SUBSTITUTE FOR HOUSE BILL NO. 5774

A bill to amend 1979 PA 218, entitled
"Adult foster care facility licensing act,"
by amending the title and sections 3, 4, 10, 11, and 20 (MCL 400.703, 400.704, 400.710, 400.711, and 400.720), the title as amended by 1992 PA 176, sections 3 and 10 as amended by 2014 PA 450, section 4 as amended by 2013 PA 156, and sections 11 and 20 as amended by 2006 PA 201, and by adding section 22b.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

TITLE

An act to provide for the licensing and regulation of adult

foster care facilities; to provide for the establishment of

standards of care for adult foster care facilities; to prescribe

powers and duties of the department of social services LICENSING

AND REGULATORY AFFAIRS and other departments; to prescribe certain

- 1 fees; to prescribe penalties; and to repeal certain acts and parts
- 2 of acts.
- **3** Sec. 3. (1) "Adult" means:
- 4 (a) A person 18 years of age or older.
- 5 (b) A person who is placed in an adult foster care family home
- 6 or an adult foster care small group home pursuant ACCORDING to
- 7 section 5(6) or (8) of 1973 PA 116, MCL 722.115.
- 8 (2) "Adult foster care camp" or "adult camp" means an adult
- 9 foster care facility with the approved capacity to receive more
- 10 than 4 adults to be provided foster care. An adult foster care camp
- 11 is a facility located in a natural or rural environment.
- 12 (3) "Adult foster care congregate facility" means an adult
- 13 foster care facility with the approved capacity to receive more
- 14 than 20 adults to be provided with foster care.
- 15 (4) "Adult foster care facility" means a governmental or
- 16 nongovernmental establishment that provides foster care to adults.
- 17 Subject to section 26a(1), adult foster care facility includes
- 18 facilities and foster care family homes for adults who are aged,
- 19 mentally ill, developmentally disabled, or physically disabled who
- 20 require supervision on an ongoing basis but who do not require
- 21 continuous nursing care. Adult foster care facility does not
- 22 include any of the following:
- 23 (a) A nursing home licensed under article 17 of the public
- 24 health code, 1978 PA 368, MCL 333.20101 to 333.22260.
- 25 (b) A home for the aged licensed under article 17 of the
- 26 public health code, 1978 PA 368, MCL 333.20101 to 333.22260.
- (c) A hospital licensed under article 17 of the public health

- 1 code, 1978 PA 368, MCL 333.20101 to 333.22260.
- 2 (d) A hospital for the mentally ill or a facility for the
- 3 developmentally disabled operated by the department of community
- 4 health AND HUMAN SERVICES under the mental health code, 1974 PA
- 5 258, MCL 330.1001 to 330.2106.
- 6 (e) A county infirmary operated by a county department of
- 7 social services or family independence agency HEALTH AND HUMAN
- 8 SERVICES under section 55 of the social welfare act, 1939 PA 280,
- **9** MCL 400.55.
- (f) A child caring institution, children's camp, foster family
- 11 home, or foster family group home licensed or approved under 1973
- 12 PA 116, MCL 722.111 to 722.128, if the number of residents who
- 13 become 18 years of age while residing in the institution, camp, or
- 14 home does not exceed the following:
- 15 (i) Two, if the total number of residents is 10 or fewer.
- 16 (ii) Three, if the total number of residents is not less than
- 17 11 and not more than 14.
- 18 (iii) Four, if the total number of residents is not less than
- **19** 15 and not more than 20.
- (iv) Five, if the total number of residents is 21 or more.
- 21 (g) A foster family home licensed or approved under 1973 PA
- 22 116, MCL 722.111 to 722.128, that has a person who is 18 years of
- 23 age or older placed in the foster family home under section 5(7) of
- 24 1973 PA 116, MCL 722.115.
- 25 (h) An establishment commonly described as an alcohol or a
- 26 substance abuse USE DISORDER rehabilitation center, a residential
- 27 facility for persons released from or assigned to adult

- 1 correctional institutions, a maternity home, or a hotel or rooming
- 2 house that does not provide or offer to provide foster care.
- **3** (i) A facility created by 1885 PA 152, MCL 36.1 to 36.12.
- 4 (j) An area excluded from the definition of adult foster care
- 5 facility under section 17(3) of the continuing care community
- 6 disclosure act, 2014 PA 448, MCL 554.917.
- 7 (5) "Adult foster care family home" means a private residence
- 8 with the approved capacity to receive 6 or fewer adults to be
- 9 provided with foster care for 5 or more days a week and for 2 or
- 10 more consecutive weeks. The adult foster care family home licensee
- 11 shall be a member of the household, and an occupant of the
- 12 residence.
- 13 (6) "Adult foster care large group home" means an adult foster
- 14 care facility with the approved capacity to receive at least 13 but
- 15 not more than 20 adults to be provided with foster care.
- 16 (7) "Adult foster care small group home" means an adult foster
- 17 care facility with the approved capacity to receive 12 or fewer
- 18 adults to be provided with foster care.
- 19 (8) "Aged" means an adult whose chronological age is 60 years
- 20 of age or older or whose biological age, as determined by a
- 21 physician, is 60 years of age or older.
- 22 (9) "Assessment plan" means a written statement prepared in
- 23 cooperation with a responsible agency or person that identifies the
- 24 specific care and maintenance, services, and resident activities
- 25 appropriate for each individual resident's physical and behavioral
- 26 needs and well-being and the methods of providing the care and
- 27 services taking into account the preferences and competency of the

