membership pupil of
- 15 property in the district that is commercial personal property times
- 16 the certified mills minus 12 mills and the quotient of the ad
- 17 valorem property tax revenue of the district captured under tax
- 18 increment financing acts divided by the district's membership. For
- 19 a district that has a millage reduction required under section 31
- 20 of article IX of the state constitution of 1963, the state portion
- 21 of the district's foundation allowance shall be calculated as if
- 22 that reduction did not occur.
- 23 (b) For a district that had a 1994-95 foundation allowance
- 24 greater than \$6,500.00, the state payment under this subsection
- 25 shall be the sum of the amount calculated under subdivision (a)
- 26 plus the amount calculated under this subdivision. The amount
- 27 calculated under this subdivision shall be equal to the difference

- 1 between the district's 1994-95 foundation allowance minus \$6,500.00
- 2 and the current year hold harmless school operating taxes per
- 3 pupil. If the result of the calculation under subdivision (a) is
- 4 negative, the negative amount shall be an offset against any state
- 5 payment calculated under this subdivision. If the result of a
- 6 calculation under this subdivision is negative, there shall not be
- 7 a state payment or a deduction under this subdivision. The taxable
- 8 values per membership pupil used in the calculations under this
- 9 subdivision are as adjusted by ad valorem property tax revenue
- 10 captured under tax increment financing acts divided by the
- 11 district's membership.
- 12 (3) Beginning in 2003-2004, for pupils in membership in a
- 13 qualifying public school academy or qualifying university school,
- 14 there is allocated under this section to the authorizing body that
- 15 is the fiscal agent for the qualifying public school academy for
- 16 forwarding to the qualifying public school academy, or to the board
- 17 of the public university operating the qualifying university
- 18 school, an amount equal to the 1994-95 per pupil payment to the
- 19 qualifying public school academy or qualifying university school
- 20 under section 20.
- 21 (4) A district, qualifying university school, or qualifying
- 22 public school academy may use funds allocated under this section in
- 23 conjunction with any federal funds for which the district,
- 24 qualifying university school, or qualifying public school academy
- 25 otherwise would be eligible.
- 26 (5) For a district that is formed or reconfigured after June
- 27 1, 2000 by consolidation of 2 or more districts or by annexation,

- 1 the resulting district's 1994-95 foundation allowance under this
- 2 section beginning after the effective date of the consolidation or
- 3 annexation shall be the average of the 1994-95 foundation
- 4 allowances of each of the original or affected districts,
- 5 calculated as provided in this section, weighted as to the
- 6 percentage of pupils in total membership in the resulting district
- 7 in the state fiscal year in which the consolidation takes place who
- 8 reside in the geographic area of each of the original districts. If
- 9 an affected district's 1994-95 foundation allowance is less than
- 10 the 1994-95 basic foundation allowance, the amount of that
- 11 district's 1994-95 foundation allowance shall be considered for the
- 12 purpose of calculations under this subsection to be equal to the
- 13 amount of the 1994-95 basic foundation allowance.
- 14 (6) As used in this section:
- 15 (a) "1994-95 foundation allowance" means a district's 1994-95
- 16 foundation allowance calculated and certified by the department of
- 17 treasury or the superintendent under former section 20a as enacted
- 18 in 1993 PA 336 and as amended by 1994 PA 283.
- 19 (b) "Certified mills" means the lesser of 18 mills or the
- 20 number of mills of school operating taxes levied by the district in
- **21** 1993-94.
- (c) "Current state fiscal year" means the state fiscal year
- 23 for which a particular calculation is made.
- 24 (d) "Current year hold harmless school operating taxes per
- 25 pupil" means the per pupil revenue generated by multiplying a
- 26 district's 1994-95 hold harmless millage by the district's current
- 27 year taxable value per membership pupil.

- 1 (e) "Hold harmless millage" means, for a district with a 1994-
- 2 95 foundation allowance greater than \$6,500.00, the number of mills
- 3 by which the exemption from the levy of school operating taxes on a
- 4 homestead, qualified agricultural property, qualified forest
- 5 property, supportive housing property, industrial personal
- 6 property, and commercial personal property could be reduced as
- 7 provided in section 1211 of the revised school code, MCL 380.1211,
- 8 and the number of mills of school operating taxes that could be
- 9 levied on all property as provided in section 1211(2) of the
- 10 revised school code, MCL 380.1211, as certified by the department
- 11 of treasury for the 1994 tax year.
- 12 (f) "Homestead", "qualified agricultural property", "qualified
- 13 forest property", "supportive housing property", "industrial
- 14 personal property", and "commercial personal property" mean those
- 15 terms as defined in section 1211 of the revised school code, MCL
- **16** 380.1211.
- 17 (g) "Membership" means the definition of that term under
- 18 section 6 as in effect for the particular fiscal year for which a
- 19 particular calculation is made.
- (h) "Nonexempt property" means property that is not a
- 21 principal residence, qualified agricultural property, qualified
- 22 forest property, supportive housing property, industrial personal
- 23 property, or commercial personal property.
- 24 (i) "Qualifying public school academy" means a public school
- 25 academy that was in operation in the 1994-95 school year and is in
- 26 operation in the current state fiscal year.
- 27 (j) "Qualifying university school" means a university school

