SENATE SUBSTITUTE FOR HOUSE BILL NO. 4052

A bill to limit the powers of local governmental bodies regarding the regulation of terms and conditions of employment within local government boundaries for employees of nonpublic employers.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the "local
- 2 government labor regulatory limitation act".
- 3 Sec. 2. The legislature finds and declares that regulation of
- 4 the employment relationship between a nonpublic employer and its
- ${f 5}$ employees is a matter of state concern and is outside the express
- 6 or implied authority of local governmental bodies to regulate,
- 7 absent express delegation of that authority to the local

- 1 governmental body.
- 2 Sec. 3. As used in this act:
- 3 (a) "Educational institution" means any of the following:
- 4 (i) A school district, an intermediate school district, or a
- 5 public school academy as those terms are defined in sections 4 to 6
- 6 of the revised school code, 1976 PA 451, MCL 380.4 to 380.6.
- 7 (ii) A community college established under the community
- 8 college act of 1966, 1966 PA 331, MCL 389.1 to 389.195, or under
- 9 part 25 of the revised school code, 1976 PA 451, MCL 380.1601 to
- **10** 1607.
- 11 (b) "Employee" means a person employed in this state by an
- 12 employer.
- 13 (c) "Employer" means a person or entity engaging in or
- 14 intending to engage in a commercial activity, enterprise, or
- 15 business in this state, but excludes a local governmental body or
- 16 an educational institution.
- 17 (d) "Local governmental body" means any local government or
- 18 its subdivision, including, but not limited to, a city, village,
- 19 township, county, or educational institution; a local public
- 20 authority, agency, board, commission, or other local governmental,
- 21 quasi-governmental, or quasi-public body; or a public body that
- 22 acts or purports to act in a commercial, business, economic
- 23 development, or similar capacity for a local government or its
- 24 subdivision.
- 25 (e) "Local policy" does not include the terms of an agreement
- 26 voluntarily offered to a local governmental body by an owner,
- 27 purchaser, or developer of property.

3

House Bill No. 4052 as amended June 11, 2015

- 1 Sec. 4. A local governmental body shall not adopt, enforce, or
- 2 administer an ordinance, local policy, or local resolution
- 3 regulating the employment relationship between an employer and its
- 4 employees or potential employees if the regulation contains
- requirements exceeding those imposed by state or federal law. <<This section does not prohibit an ordinance, local policy, or local resolution requiring a criminal background check for an employee or potential employee in connection with the receipt of a license or permit from a local governmental body.>>
- 6 Sec. 5. A local governmental body shall not adopt, enforce, or
- 7 administer an ordinance, local policy, or local resolution
- 8 regulating information an employer or potential employer must
- 9 request, require, or exclude on an application for employment from
- 10 an employee or a potential employee.
- 11 Sec. 6. A local governmental body shall not adopt, enforce, or
- 12 administer an ordinance, local policy, or local resolution
- 13 requiring an employer to pay to an employee a wage higher than the
- 14 state minimum hourly wage rate determined under section 4 of the
- 15 workforce opportunity wage act, 2014 PA 138, MCL 408.414, or, if
- 16 applicable to the employer, the minimum wage provisions of the fair
- 17 labor standards act of 1938, 29 USC 201 to 219, unless those
- 18 federal minimum wage provisions would result in a lower minimum
- 19 hourly wage than provided under state law.
- Sec. 7. A local governmental body shall not adopt, enforce, or
- 21 administer an ordinance, local policy, or local resolution
- 22 requiring an employer to pay to an employee a wage or fringe
- 23 benefit based on wage and fringe benefit rates prevailing in the
- 24 locality. This section does not apply to state projects subject to
- 25 1965 PA 166, MCL 408.551 to 408.558.
- 26 Sec. 8. A local governmental body shall not adopt, enforce, or
- 27 administer an ordinance, local policy, or local resolution

- 1 regulating work stoppage or strike activity of employers and their
- 2 employees or the means by which employees may organize.
- 3 Sec. 9. A local governmental body shall not adopt, enforce, or
- 4 administer an ordinance, local policy, or local resolution
- 5 requiring an employer to provide to an employee paid or unpaid
- 6 leave time.
- 7 Sec. 10. A local governmental body shall not adopt, enforce,
- 8 or administer an ordinance, local policy, or local resolution
- 9 regulating hours and scheduling that an employer is required to
- 10 provide to employees. This section does not prohibit an ordinance,
- 11 local policy, or local resolution that limits the hours a business
- **12** may operate.
- Sec. 11. A local governmental body shall not adopt, enforce,
- 14 or administer an ordinance, local policy, or local resolution
- 15 requiring an employer or its employees to participate in any
- 16 educational apprenticeship or apprenticeship training program that
- 17 is not required by state or federal law.
- 18 Sec. 12. A local governmental body shall not adopt, enforce,
- 19 or administer an ordinance, local policy, or local resolution
- 20 requiring an employer to provide to an employee any specific fringe
- 21 benefit or any other benefit for which the employer would incur an
- 22 expense, including, but not limited to, those enumerated in
- 23 sections 7 to 11.
- Sec. 13. A local governmental body shall not adopt, enforce,
- 25 or administer an ordinance, local policy, or local resolution
- 26 regulating or creating administrative or judicial remedies for
- 27 wage, hour, or benefit disputes, including, but not limited to, any

- 1 benefits described in sections 7 to 12.
- 2 Sec. 14. If any parts of this act are found to be in conflict
- 3 with the state constitution of 1963, the United States
- 4 constitution, or federal law, this act shall be implemented to the
- 5 maximum extent that the state constitution of 1963, the United
- 6 States constitution, or federal law permit. Any provision held
- 7 invalid or inoperative is severable from the remaining portions of
- 8 this act.
- 9 Sec. 15. This act does not prohibit a local governmental body
- 10 from adopting or enforcing an ordinance, policy, or resolution
- 11 prohibiting employment discrimination.
- Sec. 16. Subject to sections 6 to 12, this act does not
- 13 prohibit a local governmental body from adopting, enforcing, or
- 14 administering an ordinance, local policy, or local resolution that
- 15 provides for the terms and conditions of an agreement between an
- 16 employer and the local governmental body in connection with the
- 17 provision of services directly to the local governmental body or in
- 18 connection with the receipt of a grant, tax abatement, or tax
- 19 credit from the local governmental body.
- 20 Sec. 17. This act does not prohibit a local governmental body
- 21 from enforcing a written agreement entered into and in effect prior
- 22 to October 1, 2015.
- Enacting section 1. This act takes effect 90 days after the
- 24 date it is enacted into law.