## **HOUSE BILL No. 5848**

September 8, 2016, Introduced by Rep. Miller, A. and referred to the Committee on Regulatory Reform.

A bill to provide for the regulation and registration of auto glass facilities; to prescribe the powers and duties of certain public officers and agencies; to provide for the promulgation of rules; and to prescribe remedies and penalties.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. As used in this act:
- 2 (a) "Administrator" means the secretary of state or his or her3 designee.
- 4 (b) "Auto glass facility" or "facility" means a person that is
- 5 engaged in the business of performing, or employs individuals who
- 6 perform, glass installation, repair, or replacement in motor
- 7 vehicles. The term does not include any of the following:

- $\mathbf{1}$  (i) An individual who engages only in the business of
- 2 installing, repairing, or replacing auto glass for a single
- 3 commercial or industrial establishment or governmental agency.
- 4 (ii) An individual who is installing, repairing, or replacing
- 5 auto glass in his or her own motor vehicle or a family member's
- 6 motor vehicle.
- 7 (iii) A facility that is subject to the motor vehicle service
- 8 and repair act, 1974 PA 300, MCL 257.1302 to 257.1340.
- 9 (iv) A motor vehicle dealer that performs maintenance, body
- 10 work, repairs, or other service or repair work on motor vehicles.
- 11 (c) "Motor vehicle" means that term as defined in section 33
- 12 of the Michigan vehicle code, 1949 PA 300, MCL 257.33.
- Sec. 3. Unless the act or practice is otherwise exempt under
- 14 this act, a person shall not engage in the business or activity of
- 15 an auto glass facility unless the person registers the auto glass
- 16 facility with the administrator under this act.
- Sec. 5. (1) The secretary of state or his or her designee
- 18 shall administer this act. The secretary of state shall not
- 19 designate an individual to act in his or her place under this
- 20 section who is affiliated with an auto glass facility.
- 21 (2) The administrator shall do all of the following:
- 22 (a) Register auto glass facilities that are subject to this
- 23 act.
- 24 (b) Keep a complete register of auto glass facilities and make
- 25 the registry available for public inspection at the office of the
- 26 secretary of state.
- (c) Engage in a public information program to inform public

- 1 members of their rights and remedies under this act.
- 2 (3) The administrator may promulgate any rules under the
- 3 administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
- 4 24.328, that he or she considers necessary to implement,
- 5 administer, and enforce this act.
- 6 Sec. 7. (1) An auto glass facility shall register the facility
- 7 by providing all of the following information to the administrator
- 8 concerning the facility and the owner of the facility, on a
- 9 registration form provided by the administrator, accompanied by a
- 10 registration fee in an amount determined under section 9:
- 11 (a) The name, address, and form of ownership of the owner of
- 12 the facility, and if the owner is a corporation, the date and place
- 13 of incorporation.
- 14 (b) The name and address of each of the owner's resident
- 15 agents, officers, directors, or partners in this state.
- 16 (c) The principal occupation for the past 5 years of all of
- 17 the following, as applicable:
- 18 (i) Each person that owns 10% or more of the facility.
- 19 (ii) For each owner described in subparagraph (i), every
- 20 officer and director if the owner is a corporation; every partner
- 21 if the owner is a partnership; or any individual who occupies a
- 22 similar status or performs similar functions if the owner is
- 23 another form of legal entity.
- 24 (d) A description of the repair facility, that includes any
- 25 information required by the administrator by rule.
- (e) An irrevocable appointment of the secretary of state as
- 27 the agent for the facility for service of process.