- 1 that was in operation in the 1994-95 school year and is in
- 2 operation in the current fiscal year.
- 3 (k) "School operating taxes" means local ad valorem property
- 4 taxes levied under section 1211 of the revised school code, MCL
- 5 380.1211, and retained for school operating purposes.
- 6 (l) "Tax increment financing acts" means 1975 PA 197, MCL
- 7 125.1651 to 125.1681, the tax increment finance authority act, 1980
- 8 PA 450, MCL 125.1801 to 125.1830, the local development financing
- 9 act, 1986 PA 281, MCL 125.2151 to 125.2174, the brownfield
- 10 redevelopment financing act, 1996 PA 381, MCL 125.2651 to 125.2672,
- 11 or the corridor improvement authority act, 2005 PA 280, MCL
- 12 125.2871 to 125.2899.
- 13 (m) "Taxable value per membership pupil" means each of the
- 14 following divided by the district's membership:
- 15 (i) For the number of mills by which the exemption from the
- 16 levy of school operating taxes on a homestead, qualified
- 17 agricultural property, qualified forest property, supportive
- 18 housing property, industrial personal property, and commercial
- 19 personal property may be reduced as provided in section 1211 of the
- 20 revised school code, MCL 380.1211, the taxable value of homestead,
- 21 qualified agricultural property, qualified forest property,
- 22 supportive housing property, industrial personal property, and
- 23 commercial personal property for the calendar year ending in the
- 24 current state fiscal year.
- (ii) For the number of mills of school operating taxes that may
- 26 be levied on all property as provided in section 1211(2) of the
- 27 revised school code, MCL 380.1211, the taxable value of all

- 1 property for the calendar year ending in the current state fiscal
- 2 year.
- 3 Sec. 22b. (1) From the state funds appropriated in section 11,
- 4 there is allocated for 2010-2011 an amount not to exceed
- 5 \$3,558,424,700.00 \$3,551,097,700.00 and there is allocated for
- 6 2011-2012 an amount not to exceed \$3,032,300,000.00 for
- 7 discretionary nonmandated payments to districts under this section.
- 8 Funds allocated under this section that are not expended in the
- 9 state fiscal year for which they were allocated, as determined by
- 10 the department, may be used to supplement the allocations under
- 11 sections 22a and 51c in order to fully fund those calculated
- 12 allocations for the same fiscal year.
- 13 (2) In addition to the funds allocated in subsection (1),
- 14 there is allocated an amount estimated at \$184,256,600.00 for 2010-
- 15 2011 from the federal funds awarded to this state under title XIV
- 16 of the American recovery and reinvestment act of 2009, Public Law
- 17 111-5. These funds shall be distributed in a form and manner
- 18 determined by the department based on an equal dollar amount per
- 19 the number of membership pupils used to calculate the final state
- 20 aid payment of the immediately preceding fiscal year and shall be
- 21 expended in a manner prescribed by federal law.
- 22 (3) Subject to subsection (4) and section 11, the allocation
- 23 to a district under this section shall be an amount equal to the
- 24 sum of the amounts calculated under sections 20, 51a(2), 51a(3),
- 25 and 51a(12), minus the sum of the allocations to the district under
- 26 sections 22a and 51c.
- 27 (4) In order to receive an allocation under subsection (1),

- 1 each district shall do all of the following:
- 2 (a) Administer in each grade level that it operates in grades
- 3 1 to 5 a standardized assessment approved by the department of
- 4 grade-appropriate basic educational skills. A district may use the
- 5 Michigan literacy progress profile to satisfy this requirement for
- 6 grades 1 to 3. Also, if the revised school code is amended to
- 7 require annual assessments at additional grade levels, in order to
- 8 receive an allocation under this section each district shall comply
- 9 with that requirement.
- 10 (b) Comply with sections 1278a and 1278b of the revised school
- 11 code, MCL 380.1278a and 380.1278b.
- 12 (c) Furnish data and other information required by state and
- 13 federal law to the center and the department in the form and manner
- 14 specified by the center or the department, as applicable.
- 15 (d) Comply with section 1230g of the revised school code, MCL
- **16** 380.1230q.
- 17 (5) Districts are encouraged to use funds allocated under this
- 18 section for the purchase and support of payroll, human resources,
- 19 and other business function software that is compatible with that
- 20 of the intermediate district in which the district is located and
- 21 with other districts located within that intermediate district.
- 22 (6) From the allocation in subsection (1), the department
- 23 shall pay up to \$1,000,000.00 in litigation costs incurred by this
- 24 state related to commercial or industrial property tax appeals,
- 25 including, but not limited to, appeals of classification, that
- 26 impact revenues dedicated to the state school aid fund.
- 27 (7) From the allocation in subsection (1), the department

