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HOUSE BILL No. 4062

January 13, 2011, Introduced by Rep. Geiss and referred to the Committee on Local, Intergovernmental, and Regional Affairs.

A bill to amend 1980 PA 87, entitled "The uniform condemnation procedures act," by amending section 5 (MCL 213.55), as amended by 2006 PA 439.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 5. (1) Before initiating negotiations for the purchase of 2 property, the agency shall establish an amount that it believes to 3 be just compensation for the property and promptly shall submit to the owner a good faith written offer to acquire the property for 4 5 the full amount so established. At the same time, if the taking of 6 the property might require relocation, the agency shall provide 7 written notice to the occupants of the property stating that an 8 eminent domain proceeding has commenced and outlining the occupants' basic legal rights in the process, including, but not

- 1 limited to, the fact that any person who has a leasehold interest
- 2 of less than 6 months is entitled to a \$3,500.00 moving allowance
- 3 as provided under section 2 of 1965 PA 40, MCL 213.352, and that an
- 4 individual who is a residential occupant may not be displaced until
- 5 moving expenses or a moving allowance is paid as provided under
- 6 1965 PA 40, MCL 213.351 to 213.355, and the person has had a
- 7 reasonable opportunity, not to exceed 180 days after the payment
- 8 date of moving expenses or the moving allowance as provided under
- 9 1965 PA 40, MCL 213.351 to 213.355, to relocate to a comparable
- 10 replacement dwelling. If there is more than 1 owner of a parcel,
- 11 the agency may make a single, unitary good faith written offer. The
- 12 good faith offer shall state whether the agency reserves or waives
- 13 its rights to bring federal or state cost recovery actions against
- 14 the present owner of the property arising out of a release of
- 15 hazardous substances at the property and the agency's appraisal of
- 16 just compensation for the property shall reflect such reservation
- 17 or waiver. The amount shall not be less than the agency's appraisal
- 18 of just compensation for the property. If the owner fails to
- 19 provide documents or information as required by subsection (2), the
- 20 agency may base its good faith written offer on the information
- 21 otherwise known to the agency whether or not the agency has sought
- 22 a court order under subsection (2). The agency shall provide the
- 23 owner of the property and the owner's attorney with an opportunity
- 24 to review the written appraisal, if an appraisal has been prepared,
- 25 or if an appraisal has not been prepared, the agency shall provide
- 26 the owner or the owner's attorney with a written statement and
- 27 summary, showing the basis for the amount the agency established as

- 1 just compensation for the property. If an agency is unable to agree
- 2 with the owner for the purchase of the property, after making a
- 3 good faith written offer to purchase the property, the agency may
- 4 file a complaint for the acquisition of the property in the circuit
- 5 court in the county in which the property is located. If a parcel
- 6 of property is situated in 2 or more counties and an owner resides
- 7 in 1 of the counties, the complaint shall be filed in the county in
- 8 which the owner is a resident. If a parcel of property is situated
- 9 in 2 or more counties and an owner does not reside in 1 of the
- 10 counties, the complaint may be filed in any of the counties in
- 11 which the property is situated. The complaint shall ask that the
- 12 court ascertain and determine just compensation to be made for the
- 13 acquisition of the described property. As used in this subsection,
- 14 "comparable replacement dwelling" means any dwelling that is all of
- 15 the following:
- 16 (a) Decent, safe, and sanitary.
- 17 (b) Adequate in size to accommodate the occupants.
- 18 (c) Within the financial means of the individual.
- 19 (d) Functionally equivalent.
- (e) In an area not subject to unreasonable adverse
- 21 environmental conditions.
- 22 (f) In a location generally not less desirable than the
- 23 location of the individual's dwelling with respect to public
- 24 utilities, facilities, services, and the individual's place of
- 25 employment.
- 26 (2) During the period in which the agency is establishing just
- 27 compensation for the owner's parcel, the agency has the right to

