## SENATE SUBSTITUTE FOR HOUSE BILL NO. 5545

A bill to amend 2014 PA 93, entitled "Alternative state essential services assessment act," by amending sections 3, 7, and 9 (MCL 211.1073, 211.1077, and 211.1079), sections 3 and 7 as amended by 2015 PA 121.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 3. As used in this act:
- 2 (A) EXCEPT AS OTHERWISE PROVIDED IN SUBPARAGRAPH  $(\ddot{u})$ ,
- 3 "ACQUISITION COST" MEANS THAT TERM AS DEFINED IN SUBPARAGRAPH (i),
- 4 AS FOLLOWS:
- 5 (i) (a) "Acquisition cost" means the fair market value of
- 6 personal property at the time of acquisition by the first owner,
- 7 including the cost of freight, sales tax, and installation, and
- 8 other capitalized costs, except capitalized interest. There is a
- 9 rebuttable presumption that the acquisition price paid by the first

- 1 owner for personal property, and any costs of freight, sales tax,
- 2 and installation, and other capitalized costs, except capitalized
- 3 interest, reflect the acquisition cost. For personal property
- 4 exempt under section 9m or 9n of the general property tax act, 1893
- 5 PA 206, MCL 211.9m and 211.9n, that would otherwise be PRIOR TO THE
- 6 CURRENT TAX YEAR WAS exempt under section 7k of the general
- 7 property tax act, 1893 PA 206, MCL 211.7k, under an industrial
- 8 facilities exemption certificate issued under 1974 PA 198, MCL
- 9 207.551 to 207.572, and effective before January 1, 2013, WHICH
- 10 EITHER HAS BEEN EXTENDED FOR PROPERTY NOT YET EXEMPT UNDER SECTION
- 11 9M OR 9N OF THE GENERAL PROPERTY TAX ACT, 1893 PA 206, MCL 211.9M
- 12 AND 211.9N, OR HAD AN EXPIRATION DATE AFTER THE DATE THE TAX LEVIED
- 13 UNDER THIS ACT IS DUE, and for personal property subject to an
- 14 extended industrial facilities exemption certificate under section
- 15 11a of 1974 PA 198, MCL 207.561a, that is exempt under an
- 16 industrial facilities exemption certificate issued under 1974 PA
- 17 198, MCL 207.551 to 207.572, and effective before January 1, 2013,
- 18 acquisition cost means 1/2 of the fair market value of that
- 19 personal property at the time of acquisition by the first owner,
- 20 including the cost of freight, sales tax, and installation, and
- 21 other capitalized costs, except capitalized interest. The
- 22 acquisition cost for personal property exempt under the Michigan
- 23 renaissance zone act, 1996 PA 376, MCL 125.2681 to 125.2696, is
- 24 \$0.00 except for the 3 years immediately preceding the expiration
- 25 of the exemption of that personal property under the Michigan
- 26 renaissance zone act, 1996 PA 376, MCL 125.2681 to 125.2696, during
- 27 which period of time the acquisition cost for that personal