- 1 shall pay up to \$1,000,000.00 in litigation costs incurred by this
- 2 state associated with lawsuits filed by 1 or more districts or
- 3 intermediate districts against this state. If the allocation under
- 4 this section is insufficient to fully fund all payments required
- 5 under this section, the payments under this subsection shall be
- 6 made in full before any proration of remaining payments under this
- 7 section.
- 8 (8) It is the intent of the legislature that all
- 9 constitutional obligations of this state have been fully funded
- 10 under sections 22a, 31d, 51a, 51c, and 152a. If a claim is made by
- 11 an entity receiving funds under this article that challenges the
- 12 legislative determination of the adequacy of this funding or
- 13 alleges that there exists an unfunded constitutional requirement,
- 14 the state budget director may escrow or allocate from the
- 15 discretionary funds for nonmandated payments under this section the
- 16 amount as may be necessary to satisfy the claim before making any
- 17 payments to districts under subsection (3). If funds are escrowed,
- 18 the escrowed funds are a work project appropriation and the funds
- 19 are carried forward into the following fiscal year. The purpose of
- 20 the work project is to provide for any payments that may be awarded
- 21 to districts as a result of litigation. The work project shall be
- 22 completed upon resolution of the litigation.
- 23 (9) If the local claims review board or a court of competent
- 24 jurisdiction makes a final determination that this state is in
- 25 violation of section 29 of article IX of the state constitution of
- 26 1963 regarding state payments to districts, the state budget
- 27 director shall use work project funds under subsection (8) or

- 1 allocate from the discretionary funds for nonmandated payments
- 2 under this section the amount as may be necessary to satisfy the
- 3 amount owed to districts before making any payments to districts
- 4 under subsection (3).
- 5 (10) If a claim is made in court that challenges the
- 6 legislative determination of the adequacy of funding for this
- 7 state's constitutional obligations or alleges that there exists an
- 8 unfunded constitutional requirement, any interested party may seek
- 9 an expedited review of the claim by the local claims review board.
- 10 If the claim exceeds \$10,000,000.00, this state may remove the
- 11 action to the court of appeals, and the court of appeals shall have
- 12 and shall exercise jurisdiction over the claim.
- 13 (11) If payments resulting from a final determination by the
- 14 local claims review board or a court of competent jurisdiction that
- 15 there has been a violation of section 29 of article IX of the state
- 16 constitution of 1963 exceed the amount allocated for discretionary
- 17 nonmandated payments under this section, the legislature shall
- 18 provide for adequate funding for this state's constitutional
- 19 obligations at its next legislative session.
- 20 (12) If a lawsuit challenging payments made to districts
- 21 related to costs reimbursed by federal title XIX medicaid funds is
- 22 filed against this state, then, for the purpose of addressing
- 23 potential liability under such a lawsuit, the state budget director
- 24 may place funds allocated under this section in escrow or allocate
- 25 money from the funds otherwise allocated under this section, up to
- 26 a maximum of 50% of the amount allocated in subsection (1). If
- 27 funds are placed in escrow under this subsection, those funds are a

- 1 work project appropriation and the funds are carried forward into
- 2 the following fiscal year. The purpose of the work project is to
- 3 provide for any payments that may be awarded to districts as a
- 4 result of the litigation. The work project shall be completed upon
- 5 resolution of the litigation. In addition, this state reserves the
- 6 right to terminate future federal title XIX medicaid reimbursement
- 7 payments to districts if the amount or allocation of reimbursed
- 8 funds is challenged in the lawsuit. As used in this subsection,
- 9 "title XIX" means title XIX of the social security act, 42 USC 1396
- **10** to 1396v.
- 11 Sec. 26a. From the state school aid fund appropriation in
- 12 section 11, there is allocated AN AMOUNT NOT TO EXCEED
- 13 \$22,932,000.00 FOR 2010-2011 AND an amount not to exceed
- 14 \$26,300,000.00 for 2011-2012 to reimburse districts and
- 15 intermediate districts pursuant to section 12 of the Michigan
- 16 renaissance zone act, 1996 PA 376, MCL 125.2692, for taxes levied
- 17 in 2011. The allocations shall be made not later than 60 days after
- 18 the department of treasury certifies to the department and to the
- 19 state budget director that the department of treasury has received
- 20 all necessary information to properly determine the amounts due to
- 21 each eligible recipient.
- Sec. 31d. (1) From the appropriations in section 11, there is
- 23 allocated AN AMOUNT NOT TO EXCEED \$21,627,100.00 FOR 2010-2011 AND
- 24 an amount not to exceed \$22,495,100.00 for 2011-2012 for the
- 25 purpose of making payments to districts and other eligible entities
- 26 under this section.
- 27 (2) The amounts allocated from state sources under this

- 1 section shall be used to pay the amount necessary to reimburse
- 2 districts for 6.0127% of the necessary costs of the state mandated
- 3 portion of the school lunch programs provided by those districts.
- 4 The amount due to each district under this section shall be
- 5 computed by the department using the methods of calculation adopted
- 6 by the Michigan supreme court in the consolidated cases known as
- 7 <u>Durant</u> v <u>State of Michigan</u>, Michigan supreme court docket no.
- 8 104458-104492.
- 9 (3) The payments made under this section include all state
- 10 payments made to districts so that each district receives at least
- 11 6.0127% of the necessary costs of operating the state mandated
- 12 portion of the school lunch program in a fiscal year.
- 13 (4) The payments made under this section to districts and
- 14 other eligible entities that are not required under section 1272a
- 15 of the revised school code, MCL 380.1272a, to provide a school
- 16 lunch program shall be in an amount not to exceed \$10.00 per
- 17 eligible pupil plus 5 cents for each free lunch and 2 cents for
- 18 each reduced price lunch provided, as determined by the department.
- 19 (5) From the federal funds appropriated in section 11, there
- 20 is allocated for 2011-2012 all available federal funding, estimated
- 21 at \$400,000,000.00, for the national school lunch program and all
- available federal funding, estimated at \$2,506,000.00, for the
- 23 emergency food assistance program.
- 24 (6) Notwithstanding section 17b, payments to eligible entities
- 25 other than districts under this section shall be paid on a schedule
- 26 determined by the department.
- 27 (7) In purchasing food for a school lunch program funded under

