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## **HOUSE BILL No. 4875**

July 27, 2011, Introduced by Reps. LaFontaine, Gilbert and Muxlow and referred to the Committee on Natural Resources, Tourism, and Outdoor Recreation.

A bill to amend 1994 PA 451, entitled
"Natural resources and environmental protection act,"
by amending sections 11511 and 11511b (MCL 324.11511 and
324.11511b), section 11511 as amended by 2004 PA 325 and section
11511b as added by 2005 PA 236.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 11511. (1) The department shall notify the clerk of the municipality in which the disposal area is proposed to be located and the applicant of its approval or denial of an application for a construction permit within 10 days after the final decision is made.

- (2) A construction permit shall expire 1 year after the date
   of issuance, unless development under the construction permit is
- 3 initiated within that year. A construction permit that has expired
- 4 may be renewed upon payment of a permit renewal fee and submission
- 5 of any additional **RELEVANT** information the department may require.
- 6 (3) Except as otherwise provided in this subsection, the
- 7 department shall not issue a construction permit for a disposal
- 8 area within a planning area unless a solid waste management plan
- 9 for that planning area has been approved pursuant to sections 11536
- 10 and 11537 and unless the disposal area complies with and is
- 11 consistent with the approved solid waste management plan. The
- 12 department may issue a construction permit for a disposal area
- 13 designed to receive ashes produced in connection with the
- 14 combustion of fossil fuels for electrical power generation in the
- 15 absence of an approved county solid waste management plan, upon
- 16 receipt of a letter of approval from whichever county or counties,
- 17 group of municipalities, or regional planning agency has prepared
- 18 or is preparing the county solid waste management plan for that
- 19 planning area under section 11533 and from the municipality in
- 20 which the disposal area is to be located.
- 21 Sec. 11511b. (1) A person may submit to the department a
- 22 project abstract for an RDDP. If, based on the project abstract,
- 23 the director determines that the RDDP will provide beneficial data
- 24 on alternative landfill design, construction, or operating methods,
- 25 the person may apply for a construction permit under section 11509,
- 26 including the renewal or modification of a construction permit,
- 27 authorizing the person to establish the RDDP.

- 1 (2) An RDDP is subject to the same requirements, including,
- 2 but not limited to, permitting, construction, licensing, operation,
- 3 closure, postclosure, financial assurance, fees, and sanctions as
- 4 apply to other type II landfills or landfill units under this part
- 5 and the rules promulgated under this part, except as provided in
- 6 this section.
- 7 (3) An extension of the processing period for the AN RDDP
- 8 CONSTRUCTION permit is not subject to the 20% limitation under
- **9** section 1307.
- 10 (4) An application for an RDDP construction permit shall
- 11 include, in addition to the applicable information required in
- 12 other type II landfill construction permit applications, all of the
- 13 following:
- 14 (a) A description of the RDDP goals.
- 15 (b) Details of the design, construction, and operation of the
- 16 RDDP as necessary to ensure protection of human health and the
- 17 environment. The design shall be at least as protective of human
- 18 health and the environment as other designs that are required under
- 19 this part and rules promulgated under this part.
- 20 (c) A list and discussion of the types of waste being THAT
- 21 WILL BE disposed of, excluded, or added, including the types and
- 22 amount of liquids being THAT WILL BE added UNDER SUBSECTION (5) and
- 23 how their THE addition will benefit the RDDP.
- 24 (d) A list and discussion of the types of compliance
- 25 monitoring and operational monitoring that will be performed.
- (e) Specific means to address potential nuisance conditions,
- 27 including, but not limited to, odors and health concerns as a

- 1 result of human contact.
- 2 (5) The department may authorize the addition of liquids,
- 3 including, but not limited to, septage waste or other liquid waste,
- 4 to solid waste in an RDDP if the applicant has demonstrated that
- 5 the addition is necessary to accelerate or enhance the
- 6 biostabilization of the solid waste and is not merely a means of
- 7 disposal of the liquid. The department may require that the septage
- 8 waste, or any other liquid waste, added to an RDDP originate within
- 9 the county where the RDDP is located or any county contiguous to
- 10 the county where the RDDP is located. If an RDDP is intended to
- 11 accelerate or enhance biostabilization of solid waste, the
- 12 construction permit application shall include, in addition to the
- 13 requirements of subsection (4), all of the following:
- 14 (a) An evaluation of the potential for a decreased slope
- 15 stability of the waste caused by any of the following:
- 16 (i) Increased presence of liquids.
- 17 (ii) Accelerated degradation of the waste.
- 18 (iii) Increased gas pressure buildup.
- 19 (iv) Other relevant factors.
- 20 (b) An operations management plan that incorporates all of the
- 21 following:
- 22 (i) A description of and the proportion and expected quantity
- 23 of all components that are needed to accelerate or enhance
- 24 biostabilization of the solid waste.
- 25 (ii) A description of any solid or liquid waste that may be
- 26 detrimental to the biostabilization of the solid waste intended to
- 27 be disposed of or to the RDDP goals.

