

# **ANALYSIS**

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Senate Bill 27 (Substitute S-1 as reported)

Sponsor: Senator Dave Hildenbrand Committee: Regulatory Reform

Date Completed: 4-30-13

### **RATIONALE**

Under Michigan law, a restaurant, bar, or similar establishment cannot legally fill off-premises growlers with beer for consumption, unless it holds a brewpub, brewer, or microbrewer license. A growler is a jug meant to carry beer, often made of glass or ceramic, and typically ranges in volume from one-half gallon to two liters. It is designed to be filled directly from a standard, or specialized growler, beer tap. Growlers are resealable by way of screw- or flip-top caps.

Reportedly, restaurants in western Michigan without a brewpub, brewer, or microbrewer license were filling growlers, and the Liquor Control Commission informed these restaurants that the law did not permit them to do so. Therefore, it has been suggested that the Michigan Liquor Control Code should allow growler service by restaurants, bars, and similar establishments with other types of liquor licenses.

#### **CONTENT**

The bill would amend the Michigan Liquor Control Code to permit an eligible merchant to fill and sell growlers with beer for off-premises consumption, under the following conditions:

- -- The place of filling complied with food service establishment requirements under the Food Law.
- -- The merchant or his or her agent or employee did not fill a growler before a sale.

(as passed by the Senate)

- -- The merchant, agent, or employee only used containers with a capacity of five gallons or more to fill a growler.
- -- The Liquor Control Commission had given the beer a registration number and had approved the beer for sale.
- -- The merchant complied with all applicable rules promulgated by the Commission.

An eligible merchant would have to clearly label and seal growlers in compliance with existing requirements in the Michigan Administrative Code for labeling and sale for off-premises consumption. (Specifically, the bill refers to R 436.1611, which regulates the labeling and advertising of beer.)

The bill would define "growler" as any clean, refillable, resealable container that is exclusively intended, and used only, for the sale of beer for consumption off the premises and that has a liquid capacity of one gallon or less.

"Eligible merchant" would mean a person that holds a specially designated merchant license and a Class C, Tavern, Class A Hotel, Class B Hotel, Club, Class G-1, or Class G-2 license.

(A specially designated merchant may sell beer and wine at retail for consumption off the premises only. A Class C licensee may sell beer, wine, mixed spirit drinks, and spirits at retail forconsumption on the premises. A Tavern licensee may sell beer and wine for on-premises consumption. A Class A Hotel licensee may sell beer and wine, and a Class B Hotel licensee may sell

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beer, wine, mixed spirit drink, and spirits, for consumption on the premises and in the rooms of registered guests. A Club licensee and a Class G-1 licensee may sell beer, wine, mixed spirit drink, and spirits, and a Class G-2 licensee may sell beer and wine, for on-premises consumption only to members, and consumption is limited to members and their guests.)

MCL 436.1537

#### **ARGUMENTS**

(Please note: The arguments contained in this analysis originate from sources outside the Senate Fiscal Agency. The Senate Fiscal Agency neither supports nor opposes legislation.)

## **Supporting Argument**

As of February 2013, the Liquor Control Commission had licensed 140 brewpubs, brewers, and microbrewers. Under current law, only these facilities may fill growlers of By allowing licensed restaurants, bars, and similar establishments also to fill growlers, the bill would benefit these establishments and their customers. Restaurants and bars would be able to sell beer in growlers for consumption off the premises, allowing the restaurants in western Michigan to resume their reported practice of filling growlers for their customers, and allowing establishments across the State to offer growler service. Consumers who wish to take craft brews home for consumption would have more opportunity to try brews that are available only on draught.

Additionally, further success of Michigan's beer industry translates into more jobs, higher wages, and a stronger economy. The bill would give the public greater access to brewers' products, especially those not sold prepackaged for retail sale, increasing the visibility and success of these businesses. According to the Beer Institute, in 2012, the beer brewing industry provided 590 jobs and over \$21 million in wages, and contributed roughly \$150 million to the State economy. Brewing, distribution, and retail combined provided more than 37,000 jobs and over \$949 million in wages, and contributed over \$25 billion to the State economy.

Legislative Analyst: Glenn Steffens

#### **FISCAL IMPACT**

The bill would have no fiscal impact on State or local government.

Fiscal Analyst: Josh Sefton

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This analysis was prepared by nonpartisan Senate staff for use by the Senate in its deliberations and does not constitute an official statement of legislative intent.