HB-5385, As Passed House, March 24, 2016HB-5385, As Passed Senate, March 24, 2016

SENATE SUBSTITUTE FOR HOUSE BILL NO. 5385

A bill to amend 2014 PA 181, entitled
"Michigan financial review commission act,"
by amending sections 2, 3, 4, 5, 6, 7, 8, and 12 (MCL 141.1632,
141.1633, 141.1634, 141.1635, 141.1636, 141.1637, 141.1638, and
141.1642).

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 2. The legislature finds and declares the following:
- 2 (a) It is the public policy of this state to exercise its
- 3 sovereign powers with regard to debt issuance and matters of
- 4 statewide concern in a manner calculated to foster the fiscal
- 5 integrity of all municipal governments AND SCHOOL DISTRICTS to
- 6 assure that those municipalities AND SCHOOL DISTRICTS provide for
- 7 the health, safety, and welfare of their citizens; RESIDENTS; pay

- 1 principal and interest owed on debt obligations when due; meet
- 2 financial obligations to their existing and former employees,
- 3 vendors, and suppliers; and provide for proper financial planning
- 4 procedures and budgeting practices. The inability of a municipal
- 5 government to provide essential services to its citizens OR A
- 6 SCHOOL DISTRICT TO PROVIDE PUBLIC EDUCATION SERVICES TO ITS
- 7 RESIDENTS as a result of fiscal emergencies is determined to affect
- 8 adversely the health, safety, and welfare of not only that
- 9 municipality's citizens AND A SCHOOL DISTRICT'S RESIDENTS, but also
- 10 other citizens of this state.
- 11 (b) The police and fire retirement system of certain qualified
- 12 cities and the general retirement system of certain qualified
- 13 cities are currently underfunded, causing communities across the
- 14 state to face higher costs to borrow and invest funds, and have
- 15 caused bondholders, bond insurers, and financial institutions
- 16 anxiety over the financial health of not only certain qualified
- 17 cities, but communities across this state.
- 18 (c) Absent prospective state oversight over qualified cities
- 19 AND SCHOOL DISTRICTS, there exists a threat of increased costs in
- 20 borrowing, reductions in credit or bond ratings, reduced faith from
- 21 existing creditors of municipalities OR SCHOOL DISTRICTS and of
- 22 this state, and dire financial circumstances from which this state
- 23 and its political subdivisions may never fully recover.
- 24 (d) Qualified cities AND SCHOOL DISTRICTS have complex
- 25 budgetary and fiscal needs, significant and complicated debt
- 26 management issues, and financial assets and liabilities that
- 27 impact, both positively and negatively, every unit of local

- 1 government AND SCHOOL DISTRICT in this state and this state itself
- 2 such that reasonable and balanced state oversight over qualified
- 3 cities AND SCHOOL DISTRICTS is required as a reasonable exercise of
- 4 this state's power for the benefit of residents throughout this
- **5** state.
- 6 (e) There are numerous residents of this state who have
- 7 accrued pension benefits from a qualified city's pension systems,
- 8 and those pensioners may reside throughout this state. The
- 9 settlement of bankruptcy cases involving qualified cities is likely
- 10 to have a substantial positive impact statewide.
- 11 (f) Establishing a commission and execution by the commission
- 12 of its powers granted under this act fulfill in all respects a
- 13 public and governmental purpose for the benefit of the people of
- 14 this state.
- 15 (q) Ongoing fiscal oversight over qualified cities AND SCHOOL
- 16 DISTRICTS is a reasonable and sufficiently narrow regulation and
- 17 serves a significant and legitimate public purpose because it
- 18 inures to the benefit of all of this state's residents and aids in
- 19 the remedy of a broad and general social problem.
- 20 (h) Fiscal oversight over qualified cities AND OVER SCHOOL
- 21 DISTRICTS will ensure that those QUALIFIED cities AND SCHOOL
- 22 DISTRICTS do not engage in the financial practices that led to
- 23 financial emergencies and insolvency, and ultimately, entry into
- 24 receivership and bankruptcy, which will ensure that those cities
- 25 can provide basic and essential municipal services to their
- 26 residents AND THAT THOSE SCHOOL DISTRICTS CAN PROVIDE PUBLIC
- 27 EDUCATION SERVICES TO THEIR RESIDENTS.

- 1 Sec. 3. As used in this act:
- 2 (a) "Applicable contract" means a contract for goods or
- 3 services proposed or entered into by a qualified city OR SCHOOL
- 4 DISTRICT that either exceeds \$750,000.00, or a higher amount as
- 5 determined by the commission, or is for a term exceeding 2 years.
- 6 Applicable contract also includes multiple contracts for less than
- 7 \$750,000.00, or the higher amount determined by the commission,
- 8 with 1 entity that, in the aggregate, exceed \$750,000.00, or a
- 9 higher amount as determined by the commission, within a 12-month
- 10 period.
- 11 (b) "Federal bankruptcy code" means the federal bankruptcy
- 12 code, 11 USC 101 to 1532.
- 13 (c) "Financial review commission" or "commission" means a
- 14 financial review commission created in section 4.
- 15 (d) "Operating expenses" means the reasonable operating
- 16 expenses of the commission, including without limitation the cost
- 17 of preparing accounting and other reports, costs of commission
- 18 meetings or other required activities of the commission, counsel
- 19 fees, including fees of the attorney general, and fees and expenses
- 20 incurred for consultants and fiduciaries required to carry out the
- 21 purposes of this act.
- 22 (e) "Person" means an individual, corporation, limited or
- 23 general partnership, association, joint venture, limited liability
- 24 company, a governmental entity, including this state.
- (f) "Plan for adjustment" means the plan for the adjustment of
- 26 debts of a qualified city approved and entered by a United States
- 27 bankruptcy court under chapter 9 of title 11 of the United States

