HOUSE BILL No. 5941

September 22, 2016, Introduced by Reps. Santana, Chang, Pagel, Guerra, Geiss, Hoadley, LaGrand, Moss, Wittenberg, Yanez, Robinson, Greig, Pagan, Love, Irwin, Hovey-Wright and Gay-Dagnogo and referred to the Committee on Transportation and Infrastructure.

A bill to amend 1972 PA 222, entitled

"An act to provide for an official personal identification card; to provide for its form, issuance and use; to regulate the use and disclosure of information obtained from the card; to prescribe the powers and duties of the secretary of state; to prescribe fees; to prescribe certain penalties for violations; and to provide an appropriation for certain purposes,"

by amending section 1 (MCL 28.291), as amended by 2012 PA 25, and by adding section 1b.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. (1) A person who is a resident of this state may apply
- 2 to the department of state for an official state personal
- 3 identification card. Upon application, the applicant shall supply a
- 4 photographic identity document, a birth certificate or other
- 5 nonphotographic identity document, and other sufficient documents
- 6 as the secretary of state may require to verify the identity and
- 7 citizenship of the applicant. If EXCEPT AS PROVIDED IN SECTION 1B,

- 1 IF an applicant for an official state personal identification card
- 2 is not a citizen of the United States, the applicant shall supply a
- 3 photographic identity document and other sufficient documents to
- 4 verify the identity of the applicant and the applicant's legal
- **5** presence in the United States under subsection (5). The documents
- 6 required under this subsection shall include the applicant's full
- 7 legal name, date of birth, address, and residency and demonstrate
- 8 that the applicant is a citizen of the United States or is legally
- 9 present in the United States. If the applicant's full legal name
- 10 differs from the name of the applicant that appears on a document
- 11 presented under this subsection, the applicant shall present
- 12 documents to verify his or her current full legal name. An
- 13 application for a state personal identification card shall be made
- 14 in a manner prescribed by the secretary of state and shall contain
- 15 the applicant's full legal name, date of birth, residence address,
- 16 height, sex, eye color, signature, intent to be an organ donor,
- 17 other information required or permitted on the official state
- 18 personal identification card and, only to the extent to comply with
- 19 federal law, the applicant's social security number. The applicant
- 20 may provide a mailing address if the applicant receives mail at an
- 21 address different from his or her residence address.
- 22 (2) The secretary of state shall accept as 1 of the
- 23 identification documents required under subsection (1) an
- 24 identification card issued by the department of corrections to
- 25 prisoners who are placed on parole or released from a correctional
- 26 facility, containing the prisoner's legal name, photograph, and
- 27 other information identifying the prisoner as provided in section

- 1 37(4) of the corrections code of 1953, 1953 PA 232, MCL 791.237.
- 2 (3) The secretary of state shall have electronic access to
- 3 prisoner information maintained by the department of corrections
- 4 for the purpose of verifying the identity of a prisoner who applies
- 5 for an official state identification card under subsection (1).
- 6 (4) The secretary of state shall not issue an official state
- 7 personal identification card to a person who holds an operator's or
- 8 chauffeur's license issued under the Michigan vehicle code, 1949 PA
- 9 300, MCL 257.1 to 257.923, unless the license has been suspended,
- 10 revoked, or restricted.
- 11 (5) If EXCEPT AS PROVIDED IN SECTION 1B, IF the applicant is
- 12 not a citizen of the United States, the applicant shall provide,
- 13 and the department shall verify, documents demonstrating his or her
- 14 legal presence in the United States. Nothing in this act shall
- 15 obligate or be construed to obligate this state to comply with
- 16 title II of the real ID act of 2005, Public Law 109-13. The
- 17 secretary of state may adopt rules under the administrative
- 18 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328, as are
- 19 necessary for the administration of this subsection. A
- 20 determination by the secretary of state that an applicant is not
- 21 legally present in the United States may be appealed under section
- 22 631 of the revised judicature act of 1961, 1961 PA 236, MCL
- 23 600.631.
- 24 (6) The secretary of state shall not disclose a social
- 25 security number obtained under subsection (1) to another person
- 26 except for use for 1 or more of the following purposes:
- 27 (a) Compliance with 49 USC 31301 to 31317 and regulations and

