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SENATE BILL No. 174

February 12, 2013, Introduced by Senators PROOS, JANSEN, JONES, HANSEN, YOUNG, COLBECK, MARLEAU and PAPPAGEORGE and referred to the Committee on Banking and Financial Institutions.

A bill to require certain consumer reporting agencies to place security freezes for protected consumers under certain circumstances; to provide for the removal of those security freezes; to authorize and limit fees; and to provide remedies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the
 "childhood identity theft protection act".
 - Sec. 2. As used in this act:
 - (a) "Consumer" means an individual who resides in this state.
 - (b) "Consumer report" means any written, oral, or other communication of any information by a consumer reporting agency bearing on a consumer's creditworthiness, credit standing, credit capacity, character, general reputation, personal characteristics,

- 1 or mode of living that is issued or expected to be used or
- 2 collected in whole or in part for the purpose of serving as a
- 3 factor in establishing the consumer's eligibility for any of the
- 4 following:
- 5 (i) Credit or insurance to be used primarily for personal,
- 6 family, or household purposes.
- 7 (ii) Employment purposes.
- 8 (iii) Any other purpose authorized under section 604 of the fair
- 9 credit reporting act, 15 USC 1681b.
- 10 (c) "Consumer reporting agency" means any person that, for
- 11 monetary fees or dues or on a cooperative nonprofit basis,
- 12 regularly engages in whole or in part in the practice of assembling
- 13 or evaluating consumer credit information or other information on
- 14 consumers for the purpose of furnishing consumer reports to third
- 15 parties and that uses any means or facility of interstate commerce
- 16 for the purpose of preparing or furnishing consumer reports.
- 17 (d) "Employment purposes" means used for the purpose of
- 18 evaluating a consumer for employment, promotion, reassignment, or
- 19 retention as an employee.
- 20 (e) "File" means all of the information on a consumer recorded
- 21 and retained by a consumer reporting agency regardless of how the
- 22 information is stored.
- 23 (f) "Protected consumer" means a consumer who is either of the
- 24 following:
- (i) Under the age of 16 years at the time a request for the
- 26 placement of a security freeze is made.
- 27 (ii) An incapacitated individual or a protected individual for

- 1 whom a guardian or conservator has been appointed under article V
- 2 of the estates and protected individuals code, 1998 PA 386, MCL
- 3 700.5101 to 700.5520.
- 4 (g) "Record" means a compilation of information that meets all
- 5 of the following:
- 6 (i) Identifies a protected consumer.
- 7 (ii) Is created by a consumer reporting agency solely for the
- 8 purpose of complying with this act.
- 9 (iii) May not be created or used to consider the protected
- 10 consumer's creditworthiness, credit standing, credit capacity,
- 11 character, general reputation, personal characteristics, or mode of
- 12 living that is issued or expected to be used or collected in whole
- 13 or in part for the purpose of serving as a factor in establishing
- 14 the consumer's eligibility for any of the following:
- 15 (A) Credit or insurance to be used primarily for personal,
- 16 family, or household purposes.
- 17 (B) Employment purposes.
- 18 (C) Any other purpose authorized under section 604 of the fair
- 19 credit reporting act, 15 USC 1681b.
- 20 (h) "Representative" means an individual who provides to a
- 21 consumer reporting agency sufficient proof of authority to act on
- 22 behalf of a protected consumer.
- (i) "Security freeze" means any of the following:
- 24 (i) If a consumer reporting agency does not have a file
- 25 pertaining to a protected consumer, a restriction that meets both
- 26 of the following:
- 27 (A) Is placed on the protected consumer's record under this