- 1 property means the fair market value of that personal property at
- 2 the time of acquisition by the first owner, including the cost of
- 3 freight, sales tax, and installation, and other capitalized costs,
- 4 except capitalized interest, multiplied by the percentage reduction
- 5 in the exemption as provided in section 9(3) of the Michigan
- 6 renaissance zone act, 1996 PA 376, MCL 125.2689. The state tax
- 7 commission DEPARTMENT may provide guidelines for circumstances in
- 8 which the actual acquisition price is not determinative of
- 9 acquisition cost and the basis of determining acquisition cost in
- 10 those circumstances. When the acquisition cost, year of acquisition
- 11 by the first owner, or both are unknown, the state tax commission
- 12 **DEPARTMENT** may provide guidelines for estimating the acquisition
- 13 cost and year of acquisition by the first owner. The state tax
- 14 commission DEPARTMENT may issue guidelines that allow for the
- 15 reduction of acquisition cost for property that is idle, is
- 16 obsolete or has material obsolescence, or is surplus.
- 17 (ii) BEGINNING WITH THE 2017 ASSESSMENT YEAR, FOR PROPERTY
- 18 THAT IS CONSTRUCTION IN PROGRESS ONLY, "ACQUISITION COST" MEANS 1/2
- 19 OF THE FAIR MARKET VALUE AT THE TIME ACQUIRED BY THE FIRST OWNER,
- 20 INCLUDING THE COST OF FREIGHT, SALES TAX, AND INSTALLATION. FOR
- 21 PROPERTY THAT IS CONSTRUCTION IN PROGRESS, "ACQUIRED BY" MEANS THE
- 22 YEAR THE PROPERTY IS FIRST REPORTED ON THE COMBINED FORM AS
- 23 PRESCRIBED IN SECTION 7(8) IN THE REPORT OF THE FAIR MARKET VALUE
- 24 AND YEAR OF ACQUISITION BY THE FIRST OWNER OF QUALIFIED NEW
- 25 PERSONAL PROPERTY OR QUALIFIED PREVIOUSLY EXISTING PERSONAL
- 26 PROPERTY.
- 27 (b) "Assessment" means the alternative state essential

- 1 services assessment levied under section 5.
- 2 (c) "Assessment year" means the year in which the alternative
- 3 state essential services assessment levied under section 5 is due.
- 4 (d) "Eligible claimant" means a person that owns, leases, or
- 5 is in the possession of eligible personal property.
- 6 (e) "Eligible personal property" means personal property
- 7 exempt from the tax levied under the state essential services
- 8 assessment act, 2014 PA 92, MCL 211.1051 to 211.1061, and
- 9 determined to be subject to the alternative state essential
- 10 services assessment as provided in section 9 of the state essential
- 11 services assessment act, 2014 PA 92, MCL 211.1059.
- 12 (F) "DEPARTMENT" MEANS THE DEPARTMENT OF TREASURY.
- Sec. 7. (1) The department of treasury shall collect and
- 14 administer the alternative state essential services assessment as
- 15 provided in this section.
- 16 (2) Not later than May 1 in each assessment year, the
- 17 department of treasury shall make available in electronic form to
- 18 each eligible claimant a statement for calculation of the
- 19 assessment as provided in section 5. THAT STATEMENT SHALL BE
- 20 DEVELOPED FROM THE INFORMATION SUBMITTED BY THE ELIGIBLE CLAIMANT
- 21 ON THE COMBINED DOCUMENT AS REQUIRED BY SECTIONS 9M AND 9N OF THE
- 22 GENERAL PROPERTY TAX ACT, 1893 PA 206, MCL 211.9M AND 211.9N.
- 23 (3) Not later than August 15 in each assessment year, each
- 24 eligible claimant shall submit electronically to the department of
- 25 treasury REVISE AS NECESSARY AND CERTIFY the completed statement 7
- 26 in a form and manner prescribed by the department of treasury, and
- 27 MAKE full payment of the assessment levied under section 5 for that

- 1 assessment year as calculated in section 5(2). The department  $\frac{1}{2}$
- 2 treasury may waive or delay the electronic filing CERTIFICATION
- 3 requirement at its discretion. The department of treasury may
- 4 accept a timely filed statement THAT CALCULATES THE TAX UNDER THIS
- 5 ACT THAT IS TRANSMITTED AND CERTIFIED using reporting software
- 6 approved by the department, of treasury, subject to audit under
- 7 subsection (6). A statement submitted CERTIFIED by an eligible
- 8 claimant shall include all of the eligible claimant's eligible
- 9 personal property located in this state subject to the assessment
- 10 levied under section 5. The completed statement required under this
- 11 subsection shall not be subject to disclosure under the freedom of
- 12 information act, 1976 PA 442, MCL 15.231 to 15.246.
- 13 (4) If an eligible claimant does not submit CERTIFY the
- 14 statement and full payment of the assessment levied under section 5
- 15 by August 15, the department of treasury shall issue a notice to
- 16 the eligible claimant not later than September 15. The notice shall
- 17 include a statement explaining the consequences of nonpayment as
- 18 set forth in subsection (5) and instructing the eligible claimant
- 19 of its potential responsibility under subsection (5)(e). An
- 20 eligible claimant shall submit payment in full by October 15 of the
- 21 assessment year along with a penalty of 1% per week on the unpaid
- 22 balance for each week payment is not made in full up to a maximum
- 23 of 5% of the total amount due and unpaid. For the eligible
- 24 claimant's first assessment year, the penalty shall be waived if
- 25 the eligible claimant submits CERTIFIES the statement and MAKES
- 26 full payment of the assessment levied under section 5 by September
- 27 15. An eligible claimant may amend a filed CERTIFIED statement for

