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SENATE BILL No. 327

April 23, 2013, Introduced by Senators ROBERTSON, MOOLENAAR, PROOS, MARLEAU, BRANDENBURG and PAVLOV and referred to the Committee on Finance.

A bill to amend 1941 PA 122, entitled

"An act to establish the revenue collection duties of the department of treasury; to prescribe its powers and duties as the revenue collection agency of this state; to prescribe certain powers and duties of the state treasurer; to establish the collection duties of certain other state departments for money or accounts owed to this state; to regulate the importation, stamping, and disposition of certain tobacco products; to provide for the transfer of powers and duties now vested in certain other state boards, commissions, departments, and offices; to prescribe certain duties of and require certain reports from the department of treasury; to provide procedures for the payment, administration, audit, assessment, levy of interests or penalties on, and appeals of taxes and tax liability; to prescribe its powers and duties if an agreement to act as agent for a city to administer, collect, and enforce the city income tax act on behalf of a city is entered into with any city; to provide an appropriation; to abolish the state board of tax administration; to prescribe penalties and provide remedies; and to declare the effect of this act,"

by amending section 4 (MCL 205.4), as amended by 2002 PA 657.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 4. (1) Not later than 1 year after the effective date of this section, DECEMBER 23, 2003, the department of treasury shall

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- 1 submit rules for a public hearing pursuant to the administrative
- 2 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328, that
- 3 provide for all of the following:
- 4 (a) Standards to be followed by department officers and
- 5 employees for the fair and courteous treatment of the public, and a
- 6 system for monitoring compliance with those standards.
- 7 (b) The procedures governing an informal conference held under
- 8 section 21. These procedures shall include at least all of the
- 9 following:
- (i) A method by which the department attempts to schedule the
- 11 informal conference at a mutually convenient time and place.
- 12 (ii) A requirement that the department include in the notice
- 13 for the informal conference the scope and nature of the subject of
- 14 the informal conference.
- 15 (iii) Authorization for the taxpayer at whose request the
- 16 informal conference is being held to make a sound recording of the
- 17 informal conference with prior notice to the department and for the
- 18 department to do the same with prior notice to the taxpayer.
- 19 (2) Not later than 1 year after the effective date of this
- 20 section, DECEMBER 23, 2003, the department shall develop guidelines
- 21 to govern departmental employee responses to inquiries from the
- 22 public and standards for tax audit activities. The quidelines shall
- 23 explicitly exclude the use of a collection goal or quota for
- 24 evaluating an employee. The department shall assemble the
- 25 guidelines required by this subsection into an employee handbook.
- 26 However, the handbook shall not disclose information or parameters
- 27 excluded from disclosure under section 28(1)(f). The department

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- 1 shall distribute the handbook to all departmental employees
- 2 involved in the collection or auditing of taxes and shall make the
- 3 handbook available to the public.
- 4 (3) BEGINNING OCTOBER 1, 2013, THE DEPARTMENT OF TREASURY,
- 5 EMPLOYEES OF THE DEPARTMENT OF TREASURY, AND THIRD-PARTY
- 6 CONSULTANTS, CONTRACTORS, AND AGENTS AND THEIR EMPLOYEES OR THOSE
- 7 UNDER THEIR DIRECTION OR CONTROL INVOLVED IN THE ADMINISTRATION,
- 8 COLLECTION, OR AUDITING OF TAXES OR OTHER MONEY OR FEES, INCLUDING
- 9 UNCLAIMED PROPERTY, ADMINISTERED BY THE DEPARTMENT OF TREASURY ARE
- 10 SUBJECT TO BOTH OF THE FOLLOWING:
- 11 (A) ARE PROHIBITED FROM USING COLLECTION GOALS, BUDGETS, OR
- 12 QUOTAS IN ACTIONS OR DECISIONS RELATING TO THE ADMINISTRATION,
- 13 AUDIT, ASSESSMENT, OR COLLECTION OF MONEY OR FEES ADMINISTERED BY
- 14 THE DEPARTMENT OF TREASURY.
- 15 (B) SHALL BE INDEPENDENT AND CARRY OUT THEIR DUTIES AND
- 16 RESPONSIBILITIES WITHOUT BIAS AS TO THE APPLICATION OF THE
- 17 GOVERNING STATUTES AND RULES WHICH SHALL BE APPLIED. ALL STATUTES
- 18 AND RULES SHALL BE FAIRLY, CONSISTENTLY, AND EQUALLY APPLIED TO ALL
- 19 TAXPAYERS.
- 20 (4) IF IT IS DETERMINED THAT ANY EMPLOYEE, CONSULTANT,
- 21 CONTRACTOR, AGENT, OR THEIR EMPLOYEES TOOK AN ACTION OR MADE A
- 22 DECISION IMPACTING A TAXPAYER BASED ON TARGETED COLLECTION GOALS,
- 23 BUDGETS, OR QUOTAS, INCLUDING THE POTENTIAL FOR REVENUE LOSS TO THE
- 24 STATE NOT SUPPORTED BY STATUTE OR LAW, THAT ACTION OR DECISION
- 25 SHALL BE SUBJECT TO REVIEW AS PROVIDED FOR IN SECTION 21. IN
- 26 ADDITION TO THE REVIEW PROVIDED FOR IN SECTION 21, AN EMPLOYEE MAY
- 27 BE SUBJECT TO DISCIPLINARY ACTIONS AS DESCRIBED IN SECTION 28(2).

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- 1 COSTS AND FEES, INCLUDING ATTORNEY FEES, MAY BE ORDERED TO BE PAID
- 2 BY THE DEPARTMENT OF TREASURY TO REIMBURSE A TAXPAYER FOR
- 3 CONTESTING THE UNAUTHORIZED ACTION DESCRIBED IN THIS SUBSECTION.
- 4 (5) (3) The department shall publish a handbook for taxpayers
- 5 and tax preparers. The handbook shall be made available at a
- 6 reasonable cost, not to exceed the actual cost of publication, and
- 7 shall contain all of the following:
- 8 (a) The audit and collection procedures used by the
- 9 department.
- 10 (b) The procedures governing departmental communications with
- 11 taxpayers in the audit and collection process.