- 1 (f) A copy of each instrument, form, contract, or other
- 2 document used by the applicant in dealing with the public in the
- 3 installation, repair, or replacement of auto glass, including, but
- 4 not limited to, all of the following:
- 5 (i) Any document on which the facility routinely requires the
- 6 customer's signature.
- 7 (ii) Any document used by the facility in connection with
- 8 providing estimates, diagnoses, or repairs.
- 9 (iii) Any invoices, warranties, or waivers.
- 10 (iv) Any other document used by the facility to comply with
- 11 this act or rules promulgated under this act.
- 12 (g) Other relevant information as the administrator shall
- 13 require.
- 14 (2) A person that owns more than 1 auto glass facility shall
- 15 file a single registration form annually, that includes all of the
- 16 information described in subsection (1) and also clearly indicates
- 17 the location of and the individual in charge of each facility. An
- 18 owner described in this section shall pay a separate registration
- 19 fee for each facility.
- 20 (3) The administrator shall issue a certificate of
- 21 registration to an applicant that is registered under this act. If
- 22 a certificate of registration is lost, destroyed, or mutilated, the
- 23 registrant may obtain a duplicate copy by providing proof that is
- 24 satisfactory to the administrator of the loss, destruction, or
- 25 mutilation and paying the fee under section 9.
- 26 Sec. 9. (1) The department shall establish fees for
- 27 registering an auto glass facility, renewing a registration, and

- 1 obtaining a replacement certificate of registration for an auto
- 2 glass facility.
- 3 (2) Any fees collected under this act shall be credited to the
- 4 general fund of the state.
- 5 Sec. 11. If there is a change in ownership of a motor vehicle
- 6 repair facility, a new registration, and payment of a new
- 7 registration fee, is required and the facility shall not operate
- 8 until its registration application is approved by the administrator
- 9 and the fee is paid. If a name or address of the auto glass
- 10 facility changes, and there is not a change of ownership, the
- 11 facility shall notify the administrator in writing of the change
- 12 and shall make the appropriate changes on the next renewal
- 13 registration when due.
- 14 Sec. 13. (1) The owner of an auto glass facility that is
- 15 registered or is required to register under this act shall ensure
- 16 that the facility is open to inspection by the administrator and
- 17 other law enforcement officials during reasonable business hours.
- 18 During reasonable business hours, the administrator and other law
- 19 enforcement officials may make periodic unannounced inspections of
- 20 the premises, parts records, and parts inventories of a facility.
- 21 (2) The owner of an auto glass facility shall maintain
- 22 reasonable business records, as required by the administrator by
- 23 rule, and ensure that those records are open for reasonable
- 24 inspection by the administrator or other law enforcement officials
- 25 and are retained for at least 5 years.
- 26 (3) An owner of a facility, an employee, or any other person
- 27 shall not hinder, obstruct, or otherwise prevent an inspection

- 1 under this section.
- 2 Sec. 15. (1) If the administrator determines after notice and
- 3 a hearing that a person has violated this act or a rule promulgated
- 4 under this act, directly or through an agent or employee, he or she
- 5 may issue an order that requires the person to cease and desist
- 6 from the violation or to take any affirmative action that the
- 7 administrator determines is appropriate to carry out the purposes
- 8 of this act.
- 9 (2) If the administrator makes a finding of fact in writing
- 10 that the public interest will be irreparably harmed by delay in
- 11 issuing an order, he or she may issue a temporary cease and desist
- 12 order. Before issuing the temporary cease and desist order, the
- 13 administrator when possible by telephone or otherwise shall give
- 14 notice of the proposal to issue a temporary cease and desist order
- 15 to the facility. A temporary cease and desist order shall provide
- 16 that the administrator on request shall hold a hearing within 30
- 17 days to determine whether or not the order shall become permanent.
- 18 Sec. 17. (1) The administrator may order a summary suspension
- 19 of a registration under this act pursuant to the administrative
- 20 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328, if he or
- 21 she obtains an affidavit from an individual who is familiar with
- 22 the facts included in the affidavit and determines based on the
- 23 affidavit that a facility or an owner of a facility has violated
- 24 section 13 of this act or section 2 of 1986 PA 119, MCL 257.1352.
- 25 (2) The facility or owner of a facility to which an order of
- 26 summary suspension under this section is directed may submit an
- 27 application to the administrator for a hearing concerning the