- 1 the current year up to September 15. Payments made due to an
- 2 amended statement are subject to the penalties as described in this
- 3 subsection. The department of treasury shall issue refunds for
- 4 overpayments due to an amended statement. All refunds due to
- 5 overpayment shall be remitted without interest except as provided
- 6 by section 37 of the tax tribunal act, 1973 PA 186, MCL 205.737.
- 7 (5) For any assessment year in which an eligible claimant does
- 8 not submit payment in full and any penalty due under subsection (4)
- 9 or (6) by October 15, or if the state tax commission DEPARTMENT
- 10 discovers that the property is not eligible under section 9m or 9n
- 11 of the general property tax act, 1893 PA 206, MCL 211.9m and
- 12 211.9n, all of the following shall apply:
- 13 (a) The state tax commission DEPARTMENT shall issue an order
- 14 to rescind no later than the first Monday in December for the
- 15 assessment year any exemption described in section 9m or 9n of the
- 16 general property tax act, 1893 PA 206, MCL 211.9m and 211.9n,
- 17 granted for any parcel for which payment in full and any penalty
- 18 due have not been received or for which the state tax commission
- 19 DEPARTMENT discovers that the property is not eligible under
- 20 section 9m or 9n of the general property tax act, 1893 PA 206, MCL
- 21 211.9m and 211.9n.
- 22 (b) The UPON THE REQUEST OF THE DEPARTMENT, THE state tax
- 23 commission shall issue an order to rescind no later than the first
- 24 Monday in December for the assessment year any exemption under
- 25 section 9f of the general property tax act, 1893 PA 206, MCL
- 26 211.9f, which exemption was approved under section 9f of the
- 27 general property tax act, 1893 PA 206, MCL 211.9f, after 2013 for

- 1 any parcel for which payment in full and any penalty due have not
- 2 been received or for which the state tax commission discovers that
- 3 the property is not eligible under section 9m or 9n of the general
- 4 property tax act, 1893 PA 206, MCL 211.9m and 211.9n.PERSONAL
- 5 PROPERTY.
- 6 (c) The UPON THE REQUEST OF THE DEPARTMENT, THE state tax
- 7 commission shall issue an order to rescind no later than the first
- 8 Monday in December for the assessment year any exemption for
- 9 eligible personal property subject to an extended industrial
- 10 facilities exemption certificate under section 11a of 1974 PA 198,
- 11 MCL 207.561a, for any parcel for which payment in full and any
- 12 penalty due have not been received or for which the state tax
- 13 commission DEPARTMENT discovers that the property is not eligible
- 14 under section 9m or 9n of the general property tax act, 1893 PA
- 15 206, MCL 211.9m and 211.9n.PERSONAL PROPERTY.
- 16 (d) The UPON THE REQUEST OF THE DEPARTMENT, THE state tax
- 17 commission shall issue an order to rescind no later than the first
- 18 Monday in December for the assessment year any extended exemption
- 19 for eligible personal property under section 9f(8)(a) of the
- 20 general property tax act, 1893 PA 206, MCL 211.9f, for any parcel
- 21 for which payment in full and any penalty due have not been
- 22 received or for which the state tax commission DEPARTMENT discovers
- 23 that the property is not eligible under section 9m or 9n of the
- 24 general property tax act, 1893 PA 206, MCL 211.9m and
- 25 211.9n.PERSONAL PROPERTY.
- 26 (e) The eligible claimant shall file with the assessor of the
- 27 township or city within 30 days of the date of the state tax

