## **HOUSE BILL No. 5947**

November 12, 2014, Introduced by Rep. Poleski and referred to the Committee on Tax Policy.

A bill to amend 1893 PA 206, entitled "The general property tax act,"

by amending section 78m (MCL 211.78m), as amended by 2006 PA 498.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 78m. (1) Not later than the first Tuesday in July,
- 2 immediately succeeding the entry of judgment under section 78k
- 3 vesting absolute title to tax delinquent property in the
- 4 foreclosing governmental unit, this state is granted the right of
- 5 first refusal to purchase property at the greater of the minimum
- 6 bid or its fair market value by paying that amount to the
- 7 foreclosing governmental unit if the foreclosing governmental unit
- 8 is not this state. If this state elects not to purchase the
- 9 property under its right of first refusal, a city, village, or
- 10 township may purchase for a public purpose any property located

- 1 within that city, village, or township set forth in the judgment
- 2 and subject to sale under this section by payment to the
- 3 foreclosing governmental unit of the minimum bid. If a city,
- 4 village, or township does not purchase that property, the county in
- 5 which that property is located may purchase that property under
- 6 this section by payment to the foreclosing governmental unit of the
- 7 minimum bid. If property is purchased by a city, village, township,
- 8 or county under this subsection, the foreclosing governmental unit
- 9 shall convey the property to the purchasing city, village,
- 10 township, or county within 30 days. If property purchased by a
- 11 city, village, township, or county under this subsection is
- 12 subsequently sold for an amount in excess of the minimum bid and
- 13 all costs incurred relating to demolition, renovation,
- 14 improvements, or infrastructure development, the excess amount
- 15 shall be returned to the delinquent tax property sales proceeds
- 16 account for the year in which the property was purchased by the
- 17 city, village, township, or county or, if this state is the
- 18 foreclosing governmental unit within a county, to the land
- 19 reutilization fund created under section 78n. Upon the request of
- 20 the foreclosing governmental unit, a city, village, township, or
- 21 county that purchased property under this subsection shall provide
- 22 to the foreclosing governmental unit without cost information
- 23 regarding any subsequent sale or transfer of the property. This
- 24 subsection applies to the purchase of property by this state, a
- 25 city, village, or township, or a county prior to a sale held under
- 26 subsection (2).
- 27 (2) Subject to subsection (1), beginning on the third Tuesday

- 1 in July immediately succeeding the entry of the judgment under
- 2 section 78k vesting absolute title to tax delinquent property in
- 3 the foreclosing governmental unit and ending on the immediately
- 4 succeeding first Tuesday in November, the foreclosing governmental
- 5 unit, or its authorized agent, at the option of the foreclosing
- 6 governmental unit, shall hold at least 2 property sales at 1 or
- 7 more convenient locations at which property foreclosed by the
- 8 judgment entered under section 78k shall be sold by auction sale,
- 9 which may include an auction sale conducted via an internet
- 10 website. Notice of the time and location of the sales shall be
- 11 published not less than 30 days before each sale in a newspaper
- 12 published and circulated in the county in which the property is
- 13 located, if there is one. If no newspaper is published in that
- 14 county, publication shall be made in a newspaper published and
- 15 circulated in an adjoining county. Each sale shall be completed
- 16 before the first Tuesday in November immediately succeeding the
- 17 entry of judgment under section 78k vesting absolute title to the
- 18 tax delinquent property in the foreclosing governmental unit. THE
- 19 FORECLOSING GOVERNMENTAL UNIT SHALL INFORM PROSPECTIVE BIDDERS IF A
- 20 PARCEL OF TAX DELINQUENT PROPERTY SUBJECT TO SALE UNDER THIS
- 21 SECTION IS SUBJECT TO OR TARGETED FOR CONDEMNATION PROCEEDINGS FOR
- 22 BLIGHT ELIMINATION BY THE LOCAL TAX COLLECTING UNIT IN WHICH THE
- 23 TAX DELINQUENT PROPERTY IS LOCATED. Except as provided in
- 24 subsection (5), property shall be sold to the person bidding the
- 25 highest amount above the minimum bid. The foreclosing governmental
- 26 unit may sell parcels individually or may offer 2 or more parcels
- 27 for sale as a group. The minimum bid for a group of parcels shall