- 1 Code, 11 USC 901 to 946.
- 2 (g) "Professional services" means services that require a high
- 3 degree of intellectual skill, an advanced degree, or professional
- 4 licensing or certification. Those providing the professional
- 5 services are distinguished based on their specialized knowledge,
- 6 experience, and expertise. Professional services include, but are
- 7 not limited to, accounting, actuarial, appraisal, auditing,
- 8 investment advisor, and legal services.
- 9 (h) "Qualified city" means a city with a population of more
- 10 than 600,000 that is subject to a plan for adjustment.
- 11 (I) "QUALIFIED SCHOOL DISTRICT" MEANS A SCHOOL DISTRICT WITH
- 12 THE SAME BOUNDARIES AS A CITY WITH A POPULATION OF 600,000 OR MORE,
- 13 UNLESS THE FUNCTIONS AND RESPONSIBILITIES OF THAT SCHOOL DISTRICT
- 14 HAVE BEEN TRANSFERRED TO ANOTHER SCHOOL DISTRICT UNDER THE REVISED
- 15 SCHOOL CODE, 1976 PA 451, MCL 380.1 TO 380.1852.
- 16 (J) (i) "State treasurer" means the treasurer of this state or
- 17 his or her designee who shall be designated by a written instrument
- 18 signed by the state treasurer and maintained in a permanent file
- 19 and whose signature shall have the same force and effect as the
- 20 signature of the state treasurer for all purposes under this act.
- 21 Sec. 4. (1) A-EXCEPT AS PROVIDED IN SUBSECTION (2), A
- 22 financial review commission is created within the department of
- 23 treasury for each qualified city AND EACH QUALIFIED SCHOOL
- 24 DISTRICT. Except as otherwise provided in this act, a commission
- 25 shall exercise its powers, duties, functions, and responsibilities
- 26 under this act independently of the state treasurer. The budgeting,
- 27 procurement, personnel, and related management functions of a

- 1 commission shall be performed under the direction and supervision
- 2 of the state treasurer.
- 3 (2) IF A QUALIFIED SCHOOL DISTRICT IS LOCATED WITHIN THE
- 4 GEOGRAPHIC BOUNDARIES OF A QUALIFIED CITY FOR WHICH A FINANCIAL
- 5 REVIEW COMMISSION IS OPERATING UNDER THIS ACT, BEGINNING ON THE
- 6 DATE THAT SCHOOL DISTRICT BECOMES A QUALIFIED SCHOOL DISTRICT, THE
- 7 FINANCIAL REVIEW COMMISSION FOR THAT QUALIFIED CITY ALSO SHALL BE
- 8 THE FINANCIAL REVIEW COMMISSION FOR THAT QUALIFIED SCHOOL DISTRICT,
- 9 AND NO SEPARATE OR ADDITIONAL FINANCIAL REVIEW COMMISSION FOR THAT
- 10 QUALIFIED SCHOOL DISTRICT IS CREATED UNDER THIS ACT.
- 11 Sec. 5. (1) Each—EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION
- 12 (2), EACH commission shall consist of the following 9 members:
- 13 (a) The state treasurer, who shall serve for the duration of
- 14 his or her term of office.
- 15 (b) The director of the department of technology, management,
- 16 and budget or successor agency, or his or her designee, who shall
- 17 serve for the duration of his or her term of office.
- 18 (c) Three members appointed by the governor who have
- 19 knowledge, skill, or experience in the field of business or finance
- 20 and who shall possess knowledge, training, skill, or experience in
- 21 budgeting, revenue forecasting, debt management or borrowing,
- 22 actuarial science, law, or business operations, at least 1 of whom
- 23 is a resident of that qualified city OR QUALIFIED SCHOOL DISTRICT,
- 24 and at least 1 of whom is a resident of this state who is not a
- 25 resident of a qualified city OR QUALIFIED SCHOOL DISTRICT.
- 26 (d) The mayor or chief executive officer of that qualified
- 27 city OR QUALIFIED SCHOOL DISTRICT OTHER THAN A QUALIFIED SCHOOL

