Legislative Analysis



REVISE CERTAIN FORFEITURE ACTIONS

Phone: (517) 373-8080 http://www.house.mi.gov/hfa

House Bill 4499 (Proposed Substitute H-1)

Analysis available at http://www.legislature.mi.gov

Sponsor: Rep. Gary Glenn

House Bill 4505 (Proposed Substitute H-1)

Sponsor: Rep. Peter J. Lucido

House Bill 4508 (Proposed Substitute H-1)

Sponsor: Rep. Jeff Irwin

Committee: Judiciary Complete to 5-25-15

SUMMARY:

<u>House Bill 4499</u> amends Chapter 38 of the Revised Judicature Ac, entitled "Public Nuisances" (MCL 600.3815). Failure to remedy property declared to be a public nuisance can subject the property to seizure and forfeiture. First, however, the existence of a nuisance must be proved by <u>a preponderance of the evidence</u> and a judgment and order of abatement entered by the court.

<u>The bill</u> would specify that in an action under Chapter 38, if the plaintiff seeks abatement of a nuisance by forfeiture or sale of a vehicle, boat, aircraft, or other personal property, the plaintiff has the burden of proving <u>by clear and convincing evidence</u> that the object was used for or in furtherance of the activity or conduct that constituted the nuisance as described in Section 3801 (e.g., prostitution, gambling, controlled substance violations, among other specified unlawful activities).

The bill would take effect 90 days after enactment and would apply to an action commenced on or after the bill's effective date.

<u>House Bills 4505 and 4508</u> each amend Section 7521 of the Public Health Code (MCL 333.7521). Section 7521 lists the property subject to forfeiture for a violation of Article 7, entitled "Controlled Substances." The bills would take effect 90 days after enactment and would apply to an action commenced on or after the bills' effective dates.

<u>House Bill 4505</u> would specify that in a forfeiture action under Article 7, the plaintiff would have the burden of proving a violation <u>by clear and convincing evidence</u>.

<u>House Bill 4508</u> would specify that a conveyance used only to purchase or receive not more than 2.5 ounces of marihuana for personal use (the amount currently allowed under the Michigan Medical Marihuana Act for registered qualified patients) would not be subject to forfeiture. (A "conveyance" includes an aircraft, vehicle, or vessel used or intended for use, to transport, or in any manner to facilitate the transportation, for the

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purpose of sale or receipt of property described in Section 7521; e.g., a controlled substance, prescription form, or raw material or equipment used in manufacturing.)

These bills are part of a larger package addressing criminal and civil forfeitures. The other bills are House Bill 4500, 4503-4504, and House Bills 4506-4507. For a summary of those bills, see:

http://www.legislature.mi.gov/documents/2015-2016/billanalysis/House/pdf/2015-HLA-4500-D27DB7CB.pdf

FISCAL IMPACT:

HBs 4499 and 4505 could have a fiscal impact on the Department of State Police (MSP) and local law enforcement agencies to the extent that by raising the burden of proof, the bills reduce the amount of assets forfeited to the MSP and local law enforcement agencies.

In addition, HBs 4499 and 4505 have an indeterminate fiscal impact on the Attorney General and local prosecutors. There could be an increased cost in prosecutions due to the higher burden of proof for the state and local governments, with a potential reduction in asset forfeiture impacting revenues of prosecuting offices. Due to the numerous factors involved, such as an unknown increase of cost in an unknown number of court cases, a potential cost cannot be calculated.

HB 4508 would not have a significant fiscal impact on the state or local units of government.

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[■] This analysis was prepared by nonpartisan House Fiscal Agency staff for use by House members in their deliberations, and does not constitute an official statement of legislative intent.