#### FIRST CONFERENCE REPORT

The Committee of Conference on the matters of difference between the two Houses concerning

House Bill No. 5306, entitled

A bill to make appropriations for the department of insurance and financial services for the fiscal year ending September 30, 2017; and to provide for the expenditure of the appropriations.

Recommends:

First: That the Senate recede from the Substitute of the Senate as passed by the Senate.

Second: That the House and Senate agree to the Substitute of the House as passed by the House, amended to read as follows:

(attached)

Third: That the House and Senate agree to the title of the bill to read as follows:

A bill to make appropriations for the department of insurance and financial services for the fiscal year ending September 30, 2017; and to provide for the expenditure of the appropriations.

Chris Afendoulis	Marty Knollenberg			
Michael D. McCready	Jim Marleau			
Pam Faris	Coleman Young II			
Conferees for the House	Conferees for the Senate			

# SUBSTITUTE FOR

### HOUSE BILL NO. 5306

A bill to make appropriations for the department of insurance and financial services for the fiscal year ending September 30, 2017; and to provide for the expenditure of the appropriations.

# THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1	PART 1
2	LINE-ITEM APPROPRIATIONS
3	Sec. 101. There is appropriated for the department of
4	insurance and financial services for the fiscal year ending
5	September 30, 2017, from the following funds:
6	DEPARTMENT OF INSURANCE AND FINANCIAL SERVICES
7	APPROPRIATION SUMMARY
8	Full-time equated unclassified positions 6.0
9	Full-time equated classified positions 336.5
10	GROSS APPROPRIATION\$ 66,257,200

1	Interdepartmental grant revenues:	
2	Total interdepartmental grants and intradepartmental	
3	transfers	707,600
4	ADJUSTED GROSS APPROPRIATION	\$ 65,549,600
5	Federal revenues:	
6	Total federal revenues	2,000,000
7	Special revenue funds:	
8	Total local revenues	0
9	Total private revenues	0
10	Total other state restricted revenues	63,399,600
11	State general fund/general purpose	\$ 150,000
12	State general fund/general purpose schedule:	
13	Ongoing state general fund/general	
14	purpose 150,000	
15	One-time state general fund/general	
16	purpose 0	
17	Sec. 102. DEPARTMENT SERVICES	
18	Full-time equated unclassified positions 6.0	
19	Full-time equated classified positions 22.5	
20	Unclassified salaries6.0 FTE positions	\$ 746,500
21	Executive director programs3.5 FTE positions	1,059,200
22	Department services19.0 FTE positions	3,730,700
23	Property management	1,175,700
24	Worker's compensation	5,200
25	Administrative hearings	182,500
26	Information technology services and projects	 2,216,100
27	GROSS APPROPRIATION	\$ 9,115,900

1	Appropriated from:		
2	Special revenue funds:		
3	Bank fees		801,600
4	Captive insurance regulatory and supervision fund		3,900
5	Consumer finance fees		355,800
6	Credit union fees		1,056,800
7	Deferred presentment service transaction fees		469,900
8	Insurance bureau fund		2,829,300
9	Insurance continuing education fund		90,500
10	Insurance licensing and regulation fees		2,537,300
11	MBLSLA fund		819,600
12	Multiple employer welfare arrangement		1,200
13	State general fund/general purpose	\$	150,000
14	Sec. 103. INSURANCE AND FINANCIAL SERVICES		
15	REGULATION		
16			
10	Full-time equated classified positions 314.0		
17	Full-time equated classified positions 314.0  Insurance evaluation54.0 FTE positions	\$	12,908,900
		\$	12,908,900 5,942,500
17	Insurance evaluation54.0 FTE positions	\$	
17 18	Insurance evaluation54.0 FTE positions  Insurance rates and forms30.0 FTE positions	\$	5,942,500
17 18 19	Insurance evaluation54.0 FTE positions  Insurance rates and forms30.0 FTE positions  Financial institutions evaluation132.0 FTE positions	\$	5,942,500
17 18 19 20	Insurance evaluation54.0 FTE positions  Insurance rates and forms30.0 FTE positions  Financial institutions evaluation132.0 FTE positions  Regulatory compliance, market conduct, and licensing		5,942,500 24,212,800
17 18 19 20 21	Insurance evaluation54.0 FTE positions  Insurance rates and forms30.0 FTE positions  Financial institutions evaluation132.0 FTE positions  Regulatory compliance, market conduct, and licensing 34.0 FTE positions	_	5,942,500 24,212,800 5,482,000
17 18 19 20 21	Insurance evaluation54.0 FTE positions  Insurance rates and forms30.0 FTE positions  Financial institutions evaluation132.0 FTE positions  Regulatory compliance, market conduct, and licensing 34.0 FTE positions	_	5,942,500 24,212,800 5,482,000 8,595,100
17 18 19 20 21 22 23	Insurance evaluation54.0 FTE positions  Insurance rates and forms30.0 FTE positions  Financial institutions evaluation132.0 FTE positions  Regulatory compliance, market conduct, and licensing  34.0 FTE positions	_	5,942,500 24,212,800 5,482,000 8,595,100
17 18 19 20 21 22 23 24	Insurance evaluation54.0 FTE positions  Insurance rates and forms30.0 FTE positions  Financial institutions evaluation132.0 FTE positions  Regulatory compliance, market conduct, and licensing 34.0 FTE positions	_	5,942,500 24,212,800 5,482,000 8,595,100