- 1 act.
- 2 (B) Prohibits the consumer reporting agency from releasing the
- 3 protected consumer's record except as provided in this act.
- $\mathbf{4}$ (ii) If a consumer reporting agency has a file pertaining to
- 5 the protected consumer, a restriction that meets both of the
- 6 following:
- 7 (A) Is placed on the protected consumer's consumer report
- 8 under this act.
- 9 (B) Prohibits the consumer reporting agency from releasing the
- 10 protected consumer's consumer report or any information derived
- 11 from the protected consumer's consumer report except as provided in
- 12 this act.
- 13 (j) "Sufficient proof of authority" means documentation that
- 14 shows that a representative has authority to act on behalf of a
- 15 protected consumer, including, but not limited to, any of the
- 16 following:
- 17 (i) An order issued by a court of law.
- 18 (ii) A lawfully executed and valid power of attorney.
- 19 (iii) A written, notarized statement signed by a representative
- 20 that expressly describes the authority of the representative to act
- 21 on behalf of a protected consumer.
- 22 (k) "Sufficient proof of identification" means information or
- 23 documentation that identifies a protected consumer or a
- 24 representative of a protected consumer, including, but not limited
- 25 to, any of the following:
- 26 (i) A social security number or a copy of a social security
- 27 card issued by the social security administration.

- 1 (ii) A certified or official copy of a birth certificate issued
- 2 by the entity authorized to issue the birth certificate.
- 3 (iii) A copy of an operator's license or chauffeur's license
- 4 issued under the Michigan vehicle code, 1949 PA 300, MCL 257.1 to
- 5 257.923, an official state personal identification card issued
- 6 under 1972 PA 222, MCL 28.291 to 28.300, or any other government-
- 7 issued identification.
- 8 (iv) A copy of a bill, including a bill for telephone, sewer,
- 9 septic tank, water, electric, oil, or natural gas services, that
- 10 shows a name and home address.
- Sec. 3. This act does not apply to the use of a protected
- 12 consumer's consumer report or record by any of the following:
- 13 (a) A person that is administering a credit file monitoring
- 14 subscription service to which either of the following has
- 15 subscribed:
- 16 (i) The protected consumer.
- 17 (ii) On behalf of the protected consumer, his or her
- 18 representative.
- 19 (b) A person that provides the protected consumer or the
- 20 protected consumer's representative with a copy of the protected
- 21 consumer's consumer report on request of the protected consumer or
- 22 the protected consumer's representative.
- 23 (c) A person engaged in providing check services or fraud
- 24 prevention services that issues any of the following:
- 25 (i) Reports on incidents of fraud.
- 26 (ii) Authorizations for the purpose of approving or processing
- 27 negotiable instruments, electronic funds transfers, or similar

- 1 payment methods.
- 2 (d) A person engaged in providing deposit account information
- 3 services that issues reports regarding account closures due to
- 4 fraud, substantial overdrafts, automated teller machine abuse, or
- 5 similar negative information regarding a consumer to inquiring
- 6 banks or other financial institutions for use only in reviewing a
- 7 consumer request for a deposit account at the inquiring bank or
- 8 financial institution.
- 9 (e) A consumer reporting agency that meets both of the
- 10 following:
- 11 (i) Acts only as a reseller of credit information by assembling
- 12 and merging information contained in a database of another consumer
- 13 reporting agency or multiple consumer reporting agencies.
- 14 (ii) Does not maintain a permanent database of credit
- 15 information from which new consumer reports are produced.
- 16 Sec. 4. (1) A consumer reporting agency shall place a security
- 17 freeze for a protected consumer if all of the following are met:
- 18 (a) The consumer reporting agency receives a request from the
- 19 protected consumer's representative for the placement of the
- 20 security freeze under this act.
- 21 (b) The protected consumer's representative does all of the
- 22 following:
- 23 (i) Submits the request to the consumer reporting agency at the
- 24 address or other point of contact and in the manner specified by
- 25 the consumer reporting agency.
- 26 (ii) Provides to the consumer reporting agency sufficient proof
- 27 of identification of the protected consumer and the representative.

