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## **SENATE BILL No. 639**

December 3, 2015, Introduced by Senator ROBERTSON and referred to the Committee on Elections and Government Reform.

A bill to amend 1954 PA 116, entitled "Michigan election law,"

by amending sections 509t, 509v, 730, 731, and 733 (MCL 168.509t, 168.509v, 168.730, 168.731, and 168.733), section 509t as amended by 2004 PA 92, section 509v as added by 1994 PA 441, sections 730 and 731 as amended by 1995 PA 261, and section 733 as amended by 1996 PA 583, and by adding sections 30h, 761b, 761c, and 764d.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- SEC. 30H. (1) A COUNTY, CITY, TOWNSHIP, VILLAGE, OR SCHOOL
- 2 DISTRICT SHALL NOT ADOPT AN ORDINANCE OR RESOLUTION THAT DOES
  - EITHER OF THE FOLLOWING:
  - (A) GRANTS AUTHORITY REGARDING ELECTIONS TO ANY PUBLIC OFFICER
  - UNLESS THE AUTHORITY IS GRANTED TO THAT PUBLIC OFFICER UNDER THIS
- 6 ACT.
- (B) IMPOSES AN OBLIGATION, DUTY, OR REQUIREMENT REGARDING

- 1 ELECTIONS UPON ANY PUBLIC OFFICER OR ANY OTHER PERSON OTHER THAN AS
- 2 SET FORTH IN THIS ACT.
- 3 (2) A PUBLIC OFFICER SHALL NOT CONDUCT ANY ACTIVITY REGARDING
- 4 ELECTIONS UNLESS THAT ACTIVITY IS EXPRESSLY AUTHORIZED TO BE
- 5 CONDUCTED BY THAT PUBLIC OFFICER IN THIS ACT.
- 6 Sec. 509t. (1) Notwithstanding another provision of law to the
- 7 contrary, a person who is a qualified elector in this state and who
- 8 registers to vote in a manner consistent with the national voter
- 9 registration act of 1993 is considered a registered voter under
- 10 this act.
- 11 (2) A person who registers to vote in a jurisdiction in this
- 12 state by mail shall vote in person and shall, SUBJECT TO SUBSECTION
- 13 (3), provide identification as required under section 303(b) of the
- 14 help America vote act of 2002, 42 USC 15483, 52 USC 21083, if that
- 15 person has not previously voted in person in this state. This
- 16 subsection does not apply to any of the following registered
- voters:
- 18 (a) A person entitled to vote by absentee ballot under the
- 19 uniformed and overseas citizens absentee voting act.
- 20 (b) A person who has a disability as defined in section 103 of
- 21 the persons with disabilities civil rights act, 1976 PA 220, MCL
- 22 37.1103, or, for purposes of voting in person only, a person who is
- 23 60 years of age or older.
- 24 (c) A person who is entitled to vote other than in person
- 25 under any other federal law.
- 26 (3) IN ORDER TO SATISFY THE IDENTIFICATION REQUIREMENT UNDER
- 27 SUBSECTION (2), A PERSON WHO REGISTERS TO VOTE BY MAIL AND WHO HAS