- 1 commission order to rescind RESCISSION issued under subdivisions
- 2 (a) to (d) a statement under section 19 of the general property tax
- 3 act, 1893 PA 206, MCL 211.19, for all property for which the
- 4 exemption has been rescinded under this section.
- 5 (f) Within 60 days of an order of rescission by the state tax
- 6 commission A RESCISSION under subdivisions (a) to (d), the
- 7 treasurer of the local tax collecting unit shall issue amended tax
- 8 bills for any taxes, including penalty and interest, that were not
- 9 billed under the general property tax act, 1893 PA 206, MCL 211.1
- 10 to 211.155, or under 1974 PA 198, MCL 207.551 to 207.572, and that
- 11 are owed as a result of the order of rescission.
- 12 (6) An eliqible claimant shall provide access to the books and
- 13 records, for audit purposes, relating to the location and
- 14 description; the date of purchase, lease, or acquisition; and the
- 15 purchase price, lease amount, or value of all personal property
- 16 owned by, leased by, or in the possession of that person or a
- 17 related entity if requested by the assessor of the township or
- 18 city, county equalization department, or department of treasury for
- 19 the year in which the statement is filed and the immediately
- 20 preceding 3 years. The department of treasury shall develop and
- 21 implement an audit program which includes, but is not limited to,
- 22 the audit of statements submitted under subsection (3) and amended
- 23 statements submitted under subsection (4) for the current calendar
- 24 year and the 3 calendar years immediately preceding the
- 25 commencement of an audit. An assessment as a result of an audit
- 26 shall be paid in full within 35 days of issuance and shall include
- 27 penalties and interest as described in section 154(3) of the

- 1 general property tax act, 1893 PA 206, MCL 211.154. Refunds as a
- 2 result of an audit under this subsection shall be without interest.
- 3 The exemption for personal property for which an assessment has
- 4 been issued as a result of an audit under this subsection shall be
- 5 subject to the rescission provisions of subsection (5) for the
- 6 years of the assessment if full payment is not timely made as
- 7 required by this subsection.
- 8 (7) An eligible claimant may appeal an assessment levied under
- 9 section 5 or a penalty or rescission under this section to the
- 10 state tax commission MICHIGAN TAX TRIBUNAL by filing a petition not
- 11 later than December 31 in that tax year. An eligible claimant may
- 12 appeal an assessment issued, including penalties, interest, or
- 13 rescission, as a result of an audit conducted under subsection (6)
- 14 by filing a petition with the state tax commission MICHIGAN TAX
- 15 TRIBUNAL within 30-35 days of the date of that assessment's
- 16 issuance. The department of treasury may appeal to the state tax
- 17 commission MICHIGAN TAX TRIBUNAL by filing a petition for the
- 18 current calendar year and 3 immediately preceding calendar years.
- 19 The state tax commission shall decide any appeal based on the
- 20 written petition and the written recommendation of state tax
- 21 commission staff and any other relevant information. The department
- 22 of treasury or any eligible claimant may appeal the determination
- 23 of the state tax commission to the Michigan tax tribunal within 35
- 24 days of the date of the determination.
- 25 (8) For any year before 2023, the THE department of treasury
- 26 may require eligible claimants to ANNUALLY file by February 20 of
- 27 the EACH year a combined document that includes the affidavit FORM