- 1 DISTRICT DESCRIBED IN SECTION 4(2), or his or her designee, who
- 2 shall serve for the duration of the mayor's or chief executive
- 3 officer's term of office.
- 4 (e) One member appointed by the governor from a list of 3 or
- 5 more individuals nominated by the senate majority leader who have
- 6 knowledge, skill, or experience in the field of business or
- 7 finance, and who shall possess knowledge, training, skill, or
- 8 experience in budgeting, revenue forecasting, debt management or
- 9 borrowing, actuarial science, law, or business operations, and 1 of
- 10 whom is a resident of that qualified city OR QUALIFIED SCHOOL
- 11 DISTRICT.
- 12 (f) One member appointed by the governor from a list of 3 or
- 13 more individuals nominated by the speaker of the house of
- 14 representatives who have knowledge, skill, or experience in the
- 15 field of business or finance, and who shall possess knowledge,
- 16 training, skill, or experience in budgeting, revenue forecasting,
- 17 debt management or borrowing, actuarial science, law, or business
- 18 operations, and 1 of whom is a resident of that qualified city OR
- 19 QUALIFIED SCHOOL DISTRICT.
- 20 (g) The president or chairperson of the qualified city's
- 21 governing body or his or her designee, QUALIFIED SCHOOL DISTRICT'S
- 22 SCHOOL BOARD OTHER THAN A QUALIFIED SCHOOL DISTRICT DESCRIBED IN
- 23 SECTION 4(2), OR HIS OR HER DESIGNEE, who shall serve for the
- 24 duration of the president's or chairperson's term of office.
- 25 (2) IF A FINANCIAL REVIEW COMMISSION IS THE FINANCIAL REVIEW
- 26 COMMISSION FOR BOTH A QUALIFIED CITY AND A QUALIFIED SCHOOL
- 27 DISTRICT UNDER SECTION 4(2), IN ADDITION TO THE MAYOR OR CHIEF

- 1 EXECUTIVE OFFICER OF THE QUALIFIED CITY OR HIS OR HER DESIGNEE
- 2 UNDER SUBSECTION (1) (D) AND THE PRESIDENT OR CHAIRPERSON OF THE
- 3 QUALIFIED CITY'S GOVERNING BODY OR HIS OR HER DESIGNEE UNDER
- 4 SUBSECTION (1)(G), THE FINANCIAL REVIEW COMMISSION ALSO SHALL
- 5 INCLUDE AS MEMBERS THE SUPERINTENDENT OF THE QUALIFIED SCHOOL
- 6 DISTRICT AND THE CHAIRPERSON OF THE SCHOOL BOARD OF THE QUALIFIED
- 7 SCHOOL DISTRICT. THE SUPERINTENDENT OF THE QUALIFIED SCHOOL
- 8 DISTRICT AND THE CHAIRPERSON OF THE SCHOOL BOARD OF THE QUALIFIED
- 9 SCHOOL DISTRICT SHALL NOT HAVE A VOTE ON MATTERS RELATING TO THE
- 10 QUALIFIED CITY. THE MAYOR OR CHIEF EXECUTIVE OFFICER OF THE
- 11 QUALIFIED CITY, OR HIS OR HER DESIGNEE UNDER SUBSECTION (1) (D) AND
- 12 THE PRESIDENT OR CHAIRPERSON OF THE QUALIFIED CITY'S GOVERNING BODY
- OR HIS OR HER DESIGNEE UNDER SUBSECTION (1)(G), SHALL NOT HAVE A
- 14 VOTE ON MATTERS RELATING TO THE QUALIFIED SCHOOL DISTRICT.
- 15 (3) $\frac{(2)}{(2)}$ The appointed members shall serve for a term of 4
- 16 years, except that of the 5 members first appointed, the appointees
- 17 of the governor shall serve a term of 1, 2, and 4 years
- 18 respectively, the appointee of the governor who was nominated by
- 19 the speaker of the house of representatives shall serve a term of 2
- 20 years, and the appointee of the governor who was nominated by the
- 21 senate majority leader shall serve a term of 3 years. Appointed
- 22 members serve at the pleasure of, and may be removed by, their
- 23 respective appointing official.
- 24 (4) (3) Members of a commission shall serve without
- 25 compensation but may receive reasonable reimbursement for necessary
- 26 travel and expenses incurred in the discharge of their official
- 27 duties.

- (5) (4) The state treasurer or his or her designee shall serve
 as chairperson of a commission.
- 3 (6) (5) A majority of the **ELIGIBLE VOTING** members of the
- 4 commission shall constitute a quorum of the commission for the
- 5 transaction of business. The commission shall meet no less than
- 6 monthly and at times and places designated by the chairperson.
- 7 Actions of the commission shall be approved by a majority of the
- 8 members.
- 9 (7) (6) The commission shall conduct its business at public
- 10 meetings in compliance with the open meetings act, 1976 PA 267, MCL
- 11 15.261 to 15.275. However, members of the commission may attend and
- 12 participate in a meeting of the commission by the use of
- 13 telecommunication or other electronic equipment if their attendance
- 14 and participation by the use of telecommunication or other
- 15 electronic equipment is authorized by the bylaws of the commission
- 16 and that meeting is otherwise conducted in compliance with the open
- 17 meetings act, 1976 PA 267, MCL 15.261 to 15.275.
- 18 (8) (7) A writing prepared, owned, used, in the possession of,
- 19 or retained by the commission in the performance of an official
- 20 function is subject to the freedom of information act, 1976 PA 442,
- 21 MCL 15.231 to 15.246.
- 22 (9) (8) The commission shall adopt bylaws for governance of
- 23 the commission, which shall, at a minimum, address the procedures
- 24 for conducting meetings, including voting procedures, and the
- 25 requirements of its members to attend meetings. Procedural rules
- 26 required by this section are not subject to the administrative
- 27 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328.

