## **SENATE BILL No. 20**

January 16, 2013, Introduced by Senators HOPGOOD, JONES, ANDERSON and WARREN and referred to the Committee on Natural Resources, Environment and Great Lakes.

A bill to amend 1994 PA 451, entitled "Natural resources and environmental protection act," by amending section 11123 (MCL 324.11123), as amended by 2010 PA 357.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 11123. (1) Unless a person is complying with subsection
- 2 (8) or a rule promulgated under section 11127(4), a person shall
- 3 not establish, construct, conduct, manage, maintain, or operate a
- 4 treatment, storage, or disposal facility within this state
- 5 without an operating license from the department.
- 6 (2) An application for an operating license for a proposed
- treatment, storage, or disposal facility or the expansion,
- B enlargement, or alteration of a treatment, storage, or disposal

- 1 facility beyond its original authorized design capacity or beyond
- 2 the area specified in an existing operating license, original
- 3 construction permit, or other authorization shall be submitted on
- 4 a form provided by the department and contain all of the
- 5 following:
- 6 (a) The name and residence of the applicant.
- 7 (b) The location of the proposed treatment, storage, or
- 8 disposal facility project.
- 9 (c) A copy of an actual published notice that the applicant
- 10 published at least 30 days before submittal of the application in
- 11 a newspaper having major circulation in the municipality and the
- 12 immediate vicinity of the proposed treatment, storage, or
- 13 disposal facility project. The notice shall contain a map
- 14 indicating the location of the proposed treatment, storage, or
- 15 disposal facility project and information on the nature and size
- 16 of the proposed facility. In addition, as provided by the
- 17 department, the notice shall contain a description of the
- 18 application review process, the location where the complete
- 19 application may be reviewed, and an explanation of how copies of
- 20 the complete application may be obtained.
- 21 (d) A written summary of the comments received at the public
- 22 preapplication meeting required by rule and the applicant's
- 23 response to the comments, including any revisions to the
- 24 application.
- 25 (e) A determination of existing hydrogeological
- 26 characteristics specified in a hydrogeological report and
- 27 monitoring program consistent with rules promulgated under this

- 1 part.
- 2 (f) An environmental assessment. The environmental
- 3 assessment shall include, at a minimum, an evaluation of the
- 4 proposed facility's impact on the air, water, and other natural
- 5 resources of this state, and also shall contain an environmental
- 6 failure mode assessment.
- 7 (g) The procedures for closure and postclosure monitoring.
- 8 (h) An engineering plan.
- 9 (i) Other information specified by rule or by federal
- 10 regulation issued under the solid waste disposal act.
- 11 (j) An application fee. The application fee shall be
- 12 deposited in the environmental pollution prevention fund created
- 13 in section 11130. Pursuant to procedures established by rule, the
- 14 application fee shall be the sum of \$25,000.00 plus all of the
- 15 following, as applicable:
- 16 (i) For a landfill, surface impoundment,
- **18** facility......\$ 9,000.00
- 19 (ii) For an incinerator or treatment
- 20 facility other than a treatment facility
- described in subparagraph (i) ..... \$ 7,200.00
- 22 (iii) For a storage facility, other than
- 23 storage that is associated with
- 24 treatment or disposal activities that
- 25 may be regulated under a single license.. \$ 500.00
- 26 (k) Except as otherwise provided in this subdivision, a
- 27 disclosure statement that includes all of the following:

- 1 (i) The full name and business address of all of the
- 2 following:
- 3 (A) The applicant.
- 4 (B) The 5 persons holding the largest shares of the equity
- 5 in or debt liability of the proposed facility. The department may
- 6 waive all or any portion of this requirement for an applicant
- 7 that is a corporation with publicly traded stock.
- 8 (C) The operator. If a waiver is obtained under sub-
- 9 subparagraph (B), detailed information regarding the proposed
- 10 operator shall be included in the disclosure statement.
- 11 (D) If known, the 3 employees of the operator who will have
- 12 the most responsibility for the day-to-day operation of the
- 13 facility, including their previous experience with other
- 14 hazardous waste treatment, storage, or disposal facilities.
- 15 (E) Any other partnership, corporation, association, or
- 16 other legal entity if any person required to be listed under sub-
- 17 subparagraphs (A) to (D) has at any time had 25% or more of the
- 18 equity in or debt liability of that legal entity. The department
- 19 may waive all or any portion of this requirement for an applicant
- 20 that is a corporation with publicly traded stock.
- 21 (ii) A-FOR EACH PERSON REQUIRED TO BE LISTED UNDER THIS
- 22 SUBDIVISION, A list of all convictions for criminal violations of
- 23 any environmental statute enacted by a federal, state, Canadian,
- 24 or Canadian provincial agency for each person required to be
- 25 listed under this subdivision. IF THE STATUTE IS AN ENVIRONMENTAL
- 26 STATUTE, IF THE VIOLATION WAS A MISDEMEANOR COMMITTED IN
- 27 FURTHERANCE OF OBTAINING AN OPERATING LICENSE UNDER THIS PART NOT