- 1 TO CLAIM THE EXEMPTION under sections 9f(9), 9m, and 9n of the
- 2 general property tax act, 1893 PA 206, MCL 211.9f, 211.9m, and
- 3 211.9n, the affidavit AND under section 11a of 1974 PA 198, MCL
- 4 207.561a, A REPORT OF THE FAIR MARKET VALUE AND YEAR OF ACQUISITION
- 5 BY THE FIRST OWNER OF ELIGIBLE PERSONAL PROPERTY, AND FOR ANY YEAR
- 6 BEFORE 2023, a statement under section 19 of the general property
- 7 tax act, 1893 PA 206, MCL 211.19. , and a report of the acquisition
- 8 cost and year of acquisition by the first owner of eligible
- 9 personal property. ALL OF THE FOLLOWING APPLY TO THE FILING OF A
- 10 COMBINED DOCUMENT UNDER THIS SUBSECTION:
- 11 (A) The combined document shall be in a form prescribed by the
- 12 state tax commission. DEPARTMENT.
- 13 (B) AS PROVIDED IN SECTIONS 9M AND 9N OF THE GENERAL PROPERTY
- 14 TAX ACT, 1893 PA 206, MCL 211.9M AND 211.9N, LEASING COMPANIES ARE
- 15 NOT ELIGIBLE TO RECEIVE THE EXEMPTION FOR QUALIFIED NEW PERSONAL
- 16 PROPERTY AND QUALIFIED PREVIOUSLY EXISTING PERSONAL PROPERTY AND
- 17 MAY NOT USE THE COMBINED DOCUMENT PRESCRIBED IN THIS SECTION. WITH
- 18 RESPECT TO PERSONAL PROPERTY THAT IS THE SUBJECT OF A LEASE
- 19 AGREEMENT, REGARDLESS OF WHETHER THE AGREEMENT CONSTITUTES A LEASE
- 20 FOR FINANCIAL OR TAX PURPOSES, ALL OF THE FOLLOWING APPLY:
- 21 (i) IF THE PERSONAL PROPERTY IS ELIGIBLE MANUFACTURING
- 22 PERSONAL PROPERTY, THE LESSEE AND LESSOR MAY ELECT THAT THE LESSEE
- 23 REPORT THE LEASED PERSONAL PROPERTY ON THE COMBINED DOCUMENT.
- 24 (ii) AN ELECTION MADE BY THE LESSOR AND THE LESSEE UNDER THIS
- 25 SUBDIVISION SHALL BE MADE IN A FORM AND MANNER APPROVED BY THE
- 26 DEPARTMENT.
- 27 (iii) ABSENT AN ELECTION, THE PERSONAL PROPERTY SHALL BE

- 1 REPORTED BY THE LESSOR ON THE PERSONAL PROPERTY STATEMENT UNLESS
- 2 THE EXEMPTION FOR ELIGIBLE MANUFACTURING PERSONAL PROPERTY IS
- 3 CLAIMED BY THE LESSEE ON THE COMBINED DOCUMENT.
- 4 (C) FOR ELIGIBLE PERSONAL PROPERTY EXEMPT UNDER THE MICHIGAN
- 5 RENAISSANCE ZONE ACT, 1996 PA 376, MCL 125.2681 TO 125.2696, AN
- 6 ELIGIBLE CLAIMANT SHALL REPORT THE FAIR MARKET VALUE OF THAT
- 7 PERSONAL PROPERTY AT THE TIME OF ACQUISITION BY THE FIRST OWNER,
- 8 INCLUDING THE COST OF FREIGHT, SALES TAX, INSTALLATION, AND OTHER
- 9 CAPITALIZED COSTS, EXCEPT CAPITALIZED INTEREST.
- 10 (D) The combined document shall be filed with the assessor of
- 11 the township or city in which the eligible personal property is
- 12 located.
- 13 (E) The assessor shall transmit the information contained in
- 14 the combined document filed under this subsection, and other parcel
- 15 information required by the department, of treasury, to the
- 16 department of treasury in the form and in the manner prescribed by
- 17 the department of treasury no later than April 1.
- 18 Sec. 9. (1) Proceeds of the assessment collected under section
- 19 7 shall be credited to the general fund.
- 20 (2) Beginning in fiscal year 2014-2015 and each fiscal year
- 21 thereafter, the legislature shall appropriate funds in an amount
- 22 equal to the necessary expenses incurred by the department of
- 23 treasury in implementing this act.