- 1 (10) (9) The commission may contract for professional
- 2 services, as it requires, and shall determine the qualifications it
- 3 considers necessary.
- 4 (11) (10) The members of the commission and contractors or
- 5 agents of the commission are subject to 1968 PA 317, MCL 15.321 to
- 6 15.330, and 1968 PA 318, MCL 15.301 to 15.310.
- 7 (12) (11) A member of the commission, and any person the
- 8 commission contracts with, shall discharge the duties of his or her
- 9 position in a nonpartisan manner, with good faith, and with that
- 10 degree of diligence, care, and skill that an ordinarily prudent
- 11 person would exercise under similar circumstances in a like
- 12 position. The commission shall adopt an ethics policy governing the
- 13 conduct of commission members and officers and employees of the
- 14 commission.
- 15 (13) (12)—Commission members shall take and subscribe to the
- 16 constitutional oath of office under section 1 of article XI of the
- 17 state constitution of 1963. The oath shall be filed with the
- 18 secretary of state.
- 19 Sec. 6. (1) The commission shall provide oversight for a
- 20 qualified city beginning on the effective date of the plan for
- 21 adjustment or of this act, whichever is later. THE COMMISSION SHALL
- 22 PROVIDE OVERSIGHT FOR A QUALIFIED SCHOOL DISTRICT BEGINNING ON THE
- 23 DATE THE SCHOOL DISTRICT BECOMES A QUALIFIED SCHOOL DISTRICT.
- 24 (2) The commission shall ensure that the qualified city OR
- 25 QUALIFIED SCHOOL DISTRICT is complying with the terms and
- 26 conditions of this act and of the plan for adjustment, if
- 27 applicable. Except as otherwise provided in section 8, the

- 1 commission shall by October 1 each year certify that the qualified
- 2 city OR QUALIFIED SCHOOL DISTRICT is in substantial compliance with
- 3 the provisions of this act.
- 4 (3) The commission shall ensure that, where applicable, a
- 5 qualified city OR QUALIFIED SCHOOL DISTRICT complies with the
- 6 provisions of all of the following, AS APPLICABLE, and may request
- 7 verification of compliance:
- 8 (a) Section 8 of the publicly funded health insurance
- 9 contribution act, 2011 PA 152, MCL 15.568.
- 10 (b) Sections 4i, 4p, 4s, and 4t of the home rule city act,
- 11 1909 PA 279, MCL 117.4i, 117.4p, 117.4s, and 117.4t.
- 12 (c) The revised municipal finance act, 2001 PA 34, MCL
- 13 141.2101 to 141.2821.
- 14 (d) The uniform budgeting and accounting act, 1968 PA 2, MCL
- **15** 141.421 to 141.440a.
- 16 (E) FOR A QUALIFIED SCHOOL DISTRICT, ALL OF THE FOLLOWING:
- 17 (i) THE REVISED SCHOOL CODE, 1976 PA 451, MCL 380.1 TO
- 18 380.1852.
- 19 (ii) ARTICLE I OF THE STATE SCHOOL AID ACT OF 1979, 1979 PA
- 20 94, MCL 388.1601 TO 388.1772.
- 21 (iii) THE PUBLIC SCHOOL EMPLOYEES RETIREMENT ACT OF 1979, 1980
- 22 PA 300, MCL 38.1301 TO 38.1437.
- 23 (4) During the period of oversight FOR A QUALIFIED CITY, the
- 24 commission shall review and approve that qualified city's 4-year
- 25 financial plan required by section 4t of the home rule city act,
- 26 1909 PA 279, MCL 117.4t. A 4-year financial plan described in this
- 27 subsection shall be submitted at least 100 days prior to the

- 1 commencement of a qualified city's fiscal year. The commission
- 2 shall approve or disapprove the 4-year financial plan within 30
- 3 days of receipt. If disapproved, the commission shall provide
- 4 rationale in writing for disapproval and a qualified city shall
- 5 submit a revised plan within 15 days that comports with the
- 6 commission's rationale for rejection. The commission shall approve
- 7 or disapprove that revised plan within 15 days. The commission may
- 8 also require adjustments to the financial plan to modify
- 9 expenditures to satisfy debt service, adjust projected revenues to
- 10 comply with financial controls or accounting practices, and reduce
- 11 expenditures to conform to consensus revenue estimates if required
- 12 in section 7 to comply with the provisions of section 4t of the
- 13 home rule city act, 1909 PA 279, MCL 117.4t. If the qualified city
- 14 fails to submit an acceptable financial plan, the commission may
- 15 adopt and impose upon the qualified city a financial plan
- 16 satisfying the requirements of this act and section 4t of the home
- 17 rule city act, 1909 PA 279, MCL 117.4t, until that time as the
- 18 qualified city submits an acceptable financial plan.
- 19 (5) Subject to a plan for adjustment and any collective
- 20 bargaining agreements still in effect, the commission shall
- 21 establish and maintain programs and requirements for the
- 22 responsible fiscal management of that qualified city OR QUALIFIED
- 23 SCHOOL DISTRICT. The commission's programs and requirements shall
- 24 include all of the following:
- 25 (a) Increased managerial accountability.
- 26 (b) The streamlining of the provision of city OR QUALIFIED
- 27 SCHOOL DISTRICT services.