- 1 NOT PREVIOUSLY VOTED IN PERSON IN THIS STATE MUST PROVIDE
- 2 IDENTIFICATION EITHER TO THE CITY, TOWNSHIP, OR VILLAGE CLERK OF
- 3 THE CITY, TOWNSHIP, OR VILLAGE WHERE THE PERSON IS REGISTERED TO
- 4 VOTE OR TO AN ELECTION OFFICIAL ON ELECTION DAY AT THE ELECTION
- 5 PRECINCT WHERE THE PERSON IS REGISTERED TO VOTE. THE IDENTIFICATION
- 6 REQUIREMENT UNDER SUBSECTION (2) IS NOT SATISFIED BY A PERSON WHO
- 7 REGISTERS TO VOTE BY MAIL AND WHO HAS NOT PREVIOUSLY VOTED IN
- 8 PERSON IN THIS STATE IF THE PERSON PRESENTS IDENTIFICATION TO ANY
- 9 OF THE FOLLOWING:
- 10 (A) A DEPARTMENT OF STATE BRANCH OFFICE.
- 11 (B) THE OFFICE OF A COUNTY CLERK.
- 12 (C) THE OFFICE OF THE CLERK OF A CITY, TOWNSHIP, OR VILLAGE
- 13 THAT IS NOT THE CITY, TOWNSHIP, OR VILLAGE WHERE THE PERSON IS
- 14 REGISTERED TO VOTE.
- 15 (4) A COUNTY, CITY, TOWNSHIP, OR VILLAGE CLERK SHALL NOT
- 16 DEPUTIZE ANY OTHER COUNTY, CITY, TOWNSHIP OR VILLAGE CLERK IN ORDER
- 17 TO VERIFY THE IDENTIFICATION OF A PERSON WHO REGISTERS TO VOTE BY
- 18 MAIL AND WHO HAS NOT PREVIOUSLY VOTED IN PERSON IN THIS STATE. A
- 19 PERSON WHO REGISTERS TO VOTE BY MAIL AND WHO HAS NOT PREVIOUSLY
- 20 VOTED IN PERSON IN THIS STATE MUST PROVIDE IDENTIFICATION AS SET
- 21 FORTH IN SUBSECTION (3).
- 22 (5)  $\frac{(3)}{}$  This section does not preclude this state from
- 23 prosecuting a violation of this act that is also a violation of a
- 24 federal election or voting rights law.
- 25 Sec. 509v. (1) A person who is not registered to vote at the
- 26 address where he or she resides may apply to register to vote by
- 27 submitting an application at any of the following locations:

- 1 (a) The office of the clerk of a county or the office of the
- 2 clerk of the city or township in which the applicant resides,
- 3 during regular office hours of that clerk.
- 4 (b) A department of state office.
- 5 (c) A designated voter registration agency when submitting an
- 6 application, recertification, renewal, or change of address at the
- 7 voter registration agency.
- 8 (2) A person who is not registered to vote at the address
- 9 where he or she resides may apply for registration by submitting a
- 10 completed mail registration application. A person may request a
- 11 mail registration application from and submit the application to
- 12 any of the following:
- 13 (a) The secretary of state.
- 14 (b) The clerk of the county, city, or township in which the
- 15 applicant resides.
- 16 (c) A designated voter registration agency.
- 17 (3) A PERSON WHO SUBMITS A COMPLETED MAIL REGISTRATION
- 18 APPLICATION IS SUBJECT TO THE IDENTIFICATION REQUIREMENT IN SECTION
- 19 509T.
- 20 Sec. 730. (1) At an election, FOR THE PERIOD BEGINNING 45 DAYS
- 21 BEFORE EACH ELECTION AND CONTINUING THROUGH ELECTION DAY, a
- 22 political party or an incorporated organization or organized
- 23 committee of citizens interested in the adoption or defeat of a
- 24 ballot question being voted for or upon at the election, or
- 25 interested in preserving the purity of elections and in guarding
- 26 against the abuse of the elective franchise, may designate
- 27 challengers as provided in this act. Except as otherwise provided