- 1 order. If he or she receives an application under this subsection,
- 2 the administrator shall hold a hearing within 30 days after the
- 3 date of the application pursuant to the administrative procedures
- 4 act of 1969, 1969 PA 306, MCL 24.201 to 24.328.
- 5 (3) At a hearing under subsection (2), the administrator may
- 6 set aside, continue, or modify the order of summary suspension.
- 7 Sec. 19. (1) The administrator may take any administrative
- 8 action described in subsection (2) if the administrator determines
- 9 that a facility, the owner of a facility, or a stockholder,
- 10 officer, director, or partner of the owner of a facility that is a
- 11 corporation or partnership does 1 or more of the following:
- 12 (a) Makes an untrue statement of a material fact.
- 13 (b) Violates this act or a rule promulgated under this act.
- 14 (c) Violates a condition of probation.
- 15 (d) Makes unnecessary repairs or replacement of auto glass or
- 16 repairs or replacement of auto glass that is not authorized by the
- 17 customer.
- (e) Refuses to honor warranties made by the facility.
- 19 (f) Causes or allows a customer to sign a document in blank
- 20 relating to the installation, repair, or replacement of auto glass.
- (g) Is enjoined by a court of competent jurisdiction from
- 22 engaging in the business of installing, repairing, or replacing
- 23 auto glass or from a violation of this act or a rule promulgated
- 24 under this act.
- 25 (h) Fails to comply with the terms of a final cease and desist
- 26 order.
- 27 (i) Is convicted of a violation of this act.

- 1 (j) Uses a waiver of liability provision in an attempt to
- 2 evade this act.
- **3** (k) Is convicted of a violation of 1986 PA 119, MCL 257.1351
- 4 to 257.1355.
- **5** (*l*) Is convicted under section 413, 415, 535, 535a, or 536a of
- 6 the Michigan penal code, 1931 PA 328, MCL 750.413, 750.415,
- 7 750.535, 750.535a, and 750.536a, or is convicted in another state
- 8 of a violation of a law substantially corresponding to 1 of those
- 9 sections of the Michigan penal code.
- 10 (2) After notice and opportunity for a hearing, the
- 11 administrator may do 1 or more of the following if he or she
- 12 determines that a facility, an owner of the facility, or a
- 13 stockholder, officer, director, or partner of an owner of the
- 14 facility that is a corporation or partnership commits a violation
- 15 described in subsection (1):
- 16 (a) Place a limitation on a registration.
- 17 (b) Suspend a registration.
- (c) Deny a registration or renewal of a registration.
- 19 (d) Revoke a registration.
- (e) Censure the person that holds a registration.
- 21 (3) As an alternative or in addition to administrative action
- 22 under subsection (2) for a violation or alleged violation of
- 23 subsection (1), the administrator may, by written agreement with a
- 24 person that holds a registration, place the registration on
- 25 probation and include conditions of probation in the agreement.
- 26 (4) The remedies and sanctions under this act are independent
- 27 and cumulative. The use of a remedy or sanction under this act,

- 1 including, but not limited to, administrative action by the
- 2 administrator under subsection (2) or an agreement for probation
- 3 under subsection (3), does not bar other lawful remedies and
- 4 sanctions against a person and does not limit a person's criminal
- 5 or civil liability under law.
- 6 Sec. 21. A registrant under this act, an owner, agent, or
- 7 employee of a registrant under this act, or any other person that
- 8 knowingly violates this act is guilty of a misdemeanor punishable
- 9 by imprisonment for not more than 90 days or a fine of not more
- 10 than \$1,000.00, or both, for the first conviction under this
- 11 section, and by imprisonment for not more than 1 year or a fine of
- 12 not more than \$5,000.00, or both, for any subsequent conviction.
- 13 Enacting section 1. This act takes effect 90 days after the
- 14 date it is enacted into law.

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