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SENATE JOINT RESOLUTION J

January 30, 2013, Introduced by Senators RICHARDVILLE, KAHN and CASWELL and referred to the Committee on Appropriations.

A joint resolution proposing an amendment to the state constitution of 1963, by amending sections 8 and 40 of article IX, to increase the sales tax rate and to dedicate that revenue to transportation purposes and certain other uses.

Resolved by the Senate and House of Representatives of the state of Michigan, That the following amendment to the state constitution of 1963, to increase the sales tax rate and to dedicate that revenue to transportation purposes and certain other uses, is proposed, agreed to, and submitted to the people of the state:

ARTICLE IX

Sec. 8. Except as provided in this section, the Legislature shall not impose a sales tax on retailers at a rate of more than 4% of their gross taxable sales of tangible personal property.

- 1 Beginning May 1, 1994, the sales tax shall be imposed on
- 2 retailers at an additional rate of 2% of their gross taxable sales
- 3 of tangible personal property not exempt by law and the use tax at
- 4 an additional rate of 2%. The proceeds of the sales and use taxes
- 5 imposed at the additional rate of 2% shall be deposited in the
- 6 state school aid fund established in section 11 of this article.
- 7 The allocation of sales tax revenue required or authorized by
- 8 sections 9 and 10 of this article does not apply to the revenue
- 9 from the sales tax imposed at the additional rate of 2%.
- 10 BEGINNING OCTOBER 1, 2013, THE SALES TAX SHALL BE IMPOSED ON
- 11 RETAILERS AT AN ADDITIONAL RATE OF 2% OF THEIR GROSS TAXABLE SALES
- 12 OF TANGIBLE PERSONAL PROPERTY NOT EXEMPT BY LAW AND THE USE TAX AT
- 13 AN ADDITIONAL RATE OF 2%. THE PROCEEDS OF THE SALES AND USE TAXES
- 14 IMPOSED AT THE ADDITIONAL RATE OF 2% SHALL, AFTER THE PAYMENT OF
- 15 NECESSARY COLLECTION EXPENSES, BE USED EXCLUSIVELY AS SET FORTH IN
- 16 THIS PARAGRAPH. SEVEN-TENTHS OF 1% OF THE PROCEEDS OF THE SALES AND
- 17 USE TAXES IMPOSED AT THE ADDITIONAL RATE OF 2% SHALL, AFTER THE
- 18 PAYMENT OF NECESSARY COLLECTION EXPENSES, BE DEPOSITED IN THE
- 19 RECREATION IMPROVEMENT ACCOUNT OF THE MICHIGAN CONSERVATION AND
- 20 RECREATION LEGACY FUND CREATED IN SECTION 40 OF THIS ARTICLE. NOT
- 21 LESS THAN 90% OF THE PROCEEDS OF THE SALES AND USE TAXES IMPOSED AT
- 22 THE ADDITIONAL RATE OF 2% SHALL, AFTER THE PAYMENT OF NECESSARY
- 23 COLLECTION EXPENSES, BE USED EXCLUSIVELY FOR THE TRANSPORTATION
- 24 PURPOSES OF PLANNING, ADMINISTERING, CONSTRUCTING, RECONSTRUCTING,
- 25 FINANCING, AND MAINTAINING STATE, COUNTY, CITY, AND VILLAGE ROADS,
- 26 STREETS, AND BRIDGES DESIGNED PRIMARILY FOR THE USE OF MOTOR
- 27 VEHICLES USING TIRES, AND REASONABLE APPURTENANCES TO THOSE STATE,

- 1 COUNTY, CITY, AND VILLAGE ROADS, STREETS, AND BRIDGES. THE BALANCE,
- 2 IF ANY, OF THE PROCEEDS OF THE SALES AND USE TAXES IMPOSED AT THE
- 3 ADDITIONAL RATE OF 2%, AFTER THE PAYMENT OF NECESSARY COLLECTION
- 4 EXPENSES, SHALL BE USED EXCLUSIVELY FOR THE TRANSPORTATION PURPOSES
- 5 OF COMPREHENSIVE TRANSPORTATION PURPOSES AS DEFINED BY LAW. THE
- 6 LEGISLATURE MAY AUTHORIZE THE INCURRENCE OF INDEBTEDNESS AND THE
- 7 ISSUANCE OF OBLIGATIONS PLEDGING THE PROCEEDS OF THE SALES AND USE
- 8 TAXES IMPOSED AT THE ADDITIONAL RATE OF 2% ALLOCATED OR AUTHORIZED
- 9 TO BE ALLOCATED BY THIS PARAGRAPH, WHICH OBLIGATIONS SHALL NOT BE
- 10 CONSTRUED TO BE EVIDENCES OF STATE INDEBTEDNESS UNDER THIS
- 11 CONSTITUTION.
- No sales tax or use tax shall be charged or collected from and
- 13 after January 1, 1975 on the sale or use of prescription drugs for
- 14 human use, or on the sale or use of food for human consumption
- 15 except in the case of prepared food intended for immediate
- 16 consumption as defined by law. This provision shall not apply to
- 17 alcoholic beverages.
- 18 Sec. 40. The Michigan conservation and recreation legacy fund
- 19 is established. The state treasurer shall direct the investment of
- 20 the legacy fund. The state treasurer shall establish within the
- 21 legacy fund restricted accounts as authorized by this section and
- 22 may establish additional subaccounts as authorized by law. The
- 23 state treasurer may receive gifts, grants, bequests, or assets from
- 24 any source for deposit into a particular account or subaccount. The
- 25 assets of the legacy fund shall be invested as provided by law.
- 26 Interest and earnings accruing from each account or subaccount
- 27 shall be credited to that account or subaccount.

