ANALYSIS

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Senate Bill 131 (S-1, Draft 2 as reported)

Committee: Appropriations

Throughout this document Senate means Subcommittee.

S.B. 131 (S-1, Draft 2): SENATE SUBCOMMITTEE REC.

			CHANGES FROM FY 2014-15 YEAR-TO-DATE	
FULL-TIME EQUATED (FTE) CLASSIFIED POSITIONS/FUNDING SOURCE	FY 2014-15 YEAR-TO-DATE	FY 2015-16 SENATE SUBCOMM.	AMOUNT	PERCENT
FTE Positions	3,070.0	3,110.0	40.0	1.3
GROSS	648,741,900	617,531,200	(31,210,700)	(4.8)
Less:				
Interdepartmental Grants Received	26,233,200	26,224,300	(8,900)	(0.0)
ADJUSTED GROSS	622,508,700	591,306,900	(31,201,800)	(5.0)
Less:				
Federal Funds	99,429,900	87,945,900	(11,484,000)	(11.5)
Local and Private	4,938,900	5,533,400	594,500	12.0
TOTAL STATE SPENDING	518,139,900	497,827,600	(20,312,300)	(3.9)
Less:				
Other State Restricted Funds	127,300,000	121,853,900	(5,446,100)	(4.3)
GENERAL FUND/GENERAL PURPOSE	390,839,900	375,973,700	(14,866,200)	(3.8)
PAYMENTS TO LOCALS	19,775,600	15,464,100	(4,311,500)	(21.8)

FY 2014-15 Year-to-Date Gross Appropriation	\$648,741,900
Changes from FY 2014-15 Year-to-Date:	
 Trooper School. Governor and Senate recommended funding of \$7,770,000 GF/GP (\$3.2 million one-time) for a new trooper school to begin in April, 2016 for 75 candidates. 	7,700,000
 Sexual Assault Kit Submission Act. Governor and Senate recommended \$1,649,000 GF/GP to add 11 FTEs to meet recently enacted statutory requirements and to improve clearance rates and turn-around times for processing kits. 	1,649,600
 Motor Carrier School. Governor recommended funding of \$1,050,000 GF/GP for a new Motor Carrier Officer school to begin in October, 2015 for 10 candidates. Senate added another 6.0 FTEs and \$600,000. 	1,650,000
 Concealed Pistol Licensing. Senate included 13.0 FTEs and \$1.5 million restricted to reflect department requirements under P.A. 3 & 4 of 2015. 	1,500,000
 State Police Trooper Retirement. Senate added \$2.4 million GF/GP to reflect first year cost of retirement enhancement for pre 1986 trooper retiree, per SB 21 & 22. 	2,400,000
 State Records Management System. Governor and Senate recommended addition authority to receive restricted revenue resulting from more agencies choosing to join the State records management system. 	600,000
 Information Technology Interface. Senate shifted funds to a \$100 placeholder for the design and deployment of an interface between forensics and the courts. 	0
 Sexual Assault Prevention and Education. Governor recommended one-time GF/GP funding of \$500,000 GF/GP for an initiative to help reduce the incidence of sexual assaults on campuses of higher education. Senate did not include. 	0
 Recruit School Second Year Costs. Governor and Senate recommended \$178,600 GF/GP in additional funds to reflect FY 2014-15 second year costs. 	178,600