- 1 individual.
- 2 Sec. 4. (1) "Council" means the adult foster care licensing
- 3 advisory council created in section 8.
- 4 (2) "Department" means the department of human
- 5 services.LICENSING AND REGULATORY AFFAIRS.
- **6** (3) "Developmental disability" means that term as defined in
- 7 section 100a of the mental health code, 1974 PA 258, MCL 330.1100a.
- **8** (4) "Direct access" means access to a resident or to a
- 9 resident's property, financial information, medical records,
- 10 treatment information, or any other identifying information.
- 11 (5) "Director" means the director of the department.
- 12 (6) "Do-not-resuscitate order" means a document executed under
- 13 the Michigan do-not-resuscitate procedure act, 1996 PA 193, MCL
- **14** 333.1051 to 333.1067, directing that, in the event a resident
- 15 suffers cessation of both spontaneous respiration and circulation,
- 16 no resuscitation will be initiated.
- 17 (7) "Foster care" means the provision of supervision, personal
- 18 care, and protection in addition to room and board, for 24 hours a
- 19 day, 5 or more days a week, and for 2 or more consecutive weeks for
- 20 compensation.
- 21 Sec. 10. (1) The department shall promulgate rules pursuant
- 22 ACCORDING to the administrative procedures act of 1969, 1969 PA
- 23 306, MCL 24.201 to 24.328, in the areas provided under subsection
- **24** (4).
- 25 (2) The bureau of fire services created in section 1b of the
- 26 fire prevention code, 1941 PA 207, MCL 29.1b, shall promulgate
- 27 rules providing for adequate fire prevention and safety in an adult

- 1 foster care facility licensed or proposed to be licensed for more
- 2 than 6 adults. The rules shall be promulgated in cooperation with
- 3 the department and the state fire safety board and shall provide
- 4 for the protection of the health, safety, and welfare of the adults
- 5 residing in a facility. The bureau of fire services shall
- 6 promulgate the rules pursuant ACCORDING to the administrative
- 7 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328. A person
- 8 may request a variance from the application of a rule promulgated
- 9 pursuant to UNDER this subsection by application to the state fire
- 10 marshal. The state fire marshal may make a variance upon a finding
- 11 that the variance does not result in a hazard to life or property.
- 12 The finding shall be transmitted to the person requesting the
- 13 variance and shall be entered into the records of the bureau of
- 14 fire services. If the variance requested concerns a building, the
- 15 finding shall also be transmitted to the governing body of the
- 16 city, village, or township in which the building is located. The
- 17 entire state fire safety board shall act as a hearing body in
- 18 accordance with the administrative procedures act of 1969, 1969 PA
- 19 306, MCL 24.201 to 24.328, to review and render decisions on a
- 20 ruling of the state fire marshal interpreting or applying these
- 21 rules. After a hearing, the state fire safety board may modify the
- 22 ruling of the state fire marshal if the enforcement of the ruling
- 23 would do manifest injustice and would be contrary to the spirit and
- 24 purpose of the rules or the public interest. A decision of the
- 25 state fire safety board to modify or change a ruling of the state
- 26 fire marshal shall specify in what manner the modification or
- 27 change is made, the conditions upon which it is made, and the

- 1 reasons for the modification or change.
- 2 (3) The department of human services—shall promulgate rules
- 3 for the certification of specialized programs offered in an adult
- 4 foster care facility to a mentally ill or developmentally disabled
- 5 resident. The rules shall include provision for an appeal of a
- 6 denial or limitation of the terms of certification to the
- 7 department pursuant to UNDER chapter 4 of the administrative
- 8 procedures act of 1969, 1969 PA 306, MCL 24.271 to 24.287.
- **9** (4) The rules promulgated by the department under this act
- 10 shall be restricted to the following:
- 11 (a) The operation and conduct of adult foster care facilities.
- 12 (b) The character, suitability, training, and qualifications
- 13 of applicants and other persons directly responsible for the care
- 14 and welfare of adults served.
- 15 (c) The general financial ability and competence of applicants
- 16 to provide necessary care for adults and to maintain prescribed
- 17 standards.
- 18 (d) The number of individuals or staff required to ensure
- 19 adequate supervision and care of the adults served.
- (e) The appropriateness, safety, cleanliness, and general
- 21 adequacy of the premises, including maintenance of adequate health
- 22 standards to provide for the physical comfort, care, protection,
- 23 and well-being of the adults received and maintenance of adequate
- 24 fire protection for adult foster care facilities licensed to
- 25 receive 6 or fewer adults. Rules promulgated in the areas provided
- 26 by this subdivision shall be promulgated in cooperation with the
- 27 state fire safety board.

