SENATE BILL No. 827

March 1, 2016, Introduced by Senators CASPERSON, NOFS, GREEN, BOOHER, COLBECK and ROBERTSON and referred to the Committee on Elections and Government Reform.

A bill to amend 1969 PA 306, entitled "Administrative procedures act of 1969," by amending sections 33, 39a, 40, 41, 42, 43, 44, 45, and 47 (MCL 24.233, 24.239a, 24.240, 24.241, 24.242, 24.243, 24.244, 24.245, and 24.247), sections 33 and 47 as amended and section 39a as added by 1999 PA 262, section 40 as amended by 2011 PA 243, sections 41 and 42 as amended by 2004 PA 491, section 43 as amended by 1989 PA 288, section 44 as amended by 2004 PA 23, and section 45 as amended by 2013 PA 200, and by adding sections 65 and 66.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 33. (1) An agency shall promulgate rules describing its organization and stating the general course and method of its operations. and THE AGENCY may include therein—IN THE RULES forms

- 1 with instructions. Sections 41, 42, 45, and 45a, AND 66 do not
- 2 apply to such PROMULGATION OF THE rules.
- 3 (2) An agency shall promulgate rules prescribing its
- 4 procedures available to the public and the methods by which the
- 5 public may obtain information and submit requests.
- 6 (3) An agency may promulgate rules not inconsistent
- 7 PRESCRIBING PROCEDURES FOR CONTESTED CASES. THE RULES MUST BE
- 8 CONSISTENT with this act or AND other applicable statutes.
- 9 prescribing procedures for contested cases.
- Sec. 39a. (1) An SUBJECT TO SECTION 66, AN agency may publish
- 11 the notice of hearing under section 42 only if the office of
- 12 regulatory reform PERFORMANCE AND TRANSFORMATION has received draft
- 13 proposed rules and has given the agency approval to proceed with a
- 14 public hearing.
- 15 (2) After a grant of approval to hold a public hearing by the
- 16 office of regulatory reform PERFORMANCE AND TRANSFORMATION under
- 17 subsection (1), the office of regulatory reform PERFORMANCE AND
- 18 TRANSFORMATION shall immediately provide a copy of the proposed
- 19 rules to the committee. The committee shall provide a copy of the
- 20 proposed rules, not later than the next business day after receipt
- 21 of the notice from the office of regulatory reform, PERFORMANCE AND
- 22 TRANSFORMATION, to members of the committee and to members of the
- 23 standing committees of the senate and house of representatives that
- 24 deal with the subject matter of the proposed rule.
- 25 Sec. 40. (1) When—IF an agency proposes to adopt a rule that
- 26 will apply to a small business and the rule will have a
- 27 disproportionate impact on small businesses because of the size of

- 1 those businesses, the agency shall consider exempting small
- 2 businesses and, if not exempted, the agency proposing to adopt the
- 3 rule shall reduce the economic impact of the rule on small
- 4 businesses by doing all of the following when IF it is lawful and
- 5 feasible in meeting the objectives of the act authorizing the
- 6 promulgation of the rule:
- 7 (a) Identify and estimate the number of small businesses
- 8 affected by the proposed rule and its probable effect on small
- 9 businesses.
- 10 (b) Establish differing compliance or reporting requirements
- 11 or timetables for small businesses under the rule after projecting
- 12 the required reporting, record-keeping, and other administrative
- 13 costs.
- 14 (c) Consolidate, simplify, or eliminate the compliance and
- 15 reporting requirements for small businesses under the rule and
- 16 identify the skills necessary to comply with the reporting
- 17 requirements.
- 18 (d) Establish performance standards to replace design or
- 19 operational standards required in the proposed rule.
- 20 (2) The AGENCY PROPOSING THE RULE SHALL SPECIFICALLY ADDRESS
- 21 THE factors described in subsection (1)(a) to (d) shall be
- 22 specifically addressed in the A small business impact statement.
- 23 (3) In reducing the disproportionate economic impact on small
- 24 business of a rule as provided in subsection (1), an agency shall
- 25 use the following classifications of small business:
- 26 (a) 0-9 full-time employees.
- (b) 10-49 full-time employees.