- 1 (c) Improved collection of outstanding tax revenues.
- 2 (d) Review of the compensation and benefits of city OR
- 3 QUALIFIED SCHOOL DISTRICT employees and recommendation of
- 4 adjustments where necessary.
- 5 (6) Notwithstanding any charter provision or local ordinance
- 6 to the contrary, all applicable contracts are subject to review and
- 7 approval by the commission. The commission may consider a number of
- 8 factors when reviewing an applicable contract, including whether
- 9 the applicable contract was subject to a competitive bid process.
- 10 Only applicable contracts that are first approved by the governing
- 11 body and mayor OR CHIEF EXECUTIVE OFFICER of a qualified city OR
- 12 QUALIFIED SCHOOL DISTRICT as required by law, charter, ordinance,
- 13 or policy are subject to review by the commission. If an applicable
- 14 contract is not rejected by the commission within 30 days of its
- 15 submission, that applicable contract shall be considered approved
- 16 by the commission.
- 17 (7) A qualified city —OR QUALIFIED SCHOOL DISTRICT, when
- 18 required by the commission, shall present written reports regarding
- 19 its financial stability and shall permit the commission to audit or
- 20 inspect financial statements, actuarial reports, revenue estimates,
- 21 and any and all other documents, data, reports, or findings that
- 22 the commission considers necessary to carry out its purpose under
- 23 this act. The commission may require that qualified city's OR
- 24 QUALIFIED SCHOOL DISTRICT'S chief financial officer to certify in
- 25 writing the accuracy of any documents the commission requests.
- 26 (8) The commission shall, on June 1 and December 1 of each
- 27 year in which the commission has oversight over a qualified city OR

- 1 A QUALIFIED SCHOOL DISTRICT, file a written report with the
- 2 governor. A copy of the report shall be submitted to the senate
- 3 majority leader and the speaker of the house of representatives and
- 4 posted on the department of treasury website. A copy of the report
- 5 shall be sent to the mayor OR CHIEF EXECUTIVE OFFICER and governing
- 6 body of the qualified city OR QUALIFIED SCHOOL DISTRICT.
- 7 (9) Except as otherwise provided in this subsection, the
- 8 commission shall approve all collective bargaining agreements,
- 9 including any addendums to those agreements, to which that
- 10 qualified city OR QUALIFIED SCHOOL DISTRICT is a party after
- 11 approval by the governing body and mayor OR CHIEF EXECUTIVE OFFICER
- 12 of the qualified city OR QUALIFIED SCHOOL DISTRICT as required by
- 13 charter or law. The commission shall approve or reject collective
- 14 bargaining agreements submitted to it within 45 days of submission.
- 15 Collective bargaining agreements submitted to the commission shall
- 16 not be executed unless and until the commission approves those
- 17 agreements. Collective bargaining agreements approved by an
- 18 emergency manager appointed under section 12 of the local financial
- 19 stability and choice act, 2012 PA 436, MCL 141.1552, shall not be
- 20 subject to commission approval under this subsection.
- 21 (10) The FOR A QUALIFIED CITY, THE commission may file
- 22 supplementary information relating to the financial condition of
- 23 the qualified city with an arbitration panel in arbitration
- 24 proceedings in which the qualified city is a party pursuant to 1969
- **25** PA 312, MCL 423.231 to 423.247.
- 26 (11) The mayor OR CHIEF EXECUTIVE OFFICER, governing body, and
- 27 chief financial officer of a qualified city OR QUALIFIED SCHOOL

- 1 DISTRICT shall, at least 45 days prior to the beginning of each
- 2 fiscal quarter, certify in writing to the commission the amount of
- 3 debt service due on bonds, leases, or other municipal debt. A
- 4 qualified city OR QUALIFIED SCHOOL DISTRICT shall specifically
- 5 report debt service requirements, calculated through final
- 6 maturity, and certify its ability to meet those requirements
- 7 through the end of the current fiscal year.
- 8 Sec. 7. A commission may do 1 or more of the following for its
- 9 qualified city OR QUALIFIED SCHOOL DISTRICT:
- 10 (a) Review FOR A QUALIFIED CITY, REVIEW and approve that
- 11 qualified city's consensus revenue estimate under section 4t of the
- 12 home rule city act, 1909 PA 279, MCL 117.4t. The commission may
- 13 also, after consultation with the qualified city OR QUALIFIED
- 14 SCHOOL DISTRICT, revise a revenue estimate prepared in connection
- 15 with a budget, budget modification, financial plan, or financial
- 16 plan modification, if the commission determines that the revenue
- 17 estimate was not based on assumptions and methods of estimation
- 18 reasonable and appropriate under the circumstances and in view of
- 19 the objectives and purposes of this act. After consultation with
- 20 the qualified city OR QUALIFIED SCHOOL DISTRICT, the commission may
- 21 determine the estimated revenues for the qualified city OR
- 22 QUALIFIED SCHOOL DISTRICT, but any revenue estimate adopted by the
- 23 commission shall be based on the same requirements as the qualified
- 24 city's OR QUALIFIED SCHOOL DISTRICT'S initial revenue estimate.
- 25 (b) Require a FOR A QUALIFIED CITY, REQUIRE THE qualified city
- 26 to submit the 4-year financial plan required in section 4t of the
- 27 home rule city act, 1909 PA 279, MCL 117.4t, in a form and manner