- 1 equal the sum of the minimum bid for each parcel included in the
- 2 group. The foreclosing governmental unit may adopt procedures
- 3 governing the conduct of the sale and may cancel the sale prior to
- 4 the issuance of a deed under this subsection if authorized under
- 5 the procedures. The foreclosing governmental unit may require full
- 6 payment by cash, certified check, or money order at the close of
- 7 each day's bidding. Not more than 30 days after the date of a sale
- 8 under this subsection, the foreclosing governmental unit shall
- 9 convey the property by deed to the person bidding the highest
- 10 amount above the minimum bid. The deed shall vest fee simple title
- 11 to the property in the person bidding the highest amount above the
- 12 minimum bid, unless the foreclosing governmental unit discovers a
- 13 defect in the foreclosure of the property under sections 78 to 78l.
- 14 If this state is the foreclosing governmental unit within a county,
- 15 the department of natural resources shall conduct the sale of
- 16 property under this subsection and subsections (4) and (5) on
- 17 behalf of this state.
- 18 (3) For sales held under subsection (2), after the conclusion
- 19 of that sale, and prior to any additional sale held under
- 20 subsection (2), a city, village, or township may purchase any
- 21 property not previously sold under subsection (1) or (2) by paying
- 22 the minimum bid to the foreclosing governmental unit. If a city,
- 23 village, or township does not purchase that property, the county in
- 24 which that property is located may purchase that property under
- 25 this section by payment to the foreclosing governmental unit of the
- 26 minimum bid.
- 27 (4) If property is purchased by a city, village, township, or

- 1 county under subsection (3), the foreclosing governmental unit
- 2 shall convey the property to the purchasing city, village, or
- 3 township within 30 days.
- 4 (5) All property subject to sale under subsection (2) shall be
- 5 offered for sale at not less than 2 sales conducted as required by
- 6 subsection (2). The final sale held under subsection (2) shall be
- 7 held not less than 28 days after the previous sale under subsection
- 8 (2). At the final sale held under subsection (2), the sale is
- 9 subject to the requirements of subsection (2), except that the
- 10 minimum bid shall not be required. However, the foreclosing
- 11 governmental unit may establish a reasonable opening bid at the
- 12 sale to recover the cost of the sale of the parcel or parcels.
- 13 (6) On or before December 1 immediately succeeding the date of
- 14 the sale under subsection (5), a list of all property not
- 15 previously sold by the foreclosing governmental unit under this
- 16 section shall be transferred to the clerk of the city, village, or
- 17 township in which the property is located. The city, village, or
- 18 township may object in writing to the transfer of 1 or more parcels
- 19 of property set forth on that list. On or before December 30
- 20 immediately succeeding the date of the sale under subsection (5),
- 21 all property not previously sold by the foreclosing governmental
- 22 unit under this section shall be transferred to the city, village,
- 23 or township in which the property is located, except those parcels
- 24 of property to which the city, village, or township has objected.
- 25 Property located in both a village and a township may be
- 26 transferred under this subsection only to a village. The city,
- 27 village, or township may make the property available under the