- 1 The forest recreation account is established as an account
- 2 within the legacy fund. The forest recreation account shall consist
- 3 of revenue derived from concessions, leases, contracts, and fees
- 4 from recreational activities on state forestlands and other
- 5 revenues as authorized by law. Money in the forest recreation
- 6 account shall be expended only for the following:
- 7 (a) The development, improvement, operation, promotion, and
- 8 maintenance of forest recreation activities.
- 9 (b) Grants to state colleges and universities to implement
- 10 programs funded by the forest recreation account.
- 11 (c) The administration of the forest recreation account.
- 12 The game and fish protection account is established as an
- 13 account within the legacy fund. The game and fish protection
- 14 account shall consist of revenue derived from hunting and fishing
- 15 licenses, passbooks, permits, fees, concessions, leases, contracts,
- 16 and activities; damages paid for the illegal taking of game and
- 17 fish; revenue derived from fees, licenses, and permits related to
- 18 game, game areas, and game fish; and other revenues as authorized
- 19 by law. Money in the game and fish protection account shall be
- 20 expended only for the following:
- 21 (a) The development, improvement, operation, promotion, and
- 22 maintenance of wildlife and fisheries programs and facilities.
- 23 (b) The acquisition of land and rights in land that support
- 24 wildlife and fisheries programs.
- 25 (c) Research to support wildlife and fisheries programs.
- 26 (d) The enforcement and administration of the wildlife and
- 27 fisheries laws of the state, including the necessary equipment and

- 1 apparatus incident to the operation and enforcement of wildlife and
- 2 fisheries laws.
- 3 (e) The protection, propagation, distribution, and control of
- 4 wildlife and fish.
- 5 (f) Grants to state colleges and universities to implement
- 6 programs funded by the game and fish protection account.
- 7 (g) The administration of the game and fish protection
- 8 account, which may include payments in lieu of taxes on state owned
- 9 land that has been or will be purchased through the game and fish
- 10 protection fund or account.
- 11 The off-road vehicle account is established as an account
- 12 within the legacy fund. The off-road vehicle account shall consist
- 13 of revenue derived from fees imposed upon the use or registration
- 14 of off-road vehicles and other revenues as authorized by law. Money
- in the off-road vehicle account shall be expended only for the
- 16 following:
- 17 (a) Signage for and the improvement, maintenance, and
- 18 construction of off-road vehicle trails, routes, or areas.
- 19 (b) The administration and enforcement of state regulations
- 20 related to off-road vehicles.
- 21 (c) The leasing of land for use by off-road vehicles.
- 22 (d) The acquisition of easements, permits, or other agreements
- 23 for the use of land for off-road vehicle trails, routes, or areas.
- 24 (e) The restoration of any of the natural resources of the
- 25 state on public land that are damaged due to off-road vehicle use.
- 26 (f) Safety education programs related to the operation of off-
- 27 road vehicles.

- 1 (g) Other uses as provided by law as long as the uses are
- 2 consistent with the development, improvement, operation, promotion,
- 3 and maintenance of the state's off-road vehicle programs.
- 4 (h) Grants to state colleges and universities to implement
- 5 programs funded by the off-road vehicle account.
- 6 (i) The administration of the off-road vehicle account.
- 7 The recreation improvement account is established as an
- 8 account within the legacy fund. The recreation improvement account
- 9 shall consist of all SALES AND USE tax revenue derived from the
- 10 sale of two percent of the gasoline sold in this state for
- 11 consumption in internal combustion engines DEDICATED TO THE
- 12 RECREATION IMPROVEMENT ACCOUNT UNDER SECTION 8 OF THIS ARTICLE and
- 13 other revenues as authorized by law. Money in the recreation
- 14 improvement account shall be distributed as follows:
- 15 (a) Eighty percent of the money shall be annually transferred
- 16 to the waterways account to be used for the purposes of that
- 17 account.
- (b) Fourteen percent of the money shall be annually
- 19 transferred to the snowmobile account to be used for the purposes
- 20 of that account.
- (c) The remainder of the money that is not transferred under
- 22 this section shall be used, upon appropriation, for recreation
- 23 projects, including grants to state colleges and universities to
- 24 implement recreation projects, and for the administration of the
- 25 recreation improvement account. Of the amount that is credited to
- 26 recreational projects in a fiscal year, not less than twenty-five
- 27 percent of any funds designated for projects intended for off-road