- 1 secure tax returns, financial statements, and other relevant
- 2 financial information for a period not to exceed 5 years before the
- 3 agency's request. The owner shall produce the information within 21
- 4 business days after receipt of a written request from the agency.
- 5 The agency shall reimburse the owner for actual, reasonable costs
- 6 incurred in reproducing any requested documents, plus other actual,
- 7 reasonable costs of not more than \$1,000.00 incurred to produce the
- 8 requested information. Within 45 days after production of the
- 9 requested documents and other information, the owner shall provide
- 10 to the agency a detailed invoice for the costs of reproduction and
- 11 other costs sought. The owner is not entitled to a reimbursement of
- 12 costs under this subsection if the reimbursement would be
- 13 duplicative of any other reimbursement to the owner. If the owner
- 14 fails to provide all documents and other information requested by
- 15 the agency under this section, the agency may file a complaint and
- 16 proposed order to show cause in the circuit court in the county
- 17 specified in subsection (1). The court shall immediately hold a
- 18 hearing on the agency's proposed order to show cause. The court
- 19 shall order the owner to provide documents and other information
- 20 requested by the agency that the court finds to be relevant to a
- 21 determination of just compensation. An agency shall keep documents
- 22 and other information that an owner provides to the agency under
- 23 this section confidential. However, the agency and its experts and
- 24 representatives may utilize the documents and other information to
- 25 determine just compensation, may utilize the documents and other
- 26 information in legal proceedings under this act, and may utilize
- 27 the documents and other information as provided by court order. If

- 1 the owner unreasonably fails to timely produce the documents and
- 2 other information, the owner shall be responsible for all expenses
- 3 incurred by the agency in obtaining the documents and other
- 4 information. This section does not affect any right a party may
- 5 otherwise have to discovery or to require the production of
- 6 documents and other information upon commencement of an action
- 7 under this act. A copy of this section shall be provided to the
- 8 owner with the agency's request.
- 9 (3) In determining just compensation, all of the following
- 10 apply:
- 11 (a) If an owner claims that the agency is taking property
- 12 other than the property described in the good faith written offer
- 13 or claims a right to compensation for damage caused by the taking,
- 14 apart from the value of the property taken, and not described in
- 15 the good faith written offer, the owner shall file a written claim
- 16 with the agency stating the nature and substance of that property
- 17 or damage. The owner's written claim shall provide sufficient
- 18 information and detail to enable the agency to evaluate the
- 19 validity of the claim and to determine its value. The owner shall
- 20 file the claim within 90 days after the good faith written offer is
- 21 made pursuant to section 5(1) SUBSECTION (1) or 180 days after the
- 22 complaint is served, whichever is later, unless a later date is set
- 23 by the court for reasonable cause. If the appraisal or written
- 24 estimate of value is provided within the established period for
- 25 filing written claims, the owner's appraisal or written estimate of
- 26 value may serve as the written claim under this act. If the owner
- 27 fails to timely file the written claim under this subsection, the

- 1 claim is barred.
- 2 (b) The parties shall exchange the agency's updated appraisal
- 3 reports, if any, and the owner's appraisal report within 90 days
- 4 after the expiration of the period for filing written claims,
- 5 unless a later date is set by the court in accordance with section
- 6 11(1) for reasonable cause. If the agency believes that the
- 7 information provided by the owner is not sufficient to allow the
- 8 evaluation of the claim, the agency may request additional
- 9 information from the owner and, if that information is not
- 10 provided, may ask the court to compel the owner to provide
- 11 additional information to enable the agency to evaluate the
- 12 validity of the claim and to determine its value. If the owner
- 13 fails to provide sufficient information after being ordered to do
- 14 so by the court, the court may assess an appropriate sanction in
- 15 accordance with the Michigan court rules for failing to comply with
- 16 discovery orders, including, but not limited to, barring the claim.
- 17 In addition, the court also shall consider any failure to provide
- 18 timely information when it determines the maximum reimbursable
- 19 attorney fees under section 16.
- (c) For any claim that has not fully accrued or is continuing
- 21 in nature when the claim is filed, the owner shall provide
- 22 information then reasonably available that would enable the agency
- 23 to evaluate the claim, subject to the owner's continuing duty to
- 24 supplement that information as it becomes available. The owner
- 25 shall provide all supplementary information at least 90 days before
- 26 trial, and the court shall afford the agency a reasonable
- 27 opportunity for discovery once all supplementary information is