- 1 rules related to this act.
- 2 (b) To carry out the purposes of section 466(a) of the social
- 3 security act, 42 USC 666, in connection with matters relating to
- 4 paternity, child support, or overdue child support.
- 5 (c) With the department of community health, for comparison
- 6 with vital records maintained by the department of community health
- 7 under part 28 of the public health code, 1978 PA 368, MCL 333.2801
- 8 to 333.2899.
- **9** (d) As otherwise required by law.
- 10 (7) The secretary of state shall not display a person's social
- 11 security number on the person's official state personal
- 12 identification card.
- 13 (8) A requirement under this section to include a social
- 14 security number on an application does not apply to an applicant
- 15 who demonstrates he or she is exempt under law from obtaining a
- 16 social security number.
- 17 (9) The secretary of state, with the approval of the state
- 18 administrative board created under 1921 PA 2, MCL 17.1 to 17.3, may
- 19 enter into agreements with the United States government to verify
- 20 whether an applicant for an official state personal identification
- 21 card under this section who is not a citizen of the United States
- 22 is authorized under federal law to be present in the United States.
- 23 (10) The secretary of state shall not issue an official state
- 24 personal identification card to a person holding an official state
- 25 personal identification card issued by another state without
- 26 confirmation that the person is terminating or has terminated the
- 27 official state personal identification card issued by the other

- 1 state.
- 2 (11) The secretary of state shall do all of the following:
- 3 (a) Ensure the physical security of locations where official
- 4 state personal identification cards are produced and the security
- 5 of document materials and papers from which official state personal
- 6 identification cards are produced.
- 7 (b) Subject all persons authorized to manufacture or produce
- 8 official state personal identification cards and all persons who
- 9 have the ability to affect the identity information that appears on
- 10 official state personal identification cards to appropriate
- 11 security clearance requirements. The security requirements of this
- 12 subdivision and subdivision (a) may require that official state
- 13 personal identification cards be manufactured or produced in this
- 14 state.
- 15 (c) Provide fraudulent document recognition programs to
- 16 department of state employees engaged in the issuance of official
- 17 state personal identification cards.
- 18 SEC. 1B. (1) NOTWITHSTANDING SECTION 1, THE DEPARTMENT SHALL
- 19 ISSUE AN OFFICIAL STATE PERSONAL IDENTIFICATION CARD TO AN
- 20 APPLICANT WHO IS UNABLE TO SUBMIT SUFFICIENT DOCUMENTS TO VERIFY
- 21 HIS OR HER IDENTITY AND LEGAL PRESENCE IN THE UNITED STATES AS
- 22 REQUIRED UNDER SECTION 1 OR WHO CHOOSES NOT TO OBTAIN AN OFFICIAL
- 23 STATE PERSONAL IDENTIFICATION CARD THAT MEETS THE CRITERIA UNDER
- 24 THE REAL ID ACT OF 2005, PUBLIC LAW 109-13, IF THE APPLICANT
- 25 SATISFIES ALL OTHER REQUIREMENTS OF THIS SECTION, THE REQUIREMENTS
- 26 OF SECTION 1 OTHER THAN LEGAL PRESENCE IN THE UNITED STATES, AND
- 27 THE RULES PROMULGATED BY THE DEPARTMENT UNDER SUBSECTION (2).