- 1 the commission considers appropriate. The requirement to submit a
- 2 4-year financial plan is not subject to waiver under section 8.
- 3 (c) Review, modify, and approve proposed and amended
- 4 operational budgets of a qualified city OR QUALIFIED SCHOOL
- 5 DISTRICT. A proposed budget or budget amendment does not take
- 6 effect unless approved by the commission.
- 7 (d) Require the chief financial officer of the qualified city
- 8 OR QUALIFIED SCHOOL DISTRICT to provide the commission with
- 9 information it requests related to the qualified city's OR
- 10 QUALIFIED SCHOOL DISTRICT'S finances. The commission may also
- 11 require the chief financial officer to attend commission meetings.
- 12 If the chief financial officer fails to comply with the provisions
- 13 of this subdivision, the commission may require the qualified city,
- 14 OR QUALIFIED SCHOOL DISTRICT to remove the chief financial officer
- 15 and appoint a successor.
- 16 (e) Review and approve requests by a qualified city OR
- 17 QUALIFIED SCHOOL DISTRICT to issue debt under the revised municipal
- 18 finance act, 2001 PA 34, MCL 141.2101 to 141.2821, or any other law
- 19 governing the issuance of bonds or notes. The commission may
- 20 develop rules for the issuance of debt, including limitations that
- 21 are greater than those provided in sections 401 to 405 of the
- 22 revised municipal finance act, 2001 PA 34, MCL 141.2401 to
- 23 141.2405. The debt described in this subdivision may not be issued
- 24 unless and until approved by the commission and the commission's
- 25 approval shall be in addition to any approval of the department of
- 26 treasury as required by law.
- 27 (f) Review compliance by a qualified city with a deficit

- 1 elimination plan submitted under section 21 of the Glenn Steil
- 2 state revenue sharing act of 1971, 1971 PA 140, MCL 141.921, OR BY
- 3 A QUALIFIED SCHOOL DISTRICT WITH A DEFICIT ELIMINATION PLAN
- 4 SUBMITTED UNDER ARTICLE I OF THE STATE SCHOOL AID ACT OF 1979, 1979
- 5 PA 94, MCL 388.1601 TO 388.1772.
- 6 (g) Approve the appointment of a qualified city's chief
- 7 financial officer. If that appointment is not approved by the
- 8 commission within 45 days of written submission of the appointment
- 9 by the qualified city, the appointment is denied. The commission
- 10 may require that any effort to terminate the chief financial
- 11 officer be subject to commission review and approval.
- 12 (H) APPROVE THE APPOINTMENT OF THE QUALIFIED SCHOOL DISTRICT'S
- 13 CHIEF FINANCIAL OFFICER. IF THAT APPOINTMENT IS NOT APPROVED BY THE
- 14 COMMISSION WITHIN 45 DAYS OF WRITTEN SUBMISSION BY THE QUALIFIED
- 15 SCHOOL DISTRICT, THE APPOINTMENT IS DENIED. A QUALIFIED SCHOOL
- 16 DISTRICT MAY NOT TERMINATE ITS CHIEF FINANCIAL OFFICER WITHOUT THE
- 17 APPROVAL OF THE COMMISSION. THE SUPERINTENDENT AND THE CHAIRPERSON
- 18 OF THE SCHOOL BOARD OF THE QUALIFIED SCHOOL DISTRICT SHALL NOT HAVE
- 19 A VOTE ON AN APPROVAL UNDER THIS SUBDIVISION.
- 20 (I) (h)—Require the development and implementation of
- 21 financial best practices for a qualified city OR QUALIFIED SCHOOL
- 22 DISTRICT.
- 23 (J) (i) Recommend the adoption or amendment of certain charter
- 24 provisions, bylaws, ordinances, policies, or operating procedures
- 25 for the qualified city OR QUALIFIED SCHOOL DISTRICT, AS APPLICABLE.
- 26 (K) (j)—Require the pursuit of financial or managerial
- 27 training to ensure the proper discharge of duties for the qualified