- 1 (iii) An explanation of how the detrimental waste described in
- $\mathbf{2}$  subparagraph (ii) will be prevented from being disposed of in cells
- **3** approved for the RDDP.
- 4 (c) Parameters, such as moisture content, stability, gas
- 5 production, and settlement, that will be used by the department to
- 6 determine when it will authorize THE BEGINNING OF THE postclosure
- 7 of PERIOD FOR the RDDP under subsection (10).
- 8 (d) Information to ensure that the requirements of subsection
- **9** (6) will be met.
- 10 (6) An RDDP shall meet all of the following requirements:
- 11 (a) Ensure that added liquids are evenly distributed and that
- 12 side slope breakout of liquids is prevented.
- 13 (b) Ensure that daily cover practices or disposal of low
- 14 permeability solid wastes does not adversely affect the free
- 15 movement of liquids and gases within the waste mass.
- 16 (c) Include all of the following:
- 17 (i) A means to monitor the moisture content and temperature of
- 18 the waste.
- 19 (ii) A secondary liner and leachate collection system to
- 20 monitor the effectiveness of the primary liner.
- 21 (ii) (iii)—A leachate collection system of adequate size for the
- 22 anticipated increased liquid production rates. The design DESIGN'S
- 23 factor of safety shall take into account the anticipated increased
- 24 operational temperatures and other factors as appropriate.
- 25 (iii) (iv) A means to monitor the depth of leachate on the liner.
- 26 (iv)  $\frac{(v)}{(v)}$  An integrated active gas collection system. The system
- 27 shall be of adequate size for the anticipated methane production

- 1 rates and to control odors. The system shall be operational before
- 2 the addition of any material to accelerate or enhance
- 3 biostabilization of the solid waste.
- 4 (7) The owner or operator of an RDDP for which a construction
- 5 permit has been issued shall submit a report to the director at
- 6 least once every 12 months on the progress of the RDDP in achieving
- 7 its goals. The report shall include a summary of all monitoring and
- 8 testing results, as well as any other operating information
- 9 specified by the director in the permit or in a subsequent permit
- 10 modification or operating condition.
- 11 (8) A permit for an RDDP shall specify its THE term OF THE
- 12 PERMIT, which shall not exceed 3 years. However, the owner or
- 13 operator of an RDDP may apply for and the department may grant an
- 14 extension of the term of the permit, subject to all of the
- 15 following requirements:
- 16 (a) The application to extend the term of the permit must be
- 17 received by the department at least 90 days before the expiration
- 18 of the permit.
- 19 (b) The application shall include a detailed assessment of the
- 20 RDDP showing the progress of the RDDP in achieving its goals, a
- 21 list of problems with the RDDP and progress toward resolving those
- 22 problems, and other information that the director determines is
- 23 necessary to accomplish the purposes of this part.
- 24 (c) If the department fails to make a final decision within 90
- 25 days of receipt of an administratively complete application for an
- 26 extension of the term of a permit, the term of the permit is
- 27 considered extended for 3 years.

- 1 (d) An individual extension shall not exceed 3 years, and the
- 2 total term of the permit with all extensions shall not exceed 12
- 3 years.
- 4 (9) At any time IF the director determines that the overall
- 5 goals of an RDDP, including, but not limited to, protection of
- 6 human health or the environment, are not being achieved, the
- 7 director may order immediate termination of all or part of the
- 8 operations of the RDDP or may order other corrective measures.
- 9 (10) The postclosure period for a facility authorized as an
- 10 RDDP begins when the department determines that the unit or portion
- 11 of the unit where the RDDP was authorized has reached a condition
- 12 similar to that which THE CONDITION THAT NON-RDDP landfills that
- 13 were not authorized as RDDPs would reach prior to postclosure. The
- 14 parameters, such as moisture content, stability, gas production,
- 15 and settlement, to attain this condition shall be specified in the
- 16 permit. The perpetual care fund required under section 11525 shall
- 17 be maintained for the period after final closure of the landfill as
- 18 specified under section 11525.
- 19 (11) The director may authorize the conversion of an RDDP to a
- 20 full-scale operation if the owner or operator of the RDDP
- 21 demonstrates to the satisfaction of the director that the goals of
- 22 the RDDP have been met and the authorization does not constitute a
- 23 less stringent permitting requirement than is required under
- 24 subtitle D of the solid waste disposal act, 42 USC 6941 to 6949a.
- 25 (12) As used in this section, "RDDP" means a research,
- 26 development, and demonstration project for a new or existing type
- 27 II landfill unit or for a lateral expansion of a type II landfill

1 unit.