- 1 this section, preference shall be given to food that is grown or
- 2 produced by Michigan businesses if it is competitively priced and
- 3 of comparable quality.
- 4 Sec. 31f. (1) From the appropriations in section 11, there is
- 5 allocated AN AMOUNT NOT TO EXCEED \$3,800,000.00 FOR 2010-2011 AND
- 6 an amount not to exceed \$9,625,000.00 for 2011-2012 for the purpose
- 7 of making payments to districts to reimburse for the cost of
- 8 providing breakfast.
- 9 (2) The funds allocated under this section for school
- 10 breakfast programs shall be made available to all eligible
- 11 applicant districts that meet all of the following criteria:
- 12 (a) The district participates in the federal school breakfast
- 13 program and meets all standards as prescribed by 7 CFR parts 220
- **14** and 245.
- 15 (b) Each breakfast eligible for payment meets the federal
- 16 standards described in subdivision (a).
- 17 (3) The payment for a district under this section is at a per
- 18 meal rate equal to the lesser of the district's actual cost or 100%
- 19 of the statewide average cost of a breakfast served, as determined
- 20 and approved by the department, less federal reimbursement,
- 21 participant payments, and other state reimbursement. The statewide
- 22 average cost shall be determined by the department using costs as
- 23 reported in a manner approved by the department for the preceding
- 24 school year.
- 25 (4) Notwithstanding section 17b, payments under this section
- 26 may be made pursuant to an agreement with the department.
- 27 (5) In purchasing food for a school breakfast program funded

- 1 under this section, preference shall be given to food that is grown
- 2 or produced by Michigan businesses if it is competitively priced
- 3 and of comparable quality.
- 4 Sec. 51a. (1) From the appropriation in section 11, there is
- 5 allocated for 2010-2011 an amount not to exceed \$947,683,000.00
- 6 \$909,087,100.00 and there is allocated for 2011-2012 an amount not
- 7 to exceed \$977,469,100.00 from state sources and all available
- 8 federal funding under sections 611 to 619 of part B of the
- 9 individuals with disabilities education act, 20 USC 1411 to 1419,
- 10 estimated at \$385,700,000.00 for 2010-2011, and estimated at
- 11 \$363,400,000.00 for 2011-2012, plus any carryover federal funds
- 12 from previous year appropriations. The allocations under this
- 13 subsection are for the purpose of reimbursing districts and
- 14 intermediate districts for special education programs, services,
- 15 and special education personnel as prescribed in article 3 of the
- revised school code, MCL 380.1701 to 380.1766; net tuition payments
- 17 made by intermediate districts to the Michigan schools for the deaf
- 18 and blind; and special education programs and services for pupils
- 19 who are eligible for special education programs and services
- 20 according to statute or rule. For meeting the costs of special
- 21 education programs and services not reimbursed under this article,
- 22 a district or intermediate district may use money in general funds
- 23 or special education funds, not otherwise restricted, or
- 24 contributions from districts to intermediate districts, tuition
- 25 payments, gifts and contributions from individuals, or federal
- 26 funds that may be available for this purpose, as determined by the
- 27 intermediate district plan prepared pursuant to article 3 of the

- 1 revised school code, MCL 380.1701 to 380.1766. All federal funds
- 2 allocated under this section in excess of those allocated under
- 3 this section for 2002-2003 may be distributed in accordance with
- 4 the flexible funding provisions of the individuals with
- 5 disabilities education act, Public Law 108-446, including, but not
- 6 limited to, 34 CFR 300.206 and 300.208. Notwithstanding section
- 7 17b, payments of federal funds to districts, intermediate
- 8 districts, and other eligible entities under this section shall be
- 9 paid on a schedule determined by the department.
- 10 (2) From the funds allocated under subsection (1), there is
- 11 allocated each fiscal year the amount necessary, estimated at
- 12 \$236,300,000.00 \$233,199,100.00 for 2010-2011 and estimated at
- 13 \$245,500,000.00 for 2011-2012, for payments toward reimbursing
- 14 districts and intermediate districts for 28.6138% of total approved
- 15 costs of special education, excluding costs reimbursed under
- 16 section 53a, and 70.4165% of total approved costs of special
- 17 education transportation. Allocations under this subsection shall
- 18 be made as follows:
- 19 (a) The initial amount allocated to a district under this
- 20 subsection toward fulfilling the specified percentages shall be
- 21 calculated by multiplying the district's special education pupil
- 22 membership, excluding pupils described in subsection (12), times
- 23 the foundation allowance under section 20 of the pupil's district
- 24 of residence, not to exceed the basic foundation allowance under
- 25 section 20 for the current fiscal year, or, for a special education
- 26 pupil in membership in a district that is a public school academy
- 27 or university school, times an amount equal to the amount per

