10

SENATE BILL No. 622

## **SENATE BILL No. 622**

November 10, 2015, Introduced by Senators ROBERTSON, BRANDENBURG, KOWALL, STAMAS and MARLEAU and referred to the Committee on Finance.

A bill to amend 2008 PA 94, entitled "Water resource improvement tax increment finance authority act," by amending sections 3 and 15 (MCL 125.1773 and 125.1785), section 3 as amended by 2013 PA 25.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 3. As used in this act:
- (a) "Operations" means office maintenance, including salaries
  and expenses of employees, office supplies, consultation fees,
  design costs, and other expenses incurred in the daily management
  of the authority and planning of its activities.
  - (b) "Parcel" means an identifiable unit of land that is treated as separate for valuation or zoning purposes.
  - (c) "Public facility" means a street, and any improvements to a street, including street furniture and beautification, park, parking facility, recreational facility, right-of-way, structure,

- 1 waterway, bridge, lake, pond, canal, utility line or pipe, or
- 2 building, including access routes designed and dedicated to use by
- 3 the public generally, or used by a public agency, that is related
- 4 to access to inland lakes or a water resource improvement, or means
- 5 a water resource improvement. Public facility includes an
- 6 improvement to a facility used by the public or a public facility
- 7 as those terms are defined in section 1 of 1966 PA 1, MCL 125.1351,
- 8 if the improvement complies with the barrier free design
- 9 requirements of the state construction code promulgated under the
- 10 Stille-DeRossett-Hale single state construction code act, 1972 PA
- 11 230, MCL 125.1501 to 125.1531.
- 12 (d) "Specific local tax" means a tax levied under 1974 PA 198,
- 13 MCL 207.551 to 207.572, the commercial redevelopment act, 1978 PA
- 14 255, MCL 207.651 to 207.668, the technology park development act,
- 15 1984 PA 385, MCL 207.701 to 207.718, or 1953 PA 189, MCL 211.181 to
- 16 211.182. The initial assessed value or current assessed value of
- 17 property subject to a specific local tax shall be the quotient of
- 18 the specific local tax paid divided by the ad valorem millage rate.
- 19 The state tax commission shall prescribe the method for calculating
- 20 the initial assessed value and current assessed value of property
- 21 for which a specific local tax was paid in lieu of a property tax.
- 22 (e) "State fiscal year" means the annual period commencing
- 23 October 1 of each year.
- 24 (f) "Tax increment revenues" means the amount of ad valorem
- 25 property taxes and specific local taxes attributable to the
- 26 application of the levy of all taxing jurisdictions upon the
- 27 captured assessed value of real and personal property in the

- 1 development area. Tax increment revenues do not include any of the
- 2 following:
- 3 (i) Taxes under the state education tax act, 1993 PA 331, MCL
- 4 211.901 to 211.906.
- (ii) Taxes levied by local or intermediate school districts.
- 6 (iii) Ad valorem property taxes attributable either to a
- 7 portion of the captured assessed value shared with taxing
- 8 jurisdictions within the jurisdictional area of the authority or to
- 9 a portion of value of property that may be excluded from captured
- 10 assessed value or specific local taxes attributable to the ad
- 11 valorem property taxes.
- 12 (iv) Ad valorem property taxes excluded by the tax increment
- 13 financing plan of the authority from the determination of the
- 14 amount of tax increment revenues to be transmitted to the authority
- 15 or specific local taxes attributable to the ad valorem property
- 16 taxes.
- 17 (v) Ad valorem property taxes exempted from capture under
- 18 section 15(5) or specific local taxes attributable to the ad
- 19 valorem property taxes.
- 20 (vi) Ad valorem property taxes specifically levied for the
- 21 payment of principal and interest of obligations approved by the
- 22 electors or obligations pledging the unlimited taxing power of the
- 23 local governmental unit or specific taxes attributable to those ad
- 24 valorem property taxes.
- 25 (vii) AD VALOREM PROPERTY TAXES LEVIED UNDER 1 OR MORE OF THE
- 26 FOLLOWING OR SPECIFIC LOCAL TAXES ATTRIBUTABLE TO THOSE AD VALOREM
- 27 PROPERTY TAXES:

- 1 (A) THE ZOOLOGICAL AUTHORITIES ACT, 2008 PA 49, MCL 123.1161
- 2 TO 123.1183.
- 3 (B) THE ART INSTITUTE AUTHORITIES ACT, 2010 PA 296, MCL
- 4 123.1201 TO 123.1229.
- 5 (C) EXCEPT AS OTHERWISE PROVIDED IN SECTION 15(5), AD VALOREM
- 6 PROPERTY TAXES OR SPECIFIC LOCAL TAXES ATTRIBUTABLE TO THOSE AD
- 7 VALOREM PROPERTY TAXES LEVIED FOR A SEPARATE MILLAGE FOR PUBLIC
- 8 LIBRARY PURPOSES APPROVED BY THE ELECTORS AFTER DECEMBER 31, 2015.
- 9 (g) "Water resource improvement" means enhancement of water
- 10 quality and water dependent natural resources, including, but not
- 11 limited to, the following:
- (i) The elimination of the causes and the proliferation of
- 13 aquatic nuisance species, as defined in section 3101 of the natural
- 14 resources and environmental protection act, 1994 PA 451, MCL
- **15** 324.3101.
- 16 (ii) Sewer systems that service existing structures that have
- 17 failing on-site disposal systems.
- 18 (iii) Storm water systems that service existing
- 19 infrastructure.
- 20 (iv) Dredging, removal of spoils, or other improvements or
- 21 maintenance activities that enhance navigability of a waterway.
- (h) "Water resource improvement district" or "district" means
- 23 1 or more of the following:
- 24 (i) An inland body of water and land that is up to 1 mile from
- 25 the shoreline of an inland lake that contains 1 or more public
- 26 access points.
- (ii) An inland body of water and parcels of land that are

- 1 contiguous to the shoreline of an inland lake that does not contain
- 2 a public access point.
- 3 (iii) The shoreline of a harbor on a Great Lake and 1 or more
- 4 of the following:
- 5 (A) Land up to 1 mile from the shoreline of the harbor.
- 6 (B) A tributary to that Great Lake harbor up to 5 miles
- 7 upstream from the shoreline of the Great Lake harbor.
- 8 (C) Land up to 1 mile from each bank of the tributary
- 9 described in sub-subparagraph (B).
- 10 Sec. 15. (1) If the authority determines that it is necessary
- 11 for the achievement of the purposes of this act, the authority
- 12 shall prepare and submit a tax increment financing plan to the
- 13 governing body of the municipality. The plan shall include a
- 14 development plan as provided in section 18, a detailed explanation
- 15 of the tax increment procedure, the maximum amount of bonded
- 16 indebtedness to be incurred, and the duration of the program, and
- 17 shall be in compliance with section 16. The plan shall contain a
- 18 statement of the estimated impact of tax increment financing on the
- 19 assessed values of all taxing jurisdictions in which the
- 20 development area is located. The plan may provide for the use of
- 21 part or all of the captured assessed value, but the portion
- 22 intended to be used by the authority shall be clearly stated in the
- 23 tax increment financing plan. The authority or municipality may
- 24 exclude from captured assessed value growth in property value
- 25 resulting solely from inflation. The plan shall set forth the
- 26 method for excluding growth in property value resulting solely from
- 27 inflation.