- 1 vehicles shall be expended on projects to repair damages as a
- 2 result of pollution, impairment, or destruction of air, water, or
- 3 other natural resources, or the public trust, in air, water, or
- 4 other natural resources, as a result of the use of off-road
- 5 vehicles.
- 6 The snowmobile account is established as an account within the
- 7 legacy fund. The snowmobile account shall consist of revenue
- 8 derived from fees imposed for the registration or use of
- 9 snowmobiles; revenue derived from the use of snowmobile trails;
- 10 transfers from the recreation improvement account; and other
- 11 revenues as authorized by law. Money in the snowmobile account
- 12 shall be expended only for the following:
- 13 (a) Planning, construction, maintenance, and acquisition of
- 14 trails and areas for the use of snowmobiles.
- 15 (b) Providing access to trails and areas for the use of
- 16 snowmobiles.
- 17 (c) Providing basic snowmobile facilities.
- 18 (d) The administration and enforcement of state regulations
- 19 related to snowmobiles.
- (e) Safety education programs related to the operation of
- 21 snowmobiles.
- 22 (f) Other uses as provided by law as long as the uses are
- 23 consistent with the development, improvement, operation, promotion,
- 24 and maintenance of the state's snowmobile programs.
- 25 (g) Grants to state colleges and universities to implement
- 26 programs funded by the snowmobile account.
- 27 (h) The administration of the snowmobile account, which may

- 1 include payments in lieu of taxes on state owned land that has been
- 2 or will be purchased through the recreational snowmobile trail
- 3 improvement fund or snowmobile account.
- 4 The state park improvement account is established as an
- 5 account within the legacy fund. The state park improvement account
- 6 shall consist of revenue derived from concessions, leases,
- 7 contracts, fees, and permits for activities in state parks and
- 8 recreation areas; damages paid to the state for illegal activities
- 9 in state parks and recreation areas; and other revenues as
- 10 authorized by law. Money in the state park improvement account
- 11 shall be expended only for the following:
- 12 (a) The development, improvement, operation, promotion, and
- 13 maintenance of state parks and recreation areas.
- 14 (b) Grants to state colleges and universities to implement
- 15 programs funded by the state park improvement account.
- 16 (c) The administration of the state park improvement account.
- 17 The waterways account is established as an account within the
- 18 legacy fund. The waterways account shall consist of revenue derived
- 19 from watercraft registration fees assessed on the ownership or
- 20 operation of watercraft in the state; revenue derived from fees
- 21 charged for the moorage of watercraft at state-operated mooring
- 22 facilities; revenue derived from fees charged for the use of state-
- 23 operated public access sites; transfers from the recreation
- 24 improvement account; all tax revenue derived from the sale of
- 25 diesel fuel in this state that is used to generate power for the
- 26 operation or propulsion of vessels on the waterways of the state;
- 27 and other revenues as authorized by law. Money in the waterways

- 1 account shall be expended only for the following:
- 2 (a) The construction, operation, and maintenance of
- 3 recreational boating facilities that provide public access to
- 4 waterways or moorage of watercraft.
- 5 (b) The acquisition of property for the purpose of paragraph
- **6** (a).
- 7 (c) Grants to local units of government and state colleges and
- 8 universities for the provision of public access or moorage of
- 9 watercraft and law enforcement or boating education to recreational
- 10 watercraft operators.
- (d) The acquisition and development of harbors and public
- 12 access sites.
- 13 (e) The enforcement of laws related to the operation of
- 14 watercraft and education related to the operation of watercraft.
- 15 Not less than forty-nine percent of revenues from watercraft
- 16 registration fees received by the waterways account shall be used
- 17 for the purposes of this subdivision.
- (f) The administration of programs funded by the waterways
- 19 account.
- 20 (g) Other uses as provided by law as long as the uses are
- 21 consistent with the development, improvement, operation, promotion,
- 22 and maintenance of the state's waterways programs.
- 23 (h) The administration of the waterways account, which may
- 24 include payments in lieu of taxes on state owned land that has been
- 25 or will be purchased through the Michigan state waterways fund or
- 26 waterways account.
- The legislature shall provide by law for the implementation of

- 1 this section.
- 2 Resolved further, That the foregoing amendment shall be
- 3 submitted to the people of the state at the next general election
- 4 in the manner provided by law.

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