- 1 membership pupil calculated under section 20(6). For an
- 2 intermediate district, the amount allocated under this subdivision
- 3 toward fulfilling the specified percentages shall be an amount per
- 4 special education membership pupil, excluding pupils described in
- 5 subsection (12), and shall be calculated in the same manner as for
- 6 a district, using the foundation allowance under section 20 of the
- 7 pupil's district of residence, not to exceed the basic foundation
- 8 allowance under section 20 for the current fiscal year.
- 9 (b) After the allocations under subdivision (a), districts and
- 10 intermediate districts for which the payments calculated under
- 11 subdivision (a) do not fulfill the specified percentages shall be
- 12 paid the amount necessary to achieve the specified percentages for
- 13 the district or intermediate district.
- 14 (3) From the funds allocated under subsection (1), there is
- 15 allocated for 2010-2011 only the amount necessary, estimated at
- 16 \$1,400,000.00 \$1,734,000.00 for 2010-2011, to make payments to
- 17 districts and intermediate districts under this subsection. From
- 18 the funds allocated under subsection (1), there is allocated for
- 19 2011-2012 an amount not to exceed \$1,000,000.00 to make payments to
- 20 districts and intermediate districts under this subsection. If the
- 21 amount allocated to a district or intermediate district for a
- 22 fiscal year under subsection (2)(b) is less than the sum of the
- 23 amounts allocated to the district or intermediate district for
- 24 1996-97 under sections 52 and 58, there is allocated to the
- 25 district or intermediate district for the fiscal year an amount
- 26 equal to that difference, adjusted by applying the same proration
- 27 factor that was used in the distribution of funds under section 52

- 1 in 1996-97 as adjusted to the district's or intermediate district's
- 2 necessary costs of special education used in calculations for the
- 3 fiscal year. This adjustment is to reflect reductions in special
- 4 education program operations or services between 1996-97 and
- 5 subsequent fiscal years. Adjustments for reductions in special
- 6 education program operations or services shall be made in a manner
- 7 determined by the department and shall include adjustments for
- 8 program or service shifts.
- 9 (4) If the department determines that the sum of the amounts
- 10 allocated for a fiscal year to a district or intermediate district
- 11 under subsection (2)(a) and (b) is not sufficient to fulfill the
- 12 specified percentages in subsection (2), then the shortfall shall
- 13 be paid to the district or intermediate district during the fiscal
- 14 year beginning on the October 1 following the determination and
- 15 payments under subsection (3) shall be adjusted as necessary. If
- 16 the department determines that the sum of the amounts allocated for
- 17 a fiscal year to a district or intermediate district under
- 18 subsection (2)(a) and (b) exceeds the sum of the amount necessary
- 19 to fulfill the specified percentages in subsection (2), then the
- 20 department shall deduct the amount of the excess from the
- 21 district's or intermediate district's payments under this act for
- 22 the fiscal year beginning on the October 1 following the
- 23 determination and payments under subsection (3) shall be adjusted
- 24 as necessary. However, if the amount allocated under subsection
- 25 (2)(a) in itself exceeds the amount necessary to fulfill the
- 26 specified percentages in subsection (2), there shall be no
- 27 deduction under this subsection.

- 1 (5) State funds shall be allocated on a total approved cost
- 2 basis. Federal funds shall be allocated under applicable federal
- 3 requirements, except that an amount not to exceed \$3,500,000.00 may
- 4 be allocated by the department each fiscal year for 2010-2011 and
- 5 for 2011-2012 to districts, intermediate districts, or other
- 6 eligible entities on a competitive grant basis for programs,
- 7 equipment, and services that the department determines to be
- 8 designed to benefit or improve special education on a statewide
- 9 scale.
- 10 (6) From the amount allocated in subsection (1), there is
- 11 allocated AN AMOUNT NOT TO EXCEED \$1,700,000.00 FOR 2010-2011 AND
- 12 an amount not to exceed \$2,200,000.00 for 2010-2011 and for 2011-
- 13 2012 to reimburse 100% of the net increase in necessary costs
- 14 incurred by a district or intermediate district in implementing the
- 15 revisions in the administrative rules for special education that
- 16 became effective on July 1, 1987. As used in this subsection, "net
- 17 increase in necessary costs" means the necessary additional costs
- 18 incurred solely because of new or revised requirements in the
- 19 administrative rules minus cost savings permitted in implementing
- 20 the revised rules. Net increase in necessary costs shall be
- 21 determined in a manner specified by the department.
- 22 (7) For purposes of sections 51a to 58, all of the following
- 23 apply:
- 24 (a) "Total approved costs of special education" shall be
- 25 determined in a manner specified by the department and may include
- 26 indirect costs, but shall not exceed 115% of approved direct costs
- 27 for section 52 and section 53a programs. The total approved costs