1	Federal revenues	2,000,000
2	Special revenue funds:	
3	Bank fees	6,018,100
4	Captive insurance regulatory and supervision fund	282,900
5	Consumer finance fees	3,061,000
6	Credit union fees	7,968,800
7	Deferred presentment service transaction fees	3,293,200
8	Insurance bureau fund	20,988,400
9	Insurance continuing education fund	995,000
10	Insurance licensing and regulation fees	6,004,500
11	MBLSLA fund	5,540,100
12	Multiple employer welfare arrangement	281,700
13	State general fund/general purpose \$	0

14 PART 2

15 PROVISIONS CONCERNING APPROPRIATIONS

**16** FOR FISCAL YEAR 2016-2017

# 17 GENERAL SECTIONS

- 18 Sec. 201. Pursuant to section 30 of article IX of the state
- 19 constitution of 1963, total state spending from state resources
- 20 under part 1 for fiscal year 2016-2017 is \$63,549,600.00 and state
- 21 spending from state resources to be paid to local units of
- 22 government for fiscal year 2016-2017 is \$0.
- Sec. 202. The appropriations authorized under this part and
- 24 part 1 are subject to the management and budget act, 1984 PA 431,
- 25 MCL 18.1101 to 18.1594.

- 1 Sec. 203. As used in this part and part 1:
- 2 (a) "Department" means the department of insurance and
- 3 financial services.
- 4 (b) "Director" means the director of the department.
- 5 (c) "Fiscal agencies" means Michigan house fiscal agency and
- 6 Michigan senate fiscal agency.
- 7 (d) "FTE" means full-time equated.
- 8 (e) "IDG" means interdepartmental grant.
- 9 (f) "LARA" means the department of licensing and regulatory
- 10 affairs.
- 11 (g) "MBLSLA fund" means the restricted account established
- 12 under section 8 of the mortgage brokers, lenders, and servicers
- 13 licensing act, 1987 PA 173, MCL 445.1658.
- 14 (h) "Subcommittees" means the subcommittees of the house of
- 15 representatives and senate appropriations committees with
- 16 jurisdiction over the budget for the department.
- 17 Sec. 204. The departments and agencies receiving
- 18 appropriations in this part and part 1 shall use the Internet to
- 19 fulfill the reporting requirements of this part. This requirement
- 20 may include transmission of reports via electronic mail to the
- 21 recipients identified for each reporting requirement, or it may
- 22 include placement of reports on an Internet or Intranet site.
- 23 Sec. 205. Funds appropriated in this part and part 1 shall not
- 24 be used for the purchase of foreign goods or services, or both, if
- 25 competitively priced and of comparable quality American goods or
- 26 services, or both, are available. Preference shall be given to
- 27 goods or services, or both, manufactured or provided by Michigan

- 1 businesses, if they are competitively priced and of comparable
- 2 quality. In addition, preference shall be given to goods or
- 3 services, or both, that are manufactured or provided by Michigan
- 4 businesses owned and operated by veterans, if they are
- 5 competitively priced and of comparable quality.
- 6 Sec. 206. The director shall take all reasonable steps to
- 7 ensure businesses in deprived and depressed communities compete for
- 8 and perform contracts to provide services or supplies, or both. The
- 9 director shall strongly encourage firms with which the department
- 10 contracts to subcontract with certified businesses in depressed and
- 11 deprived communities for services, supplies, or both.
- 12 Sec. 207. (1) Out-of-state travel shall be limited to
- 13 situations in which 1 or more of the following conditions apply:
- 14 (a) The travel is required by legal mandate or court order or
- 15 for law enforcement purposes.
- 16 (b) The travel is necessary to protect the health or safety of
- 17 Michigan citizens or visitors or to assist other states in similar
- 18 circumstances.
- 19 (c) The travel is necessary to produce budgetary savings or to
- 20 increase state revenues, including protecting existing federal
- 21 funds or securing additional federal funds.
- 22 (d) The travel is necessary to comply with federal
- 23 requirements.
- 24 (e) The travel is necessary to secure specialized training for
- 25 staff that is not available within this state.
- (f) The travel is financed entirely by federal or nonstate
- 27 funds.