- 1 in this act, a political party, incorporated organization, or
- 2 organized committee of interested citizens may designate not more
- 3 than 2 challengers to serve in a precinct OR IN A CITY, TOWNSHIP,
- 4 OR VILLAGE CLERK'S OFFICE at any 1 time. A political party,
- 5 incorporated organization, or organized committee of interested
- 6 citizens may designate not more than 1 challenger to serve at each
- 7 counting board.
- 8 (2) A challenger shall be a registered elector of this state.
- 9 Except as otherwise provided in this section, a candidate for
- 10 nomination or election to an office shall not serve as a challenger
- 11 at the election OR DURING THE PERIOD BEGINNING 45 DAYS BEFORE THE
- 12 DAY OF THE ELECTION in which he or she is a candidate. A candidate
- 13 for the office of delegate to a county convention may serve as a
- 14 challenger in a precinct other than the 1 in which he or she is a
- 15 candidate, BUT MAY NOT SERVE AS A CHALLENGER IN A CITY, TOWNSHIP,
- 16 OR VILLAGE CLERK'S OFFICE DURING THE PERIOD BEGINNING 45 DAYS
- 17 BEFORE THE ELECTION AND CONTINUING THROUGH ELECTION DAY. A person
- 18 who is appointed as an election inspector at an election shall not
- 19 act OR HAVE ACTED as a challenger at any time during the PERIOD
- 20 BEGINNING 45 DAYS BEFORE THE ELECTION AND CONTINUING THROUGH
- 21 election day.
- 22 (3) A challenger may be designated to serve in more than 1
- 23 precinct. The political party, incorporated organization, or
- 24 organized committee of interested citizens shall indicate which
- 25 precincts the challenger will serve when designating challengers
- 26 under subsection (1). If more than 1 challenger of a political
- 27 party, incorporated organization, or organized committee of

- 1 interested citizens is serving in a precinct OR IN A CITY,
- 2 TOWNSHIP, OR VILLAGE CLERK'S OFFICE at any 1 time, only 1 of the
- 3 challengers has the authority to initiate a challenge at any given
- 4 time. The challengers shall indicate to the board of election
- 5 inspectors OR THE CITY, TOWNSHIP, OR VILLAGE CLERK which of the 2
- 6 will have HAS this authority. The challengers may change this
- 7 authority and shall indicate the change to the board of election
- 8 inspectors OR TO THE CITY, TOWNSHIP, OR VILLAGE CLERK.
- 9 Sec. 731. (1) Not less than 20 and not more than 30-75 days
- 10 before an election, an incorporated organization or organized
- 11 committee of interested citizens other than political party
- 12 committees authorized by this act intending to appoint challengers
- 13 at the election shall file with the clerk of the county, city,
- 14 village, or township in which the election is to be held, a
- 15 statement setting forth the intention of the organization or
- 16 committee to appoint challengers. The statement shall set forth the
- 17 reason why the organization or committee claims the right to
- 18 appoint challengers, with a facsimile of the card to be used, and
- 19 shall be signed and sworn to by the chief presiding officer, the
- 20 secretary, or some other officer of the organization or committee.
- 21 The clerk or secretary of state, as applicable under subsection
- 22 (2), may deny an organization or committee the authorization to
- 23 appoint challengers if that organization or committee fails to
- 24 furnish evidence satisfactory to the clerk or secretary of state
- 25 that the organization or committee is devoted to the purposes
- 26 enumerated in section 730.
- 27 (2) Not later than 2 business days after receipt of a

- 1 statement of intent to appoint challengers under subsection (1), a
- 2 clerk shall approve or deny the organization's or committee's
- 3 authorization to appoint challengers and notify the organization or
- 4 committee of that approval or denial. If authorization is denied
- 5 under this subsection, an organization or committee may appeal the
- 6 denial with the secretary of state not later than 2 business days
- 7 after receipt of the denial. Not later than 2 business days after
- 8 receipt of an appeal of a denial under this subsection, the
- 9 secretary of state shall review the clerk's denial and approve or
- 10 deny the organization's or committee's authorization to appoint
- 11 challengers and notify the organization or committee and the clerk
- 12 of that decision.
- 13 (3) Before the opening of the polls ON ELECTION DAY, the clerk
- 14 shall certify in writing to the board of election inspectors in a
- 15 county, city, village, or township in which the election will be
- 16 conducted the names of organizations and committees that are
- 17 authorized under this section to appoint and keep challengers at
- 18 the polling places in the county, city, village, or township ON
- 19 ELECTION DAY.
- 20 (4) A person who files a statement under this section on
- 21 behalf of an organization or committee that is not authorized by
- 22 this act to appoint challengers or a clerk who knowingly fails to
- 23 perform the duties required by this section is guilty of a felony 7
- 24 punishable by a fine of not more than \$1,000.00 —or by
- 25 imprisonment for not more than 2 years, or both.
- 26 Sec. 733. (1) The A board of election inspectors OR A CITY,
- 27 TOWNSHIP, OR VILLAGE CLERK shall provide space for the challengers