- 1 include salary and other compensation for all approved special
- 2 education personnel for the program, including payments for social
- 3 security and medicare and public school employee retirement system
- 4 contributions. The total approved costs do not include salaries or
- 5 other compensation paid to administrative personnel who are not
- 6 special education personnel as defined in section 6 of the revised
- 7 school code, MCL 380.6. Costs reimbursed by federal funds, other
- 8 than those federal funds included in the allocation made under this
- 9 article, are not included. Special education approved personnel not
- 10 utilized full time in the evaluation of students or in the delivery
- 11 of special education programs, ancillary, and other related
- 12 services shall be reimbursed under this section only for that
- 13 portion of time actually spent providing these programs and
- 14 services, with the exception of special education programs and
- 15 services provided to youth placed in child caring institutions or
- 16 juvenile detention programs approved by the department to provide
- 17 an on-grounds education program.
- 18 (b) Beginning with the 2004-2005 fiscal year, a district or
- 19 intermediate district that employed special education support
- 20 services staff to provide special education support services in
- 21 2003-2004 or in a subsequent fiscal year and that in a fiscal year
- 22 after 2003-2004 receives the same type of support services from
- 23 another district or intermediate district shall report the cost of
- 24 those support services for special education reimbursement purposes
- 25 under this article. This subdivision does not prohibit the transfer
- 26 of special education classroom teachers and special education
- 27 classroom aides if the pupils counted in membership associated with

- 1 those special education classroom teachers and special education
- 2 classroom aides are transferred and counted in membership in the
- 3 other district or intermediate district in conjunction with the
- 4 transfer of those teachers and aides.
- 5 (c) If the department determines before bookclosing for a
- 6 fiscal year that the amounts allocated for that fiscal year under
- 7 subsections (2), (3), (6), (8), and (12) and sections 53a, 54, and
- 8 56 will exceed expenditures for that fiscal year under subsections
- 9 (2), (3), (6), (8), and (12) and sections 53a, 54, and 56, then for
- 10 a district or intermediate district whose reimbursement for that
- 11 fiscal year would otherwise be affected by subdivision (b),
- 12 subdivision (b) does not apply to the calculation of the
- 13 reimbursement for that district or intermediate district and
- 14 reimbursement for that district or intermediate district shall be
- 15 calculated in the same manner as it was for 2003-2004. If the
- amount of the excess allocations under subsections (2), (3), (6),
- 17 (8), and (12) and sections 53a, 54, and 56 is not sufficient to
- 18 fully fund the calculation of reimbursement to those districts and
- 19 intermediate districts under this subdivision, then the
- 20 calculations and resulting reimbursement under this subdivision
- 21 shall be prorated on an equal percentage basis.
- 22 (d) Reimbursement for ancillary and other related services, as
- 23 defined by R 340.1701c of the Michigan administrative code, shall
- 24 not be provided when those services are covered by and available
- 25 through private group health insurance carriers or federal
- 26 reimbursed program sources unless the department and district or
- 27 intermediate district agree otherwise and that agreement is

- 1 approved by the state budget director. Expenses, other than the
- 2 incidental expense of filing, shall not be borne by the parent. In
- 3 addition, the filing of claims shall not delay the education of a
- 4 pupil. A district or intermediate district shall be responsible for
- 5 payment of a deductible amount and for an advance payment required
- 6 until the time a claim is paid.
- 7 (e) Beginning with calculations for 2004-2005, if an
- 8 intermediate district purchases a special education pupil
- 9 transportation service from a constituent district that was
- 10 previously purchased from a private entity; if the purchase from
- 11 the constituent district is at a lower cost, adjusted for changes
- 12 in fuel costs; and if the cost shift from the intermediate district
- 13 to the constituent does not result in any net change in the revenue
- 14 the constituent district receives from payments under sections 22b
- 15 and 51c, then upon application by the intermediate district, the
- 16 department shall direct the intermediate district to continue to
- 17 report the cost associated with the specific identified special
- 18 education pupil transportation service and shall adjust the costs
- 19 reported by the constituent district to remove the cost associated
- 20 with that specific service.
- 21 (8) From the allocation in subsection (1), there is allocated
- 22 for 2010-2011 only an amount not to exceed \$15,313,900.00 to
- 23 intermediate districts. The payment under this subsection to each
- 24 intermediate district shall be equal to the amount of the 1996-97
- 25 allocation to the intermediate district under subsection (6) of
- 26 this section as in effect for 1996-97.
- 27 (9) A pupil who is enrolled in a full-time special education

