SUBSTITUTE FOR SENATE BILL NO. 274

A bill to amend 1969 PA 306, entitled "Administrative procedures act of 1969," by amending sections 35 and 45a (MCL 24.235 and 24.245a), section 35 as amended by 1995 PA 178 and section 45a as amended by 2004 PA 491.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 35. (1) The joint committee on administrative rules is
- 2 created and consists of 5 members of the senate and 5 members of
- 3 the house of representatives appointed in the same manner as
- 4 standing committees are appointed for terms of 2 years. Of the 5
- 5 members in each house, 3 shall be from the majority party and 2
- 6 shall be from the minority party. The chairperson of the committee

- 1 shall alternate between houses each year. Members of the committee
- 2 shall serve without compensation but shall be reimbursed for
- 3 expenses incurred in the business of the committee. The expenses of
- 4 the members of the senate shall be paid from appropriations to the
- 5 senate and the expenses of the members of the house of
- 6 representatives shall be paid from appropriations to the house of
- 7 representatives. The committee may meet during a session of the
- 8 legislature and during an interim between sessions. The committee
- 9 may hold a hearing on a rule transmitted to the committee, ANY RULE
- 10 PREVIOUSLY FILED WITH THE SECRETARY OF STATE, OR ANY OTHER MATTER
- 11 THE COMMITTEE CONSIDERS APPROPRIATE. Action by the committee,
- 12 including action taken under section 52, shall be by concurring
- 13 majorities of the members from each house. The committee shall
- 14 report its activities and recommendations to the legislature at
- 15 each regular session.
- 16 (2) The committee may hire staff to assist the committee under
- 17 this act. However, the supervision of staff, budgeting,
- 18 procurement, and related functions of the committee shall be
- 19 performed by the council administrator under section 104a of the
- 20 legislative council act, Act No. 268 of the Public Acts of 1986,
- 21 being section 4.1104a of the Michigan Compiled Laws 1986 PA 268,
- 22 MCL 4.1104A.
- Sec. 45a. (1) Except as otherwise provided for in subsections
- 24 (7) and (8) TO (9), after receipt by the committee of HAS RECEIVED
- 25 the notice of transmittal specified in section 45(2), the committee
- 26 has 15 session days in which to consider the rule and to object to
- 27 the rule by filing a notice of objection approved by a concurrent

- 1 majority of the committee members or the committee may, by
- 2 concurrent majority, waive the remaining session days. If the
- 3 committee waives the remaining session days, the clerk of the
- 4 committee shall promptly notify the office of regulatory reform
- 5 REINVENTION of the waiver by electronic transmission. A-THE
- 6 COMMITTEE MAY ONLY APPROVE A notice of objection may only be
- 7 approved by the committee if the committee affirmatively determines
- 8 by a concurrent majority that 1 or more of the following conditions
- 9 exist:
- 10 (a) The agency lacks statutory authority for the rule.
- 11 (b) The agency is exceeding the statutory scope of its rule-
- 12 making authority.
- 13 (c) There exists an emergency relating to the public health,
- 14 safety, and welfare that would warrant disapproval of the rule.
- 15 (d) The rule is in conflict CONFLICTS with state law.
- 16 (e) A substantial change in circumstances has occurred since
- 17 enactment of the law upon which the proposed rule is based.
- 18 (f) The rule is arbitrary or capricious.
- 19 (g) The rule is unduly burdensome to the public or to a
- 20 licensee licensed by the rule.
- 21 (2) If the committee does not file a notice of objection
- 22 within the time period prescribed in subsection (1) or if the
- 23 committee waives the remaining session days by concurrent majority,
- 24 the office of regulatory reform REINVENTION may immediately file
- 25 the rule, with the certificate of approval required under section
- 26 45(1), with the secretary of state. The rule shall take TAKES
- 27 effect immediately upon its filing WITH THE SECRETARY OF STATE