- 1 (f) Provisions for food, clothing, educational opportunities,
- 2 equipment, and individual supplies to ensure the healthy physical,
- 3 emotional, and mental development of adults served.
- 4 (g) The type of programs and services necessary to provide
- 5 appropriate care to each resident admitted.
- 6 (h) Provisions to safeguard the rights of adults served,
- 7 including cooperation with rights protection systems established by
- 8 law.
- 9 (i) Provisions to prescribe the rights of licensees.
- 10 (j) Maintenance of records pertaining to admission, progress,
- 11 health, and discharge of adults. The rules promulgated under this
- 12 subdivision shall include a method by which a licensee promptly
- 13 shall notify the appropriate placement agency or responsible agent
- 14 of any indication that a resident's assessment plan is not
- 15 appropriate for that resident.
- 16 (k) Filing of reports with the department.
- 17 (l) Transportation safety.
- 18 (5) The rules promulgated under subsection (1) shall be
- 19 reviewed by the council not less than once every 5 years.
- 20 (6) Rules promulgated under subsection (1) are subject to
- 21 section 17 of the continuing care community disclosure act, 2014 PA
- **22 448**, MCL 554.917.
- Sec. 11. (1) The director, the director's agent, or personnel
- 24 of another department or agency, acting at the request of the
- 25 director, may enter upon the premises of an applicant or licensee
- 26 at a reasonable time to make inspections, as permitted by
- 27 applicable law, to determine whether the applicant or licensee is

- 1 complying with this act and the rules promulgated under this act.
- 2 On-site inspections may be conducted without prior notice to the
- 3 adult foster care facility. A health and sanitation inspection of
- 4 an adult foster care facility shall be conducted upon the request
- 5 of the department by 1 of the following:
- **6** (a) Department staff.
- 7 (b) The department of community health AND HUMAN SERVICES.
- 8 (c) A local health department.
- 9 (2) The department of community health AND HUMAN SERVICES, the
- 10 bureau of fire services created in section 1b of the fire
- 11 prevention code, 1941 PA 207, MCL 29.1b, or local authorities, in
- 12 carrying out this act, may visit an adult foster care facility more
- 13 often than annually to advise in matters affecting health or fire
- 14 protection. Inspections shall be made as permitted by law.
- 15 (3) An adult foster care facility shall be inspected for fire
- 16 safety by 1 of the following:
- 17 (a) Department staff, if the facility is licensed or proposed
- 18 to be licensed for 6 or fewer adults. The department may request
- 19 that a fire safety inspection be performed by or at the direction
- 20 of the bureau of fire services, for a facility licensed or proposed
- 21 to be licensed for 6 or fewer adults, if such an inspection would
- 22 result in the efficient administration of this act.
- 23 (b) The bureau of fire services or the designated
- 24 representative of the bureau of fire services, if the facility is
- 25 licensed or proposed to be licensed for more than 6 adults. The
- 26 bureau of fire services shall inspect or have inspected for fire
- 27 safety an adult foster care facility licensed or proposed to be

- 1 licensed for 6 or fewer adults upon request by the department. The
- 2 bureau of fire services may contract with the fire marshal of a
- 3 city having a population of not less than $\frac{1,000,000}{600,000}$ to
- 4 inspect adult foster care facilities licensed or proposed to be
- 5 licensed for more than 6 adults if the facility is located within
- 6 that city. The fire marshal of a city shall conduct an inspection
- 7 in compliance with procedures established and on forms provided by
- 8 the bureau of fire services.
- 9 (4) Except as provided in subsection (3)(b) and section 10(2),
- 10 the inspector shall administer and enforce the rules promulgated by
- 11 the department.
- 12 (5) Upon receipt of a request from an adult foster care
- 13 facility for certification of a specialized program for
- 14 developmentally disabled or mentally ill adults, the department of
- 15 HEALTH AND human services shall inspect the facility to determine
- 16 whether the proposed specialized program conforms with the
- 17 requirements of applicable law and rules. The department of HEALTH
- 18 AND human services shall provide the department with an inspection
- 19 report and a certification, denial of certification, or
- 20 certification with limited terms for the proposed specialized
- 21 program. The department of **HEALTH AND** human services shall
- 22 reinspect a certified specialized program not less than once
- 23 biennially. In carrying out this subsection, the department of
- 24 HEALTH AND human services may contract with a county community
- 25 mental health board or any other agency for services.
- 26 (6) Inspection reports required by this section shall be
- 27 furnished to the department and shall be used in the evaluation for