- 1 program conducted or administered by an intermediate district or a
- 2 pupil who is enrolled in the Michigan schools for the deaf and
- 3 blind shall not be included in the membership count of a district,
- 4 but shall be counted in membership in the intermediate district of
- 5 residence.
- 6 (10) Special education personnel transferred from 1 district
- 7 to another to implement the revised school code shall be entitled
- 8 to the rights, benefits, and tenure to which the person would
- 9 otherwise be entitled had that person been employed by the
- 10 receiving district originally.
- 11 (11) If a district or intermediate district uses money
- 12 received under this section for a purpose other than the purpose or
- 13 purposes for which the money is allocated, the department may
- 14 require the district or intermediate district to refund the amount
- 15 of money received. Money that is refunded shall be deposited in the
- 16 state treasury to the credit of the state school aid fund.
- 17 (12) From the funds allocated in subsection (1), there is
- 18 allocated each fiscal year the amount necessary, estimated at
- 19 \$5,000,000.00 for 2010-2011, and estimated at \$6,800,000.00 for
- 20 2011-2012, to pay the foundation allowances for pupils described in
- 21 this subsection. The allocation to a district under this subsection
- 22 shall be calculated by multiplying the number of pupils described
- 23 in this subsection who are counted in membership in the district
- 24 times the foundation allowance under section 20 of the pupil's
- 25 district of residence, not to exceed the basic foundation allowance
- 26 under section 20 for the current fiscal year, or, for a pupil
- 27 described in this subsection who is counted in membership in a

- 1 district that is a public school academy or university school,
- 2 times an amount equal to the amount per membership pupil under
- 3 section 20(6). The allocation to an intermediate district under
- 4 this subsection shall be calculated in the same manner as for a
- 5 district, using the foundation allowance under section 20 of the
- 6 pupil's district of residence, not to exceed the basic foundation
- 7 allowance under section 20 for the current fiscal year. This
- 8 subsection applies to all of the following pupils:
- 9 (a) Pupils described in section 53a.
- 10 (b) Pupils counted in membership in an intermediate district
- 11 who are not special education pupils and are served by the
- 12 intermediate district in a juvenile detention or child caring
- 13 facility.
- 14 (c) Pupils with an emotional impairment counted in membership
- 15 by an intermediate district and provided educational services by
- 16 the department of community health.
- 17 (13) If it is determined that funds allocated under subsection
- 18 (2) or (12) or under section 51c will not be expended, funds up to
- 19 the amount necessary and available may be used to supplement the
- 20 allocations under subsection (2) or (12) or under section 51c in
- 21 order to fully fund those allocations. After payments under
- 22 subsections (2) and (12) and section 51c, the remaining
- 23 expenditures from the allocation in subsection (1) shall be made in
- 24 the following order:
- 25 (a) 100% of the reimbursement required under section 53a.
- (b) 100% of the reimbursement required under subsection (6).
- (c) 100% of the payment required under section 54.

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- 1 (d) 100% of the payment required under subsection (3).
- 2 (e) 100% of the payment required under subsection (8).
- 3 (f) 100% of the payments under section 56.
- 4 (14) The allocations under subsections (2), (3), and (12)
- 5 shall be allocations to intermediate districts only and shall not
- 6 be allocations to districts, but instead shall be calculations used
- 7 only to determine the state payments under section 22b.
- 8 (15) If a public school academy enrolls pursuant to this
- 9 section a pupil who resides outside of the intermediate district in
- 10 which the public school academy is located and who is eligible for
- 11 special education programs and services according to statute or
- 12 rule, or who is a child with disabilities, as defined under the
- 13 individuals with disabilities education act, Public Law 108-446,
- 14 the provision of special education programs and services and the
- 15 payment of the added costs of special education programs and
- 16 services for the pupil are the responsibility of the district and
- 17 intermediate district in which the pupil resides unless the
- 18 enrolling district or intermediate district has a written agreement
- 19 with the district or intermediate district in which the pupil
- 20 resides or the public school academy for the purpose of providing
- 21 the pupil with a free appropriate public education and the written
- 22 agreement includes at least an agreement on the responsibility for
- 23 the payment of the added costs of special education programs and
- 24 services for the pupil.
- 25 Sec. 51c. As required by the court in the consolidated cases
- 26 known as Durant v State of Michigan, Michigan supreme court docket
- 27 no. 104458-104492, from the allocation under section 51a(1), there

- 1 is allocated each fiscal year for 2010-2011 and for 2011-2012 the
- 2 amount necessary, estimated at \$635,400,000.00 \$601,271,000.00 for
- 3 2010-2011 and estimated at \$669,900,000.00 for 2011-2012, for
- 4 payments to reimburse districts for 28.6138% of total approved
- 5 costs of special education excluding costs reimbursed under section
- 6 53a, and 70.4165% of total approved costs of special education
- 7 transportation. Funds allocated under this section that are not
- 8 expended in the state fiscal year for which they were allocated, as
- 9 determined by the department, may be used to supplement the
- 10 allocations under sections 22a and 22b in order to fully fund those
- 11 calculated allocations for the same fiscal year.
- 12 Sec. 53a. (1) For districts, reimbursement for pupils
- 13 described in subsection (2) shall be 100% of the total approved
- 14 costs of operating special education programs and services approved
- 15 by the department and included in the intermediate district plan
- 16 adopted pursuant to article 3 of the revised school code, MCL
- 17 380.1701 to 380.1766, minus the district's foundation allowance
- 18 calculated under section 20. For intermediate districts,
- 19 reimbursement for pupils described in subsection (2) shall be
- 20 calculated in the same manner as for a district, using the
- 21 foundation allowance under section 20 of the pupil's district of
- 22 residence, not to exceed the basic foundation allowance under
- 23 section 20 for the current fiscal year.
- 24 (2) Reimbursement under subsection (1) is for the following
- 25 special education pupils:
- 26 (a) Pupils assigned to a district or intermediate district
- 27 through the community placement program of the courts or a state