- 1 urban homestead act, 1999 PA 127, MCL 125.2701 to 125.2709, or for
- 2 any other lawful purpose.
- 3 (7) If property not previously sold is not transferred to the
- 4 city, village, or township in which the property is located under
- 5 subsection (6), the foreclosing governmental unit shall retain
- 6 possession of that property. If the foreclosing governmental unit
- 7 retains possession of the property and the foreclosing governmental
- 8 unit is this state, title to the property shall vest in the land
- 9 bank fast track authority created under section 15 of the land bank
- 10 fast track act, 2003 PA 258, MCL 124.765.
- 11 (8) A foreclosing governmental unit shall deposit the proceeds
- 12 from the sale of property under this section into a restricted
- 13 account designated as the "delinquent tax property sales proceeds
- 14 for the year ". The foreclosing governmental unit shall
- 15 direct the investment of the account. The foreclosing governmental
- 16 unit shall credit to the account interest and earnings from account
- 17 investments. Proceeds in that account shall only be used by the
- 18 foreclosing governmental unit for the following purposes in the
- 19 following order of priority:
- 20 (a) The delinquent tax revolving fund shall be reimbursed for
- 21 all taxes, interest, and fees on all of the property, whether or
- 22 not all of the property was sold.
- 23 (b) All costs of the sale of property for the year shall be
- **24** paid.
- 25 (c) Any costs of the foreclosure proceedings for the year,
- 26 including, but not limited to, costs of mailing, publication,
- 27 personal service, and outside contractors shall be paid.

- 1 (d) Any costs for the sale of property or foreclosure
- 2 proceedings for any prior year that have not been paid or
- 3 reimbursed from that prior year's delinquent tax property sales
- 4 proceeds shall be paid.
- 5 (e) Any costs incurred by the foreclosing governmental unit in
- 6 maintaining property foreclosed under section 78k before the sale
- 7 under this section shall be paid, including costs of any
- 8 environmental remediation.
- 9 (f) If the foreclosing governmental unit is not this state,
- 10 any of the following:
- 11 (i) Any costs for the sale of property or foreclosure
- 12 proceedings for any subsequent year that are not paid or reimbursed
- 13 from that subsequent year's delinquent tax property sales proceeds
- 14 shall be paid from any remaining balance in any prior year's
- 15 delinquent tax property sales proceeds account.
- 16 (ii) Any costs for the defense of title actions.
- 17 (iii) Any costs incurred in administering the foreclosure and
- 18 disposition of property forfeited for delinquent taxes under this
- **19** act.
- 20 (g) If the foreclosing governmental unit is this state, any
- 21 remaining balance shall be transferred to the land reutilization
- 22 fund created under section 78n.
- 23 (h) In 2008 and each year after 2008, if the foreclosing
- 24 governmental unit is not this state, not later than June 30 of the
- 25 second calendar year after foreclosure, the foreclosing
- 26 governmental unit shall submit a written report to its board of
- 27 commissioners identifying any remaining balance and any contingent

- 1 costs of title or other legal claims described in subdivisions (a)
- 2 through (f). All or a portion of any remaining balance, less any
- 3 contingent costs of title or other legal claims described in
- 4 subdivisions (a) through (f), may subsequently be transferred into
- 5 the general fund of the county by the board of commissioners.
- 6 (9) Two or more county treasurers of adjacent counties may
- 7 elect to hold a joint sale of property as provided in this section.
- 8 If 2 or more county treasurers elect to hold a joint sale, property
- 9 may be sold under this section at a location outside of the county
- in which the property is located. The sale may be conducted by any
- 11 county treasurer participating in the joint sale. A joint sale held
- 12 under this subsection may include or be an auction sale conducted
- 13 via an internet website.
- 14 (10) The foreclosing governmental unit shall record a deed for
- 15 any property transferred under this section with the county
- 16 register of deeds. The foreclosing governmental unit may charge a
- 17 fee in excess of the minimum bid and any sale proceeds for the cost
- 18 of recording a deed under this subsection.
- 19 (11) As used in this section, "minimum bid" is the minimum
- 20 amount established by the foreclosing governmental unit for which
- 21 property may be sold under this section. The minimum bid shall
- 22 include all of the following:
- 23 (a) All delinquent taxes, interest, penalties, and fees due on
- 24 the property. If a city, village, or township purchases the
- 25 property, the minimum bid shall not include any taxes levied by
- 26 that city, village, or township and any interest, penalties, or
- 27 fees due on those taxes.