- 1 (2) The department shall not approve the travel of more than 1
- 2 departmental employee to a specific professional development
- 3 conference or training seminar that is located outside of this
- 4 state unless a professional development conference or training
- 5 seminar is funded by a federal or private funding source and
- 6 requires more than 1 person from a department to attend, or the
- 7 conference or training seminar includes multiple issues in which 1
- 8 employee from the department does not have expertise.
- 9 (3) Not later than January 1, the department shall prepare a
- 10 travel report listing all travel by classified and unclassified
- 11 employees outside this state in the immediately preceding fiscal
- 12 year that was funded in whole or in part with funds appropriated in
- 13 the department's budget. The report shall be submitted to the
- 14 senate and house of representatives standing committees on
- 15 appropriations, the fiscal agencies, and the state budget director.
- 16 The report shall include the following information:
- 17 (a) The name of each person receiving reimbursement for travel
- 18 outside this state or whose travel costs were paid by this state.
- 19 (b) The destination of each travel occurrence.
- 20 (c) The dates of each travel occurrence.
- 21 (d) A brief statement of the reason for each travel
- 22 occurrence.
- 23 (e) The transportation and related costs of each travel
- 24 occurrence, including the proportion funded with state general
- 25 fund/general purpose revenues, the proportion funded with state
- 26 restricted revenues, the proportion funded with federal revenues,
- 27 and the proportion funded with other revenues.

- 1 (f) A total of all out-of-state travel funded for the
- 2 immediately preceding fiscal year.
- 3 Sec. 208. Funds appropriated in this part and part 1 shall not
- 4 be used by a principal executive department, state agency, or
- 5 authority to hire a person to provide legal services that are the
- 6 responsibility of the attorney general. This prohibition does not
- 7 apply to legal services for bonding activities and for those
- 8 outside services that the attorney general authorizes.
- 9 Sec. 209. Not later than November 30, the state budget office
- 10 shall prepare and transmit a report that provides for estimates of
- 11 the total general fund/general purpose appropriation lapses at the
- 12 close of the prior fiscal year. This report must summarize the
- 13 projected year-end general fund/general purpose appropriation
- 14 lapses by major departmental program or program areas. The report
- 15 shall be transmitted to the chairpersons of the senate and house of
- 16 representatives appropriations committees and the fiscal agencies.
- Sec. 210. (1) In addition to the funds appropriated in part 1,
- 18 there is appropriated an amount not to exceed \$1,000,000.00 for
- 19 federal contingency funds.
- 20 (2) In addition to the funds appropriated in part 1, there is
- 21 appropriated an amount not to exceed \$5,000,000.00 for state
- 22 restricted contingency funds.
- 23 (3) Funds appropriated under this section are not available
- 24 for expenditure until they have been transferred to another line
- 25 item in part 1 under section 393(2) of the management and budget
- 26 act, 1984 PA 431, MCL 18.1393.
- 27 Sec. 211. The department shall cooperate with the department

- 1 of technology, management, and budget to maintain a searchable
- 2 website accessible by the public at no cost that includes, but is
- 3 not limited to, all of the following for each department or agency:
- **4** (a) Fiscal-year-to-date expenditures by category.
- 5 (b) Fiscal-year-to-date expenditures by appropriation unit.
- 6 (c) Fiscal-year-to-date payments to a selected vendor,
- 7 including the vendor name, payment date, payment amount, and
- 8 payment description.
- 9 (d) The number of active department employees by job
- 10 classification.
- 11 (e) Job specifications and wage rates.
- 12 Sec. 212. Within 14 days after the release of the executive
- 13 budget recommendation, the department shall cooperate with the
- 14 state budget office to provide the senate and house of
- 15 representatives appropriations chairs, the subcommittees chairs,
- 16 and the fiscal agencies with an annual report on estimated state
- 17 restricted fund balances, state restricted fund projected revenues,
- 18 and state restricted fund expenditures for the immediately
- 19 preceding and current fiscal years.
- 20 Sec. 213. The department shall maintain, on a publicly
- 21 accessible website, a department scorecard that identifies, tracks,
- 22 and regularly updates key metrics that are used to monitor and
- 23 improve the department's performance.
- Sec. 214. Total authorized appropriations from all sources in
- 25 part 1 for legacy costs for the fiscal year ending September 30,
- 26 2017 are \$10,214,700.00. From this amount, total agency
- 27 appropriations for pension-related legacy costs are estimated at