- 1 agency, if the pupil was a resident of another intermediate
- 2 district at the time the pupil came under the jurisdiction of the
- 3 court or a state agency.
- 4 (b) Pupils who are residents of institutions operated by the
- 5 department of community health.
- 6 (c) Pupils who are former residents of department of community
- 7 health institutions for the developmentally disabled who are placed
- 8 in community settings other than the pupil's home.
- 9 (d) Pupils enrolled in a department-approved on-grounds
- 10 educational program longer than 180 days, but not longer than 233
- 11 days, at a residential child care institution, if the child care
- 12 institution offered in 1991-92 an on-grounds educational program
- 13 longer than 180 days but not longer than 233 days.
- 14 (e) Pupils placed in a district by a parent for the purpose of
- 15 seeking a suitable home, if the parent does not reside in the same
- 16 intermediate district as the district in which the pupil is placed.
- 17 (3) Only those costs that are clearly and directly
- 18 attributable to educational programs for pupils described in
- 19 subsection (2), and that would not have been incurred if the pupils
- 20 were not being educated in a district or intermediate district, are
- 21 reimbursable under this section.
- 22 (4) The costs of transportation shall be funded under this
- 23 section and shall not be reimbursed under section 58.
- 24 (5) Not more than \$12,300,000.00 OF THE ALLOCATION FOR 2010-
- 25 2011 AND NOT MORE THAN \$13,500,000.00 of the allocation for 2011-
- 26 2012 in section 51a(1) shall be allocated under this section.
- 27 Sec. 62. (1) For the purposes of this section:

- 1 (a) "Membership" means for a particular fiscal year the total
- 2 membership for the immediately preceding fiscal year of the
- 3 intermediate district and the districts constituent to the
- 4 intermediate district or the total membership for the immediately
- 5 preceding fiscal year of the area vocational-technical program.
- 6 (b) "Millage levied" means the millage levied for area
- 7 vocational-technical education pursuant to sections 681 to 690 of
- 8 the revised school code, MCL 380.681 to 380.690, including a levy
- 9 for debt service obligations incurred as the result of borrowing
- 10 for capital outlay projects and in meeting capital projects fund
- 11 requirements of area vocational-technical education.
- 12 (c) "Taxable value" means the total taxable value of the
- 13 districts constituent to an intermediate district or area
- 14 vocational-technical education program, except that if a district
- 15 has elected not to come under sections 681 to 690 of the revised
- school code, MCL 380.681 to 380.690, the membership and taxable
- 17 value of that district shall not be included in the membership and
- 18 taxable value of the intermediate district. However, the membership
- 19 and taxable value of a district that has elected not to come under
- 20 sections 681 to 690 of the revised school code, MCL 380.681 to
- 21 380.690, shall be included in the membership and taxable value of
- 22 the intermediate district if the district meets both of the
- 23 following:
- 24 (i) The district operates the area vocational-technical
- 25 education program pursuant to a contract with the intermediate
- 26 district.
- 27 (ii) The district contributes an annual amount to the operation

- 1 of the program that is commensurate with the revenue that would
- 2 have been raised for operation of the program if millage were
- 3 levied in the district for the program under sections 681 to 690 of
- 4 the revised school code, MCL 380.681 to 380.690.
- 5 (2) From the appropriation in section 11, there is allocated
- an amount not to exceed \$8,693,000.00 FOR 2010-2011 AND AN AMOUNT
- 7 NOT TO EXCEED \$9,000,000.00 each fiscal year for 2011-2012 to
- 8 reimburse intermediate districts and area vocational-technical
- 9 education programs established under section 690(3) of the revised
- 10 school code, MCL 380.690, levying millages for area vocational-
- 11 technical education pursuant to sections 681 to 690 of the revised
- 12 school code, MCL 380.681 to 380.690. The purpose, use, and
- 13 expenditure of the reimbursement shall be limited as if the funds
- 14 were generated by those millages.
- 15 (3) Reimbursement for the millages levied in 2010-2011 shall
- 16 be made in 2011-2012 at an amount per 2010-2011 membership pupil
- 17 computed by subtracting from \$190,400.00 the 2010-2011 taxable
- 18 value behind each membership pupil and multiplying the resulting
- 19 difference by the 2010-2011 millage levied.
- 20 Enacting section 1. In accordance with section 30 of article
- 21 IX of the state constitution of 1963, total state spending on
- 22 school aid under article I of the state school aid act of 1979,
- 23 1979 PA 94, MCL 388.1601 to 388.1772, in this amendatory act, in
- 24 2010 PA 110, in 2010 PA 204, in 2010 PA 205, in 2010 PA 217, and in
- 25 2011 PA 62 from state sources for fiscal year 2010-2011 is
- 26 estimated at \$10,803,402,900.00 and state appropriations to be paid
- 27 to local units of government for fiscal year 2010-2011 are

- 1 estimated at \$10,701,332,600.00.
- Enacting section 2. This amendatory act does not take effect 2
- unless House Bill No. 4445 of the 96th Legislature is enacted into 3
- law. 4