- 1 (2) Approval of the tax increment financing plan shall comply
- 2 with the notice, hearing, and disclosure provisions of section 21.
- 3 If the development plan is part of the tax increment financing
- 4 plan, only 1 hearing and approval procedure is required for the 2
- 5 plans together.
- 6 (3) Before the public hearing on the tax increment financing
- 7 plan, the governing body shall provide a reasonable opportunity to
- 8 the taxing jurisdictions levying taxes subject to capture to meet
- 9 with the governing body. The authority shall fully inform the
- 10 taxing jurisdictions of the fiscal and economic implications of the
- 11 proposed development area. The taxing jurisdictions may present
- 12 their recommendations at the public hearing on the tax increment
- 13 financing plan. The authority may enter into agreements with the
- 14 taxing jurisdictions and the governing body of the municipality in
- 15 which the development area is located to share a portion of the
- 16 captured assessed value of the development area.
- 17 (4) A tax increment financing plan may be modified if the
- 18 modification is approved by the governing body upon notice and
- 19 after public hearings and agreements as are required for approval
- 20 of the original plan.
- 21 (5) Not more than 60 days after the public hearing, the
- 22 governing body in a taxing jurisdiction levying ad valorem property
- 23 taxes that would otherwise be subject to capture may exempt its
- 24 taxes from capture by adopting a resolution to that effect and
- 25 filing a copy with the clerk of the municipality proposing to
- 26 create the authority. In the event that the governing body levies a
- 27 separate millage for public library purposes, at the request of the

- 1 public library board, that separate millage shall be exempt from
- 2 the capture. The resolution shall take effect when filed with the
- 3 clerk and remains effective until a copy of a resolution rescinding
- 4 that resolution is filed with that clerk. IF A LIBRARY BOARD OR
- 5 COMMISSION LEVIES A SEPARATE MILLAGE FOR PUBLIC LIBRARY PURPOSES
- 6 THAT WAS LEVIED BEFORE JANUARY 1, 2016, AND ALL OBLIGATIONS OF THE
- 7 AUTHORITY ARE PAID OR DEFEASED, THEN THE LEVY IS EXEMPT FROM
- 8 CAPTURE UNDER THIS ACT, UNLESS THE LIBRARY BOARD OR COMMISSION
- 9 ALLOWS ALL OR A PORTION OF ITS TAXES LEVIED TO BE INCLUDED AS TAX
- 10 INCREMENT REVENUES AND SUBJECT TO CAPTURE UNDER THIS ACT UNDER THE
- 11 TERMS OF A WRITTEN AGREEMENT BETWEEN THE LIBRARY BOARD OR
- 12 COMMISSION AND THE AUTHORITY. THE WRITTEN AGREEMENT SHALL BE FILED
- 13 WITH THE CLERK OF THE MUNICIPALITY. HOWEVER, IF A LIBRARY BOARD OR
- 14 COMMISSION LEVIES A SEPARATE MILLAGE FOR PUBLIC LIBRARY PURPOSES
- 15 THAT WAS LEVIED BEFORE JANUARY 1, 2016, AND THE AUTHORITY ALTERS OR
- 16 AMENDS THE BOUNDARIES OF THE DISTRICT OR EXTENDS THE DURATION OF
- 17 THE EXISTING FINANCE PLAN, THEN THE LIBRARY BOARD OR COMMISSION
- 18 MAY, NOT LATER THAN 60 DAYS AFTER A PUBLIC HEARING IS HELD UNDER
- 19 THIS SUBSECTION, EXEMPT ALL OR A PORTION OF ITS TAXES FROM CAPTURE
- 20 BY ADOPTING A RESOLUTION TO THAT EFFECT AND FILING A COPY WITH THE
- 21 CLERK OF THE MUNICIPALITY THAT CREATED THE AUTHORITY. FOR AD
- 22 VALOREM PROPERTY TAXES OR SPECIFIC LOCAL TAXES ATTRIBUTABLE TO
- 23 THOSE AD VALOREM PROPERTY TAXES LEVIED FOR A SEPARATE MILLAGE FOR
- 24 PUBLIC LIBRARY PURPOSES APPROVED BY THE ELECTORS AFTER DECEMBER 31,
- 25 2015, A LIBRARY BOARD OR COMMISSION MAY ALLOW ALL OR A PORTION OF
- 26 ITS TAXES LEVIED TO BE INCLUDED AS TAX INCREMENT REVENUES AND
- 27 SUBJECT TO CAPTURE UNDER THIS ACT UNDER THE TERMS OF A WRITTEN

- 1 AGREEMENT BETWEEN THE LIBRARY BOARD OR COMMISSION AND THE
- 2 AUTHORITY. THE WRITTEN AGREEMENT SHALL BE FILED WITH THE CLERK OF
- 3 THE MUNICIPALITY.