- 1 city OR QUALIFIED SCHOOL DISTRICT.
- 2 (1) (k) Make and execute contracts necessary to carry out the
- 3 purposes of this act.
- 4 (M) $\frac{(l)}{(l)}$ Sue or be sued. The commission may retain legal
- 5 counsel to enforce any provisions of this act.
- 6 (N) (m) Require the qualified city OR QUALIFIED SCHOOL
- 7 DISTRICT and the employees or agents of the qualified city OR
- 8 QUALIFIED SCHOOL DISTRICT to timely produce and share all
- 9 information and documents, and provide access to all information on
- 10 assets, services, records, and any other materials or documents the
- 11 commission determines are necessary to carry out its
- 12 responsibilities under this act. The commission may require the
- 13 officers or employees of the qualified city OR QUALIFIED SCHOOL
- 14 DISTRICT to attend commission meetings for any purpose necessary to
- 15 carry out its responsibilities under this act.
- 16 (O) (n)—Perform any duty provided by law that a receivership
- 17 transition advisory board as described in section 23 of the local
- 18 financial stability and choice act, 2012 PA 436, MCL 141.1563, may
- 19 perform.
- 20 (P) (o)—Perform any other duties assigned by the governor that
- 21 are not inconsistent with the purposes of this act.
- Sec. 8. (1) Notwithstanding section 6, for its qualified city
- 23 OR QUALIFIED SCHOOL DISTRICT, a commission shall, by resolution,
- 24 waive the requirements designated in sections 6 and 7 as provided
- in subsection (2).
- 26 (2) The commission shall grant a waiver under this section for
- 27 its qualified city OR QUALIFIED SCHOOL DISTRICT if it certifies

- 1 that all of the following conditions are met:
- 2 (a) The commission certifies that a qualified city OR
- 3 QUALIFIED SCHOOL DISTRICT has adopted and adhered to deficit-free
- 4 budgets for 3 consecutive years that comply with generally accepted
- 5 accounting principles and are in accordance with the uniform
- 6 budgeting and accounting act, 1968 PA 2, MCL 141.421 to 141.440a.
- 7 (b) The state treasurer and the qualified city's OR QUALIFIED
- 8 SCHOOL DISTRICT'S chief financial officer, if applicable, certify
- 9 that both of the following are met:
- 10 (i) All municipal securities or debt obligations sold by or
- 11 for the benefit of that qualified city OR QUALIFIED SCHOOL DISTRICT
- 12 in the general public market during the immediately preceding
- 13 fiscal year and current fiscal year satisfied the capital and other
- 14 financial requirements of the qualified city OR QUALIFIED SCHOOL
- 15 DISTRICT during that period.
- 16 (ii) There is a substantial likelihood that municipal
- 17 securities or debt obligations can be sold BY THE QUALIFIED CITY OR
- 18 QUALIFIED SCHOOL DISTRICT in the general public market during the
- 19 remainder of the current fiscal year and the immediately succeeding
- 20 fiscal year in amounts sufficient to substantially satisfy all of
- 21 the capital and other financial requirements of the qualified city
- 22 OR QUALIFIED SCHOOL DISTRICT during those periods in accordance
- 23 with the qualified city's OR QUALIFIED SCHOOL DISTRICT'S financial
- 24 plan, AS APPLICABLE.
- 25 (c) The FOR A QUALIFIED CITY, THE qualified city's financial
- 26 plan projects a balanced budget for the current and succeeding 3
- 27 fiscal years using generally accepted accounting principles and in

- 1 accordance with the uniform budgeting and accounting act, 1968 PA
- 2 2, MCL 141.421 to 141.440a, and section 4t of the home rule city
- 3 act, 1909 PA 279, MCL 117.4t.
- 4 (d) The qualified city OR QUALIFIED SCHOOL DISTRICT has
- 5 demonstrated to the commission's satisfaction that the qualified
- 6 city OR QUALIFIED SCHOOL DISTRICT has sufficient ability to borrow
- 7 in the municipal securities market OR QUALIFIED SCHOOL DISTRICT.
- 8 (e) The qualified city OR QUALIFIED SCHOOL DISTRICT did not
- 9 violate the plan for adjustment in the immediately preceding fiscal
- 10 year, AS APPLICABLE, and is not in violation in the current fiscal
- 11 year.
- 12 (f) The state treasurer certifies that the qualified city OR
- 13 QUALIFIED SCHOOL DISTRICT is in compliance with the uniform
- 14 budgeting and accounting act, 1968 PA 2, MCL 141.421 to 141.440a.
- 15 (g) The commission certifies that the qualified city OR
- 16 QUALIFIED SCHOOL DISTRICT is in substantial compliance with this
- **17** act.
- 18 (h) The FOR A QUALIFIED CITY, THE qualified city has
- 19 established as part of a system of compensation for employees
- 20 retirement plans in which the qualified city contributes no more
- 21 than 7% of an individual's base pay, excluding payment for overtime
- 22 services, 1-time lump-sum payments, and the cost of fringe
- 23 benefits, to an employee's retirement account, AND, FOR A QUALIFIED
- 24 SCHOOL DISTRICT, THE QUALIFIED SCHOOL DISTRICT HAS FULLY SATISFIED
- 25 ALL OF ITS CURRENT OBLIGATIONS TO THE SYSTEM CREATED UNDER THE
- 26 PUBLIC SCHOOL EMPLOYEES RETIREMENT ACT OF 1979, 1980 PA 300, MCL
- 27 38.1301 TO 38.1437.