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FY 2015-16 Senate Appropriations Subcommittee Gross Appropriation	\$617,531,200
Total Changes	(\$31,210,700)
21. Comparison to Governor's Recommendation. The Senate is \$4.0 million Gross and \$2.5 million GF/GP over the Governor.	
20. Other Changes. Governor and Senate recommended a technical adjustment across various non- GF/GP fund sources to reflect actual revenue received.	(14,636,900)
19. Economic Adjustments. Includes a negative \$3,012,700 Gross and a negative \$2,031,300 GF/GP for OPEB and \$3,542,800 Gross and \$2,619,000 GF/GP for other economic adjustments.	530,100
18. Disaster Assistance. Governor and Senate removed from base FY 2014-15 appropriation for disaster assistance, \$32.5 million Gross; \$2.5 million Federal, and \$30.0 million GF/GP.	(32,500,000)
17. Elimination of FY 2014-15 One-Time Funding. Governor and Senate recommend the elimination of funding for Trooper School (\$4,408,500 Gross, \$3,508,500 GF/GP); Motor Carrier School (\$1,181,900 GF/GP); Helicopter Purchase (\$4,932,000); Emergency Support Vehicle (\$225,000 GF/GP); LEIN Language Conversion (\$350,000 Restricted); Electronic Warrant System (\$750,000 GF/GP); Local Public Safety Initiative (\$4,550,000 GF/GP); Marshall Post Charges for Lease (\$2.0 million), and Michigan International Speedway Traffic Control (\$831,900 GF/GP).	(19,229,300)
16. Unclassified Position Adjustment. Governor and Senate recommended a reduction in funding of \$150,000 to reflect the actual number of filled positions.	(150,000)
 Adjustment for FY 2014-15 Appropriations Actions. Includes \$32.5 million from P.A. 356 of 2014 and Executive Order 2015-5 (\$23,331,100). 	23,331,100
14. Vacancy Elimination. Governor and Senate recommended the elimination of four vacant positions within the Capitol Security unit for a savings of \$294,000, leaving 20 filled positions.	(294,000)
13. Rent Efficiencies. Governor and Senate recommended a GF/GP rent savings of \$381,900.	(381,900)
12. Urban Search and Rescue. Governor and Senate eliminated an earmarked grant of \$500,000 GF/GP to a regional urban search and rescue task force.	(500,000)
11. Elimination of FY 2014-15 Motor Carrier School. Governor and Senate reduced base appropriations by \$3,210,000 GF/GP to reflect cancelled 31 person motor carrier school.	(3,210,000)
10. Emergency Management. Governor and Senate included \$152,000 in GF/GP funding for technology maintenance costs at the State Emergency Operations Center.	152,000

The changes show the differences between the schedule of programs proposed by the Governor and the prior-year line items.

Boilerplate Changes from FY 2014-15 Year-to-Date:

- 1. **Federal Homeland Security Support.** Governor and Senate struck section stating various Federal DHS funding to be received by MSP. (Sec. 205a)
- 2. Federal DOJ Support. Governor struck section stating various Federal DOJ funding to be received by MSP. (Sec. 205b)
- 3. **Federal DOT Support.** Governor and Senate struck section stating various Federal DOT funding to be received by MSP. (Sec. 205c)
- 4. Retain Reports. Governor and Senate eliminated requirement for all reports to be kept and retained by MSP. (Sec. 212)
- 5. **Purchase of Goods and Services.** Governor and Senate removed language requiring a preference be given to a small business with at least a workforce of 35% veterans. (Sec. 209)
- 6. **Schedule of Programs.** Governor and Senate removed language stating that revenue sources may not be received from funding entities listed and specific language stating that the statutes rule in the funding of the Secondary Road Patrol Grant Program. (Sec. 216)
- 7. Efficiencies. Governor and Senate removed language outlining priorities for finding MSP budgetary efficiencies. (Sec. 217)