- 1 (iii) Provides to the consumer reporting agency sufficient proof
- 2 of authority to act on behalf of the protected consumer.
- 3 (iv) Pays to the consumer reporting agency the appropriate fee
- 4 under section 9.
- 5 (2) If a consumer reporting agency does not have a file
- 6 pertaining to a protected consumer when the consumer reporting
- 7 agency receives a request under subsection (1), the consumer
- 8 reporting agency shall create a record for the protected consumer.
- 9 Sec. 5. Within 30 days after receiving a request that meets
- 10 the requirements of section 4(1), a consumer reporting agency shall
- 11 place a security freeze for the protected consumer.
- Sec. 6. Unless a security freeze for a protected consumer is
- 13 removed in accordance with section 8 or 10, a consumer reporting
- 14 agency may not release the protected consumer's consumer report,
- 15 any information derived from the protected consumer's consumer
- 16 report, or any record created for the protected consumer.
- 17 Sec. 7. A security freeze for a protected consumer placed
- 18 under section 5 shall remain in effect until 1 of the following is
- **19** met:
- 20 (a) The protected consumer or the protected consumer's
- 21 representative requests the consumer reporting agency to remove the
- 22 security freeze under section 8.
- 23 (b) The security freeze is removed under section 10.
- 24 Sec. 8. A consumer reporting agency shall remove a security
- 25 freeze for a protected consumer placed under section 5 within 30
- 26 days after the protected consumer or the protected consumer's
- 27 representative does all of the following:

- 1 (a) Submits a request for the removal of the security freeze
- 2 to the consumer reporting agency at the address or other point of
- 3 contact and in the manner specified by the consumer reporting
- 4 agency.
- 5 (b) Provides 1 of the following to the consumer reporting
- 6 agency:
- 7 (i) If the request for removal is submitted by the protected
- 8 consumer, all of the following:
- 9 (A) Proof that the sufficient proof of authority for the
- 10 protected consumer's representative to act on behalf of the
- 11 protected consumer is no longer valid.
- 12 (B) Sufficient proof of identification of the protected
- 13 consumer.
- 14 (ii) If the request for removal is submitted by the
- 15 representative of a protected consumer, all of the following:
- 16 (A) Sufficient proof of identification of the protected
- 17 consumer and the representative.
- 18 (B) Sufficient proof of authority to act on behalf of the
- 19 protected consumer.
- (c) Pays the consumer reporting agency the appropriate fee
- 21 under section 9.
- Sec. 9. (1) Except as provided in subsection (2), a consumer
- 23 reporting agency may not charge a fee for any service performed
- 24 under this act.
- 25 (2) Subject to subsection (3), a consumer reporting agency may
- 26 charge a reasonable fee, that does not exceed \$5.00, for each
- 27 placement or removal of a security freeze for a protected consumer.

- 1 (3) A consumer reporting agency may not charge any fee
- 2 authorized under subsection (2) if either of the following is met:
- 3 (a) The protected consumer's representative has filed a police
- 4 report of alleged identity theft against the protected consumer
- 5 under section 4a, 33b, or 64a of the William Van Regenmorter crime
- 6 victim's rights act, 1985 PA 87, MCL 780.754a, 780.783b, and
- 7 780.814a, and provides a copy of the report to the consumer
- 8 reporting agency.
- 9 (b) The request for the placement or removal of a security
- 10 freeze is for a protected consumer who is under the age of 16 years
- 11 at the time of the request and the consumer reporting agency has a
- 12 consumer report pertaining to the protected consumer.
- 13 Sec. 10. A consumer reporting agency may remove a security
- 14 freeze for a protected consumer or delete a record of a protected
- 15 consumer if the security freeze was placed or the record was
- 16 created based on a material misrepresentation of fact by the
- 17 protected consumer or the protected consumer's representative.
- 18 Sec. 11. A consumer damaged by an intentional or negligent
- 19 violation of this act by a consumer reporting agency may bring an
- 20 action for that violation and is entitled to recover his or her
- 21 actual damages, plus reasonable attorney fees and court costs.

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