- 1 \$5,663,800.00. Total agency appropriations for retiree health care
- 2 legacy costs are estimated at \$4,550,900.00.
- 3 Sec. 215. Unless prohibited by law, the department may accept
- 4 credit card or other electronic means of payment for licenses,
- 5 fees, or permits.
- 6 Sec. 216. In addition to the metrics required under section
- 7 447 of the management and budget act, 1984 PA 431, MCL 18.1447, for
- 8 each new program or program enhancement for which funds in excess
- 9 of \$500,000.00 are appropriated in part 1, the department shall
- 10 provide not later than November 1 a list of program-specific
- 11 metrics intended to measure its performance based on a return on
- 12 taxpayer investment. The department shall deliver the program-
- 13 specific metrics to members of the senate and house of
- 14 representatives subcommittees that have subject matter jurisdiction
- 15 for this budget, fiscal agencies, and the state budget director.
- 16 The department shall provide an update on its progress in tracking
- 17 program-specific metrics and the status of program success at an
- 18 appropriations subcommittee meeting called for by the subcommittee
- 19 chair.
- 20 Sec. 217. The department and agencies receiving appropriations
- 21 in this part and part 1 shall receive and retain copies of all
- 22 reports funded from appropriations in this part and part 1. Federal
- 23 and state guidelines for short-term and long-term retention of
- 24 records shall be followed. The department may electronically retain
- 25 copies or reports unless otherwise required by federal and state
- 26 guidelines.
- 27 Sec. 218. The department shall not take disciplinary action

- 1 against an employee for communicating with a member of the
- 2 legislature or his or her staff.
- 3 Sec. 219. The department shall not develop or produce any
- 4 television or radio productions.
- 5 Sec. 220. The department, in conjunction with the department
- 6 of health and human services, shall maintain an accounting
- 7 structure within the Michigan administrative information network
- 8 that will allow expenditures associated with the administration of
- 9 the Healthy Michigan plan to be identified. By October 1, if there
- 10 are changes from the previous fiscal year, the department shall
- 11 provide the state budget office and the fiscal agencies with the
- 12 relevant accounting structure and associated business objects
- 13 script and report that group's administrative costs.
- Sec. 221. The amount appropriated from the general fund in
- 15 part 1 for executive director program may only be expended to
- 16 comply with reporting requirements regarding the Healthy Michigan
- 17 plan under section 105d(9) of the social welfare act, 1939 PA 280,
- **18** MCL 400.105d.

### 19 INSURANCE AND FINANCIAL SERVICES REGULATION

- 20 Sec. 301. The department shall provide a report to the
- 21 legislature based on the annual rate filings from health insurance
- 22 issuers that includes all of the following:
- (a) The number that are approved by the department.
- (b) The number that are denied by the department.
- 25 (c) The percentage of rate filings processed within the
- 26 applicable statutory time frames.

- 1 (d) The average number of calendar days to process rate
- 2 filings.
- 3 (e) An estimated percentage of this state's population that is
- 4 without any form of health insurance coverage for more than 6
- 5 months in any given calendar year.
- 6 Sec. 302. In addition to the funds appropriated in part 1, the
- 7 funds collected by the department in connection with a
- 8 conservatorship under section 32 of the mortgage brokers, lenders,
- 9 and servicers licensing act, 1987 PA 173, MCL 445.1682, and funds
- 10 collected by the department from corporations being liquidated
- 11 under the insurance code of 1956, 1956 PA 218, MCL 500.100 to
- 12 500.8302, shall be appropriated for all expenses necessary to
- 13 provide for the required services. Funds are available for
- 14 expenditure when they are received by the department of treasury
- 15 and shall not lapse to the general fund at the end of the fiscal
- **16** year.
- Sec. 303. The department may make available to interested
- 18 entities customized listings of nonconfidential information in its
- 19 possession. The department may establish and collect a reasonable
- 20 charge to provide this service. The revenue from this service is
- 21 appropriated when received and shall be used to offset expenses to
- 22 provide the service. Any balance of this revenue collected and
- 23 unexpended at the end of the fiscal year shall lapse to the
- 24 appropriate restricted fund.