- 1 licensing of an adult foster care facility. The department shall
- 2 consider the reports carefully and may make special consultations
- 3 if necessary. The department shall be responsible for the final
- 4 determination of the issuance, denial, or revocation and the
- 5 temporary or provisional nature of a license issued to an adult
- 6 foster care facility. A report of the department's findings shall
- 7 be furnished to the licensee or applicant.
- **8** (7) The inspection reports required by this section shall be
- 9 available for public inspection during reasonable business hours.
- 10 Sec. 20. (1) The department shall not issue a temporary,
- 11 provisional, or regular license to an adult foster care facility
- 12 with a capacity of more than 6 adults until the facility receives a
- 13 certificate of approval from the bureau of fire services created in
- 14 section 1b of the fire prevention code, 1941 PA 207, MCL 29.1b,
- 15 after compliance with fire safety standards prescribed in rules
- 16 promulgated by the bureau of fire services pursuant to section
- **17** 10(2).
- 18 (2) The department shall not issue a license to an adult
- 19 foster care facility indicating approval to operate a specialized
- 20 program for developmentally disabled adults or mentally ill adults
- 21 until the facility receives a certificate of approval as required
- 22 under section 11(5).
- 23 (3) A licensee or applicant who is denied a certificate of
- 24 approval by the bureau of fire services or who is denied or
- 25 certified with limitations for a specialized program by the
- 26 department of **HEALTH AND** human services may request a hearing. The
- 27 hearing shall be conducted by the state fire safety board or the

- 1 department of **HEALTH AND** human services, as applicable, pursuant to
- 2 UNDER chapter 4 of the administrative procedures act of 1969, 1969
- **3** PA 306, MCL 24.271 to 24.287.
- 4 SEC. 22B. WHEN THE DEPARTMENT ISSUES A SUMMARY SUSPENSION
- 5 ORDER FOR CLOSURE OF AN ADULT FOSTER CARE FACILITY, OR WHEN AN
- 6 ADULT FOSTER CARE FACILITY CANNOT PROVIDE ADEQUATE RESIDENT CARE,
- 7 THE DEPARTMENT MUST DO THE FOLLOWING:
- 8 (A) ENSURE THAT THE DEPARTMENT OF HEALTH AND HUMAN SERVICES
- 9 HAS BEEN NOTIFIED TO MAKE ARRANGEMENTS FOR THE ORDERLY AND SAFE
- 10 DISCHARGE AND TRANSFER OF THE RESIDENTS TO ANOTHER FACILITY OR
- 11 APPROPRIATE SETTING.
- 12 (B) DETERMINE WHETHER A REPRESENTATIVE OF THE DEPARTMENT MUST
- 13 BE PLACED IN A FACILITY ON A DAILY BASIS TO MONITOR THE DELIVERY OF
- 14 SERVICES DURING THE DISCHARGE OF RESIDENTS TO OTHER FACILITIES OR
- 15 LOCATIONS.
- 16 (C) DETERMINE IF IT IS NECESSARY TO APPOINT A TEMPORARY
- 17 ADMINISTRATIVE ADVISOR OR A TEMPORARY CLINICAL ADVISOR, OR BOTH,
- 18 WITH AUTHORITY AND DUTIES SPECIFIED BY THE DEPARTMENT TO ASSIST THE
- 19 ADULT FOSTER CARE FACILITY MANAGEMENT AND STAFF TO OVERSEE THE
- 20 ORDERLY CLOSURE OF THE ADULT FOSTER CARE FACILITY. THE ADULT FOSTER
- 21 CARE FACILITY SHALL PAY THE EXPENSE OF THE PERSON APPOINTED.
- 22 (D) THE COMMUNITY AND HEALTH SYSTEMS BUREAU WITHIN THE
- 23 DEPARTMENT SHALL NOTIFY THE CLERK OF THE CITY, VILLAGE, OR TOWNSHIP
- 24 AND THE FIRE SERVICES BUREAU WITHIN THE DEPARTMENT SHALL NOTIFY THE
- 25 FIRE CHIEF OF AN ORGANIZED FIRE DEPARTMENT OF THE EMERGENCY CLOSURE
- 26 OF AN ADULT FOSTER CARE FACILITY CONTEMPORANEOUSLY WHEN THE SUMMARY
- 27 SUSPENSION ORDER IS SERVED.

- Enacting section 1. This amendatory act takes effect 90 days 1
- 2 after the date it is enacted into law.