4

5

7

HOUSE BILL No. 4587

May 12, 2015, Introduced by Rep. Callton and referred to the Committee on Judiciary.

A bill to prohibit the bad-faith assertion of patent infringements; to provide remedies for the bad-faith assertion of patent infringements; to provide for the powers and duties of the attorney general; and to authorize the promulgation of rules.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the "bad faith patent infringement claims act".
- 3 Sec. 2. The legislature finds all of the following:
 - (a) This state is striving to build an entrepreneurial and knowledge-based economy. Attracting and nurturing small- and medium-sized knowledge-based companies is an important part of this effort and will be beneficial to this state's future.
 - (b) Patents are essential to encouraging innovation, especially in information technology and knowledge-based fields.

- 1 The protections afforded by the federal patent system create an
- 2 incentive to invest in research and innovation, which spurs
- 3 economic growth. Patent holders have every right to enforce their
- 4 patents when they are infringed, and patent enforcement litigation
- 5 is necessary to protect intellectual property.
- 6 (c) The legislature does not wish to interfere with the good-
- 7 faith enforcement of patents or good-faith patent litigation. The
- 8 legislature also recognizes that this state is preempted from
- 9 passing any law that conflicts with federal patent law.
- 10 (d) Patent litigation can be technical, complex, and
- 11 expensive. The expense of patent litigation, which may cost
- 12 hundreds of thousands of dollars or more, can be a significant
- 13 burden on small- and medium-sized companies. The legislature wishes
- 14 to help its businesses avoid these costs by encouraging the most
- 15 efficient resolution of patent infringement claims without
- 16 conflicting with federal law.
- 17 (e) Abusive patent litigation, and especially the assertion of
- 18 bad-faith infringement claims, can harm companies in this state. A
- 19 business that receives a letter asserting such a claim faces the
- 20 threat of expensive and protracted litigation and may feel that it
- 21 has no choice but to settle and to pay a licensing fee, even if the
- 22 claim is meritless. This is especially so for small and medium
- 23 companies and nonprofits that lack the resources to investigate and
- 24 defend themselves against infringement claims.
- 25 (f) Through this narrowly focused act, the legislature seeks
- 26 to facilitate the efficient and prompt resolution of patent
- 27 infringement claims, protect businesses in this state from abusive

- 1 and bad-faith assertions of patent infringement, and build this
- 2 state's economy, while at the same time respecting federal law and
- 3 being careful not to interfere with legitimate patent enforcement
- 4 actions.
- **5** Sec. 3. As used in this act:
- 6 (a) "Demand letter" means a letter, electronic mail, or other
- 7 communication that asserts or claims that the target has engaged in
- 8 patent infringement.
- 9 (b) "Person" means an individual, partnership, corporation,
- 10 association, governmental entity, or other legal entity.
- 11 (c) "Target" means a person to which 1 or more of the
- 12 following apply:
- 13 (i) The person has received a demand letter or an assertion or
- 14 allegation of patent infringement has been made against the person.
- 15 (ii) The person has been threatened with litigation or a
- 16 lawsuit has been filed against the person alleging patent
- infringement.
- 18 (iii) The person's customers have received a demand letter
- 19 asserting that the person's product, service, or technology has
- 20 infringed a patent.
- 21 Sec. 5. (1) A person shall not make a bad-faith assertion of
- 22 patent infringement.
- 23 (2) A court may consider the following factors as evidence
- 24 that a person has made a bad-faith assertion of patent
- 25 infringement:
- 26 (a) A demand letter sent by the person did not contain all of
- 27 the following information:

- 1 (i) The patent number.
- (ii) The name and address of the patent owner or owners and
- 3 assignee or assignees, if any.
- 4 (iii) Factual allegations concerning the specific areas in which
- 5 the target's products, services, and technology infringed the
- 6 patent or were covered by the claims in the patent.
- 7 (b) Before sending a demand letter, the person failed to
- 8 conduct an analysis comparing the claims in the patent to the
- 9 target's products, services, and technology, or such an analysis
- 10 was done but did not identify specific areas in which the products,
- 11 services, and technology were covered by the claims in the patent.
- 12 (c) A demand letter sent by the person lacked the information
- 13 described in subdivision (a), the target requested the information,
- 14 and the person failed to provide the information within a
- 15 reasonable time.
- 16 (d) A demand letter sent by the person demanded payment of a
- 17 license fee or response within an unreasonably short period of
- **18** time.
- 19 (e) The person offered to license the patent for an amount
- 20 that was not based on a reasonable estimate of the value of the
- 21 license.
- 22 (f) The claim or assertion of patent infringement was
- 23 meritless, and the person knew, or should have known, that the
- 24 claim or assertion was meritless.
- 25 (g) The claim or assertion of patent infringement was
- 26 deceptive.
- 27 (h) The person or any of its subsidiaries or affiliates has