- 1 unless a later date is indicated within the rule.
- 2 (3) If the committee files a notice of objection within the
- 3 time period prescribed in subsection (1), the committee chair, the
- 4 alternate chair, or any member of the committee shall cause bills
- 5 to be introduced in both houses of the legislature simultaneously.
- 6 Each house shall place the bill or bills directly on its calendar.
- 7 The bills shall contain 1 or more of the following:
- 8 (a) A rescission of a rule upon its effective date.
- 9 (b) A repeal of the statutory provision under which the rule
- 10 was authorized.
- 11 (c) A bill staying the effective date of the proposed rule for
- **12** up to 1 year.
- 13 (4) The notice of objection filed under subsection (3) stays
- 14 the ability of the office of regulatory reform REINVENTION to file
- 15 the rule with the secretary of state until the earlier of the
- 16 following:
- 17 (a) Fifteen session days after the notice of objection is
- 18 filed under subsection (3).
- 19 (b) The date of the rescission of the issuance of the notice
- 20 of objection, approved by a concurrent majority of the committee
- 21 members. The committee may meet to rescind the issuance of the
- 22 notice of objection under this subdivision. If the committee
- 23 rescinds the issuance of a notice of objection under this
- 24 subdivision, the clerk of the committee shall promptly notify the
- 25 office of regulatory reform REINVENTION by electronic transmission
- 26 of the recission.
- 27 (5) If the legislation introduced pursuant to UNDER subsection

- 1 (3) is defeated in either house and if the vote by which the
- 2 legislation failed to pass is not reconsidered in compliance with
- 3 the rules of that house, or if legislation introduced pursuant to
- 4 UNDER subsection (3) is not adopted by both houses within the time
- 5 period specified in subsection (4), the office of regulatory reform
- 6 REINVENTION may file the rule with the secretary of state. The rule
- 7 shall take TAKES effect immediately upon ITS filing with the
- 8 secretary of state unless a later date is specified within the
- 9 rule.
- 10 (6) If the legislation introduced pursuant to UNDER subsection
- 11 (3) is enacted by the legislature and presented to the governor
- 12 within the 15-session-day period, the rules do RULE DOES not become
- 13 effective TAKE EFFECT unless the legislation is vetoed by the
- 14 governor as provided by law. If the governor vetoes the
- 15 legislation, the office of regulatory reform REINVENTION may file
- 16 the rules RULE WITH THE SECRETARY OF STATE immediately. The rule
- 17 shall take TAKES effect 7 days after the date of its filing WITH
- 18 THE SECRETARY OF STATE unless a later effective date is indicated
- 19 within the rule.
- 20 (7) An agency may withdraw a proposed rule under the following
- 21 conditions:
- 22 (a) With permission of the committee chair and alternate
- 23 chair, the agency may withdraw the rule and resubmit it. If
- 24 permission to withdraw is granted, the 15-session-day time period
- 25 described in subsection (1) is tolled until the rule is
- 26 resubmitted, except that the committee shall have at least 6
- 27 session days after resubmission to consider the resubmitted rule.

- 1 (b) Without permission of the committee chair and alternate
- 2 chair, the agency may withdraw the rule and resubmit it. If
- 3 permission to withdraw is not granted, a new and untolled 15-
- 4 session-day time period described in subsection (1) shall begin
- 5 upon resubmission of the rule to the committee for consideration.
- 6 (8) Subsections (1) through TO (5) do not apply to rules
- 7 adopted under sections 33, 44, and 48.
- 8 (9) AN AGENCY SHALL WITHDRAW ANY RULE PENDING BEFORE THE
- 9 COMMITTEE AT THE FINAL ADJOURNMENT OF A REGULAR SESSION HELD IN AN
- 10 EVEN NUMBERED YEAR AND RESUBMIT THAT RULE. A NEW AND UNTOLLED 15-
- 11 SESSION-DAY TIME PERIOD DESCRIBED IN SUBSECTION (1) SHALL BEGIN
- 12 UPON RESUBMISSION OF THE RULE TO THE COMMITTEE FOR CONSIDERATION.
- 13 (10) (9) As used in this section only, "session day" means
- 14 each A day in which both the house of representatives and the
- 15 senate convene in session AND A QUORUM IS RECORDED.