- 1 MORE THAN 5 YEARS BEFORE THE APPLICATION IS FILED, OR IF THE
- 2 VIOLATION WAS A FELONY COMMITTED IN FURTHERANCE OF OBTAINING AN
- 3 OPERATING LICENSE UNDER THIS PART NOT MORE THAN 10 YEARS BEFORE
- 4 THE APPLICATION IS FILED. If debt liability is held by a
- 5 chartered lending institution, information required in this
- $\mathbf{6}$  subparagraph and subparagraphs (iii) and (iv) is not required from
- 7 that institution.
- 8 (iii) A list of all environmental permits or licenses issued
- 9 by a federal, state, local, Canadian, or Canadian provincial
- 10 agency held by each person required to be listed under this
- 11 subdivision that were permanently revoked because of
- 12 noncompliance.
- 13 (iv) A list of all activities at property owned or operated
- 14 by each person required to be listed under this subdivision that
- 15 resulted in a threat or potential threat to the environment and
- 16 for which public funds were used to finance an activity to
- 17 mitigate the threat or potential threat to the environment,
- 18 except if the public funds expended to facilitate the mitigation
- 19 of environmental contamination were voluntarily and expeditiously
- 20 recovered from the applicant or other listed person without
- 21 litigation.
- (l) A demonstration that the applicant has considered each of
- 23 the following:
- 24 (i) The risk and impact of accident during the transportation
- 25 of hazardous waste to the treatment, storage, or disposal
- 26 facility.
- (ii) The risk and impact of fires or explosions from improper

- 1 treatment, storage, and disposal methods at the treatment,
- 2 storage, or disposal facility.
- 3 (iii) The impact on the municipality where the proposed
- 4 treatment, storage, or disposal facility is to be located in
- 5 terms of health, safety, cost, and consistency with local
- 6 planning and existing development, including proximity to
- 7 housing, schools, and public facilities.
- 8 (iv) The nature of the probable environmental impact,
- 9 including the specification of the predictable adverse effects on
- 10 each of the following:
- 11 (A) The natural environment and ecology.
- 12 (B) Public health and safety.
- 13 (C) Scenic, historic, cultural, and recreational values.
- 14 (D) Water and air quality and wildlife.
- 15 (m) A summary of measures evaluated to mitigate the impacts
- 16 identified in subdivision (l) and a detailed description of the
- 17 measures to be implemented by the applicant.
- 18 (n) A schedule for submittal of all of the following
- 19 postconstruction documentation:
- 20 (i) Any changes in, or additions to, the previously submitted
- 21 disclosure information, or a certification that the disclosure
- 22 listings previously submitted continue to be correct, following
- 23 completion of construction of the treatment, storage, or disposal
- 24 facility.
- 25 (ii) A certification under the seal of a licensed
- 26 professional engineer verifying that the construction of the
- 27 treatment, storage, or disposal facility has proceeded according

- 1 to the plans approved by the department and, if applicable, the
- 2 approved construction permit, including as-built plans.
- 3 (iii) A certification of the treatment, storage, or disposal
- 4 facility's capability of treating, storing, or disposing of
- 5 hazardous waste in compliance with this part.
- 6 (iv) Proof of financial assurance as required by rule.
- 7 (3) If any information required to be included in the
- 8 disclosure statement under subsection (2)(k) changes or is
- 9 supplemented after the filing of the statement, the applicant or
- 10 licensee shall provide that information to the department in
- 11 writing not later than 30 days after the change or addition.
- 12 (4) Notwithstanding any other provision of law, the
- 13 department may deny an application for an operating license if
- 14 there are any listings pursuant to subsection (2)(k)(ii), (iii), or
- 15 (iv) as originally disclosed or as supplemented.
- 16 (5) The application for an operating license for a proposed
- 17 limited storage facility, which is subject to the requirements
- 18 pertaining to storage facilities, shall be submitted on a form
- 19 provided by the department and contain all of the following:
- 20 (a) The name and residence of the applicant.
- 21 (b) The location of the proposed facility.
- (c) A determination of existing hydrogeological
- 23 characteristics specified in a hydrogeological report and
- 24 monitoring program consistent with rules promulgated under this
- **25** part.
- 26 (d) An environmental assessment. The environmental
- 27 assessment shall include, at a minimum, an evaluation of the