- 1 (i) The qualified city OR QUALIFIED SCHOOL DISTRICT has
- 2 implemented a program in which all contracts awarded by the
- 3 qualified city OR QUALIFIED SCHOOL DISTRICT are posted on the
- 4 qualified city's OR QUALIFIED SCHOOL DISTRICT'S public website
- 5 within 30 days of the contract award, including the identity of the
- 6 parties to the contract, the dollar amount of the contract, and a
- 7 brief description of the goods or services provided by the
- 8 contract.
- 9 (3) The commission shall, by resolution, rescind its waiver
- 10 under subsection (2) if it certifies that any of the following,
- 11 where applicable, has occurred or that there is a substantial
- 12 likelihood that any of the following will imminently occur:
- 13 (a) The qualified city OR QUALIFIED SCHOOL DISTRICT fails to
- 14 pay principal of or interest on any municipal securities when due
- 15 or payable.
- 16 (b) The qualified city OR QUALIFIED SCHOOL DISTRICT incurs a
- 17 budget deficit in a fiscal year equal to or more than 5% of the
- 18 total expenditures in that year based on generally accepted
- 19 accounting principles.
- 20 (c) The qualified city OR QUALIFIED SCHOOL DISTRICT issues
- 21 municipal securities without the authorization of the commission or
- 22 in violation of the revised municipal finance act, 2001 PA 34, MCL
- 23 141.2101 to 141.2821.
- 24 (d) The qualified city OR QUALIFIED SCHOOL DISTRICT violates
- 25 this act or any mandatory financial controls in a manner that
- 26 substantially impairs that qualified city's OR QUALIFIED SCHOOL
- 27 DISTRICT'S ability to pay principal of and interest on municipal

- 1 securities OR OTHER DEBT when due and payable or its ability to
- 2 adhere to a balanced budget.
- 3 (e) The qualified city OR QUALIFIED SCHOOL DISTRICT violates
- 4 any provision of the plan for adjustment, if applicable.
- 5 (f) The state treasurer and the qualified city's OR QUALIFIED
- 6 SCHOOL DISTRICT'S chief financial officer, if applicable, fail to
- 7 certify that the criteria in subsection (2)(b) are met.
- 8 (g) If the THE qualified city's OR QUALIFIED SCHOOL DISTRICT'S
- 9 chief financial officer has resigned, been terminated, or been
- 10 removed, or the office has otherwise become vacant and a successor
- 11 has not been appointed within 180 days of that vacancy.
- 12 (h) The qualified city OR QUALIFIED SCHOOL DISTRICT has not
- 13 satisfied the requirements in subsection (2)(h).
- 14 (4) If the commission finds that the circumstances under which
- 15 it rescinded its waiver of the requirements of sections 6 and 7 as
- 16 provided in subsection (3) no longer exist, the commission shall
- 17 reverse the rescission as provided in subsection (2).
- 18 Sec. 12. (1) $\pm f$ SUBJECT TO SUBSECTIONS (2) AND (3), IF a
- 19 commission has waived the requirements of sections 6 and 7 under
- 20 section 8 each year for the immediately preceding 10 consecutive
- 21 fiscal years, and the plan for adjustment, IF APPLICABLE, has
- 22 expired, the commission shall, by resolution, dissolve itself. All
- 23 property, funds, and assets of the commission, if any, shall be
- 24 transferred to and vested in this state.
- 25 (2) THE COMMISSION FOR A QUALIFIED SCHOOL DISTRICT SHALL NOT
- 26 DISSOLVE ITSELF UNTIL THE STATE TREASURER CERTIFIES THAT ALL
- 27 OUTSTANDING DEBTS OF THAT QUALIFIED SCHOOL DISTRICT ARE PAID IN

- 1 FULL.
- 2 (3) IF A COMMISSION IS IN PLACE FOR BOTH A QUALIFIED CITY AND
- A QUALIFIED SCHOOL DISTRICT AND THE REQUIREMENTS OF SUBSECTION (1) 3
- 4 HAVE BEEN MET FOR A QUALIFIED CITY OR THE REQUIREMENTS OF
- SUBSECTIONS (1) AND (2) HAVE BEEN MET FOR A QUALIFIED SCHOOL 5
- DISTRICT, THAT QUALIFIED CITY OR THAT QUALIFIED SCHOOL DISTRICT
- SHALL BE RELEASED FROM OVERSIGHT BY THE COMMISSION UNDER THIS ACT. 7
- (4) NOTWITHSTANDING ANY OTHER PROVISION OF THIS ACT, IF A 8
- QUALIFIED SCHOOL DISTRICT IS SUBJECT TO AN EMERGENCY MANAGER UNDER 9
- THE LOCAL FINANCIAL STABILITY AND CHOICE ACT, 2012 PA 436, MCL 10
- 141.1541 TO 141.1575, THEN, FOR THE PERIOD OF TIME THAT THE 11
- QUALIFIED SCHOOL DISTRICT IS SUBJECT TO AN EMERGENCY MANAGER, THAT 12
- QUALIFIED SCHOOL DISTRICT IS NOT SUBJECT TO OVERSIGHT BY THE 13
- COMMISSION UNDER THIS ACT. 14
- 15 Enacting section 1. This amendatory act does not take effect
- 16 unless House Bill No. 5296 of the 98th Legislature is enacted into
- 17 law.