- 1 (b) The expenses of administering the sale, including all
- 2 preparations for the sale. The foreclosing governmental unit shall
- 3 estimate the cost of preparing for and administering the annual
- 4 sale for purposes of prorating the cost for each property included
- 5 in the sale.
- 6 (12) For property transferred to this state under subsection
- 7 (1), a city, village, or township under subsection (6) or retained
- 8 by a foreclosing governmental unit under subsection (7), all taxes
- 9 due on the property as of the December 31 following the transfer or
- 10 retention of the property are canceled effective on that December
- **11** 31.
- 12 (13) For property sold under this section, transferred to this
- 13 state under subsection (1), a city, village, or township under
- 14 subsection (6), or retained by a foreclosing governmental unit
- 15 under subsection (7), all liens for costs of demolition, safety
- 16 repairs, debris removal, or sewer or water charges due on the
- 17 property as of the December 31 immediately succeeding the sale,
- 18 transfer, or retention of the property are canceled effective on
- 19 that December 31. This subsection does not apply to liens recorded
- 20 by the department of environmental quality under this act or the
- 21 land bank fast track act, 2003 PA 258, MCL 124.751 to 124.774.
- 22 (14) If property foreclosed under section 78k and held by or
- 23 under the control of a foreclosing governmental unit is a facility
- 24 as defined under section  $\frac{20101(1)(0)}{20101}$  of the natural resources
- and environmental protection act, 1994 PA 451, MCL 324.20101, prior
- 26 to the sale or transfer of the property under this section, the
- 27 property is subject to all of the following:

- 1 (a) Upon reasonable written notice from the department of
- 2 environmental quality, the foreclosing governmental unit shall
- 3 provide access to the department of environmental quality, its
- 4 employees, contractors, and any other person expressly authorized
- 5 by the department of environmental quality to conduct response
- 6 activities at the foreclosed property. Reasonable written notice
- 7 under this subdivision may include, but is not limited to, notice
- 8 by electronic mail or facsimile, if the foreclosing governmental
- 9 unit consents to notice by electronic mail or facsimile prior to
- 10 the provision of notice by the department of environmental quality.
- 11 (b) If requested by the department of environmental quality to
- 12 protect public health, safety, and welfare or the environment, the
- 13 foreclosing governmental unit shall grant an easement for access to
- 14 conduct response activities on the foreclosed property as
- 15 authorized under chapter 7 of the natural resources and
- 16 environmental protection act, 1994 PA 451, MCL 324.20101 to
- 17 324.20519.324.20302.
- 18 (c) If requested by the department of environmental quality to
- 19 protect public health, safety, and welfare or the environment, the
- 20 foreclosing governmental unit shall place and record deed
- 21 restrictions on the foreclosed property as authorized under chapter
- 22 7 of the natural resources and environmental protection act, 1994
- 23 PA 451, MCL 324.20101 to 324.20519.324.20302.
- 24 (d) The department of environmental quality may place an
- 25 environmental lien on the foreclosed property as authorized under
- 26 section 20138 of the natural resources and environmental protection
- 27 act, 1994 PA 451, MCL 324.20138.

- 1 (15) If property foreclosed under section 78k and held by or
- 2 under the control of a foreclosing governmental unit is a facility
- 3 as defined under section  $\frac{20101(1)(0)}{20101}$  of the natural resources
- 4 and environmental protection act, 1994 PA 451, MCL 324.20101, prior
- 5 to the sale or transfer of the property under this section, the
- 6 department of environmental quality shall request and the
- 7 foreclosing governmental unit shall transfer the property to the
- 8 state land bank fast track authority created under section 15 of
- 9 the land bank fast track act, 2003 PA 258, MCL 124.765, if all of
- 10 the following apply:
- 11 (a) The department of environmental quality determines that
- 12 conditions at a foreclosed property are an acute threat to the
- 13 public health, safety, and welfare, to the environment, or to other
- 14 property.
- 15 (b) The department of environmental quality proposes to
- 16 undertake or is undertaking state-funded response activities at the
- 17 property.
- 18 (c) The department of environmental quality determines that
- 19 the sale, retention, or transfer of the property other than under
- 20 this subsection would interfere with response activities by the
- 21 department of environmental quality.