- 1 proposed facility's impact on the air, water, and other natural
- 2 resources of this state, and also shall contain an environmental
- 3 failure mode assessment.
- 4 (e) The procedures for closure.
- 5 (f) An engineering plan.
- 6 (g) Proof of financial responsibility.
- 7 (h) A resolution or other formal determination of the
- 8 governing body of each municipality in which the proposed limited
- 9 storage facility would be located indicating that the limited
- 10 storage facility is compatible with the zoning ordinance of that
- 11 municipality, if any. However, in the absence of a resolution or
- 12 other formal determination, the application shall include a copy
- 13 of a registered letter sent to the municipality at least 60 days
- 14 before the application submittal, indicating the intent to
- 15 construct a limited storage facility, and requesting a formal
- 16 determination on whether the proposed facility is compatible with
- 17 the zoning ordinance of that municipality, if any, in effect on
- 18 the date the letter is received, and indicating that failure to
- 19 pass a resolution or make a formal determination within 60 days
- 20 of receipt of the letter means that the proposed facility is to
- 21 be considered compatible with any applicable zoning ordinance.
- 22 If, within 60 days of receiving a registered letter, a
- 23 municipality does not make a formal determination concerning
- 24 whether a proposed limited storage facility is compatible with a
- 25 zoning ordinance of that municipality as in effect on the date
- 26 the letter is received, the limited storage facility is
- 27 considered compatible with any zoning ordinance of that

- 1 municipality, and incompatibility with a zoning ordinance of that
- 2 municipality shall not be IS NOT a basis for denial of the
- 3 license by the department. THE DEPARTMENT TO DENY THE LICENSE.
- 4 (i) An application fee of \$500.00. The application fee shall
- 5 be deposited in the environmental pollution prevention fund
- 6 created in section 11130.
- 7 (j) Other information specified by rule or by federal
- 8 regulation issued under the solid waste disposal act.
- 9 (6) The application for an operating license for a
- 10 treatment, storage, or disposal facility other than a facility
- 11 identified in subsection (2) or (5) shall be made on a form
- 12 provided by the department and include all of the following:
- 13 (a) The name and residence of the applicant.
- 14 (b) The location of the existing treatment, storage, or
- 15 disposal facility.
- 16 (c) Other information considered necessary by the department
- 17 or specified in this section, by rule, or by federal regulation
- 18 issued under the solid waste disposal act.
- 19 (d) Proof of financial responsibility. An applicant for an
- 20 operating license for a treatment, storage, or disposal facility
- 21 that is a surface impoundment, landfill, or land treatment
- 22 facility shall demonstrate financial responsibility for claims
- 23 arising from nonsudden and accidental occurrences relating to the
- 24 operation of the facility that cause injury to persons or
- 25 property.
- 26 (e) A fee of \$500.00. The fee shall be deposited in the
- 27 environmental pollution prevention fund created in section 11130.

- 1 (7) The department shall establish a schedule for requiring
- 2 each person subject to subsection (8) to submit an operating
- 3 license application. The department may adjust this schedule as
- 4 necessary. Each person subject to subsection (8) shall submit a
- 5 complete operating license application within 180 days of the
- 6 date requested to do so by the department.
- 7 (8) A person who owns or operates a treatment, storage, or
- 8 disposal facility that is in existence on the effective date of
- 9 an amendment of this part or of a rule promulgated under this
- 10 part that renders all or portions of the facility subject to the
- 11 operating license requirements of this section may continue to
- 12 operate the facility or portions of the facility that are subject
- 13 to the operating license requirements until an operating license
- 14 application is approved or denied if all of the following
- 15 conditions have been met:
- 16 (a) A complete operating license application is submitted
- 17 within 180 days of the date requested by the department under
- 18 subsection (7).
- 19 (b) The person is in compliance with all rules promulgated
- 20 under this part and with all other state laws.
- 21 (c) The person qualifies for interim status as defined in
- 22 the solid waste disposal act, is in compliance with interim
- 23 status standards established by federal regulation under subtitle
- 24 C of the solid waste disposal act, 42 USC 6921 to 6939e, and has
- 25 not had interim status terminated.
- 26 (9) A person may request to be placed on a department-
- 27 organized mailing list to be kept informed of any rules, plans,

- 1 operating license applications, contested case hearings, public
- 2 hearings, or other information or procedures relating to the
- 3 administration of this part. The department may charge a fee to
- 4 cover the cost of the materials.