- 1 (2) THE DEPARTMENT SHALL, IN CONSULTATION WITH APPROPRIATE
- 2 INTERESTED PARTIES, INCLUDING, BUT NOT LIMITED TO, LAW ENFORCEMENT
- 3 AND IMMIGRANTS' RIGHTS REPRESENTATIVES, PROMULGATE RULES UNDER THE
- 4 ADMINISTRATIVE PROCEDURES ACT OF 1969, 1969 PA 306, MCL 24.201 TO
- 5 24.328, FOR ALL OF THE FOLLOWING PURPOSES:
- 6 (A) IDENTIFYING DOCUMENTS THAT ARE ACCEPTABLE TO THE
- 7 DEPARTMENT FOR THE PURPOSE OF PROVING IDENTITY OR MICHIGAN
- 8 RESIDENCY, SUBJECT TO SUBSECTION (3).
- 9 (B) ESTABLISHING PROCEDURES FOR VERIFYING THE AUTHENTICITY OF
- 10 THE DOCUMENTS DESCRIBED IN SUBDIVISION (A).
- 11 (C) ISSUING A TEMPORARY OFFICIAL STATE PERSONAL IDENTIFICATION
- 12 CARD PENDING THE VERIFICATION OF ANY DOCUMENT'S AUTHENTICITY.
- 13 (D) ESTABLISHING A HEARING PROCESS FOR AN APPLICANT TO APPEAL
- 14 THE DENIAL OF AN OFFICIAL STATE PERSONAL IDENTIFICATION CARD OR
- 15 TEMPORARY OFFICIAL STATE PERSONAL IDENTIFICATION CARD UNDER THIS
- 16 SECTION.
- 17 (3) ACCEPTABLE DOCUMENTS FOR PURPOSES OF PROVING IDENTITY OR
- 18 MICHIGAN RESIDENCY SHALL INCLUDE, BUT ARE NOT LIMITED TO, ALL OF
- 19 THE FOLLOWING:
- 20 (A) A VALID UNEXPIRED CONSULAR IDENTIFICATION DOCUMENT ISSUED
- 21 BY A CONSULATE FROM THE APPLICANT'S COUNTRY OF CITIZENSHIP OR A
- 22 VALID UNEXPIRED PASSPORT FROM THE APPLICANT'S COUNTRY OF
- 23 CITIZENSHIP.
- 24 (B) AN ORIGINAL BIRTH CERTIFICATE OR OTHER PROOF OF AGE. IF AN
- 25 ORIGINAL BIRTH CERTIFICATE IS IN A LANGUAGE OTHER THAN ENGLISH, THE
- 26 APPLICANT SHALL PROVIDE A CERTIFIED TRANSLATION OF THE BIRTH
- 27 CERTIFICATE.

- 1 (C) A HOME UTILITY BILL, LEASE OR RENTAL AGREEMENT, OR OTHER
- 2 PROOF OF MICHIGAN RESIDENCE.
- 3 (D) ONE OR MORE OF THE FOLLOWING DOCUMENTS WHICH, IF IN A
- 4 LANGUAGE OTHER THAN ENGLISH, SHALL BE ACCOMPANIED BY A CERTIFIED
- 5 TRANSLATION OR AN AFFIDAVIT OF TRANSLATION INTO ENGLISH:
- 6 (i) A MARRIAGE LICENSE OR DIVORCE CERTIFICATE.
- 7 (ii) A FOREIGN FEDERAL ELECTORAL PHOTO CARD ISSUED ON OR AFTER
- 8 JANUARY 1, 1991.
- 9 (iii) A FOREIGN DRIVER LICENSE.
- 10 (E) A RECEIPT FOR A UNITED STATES DEPARTMENT OF HOMELAND
- 11 SECURITY FORM I-589, APPLICATION FOR ASYLUM AND FOR WITHHOLDING OR
- 12 REMOVAL.
- 13 (F) AN OFFICIAL SCHOOL OR COLLEGE TRANSCRIPT THAT INCLUDES THE
- 14 APPLICANT'S DATE OF BIRTH, OR A FOREIGN SCHOOL RECORD THAT BEARS AN
- 15 OFFICIAL SEAL AND INCLUDES A PHOTOGRAPH OF THE APPLICANT AT THE AGE
- 16 THE RECORD WAS ISSUED.
- 17 (G) A UNITED STATES DEPARTMENT OF HOMELAND SECURITY FORM I-20
- 18 OR FORM DS-2019.
- 19 (H) A DEED OR TITLE TO REAL PROPERTY.
- 20 (I) A PROPERTY TAX BILL OR STATEMENT ISSUED WITHIN THE 12
- 21 MONTHS PRECEDING THE DATE OF APPLICATION.
- 22 (J) AN INCOME TAX RETURN.
- 23 (4) AN OFFICIAL STATE PERSONAL IDENTIFICATION CARD ISSUED
- 24 UNDER THIS SECTION, INCLUDING A TEMPORARY OFFICIAL STATE PERSONAL
- 25 IDENTIFICATION CARD, SHALL INCLUDE A RECOGNIZABLE FEATURE ON THE
- 26 FRONT OF THE CARD INDICATING THAT IT IS NOT VALID FOR OFFICIAL
- 27 FEDERAL PURPOSES, AND SHALL ALSO CONTAIN AN INDICATION THAT THE

