ANALYSIS

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Senate Bill 481 (as introduced 9-10-15) Sponsor: Senator Darwin L. Booher Committee: Local Government

Date Completed: 10-27-15

CONTENT

The bill would amend the Recreational Authorities Act to do the following:

- -- Allow a school district to be a participating municipality in a recreational authority.
- -- Provide that a tax levied by an authority could be used only for the purposes specified in the Act and could not be used for other general fund purposes.
- -- Require an authority to consider offering preferences or benefits to the residents of participating municipalities if it levied a tax.

The bill would take effect 90 days after its enactment.

School District

The Act allows two or more municipalities or districts to establish a recreational authority, for the purpose of acquiring, constructing, operating, maintaining, or improving one or more of the following:

- -- A public swimming pool.
- -- A public recreation center.
- -- A public auditorium.
- -- A public conference center.
- -- A public park.
- -- A public museum.
- -- A public historic farm.

The Act defines "municipality" as a city, county, village, or township. The bill would include a school district in that definition. (The Act defines "district" as a portion of a municipality having boundaries coterminous with those of a precinct used for general elections.)

Levy of Taxes

The Act allows an authority to levy a tax of not more than one mill for up to 20 years on all of the taxable property within the authority's territory for the purposes of acquiring, constructing, operating, maintaining, and improving a public swimming pool, public recreation center, public auditorium or conference center, or public park. The authority may levy the tax only upon the approval of a majority of the electors in each of the participating municipalities voting on the tax at a statewide general or primary election.

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The bill specifies that the proceeds of a tax levied under the Act could be used only for the purposes described in the Act and could not be used for any general fund purposes by any participating municipality.

Preferences or Benefits

The bill specifies that, if a majority of electors voting on the question of a tax levy in each of a recreational authority's municipalities approved the tax, the authority would have to consider offering preferences or benefits for the residents of the participating municipalities. The preferences or benefits could include any of the following:

- -- Discounted admission fees.
- -- Discounted membership fees.
- -- Discounts for school children.
- -- Access to educational programs.

MCL 123.1133 et al.

Legislative Analyst: Patrick Affholter

FISCAL IMPACT

To the extent that including a school district as a municipality that can establish (with another municipality) or join a recreational authority would increase the frequency of recreational authority formation or expand the territory of an existing authority, the bill could result in an increase in recreational authority property tax revenue and spending. Approval of the school district voters would be required for a school district to join an existing authority or participate in founding a new recreation authority. The levy of recreation authority millage requires approval by a majority of the electors in each of the participating municipalities. The millage rate for a recreational authority is limited to one mill for a period of up to 20 years. The bill specifies that the revenue from a recreation authority millage could not be used for any general fund purposes of a participating municipality.

The bill would have no fiscal impact on State government.

Fiscal Analyst: Elizabeth Pratt

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