- 1 provided and allow that discovery to proceed until 30 days before
- 2 trial. For reasonable cause, the court may extend the time for the
- 3 owner to provide information to the agency and for the agency to
- 4 complete discovery. If the owner fails to provide supplementary
- 5 information as required under this subdivision, the court may
- 6 assess an appropriate sanction in accordance with the Michigan
- 7 court rules for failing to comply with discovery orders, including,
- 8 but not limited to, barring the claim. In addition, the court also
- 9 shall consider any failure to provide timely supplemental
- 10 information when it determines the maximum reimbursable attorney
- 11 fees under section 16.
- 12 (d) After receiving a written claim from an owner, the agency
- 13 may provide written notice that it contests the compensability of
- 14 the claim, establish an amount that it believes to be just
- 15 compensation for the claim, or reject the claim. If the agency
- 16 establishes an amount it believes to be just compensation for the
- 17 claim, the agency shall submit a good faith written offer for the
- 18 claim. The sum of the good faith written offer for all claims
- 19 submitted under this subsection or otherwise disclosed in discovery
- 20 for all items of property or damage plus the original good faith
- 21 written offer constitutes the good faith written offer for purposes
- 22 of determining the maximum reimbursable attorney fees under section
- **23** 16.
- 24 (e) If the owner files a claim that is frivolous or in bad
- 25 faith, the agency is entitled to recover from the owner its actual
- 26 and reasonable expenses incurred to evaluate the validity and to
- 27 determine the value of the claim.

- 1 (f) A residential tenant's leasehold interest of less than 6
- 2 months in the property is not a compensable claim under this act.
- 3 (4) In addition to other allegations required or permitted by
- 4 law, the complaint shall contain or have annexed to it all of the
- 5 following:
- 6 (a) A plan showing the property to be taken.
- 7 (b) A statement of purpose for which the property is being
- 8 acquired, and a request for other relief to which the agency is
- 9 entitled by law.
- 10 (c) The name of each known owner of the property being taken.
- 11 (d) A statement setting forth the time within which motions
- 12 for review under section 6 shall be filed; the amount that will be
- 13 awarded and the persons to whom the amount will be paid in the
- 14 event of a default; and the deposit and escrow arrangements made
- 15 under subsection (5).
- 16 (e) A declaration signed by an authorized official of the
- 17 agency declaring that the property is being taken by the agency.
- 18 The declaration shall be recorded with the register of deeds of
- 19 each county within which the property is situated. The declaration
- 20 shall include all of the following:
- 21 (i) A description of the property to be acquired sufficient for
- 22 its identification and the name of each known owner.
- 23 (ii) A statement of the estate or interest in the property
- 24 being taken. Fluid mineral and gas rights and rights of access to
- 25 and over the highway are excluded from the rights acquired unless
- 26 the rights are specifically included.
- 27 (iii) A statement of the sum of money estimated by the agency to

- 1 be just compensation for each parcel of property being acquired.
- (iv) Whether the agency reserves or waives its rights to bring
- 3 federal or state cost recovery actions against the present owner of
- 4 the property.
- 5 (5) When the complaint is filed, the agency shall deposit the
- 6 amount estimated to be just compensation with a bank, trust
- 7 company, or title company in the business of handling real estate
- 8 escrows, or with the state treasurer, municipal treasurer, or
- 9 county treasurer. The deposit shall be set aside and held for the
- 10 benefit of the owners, to be disbursed upon order of the court
- 11 under section 8.
- 12 (6) If the property being taken is a principal residence for
- 13 which an exemption from certain local taxation is granted under
- 14 section 7cc of the general property tax act, 1893 PA 206, MCL
- 15 211.7cc, the agency is obligated to pay an additional amount to the
- 16 owner or owners, which shall be deposited along with the amount
- 17 estimated to be just compensation as provided in subsection (5).
- 18 The additional amount shall be determined by subtracting the
- 19 taxable value from the state equalized value, multiplying that
- 20 amount by the total property tax millage rate applicable to the
- 21 property taken, and multiplying that result by the number of years
- 22 the owner or owners have owned the principal residence, but not
- 23 more than 5 years. THE FOLLOWING NUMBER OF YEARS:
- 24 (A) EXCEPT AS PROVIDED IN SUBDIVISION (B), 5 YEARS.
- 25 (B) TEN YEARS, IF, WITHIN 180 DAYS AFTER TITLE TO THE PROPERTY
- 26 BEING TAKEN VESTS IN THE AGENCY, THE OWNER OR OWNERS PURCHASE A
- 27 REPLACEMENT DWELLING TO BE USED AS THEIR PRINCIPAL RESIDENCE THAT

- 1 IS LOCATED IN THE SAME CITY, VILLAGE, OR TOWNSHIP AS THE PROPERTY
- 2 BEING TAKEN.
- 3 (7) As used in this section, "taxable value" means that value
- 4 determined under section 27a of the general property tax act, 1893
- **5** PA 206, MCL 211.27a.