- 8. Quarterly Reports. Governor and Senate removed language which requires a corrective action plan within 30 days of a quarterly report when requirements are not achieved. (Sec. 219)
- 9. **Privatization.** Governor and Senate struck requirement for MSP to give 60-day notice prior to effort to privatize, with an evaluation report. (Sec. 223)
- 10. **New Program/Enhancement Metric.** Senate added new language requiring program metrics for each new program or program expansion in excess of \$500,000. (Sec. 240)
- 11. **Unclassified Positions.** Governor and Senate removed section listing unclassified positions and requiring notice when a new position is created. (Sec. 300)
- 12. **Executive Direction.** Governor and Senate struck section requiring effective and efficient administrative leadership be provided. (Sec. 301)
- 13. Capitol Security. Governor and Senate added the Secondary Complex to security unit responsibilities. (Sec. 303)
- 14. **Administrative Support.** Governor and Senate struck language providing detail on how support should be administered and a reference to providing costs for MSP Detroit crime lab. (Sec. 304)
- 15. **Training/Law Enforcement Services.** Governor and Senate amended language by removing legal citations, many requirements and metrics, but retaining a reporting requirement and a metric setting a goal of average classroom occupancy rate to be at 55%. (Sec. 401)
- 16. Michigan Commission on Law Enforcement Standards (MCOLES). Governor and Senate amended language by removing legal citations and reporting requirements but kept requirement for MCOLES to update standards within 30 days of enacted legislation. (Sec. 404)
- 17. **Criminal Justice Information Systems.** Governor and Senate amended section by removing legal citations and reporting requirements. Senate added a requirement for a report on background checks and a requirement that records management fees shall not lapse. (Sec. 405)
- 18. **Laboratory Operations.** Governor and Senate amended section by removing legal citations. Senate added language support and information technology interface between forensics and the courts. (Sec. 412)
- 19. **DNA Analysis.** Governor and Senate amended section by removing legal citations and adding sexual assault kit initiative objectives. (Sec. 413)
- 20. **Biometrics and Identification.** Governor and Senate amended section by removing legal citations and Senate added language requiring a report on fingerprint background checks. (Sec. 414)
- 21. **Field Services.** Governor and Senate amended section reducing greatly the detail required for a report on MSP's Secure Cities Program. (Sec. 501)
- 22. **Security at Events.** Governor and Senate eliminated section requiring MSP to respond to potential threats to State facilities and major public events. (Sec. 502)
- 23. **Criminal Investigations.** Governor and Senate amended language by removing legal citations and to clarify that goal is to have a 60% case clearance rate. (Sec. 503)
- 24. Fire Investigations. Governor and Senate amended language by removing legal citations. (Sec. 505)
- 25. **Specialized Services.** Governor and Senate amended language by removing requirement that MSP seek to increase the number of public and private sector contacts which receive homeland security information and intelligence. Senate added language requiring support of Cyber Unit. (Sec. 601)
- 26. **Commercial Vehicle Law Enforcement.** Governor and Senate amended language to remove many legal citations and numerous reporting requirements. Senate added language stating that staffing and resources shall be provided to run a motor carrier school of at least 16 candidates. (Sec. 602)
- 27. Emergency Management/Homeland Security. Governor and Senate amended language to remove many legal citations and Sec. 606(9) which designated \$500,000 in funding for an urban search and rescue task force. (Sec. 606)
- 28. **Highway Safety Planning.** Governor and Senate amended language to remove legal citations and a reporting requirement. (Sec. 608)
- 29. Secondary Road Patrol. Governor and Senate amended language by removing many legal citations. Senate added

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to reporting requirements. (Sec. 610)

- 30. State Trooper Retirement Fund One-Time Appropriations. Senate added language which provides for trooper retirement enhancement should SB 21 and 22 are enacted into law. (Sec. 701)
- 31. **Trooper School One-Time Appropriations.** Senate added language stating that staffing and resources shall be maintained to train at least 75 Michigan State trooper recruits. (Sec. 702)
- 32. One-Time Appropriations for FY 2014-15. Governor and Senate struck sections pertaining to FY 2014-15 one-time appropriations, including the following language: Trooper School (Sec. 701); Emergency Vehicle (Sec. 702); Motor Carrier School (Sec. 703); Helicopter Purchase (Sec. 704); LEIN Upgrade (Sec. 705); Electronic Warrant System (Sec. 706); Michigan International Speedway Traffic Control (Sec. 707); Local Public Safety Initiative (Sec. 708), and Marshall MSP Post. (Sec. 709)
- 33. **FY 2015-16 Appropriations.** Governor and Senate eliminated language requiring an increase in trooper patrols by 9%, aviation hours by 30%, and vehicle inspections by 12%, and improvement due to LEIN language conversion project and establishment of an electronic warrant system. (Sec. 1202)

Date Completed: 4-14-15 Fiscal Analyst: Bruce Baker