- 1 CARD IS NOT VALID FOR OFFICIAL FEDERAL PURPOSES IN ELECTRONIC OR
- 2 MACHINE-READABLE CODES.
- 3 (5) A PERSON SHALL NOT DISCRIMINATE AGAINST AN INDIVIDUAL
- 4 BECAUSE THAT INDIVIDUAL HOLDS OR PRESENTS AN OFFICIAL STATE
- 5 PERSONAL IDENTIFICATION CARD OR A TEMPORARY OFFICIAL STATE PERSONAL
- 6 IDENTIFICATION CARD ISSUED UNDER THIS SECTION.
- 7 (6) A POLICE OFFICER SHALL NOT DETAIN, ARREST, PENALIZE, OR
- 8 DISCRIMINATE AGAINST AN INDIVIDUAL BASED SOLELY ON THAT
- 9 INDIVIDUAL'S PRESENTATION OF AN OFFICIAL STATE PERSONAL
- 10 IDENTIFICATION CARD OR A TEMPORARY OFFICIAL STATE PERSONAL
- 11 IDENTIFICATION CARD ISSUED UNDER THIS SECTION.
- 12 (7) EXCEPT WHEN NECESSARY TO COMPLY WITH A JUDICIALLY ISSUED
- 13 WARRANT OR SUBPOENA, INFORMATION COLLECTED UNDER THIS SECTION IS
- 14 NOT SUBJECT TO DISCLOSURE UNDER THE FREEDOM OF INFORMATION ACT,
- 15 1976 PA 442, MCL 15.231 TO 15.246.
- 16 (8) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, INFORMATION
- 17 REGARDING AN APPLICANT'S SOCIAL SECURITY NUMBER OR INELIGIBILITY
- 18 FOR A SOCIAL SECURITY NUMBER OBTAINED BY THE DEPARTMENT UNDER THIS
- 19 SECTION IS NOT SUBJECT TO DISCLOSURE UNDER THE FREEDOM OF
- 20 INFORMATION ACT, 1976 PA 442, MCL 15.231 TO 15.246.
- 21 (9) AS USED IN THIS SECTION:
- 22 (A) "MICHIGAN RESIDENCY" MEANS THAT AN INDIVIDUAL MAINTAINS A
- 23 SETTLED HOME OR DOMICILE IN THIS STATE AT WHICH THE INDIVIDUAL
- 24 RESIDES AND THAT MEETS THE DEFINITION OF RESIDENCE AS DEFINED IN
- 25 SECTION 11 OF THE MICHIGAN ELECTION LAW, 1954 PA 116, MCL 168.11,
- 26 EXCEPT FOR A TEMPORARY ABSENCE. MICHIGAN RESIDENCY DOES NOT REQUIRE
- 27 THAT THE INDIVIDUAL BE A UNITED STATES CITIZEN OR LAWFULLY PRESENT

- 1 IN THE UNITED STATES.
- 2 (B) "PERSON" MEANS THAT TERM AS DEFINED IN SECTION 40 OF THE
- 3 MICHIGAN VEHICLE CODE, 1949 PA 300, MCL 257.40.