- 1 within the polling place OR CLERK'S OFFICE that enables the
- 2 challengers to observe the election procedure and each person
- 3 applying to vote. A challenger may do 1 or more of the following:
- 4 (a) Under the scrutiny of an election inspector OR A CITY,
- 5 TOWNSHIP, OR VILLAGE CLERK, inspect without handling the poll books
- 6 as ballots are issued to electors and the electors' names ARE being
- 7 entered in the poll book.
- 8 (b) Observe the manner in which the duties of the AN election
- 9 inspectors INSPECTOR OR CLERK are being performed.
- 10 (c) Challenge the voting rights of a person who the challenger
- 11 has good reason to believe is not a registered elector.
- 12 (d) Challenge an election procedure that is not being properly
- 13 performed.
- 14 (e) Bring to an election inspector's OR CLERK'S attention any
- 15 of the following:
- 16 (i) Improper handling of a ballot by an elector, or election
- inspector, OR CLERK.
- (ii) A violation of a regulation made by the board of election
- 19 inspectors pursuant to OR CLERK UNDER section 742.
- 20 (iii) Campaigning being performed by an election inspector,
- 21 CLERK, or other person in violation of section 744.
- 22 (iv) A violation of election law or other prescribed election
- 23 procedure.
- 24 (f) Remain during the canvass of votes and until the statement
- 25 of returns is duly signed and made.
- 26 (g) Examine without handling each ballot as it is being
- 27 counted.

- 1 (h) Keep records of votes cast and other election procedures
- 2 as the challenger desires.
- 3 (i) Observe the recording of absent voter ballots on voting
- 4 machines.
- 5 (2) The board of election inspectors shall provide space for
- 6 each challenger, if any, at each counting board that enables the
- 7 challengers to observe the counting of the ballots. A challenger at
- 8 the counting board may do 1 or more of the activities allowed in
- 9 subsection (1), as applicable.
- 10 (3) Any evidence of drinking of alcoholic beverages or
- 11 disorderly conduct is sufficient cause for the expulsion of a
- 12 challenger from the polling place, THE CLERK'S OFFICE, or the
- 13 counting board. The election inspectors, CLERK, and other election
- 14 officials on duty shall protect a challenger in the discharge of
- 15 his or her duties.
- 16 (4) A person shall not threaten or intimidate a challenger
- 17 while performing an activity allowed under subsection (1). A
- 18 challenger shall not threaten or intimidate an elector while the
- 19 elector is entering the polling place OR CLERK'S OFFICE, applying
- 20 to vote, entering the voting compartment, voting, or leaving the
- 21 polling place OR CLERK'S OFFICE.
- 22 SEC. 761B. (1) FOR THE PERIOD BEGINNING 45 DAYS BEFORE EACH
- 23 ELECTION AND CONTINUING THROUGH ELECTION DAY, IF A CITY, TOWNSHIP,
- 24 OR VILLAGE CLERK'S OFFICE IS OPEN AND AN ELECTOR MAY OBTAIN HIS OR
- 25 HER ABSENT VOTER BALLOT IN PERSON FROM THE CLERK AT THE CLERK'S
- 26 OFFICE, A PERSON SHALL NOT DO EITHER OF THE FOLLOWING WITHIN 100
- 27 FEET OF AN ENTRANCE TO THE CLERK'S OFFICE:

- 1 (A) POST, DISPLAY, OR DISTRIBUTE ANY MATERIAL THAT DIRECTLY OR
- 2 INDIRECTLY MAKES REFERENCE TO AN ELECTION, A CANDIDATE, OR A BALLOT
- 3 QUESTION.
- 4 (B) PERSUADE OR ENDEAVOR TO PERSUADE A PERSON TO VOTE FOR OR
- 5 AGAINST ANY PARTICULAR CANDIDATE OR PARTY TICKET OR FOR OR AGAINST
- 6 ANY BALLOT QUESTION THAT IS BEING VOTED ON AT THE ELECTION.
- 7 (2) A PERSON WHO VIOLATES THIS SECTION IS GUILTY OF A
- 8 MISDEMEANOR.
- 9 SEC. 761C. (1) EXCEPT AS OTHERWISE PROVIDED IN THIS SUBSECTION
- 10 AND SECTION 759(1) AND (2), FOR THE PERIOD BEGINNING 45 DAYS BEFORE
- 11 EACH ELECTION AND CONTINUING THROUGH ELECTION DAY, A CITY,
- 12 TOWNSHIP, OR VILLAGE CLERK'S OFFICE SHALL ONLY BE OPEN DURING
- 13 NORMAL BUSINESS HOURS AND SHALL NOT BE OPEN ON A SATURDAY OR SUNDAY
- 14 TO PROCESS ABSENT VOTER BALLOT APPLICATIONS OR TO ISSUE ABSENT
- 15 VOTER BALLOTS. IF THE FORTY-FIFTH DAY BEFORE AN ELECTION FALLS ON A
- 16 SATURDAY OR SUNDAY, A CITY, TOWNSHIP, OR VILLAGE CLERK'S OFFICE MAY
- 17 BE OPEN ON THAT DAY TO PROCESS ABSENT VOTER BALLOT APPLICATIONS AND
- 18 TO ISSUE ABSENT VOTER BALLOTS IN ORDER TO COMPLY WITH THE
- 19 REQUIREMENTS OF SECTION 759A.
- 20 (2) FOR THE PERIOD BEGINNING 45 DAYS BEFORE EACH ELECTION AND
- 21 CONTINUING THROUGH ELECTION DAY, THE CLERK OF A CITY, TOWNSHIP, OR
- 22 VILLAGE SHALL PROCESS ABSENT VOTER BALLOT APPLICATIONS AT OR ISSUE
- 23 ABSENT VOTER BALLOTS FROM THE REGULAR CLERK'S OFFICE AND NOT AT OR
- 24 FROM ANY OTHER LOCATION.
- 25 SEC. 764D. (1) A CITY, TOWNSHIP, OR VILLAGE CLERK WHO RECEIVES
- 26 ABSENT VOTER BALLOT RETURN ENVELOPES CONTAINING THE MARKED BALLOTS
- 27 OF ABSENT VOTERS SHALL, ON A DAILY BASIS DURING THE PERIOD

- 1 BEGINNING 45 DAYS BEFORE AN ELECTION AND CONTINUING THROUGH
- 2 ELECTION DAY, REPORT TO THE COUNTY CLERK OF THE COUNTY IN WHICH
- 3 THAT CITY, TOWNSHIP, OR VILLAGE IS LOCATED THE NAME OF EACH ELECTOR
- 4 WHO HAS RETURNED TO THE CLERK AN ABSENT VOTER BALLOT RETURN
- 5 ENVELOPE.
- 6 (2) WHEN REPORTING ELECTION NIGHT RESULTS, EACH COUNTY CLERK
- 7 SHALL SEPARATE FOR EACH PRECINCT THE ABSENT VOTER BALLOT ELECTION
- 8 RESULTS FROM THE ELECTION DAY BALLOT ELECTION RESULTS.