- 1 (c) 50-249 full-time employees.
- 2 (4) For purposes of subsection (3), an agency may include a
- 3 small business with a greater number of full-time employees in a
- 4 classification that applies to a business with fewer full-time
- 5 employees.
- 6 (5) This section and section 45(3) do not apply to a EITHER OF
- 7 THE FOLLOWING:
- 8 (A) A rule that is required by federal law and that an agency
- 9 promulgates without imposing standards more stringent than those
- 10 required by the federal law.
- 11 (B) A RULE PROMULGATED BY THE DEPARTMENT OF ENVIRONMENTAL
- 12 QUALITY.
- Sec. 41. (1) Except as provided in section SECTIONS 44 AND 46,
- 14 before the adoption of a rule, an agency, or the office of
- 15 regulatory reform, PERFORMANCE AND TRANSFORMATION, shall give
- 16 notice of a public hearing and offer a person an opportunity to
- 17 present data, views, questions, and arguments. The notice shall
- 18 MUST be given within the time prescribed by any applicable statute,
- 19 or if none, in the manner prescribed in section 42(1).
- 20 (2) The notice described in subsection (1) shall MUST include
- 21 all of the following:
- 22 (a) A reference to the statutory authority under which the
- 23 action is proposed.
- 24 (b) The time and place of the public hearing and a statement
- 25 of the manner in which data, views, questions, and arguments may be
- 26 submitted by a person to the agency at other times.
- 27 (c) A statement of the terms or substance of the proposed

- 1 rule, a description of the subjects and issues involved, and the
- proposed effective date of the rule.
- 3 (3) The agency, or the office of regulatory reform PERFORMANCE
- 4 AND TRANSFORMATION acting on behalf of an agency, shall transmit
- 5 copies of the notice **DESCRIBED IN SUBSECTION (1)** to each person who
- 6 requested the agency in writing or electronically for advance
- 7 notice of proposed action that may affect the person. If requested,
- 8 the notice shall MUST be by mail, in writing, or electronically to
- 9 the last address specified by the person.
- 10 (4) The public hearing shall MUST comply with any applicable
- 11 statute, but is not subject to the provisions governing a contested
- 12 case.
- 13 (5) The head of the promulgating agency or 1 or more persons
- 14 designated by the head of the agency who have knowledge of the
- 15 subject matter of the proposed rule shall be present at the public
- 16 hearing and shall participate in the discussion of the proposed
- **17** rule.
- Sec. 42. (1) Except as provided in section SECTIONS 44 AND 66,
- 19 at a minimum, an agency, or the office of regulatory reform
- 20 PERFORMANCE AND TRANSFORMATION acting on behalf of the agency,
- 21 shall publish the notice of public hearing as prescribed in any
- 22 applicable statute or, if none, the agency, or the office of
- 23 regulatory reform PERFORMANCE AND TRANSFORMATION acting on behalf
- 24 of the agency, shall publish the notice not less than 10 days and
- 25 not more than 60 days before the date of the public hearing in at
- 26 least 3 newspapers of general circulation in different parts of the
- 27 THIS state, 1 of which shall—MUST be in the Upper Peninsula.

- 1 (2) Additional methods that may be employed by the agency, or
- 2 the office of regulatory reform acting on behalf of the agency,
- 3 depending upon the circumstances, TO PROVIDE NOTICE OF THE PUBLIC
- 4 HEARING include publication in trade, industry, governmental, or
- 5 professional publications or posting on the website of the agency
- 6 or the office of regulatory reform. PERFORMANCE AND TRANSFORMATION.
- 7 (3) In addition to the requirements of subsection (1) AND
- 8 EXCEPT AS PROVIDED IN SECTION 66, the agency shall electronically
- 9 submit a copy of the notice of public hearing to the office of
- 10 regulatory reform PERFORMANCE AND TRANSFORMATION for publication in
- 11 the Michigan register. If the office of regulatory reform
- 12 PERFORMANCE AND TRANSFORMATION submitted the notice of public
- 13 hearing on behalf of the agency, the office of regulatory reform
- 14 PERFORMANCE AND TRANSFORMATION shall publish the notice of public
- 15 hearing in the Michigan register. An agency's notice shall MUST be
- 16 published in the Michigan register before the public hearing and
- 17 the agency shall electronically file a copy of the notice of public
- 18 hearing with the office of regulatory reform. PERFORMANCE AND
- 19 TRANSFORMATION. Within 7 days after receipt of the notice of public
- 20 hearing AND BEFORE THE PUBLIC HEARING, the office of regulatory
- 21 reform PERFORMANCE AND TRANSFORMATION shall do all of the
- 22 following: before the public hearing:
- 23 (a) Electronically transmit a copy of the notice of public
- 24 hearing to the committee.
- 25 (b) Provide notice electronically through publicly accessible
- 26 internet INTERNET media.
- 27 (4) After the office of regulatory reform PERFORMANCE AND