- 1 previously filed or threatened to file 1 or more lawsuits based on
- 2 the same or similar claim of patent infringement and 1 or both of
- 3 the following apply:
- 4 (i) The threats or lawsuits lacked the information described in
- 5 subdivision (a).
- (ii) The person attempted to enforce the claim of patent
- 7 infringement in litigation and a court found the claim to be
- 8 meritless.
- 9 (i) Any other factor the court finds relevant.
- 10 (3) A court may consider the following factors as evidence
- 11 that a person has not made a bad-faith assertion of patent
- 12 infringement:
- 13 (a) A demand letter sent by the person contains the
- 14 information described in subsection (2)(a).
- 15 (b) If a demand letter sent by the person lacked the
- 16 information described in subsection (2)(a) and the target requested
- 17 the information, the person provided the information within a
- 18 reasonable time.
- 19 (c) The person engaged in a good-faith effort to establish
- 20 that the target infringed the patent and to negotiate an
- 21 appropriate remedy.
- 22 (d) The person made a substantial investment in the use of the
- 23 patent or in the production or sale of a product or item covered by
- 24 the patent.
- 25 (e) The person is 1 of the following:
- 26 (i) The inventor or joint inventor of the patent or, for a
- 27 patent filed by and awarded to an assignee of the original inventor

- 1 or joint inventor, the original assignee.
- 2 (ii) An institution of higher education or a technology
- 3 transfer organization owned or affiliated with an institution of
- 4 higher education.
- 5 (f) The person has done either of the following:
- 6 (i) Demonstrated good-faith business practices in previous
- 7 efforts to enforce the patent, or a substantially similar patent.
- 8 (ii) Successfully enforced the patent, or a substantially
- 9 similar patent, through litigation.
- 10 (g) Any other factor the court finds relevant.
- 11 (4) This act does not apply to a demand letter or assertion of
- 12 a patent infringement that includes a claim for relief arising
- 13 under 35 USC 271(e)(2).
- Sec. 7. (1) On motion by a target and a finding by the court
- 15 that the target has established a reasonable likelihood that a
- 16 person has made a bad-faith assertion of patent infringement in
- 17 violation of this act, the court shall require the person to post a
- 18 bond in an amount equal to a good-faith estimate of the target's
- 19 costs to litigate the claim and an amount reasonably likely to be
- 20 recovered under section 9(2), conditioned on payment of any amount
- 21 finally determined to be due to the target. The court shall not
- 22 order a bond to be posted under this section that exceeds
- 23 \$250,000.00.
- 24 (2) A court may waive the bond requirement under this section
- 25 if it finds the person alleged to have made a bad-faith assertion
- 26 of patent infringement in violation of this chapter has available
- 27 assets equal to the amount of the proposed bond or for other good

- 1 cause shown.
- 2 Sec. 9. (1) The attorney general has the same authority under
- 3 this act to make rules, conduct civil investigations, bring civil
- 4 actions, and enter into assurances of discontinuance as provided
- 5 under the Michigan consumer protection act, 1976 PA 331, MCL
- 6 445.901 to 445.922. In an action brought by the attorney general
- 7 under this act, the court may award or impose any relief available
- 8 under the Michigan consumer protection act, 1976 PA 331, MCL
- **9** 445.901 to 445.922.
- 10 (2) A target or a person aggrieved by a violation of this act
- 11 or rules promulgated under this act may bring an action in the
- 12 circuit court. The court may award the following remedies to a
- 13 plaintiff that prevails in an action brought under this subsection:
- 14 (a) Equitable relief.
- 15 (b) Damages.
- 16 (c) Costs and fees, including reasonable attorney fees.
- 17 (d) Exemplary damages in an amount equal to \$50,000.00 or 3
- 18 times the total of actual damages, costs, and fees, whichever is
- 19 greater.
- 20 (3) This act does not limit rights and remedies available to
- 21 this state or to any person under any other law and does not alter
- 22 or restrict the attorney general's authority under the Michigan
- 23 consumer protection act, 1976 PA 331, MCL 445.901 to 445.922, with
- 24 regard to conduct involving assertions of patent infringement.