- 1 TRANSFORMATION electronically transmits a copy of the notice of
- 2 public hearing to the committee, the committee shall electronically
- 3 transmit copies of the notice of public hearing, not later than the
- 4 next business day after receipt of the notice from the office of
- 5 regulatory reform, PERFORMANCE AND TRANSFORMATION, to each member
- 6 of the committee and to the members of the standing committees of
- 7 the senate and house of representatives that deal with the subject
- 8 matter of the proposed rule.
- 9 (5) After receipt of the notice of public hearing filed under
- 10 subsection (3), the committee may meet to consider the proposed
- 11 rule, take testimony, and provide the agency with the committee's
- 12 informal response to the rule.
- Sec. 43. (1) Except in the case of FOR an emergency rule
- 14 promulgated in the manner described in section 48, a rule is not
- 15 valid unless IT IS processed in compliance with SECTION 66, IF
- 16 APPLICABLE, section 42, and unless in substantial compliance with
- 17 section 41(2), (3), (4), and (5).
- 18 (2) A proceeding to contest a rule on the ground of
- 19 noncompliance with the requirements of sections 41 and 42 shall—OR
- 20 SECTION 66 MUST be commenced within 2 years after the effective
- 21 date of the rule.
- 22 Sec. 44. (1) Sections 41, and 42, AND 66 do not apply to an
- 23 amendment or rescission of a rule that is obsolete or superseded,
- 24 or that is required to make obviously needed corrections to make
- 25 the rule conform to an amended or new statute or to accomplish any
- 26 other solely formal purpose, if a statement to that effect is
- 27 included in the legislative service bureau certificate of approval

- 1 of the rule.
- 2 (2) Sections 41 and 42 do not apply to a rule that is
- 3 promulgated under the Michigan occupational safety and health act,
- 4 1974 PA 154, MCL 408.1001 to 408.1094, that is substantially
- 5 similar to an existing federal standard that has been adopted or
- 6 promulgated under the occupational safety and health act of 1970,
- 7 Public Law 91-596. , 84 Stat. 1590. However, notice of the proposed
- 8 rule shall MUST be published in the Michigan register at least 35
- 9 days before the submission of the rule to IS FILED WITH the
- 10 secretary of state pursuant to UNDER section 46(1). A reasonable
- 11 period, not to exceed 21 days, shall MUST be provided for the
- 12 submission of written or electronic comments and views following
- 13 publication in the Michigan register.
- 14 (3) For purposes of subsection (2), AS USED IN THIS SECTION,
- 15 "substantially similar" means identical, with the exception of
- 16 style or format differences needed to conform to this or other
- 17 state laws, as determined by the office of regulatory reform
- 18 pursuant to PERFORMANCE AND TRANSFORMATION UNDER section 45(1).
- 19 Sec. 45. (1) Except as otherwise provided in this subsection,
- 20 an agency shall electronically submit a proposed rule to the
- 21 legislative service bureau for its formal certification. If
- 22 requested by the legislative service bureau, the office of
- 23 regulatory reinvention PERFORMANCE AND TRANSFORMATION shall also
- 24 transmit up to 4 paper copies of the proposed rule. The legislative
- 25 service bureau shall promptly issue a certificate of approval
- 26 indicating whether the proposed rule is proper as to all matters of
- 27 form, classification, and arrangement. If the legislative service

- 1 bureau fails to issue a certificate of approval within 21 calendar
- 2 days after receipt of the submission for formal certification, the
- 3 office of regulatory reinvention PERFORMANCE AND TRANSFORMATION may
- 4 issue a certificate of approval. If the legislative service bureau
- 5 returns the submission to the agency before the expiration of the
- 6 21-calendar-day time period, the 21-calendar-day time period is
- 7 tolled until the rule is resubmitted by the agency. The legislative
- 8 service bureau shall have HAS the remainder of the 21-calendar-day
- 9 time period or 6 calendar days, whichever is longer, to consider
- 10 the formal certification of the rule. The office of regulatory
- 11 reinvention PERFORMANCE AND TRANSFORMATION may approve a proposed
- 12 rule if it considers the proposed rule to be legal and appropriate.
- 13 (2) Except as provided in subsection (6), after notice is
- 14 given as provided in this act and before the agency proposing the
- 15 rule has formally adopted the rule, the agency shall prepare an
- 16 agency report containing a synopsis of the comments contained in
- 17 the public hearing record, a copy of the request for rule-making,
- 18 and the regulatory impact statement required under subsection (3).
- 19 In the report, the agency shall describe any changes in the
- 20 proposed rules that were made by the agency after the public
- 21 hearing. The office of regulatory reinvention PERFORMANCE AND
- 22 TRANSFORMATION shall transmit by notice of transmittal to the
- 23 committee copies of the rule, the agency reports containing the
- 24 request for rule-making, a copy of the regulatory impact statement,
- 25 and certificates of approval from the legislative service bureau
- 26 and the office of regulatory reinvention. PERFORMANCE AND
- 27 TRANSFORMATION. The office of regulatory reinvention PERFORMANCE

- 1 AND TRANSFORMATION shall also electronically submit to the
- 2 committee a copy of the rule, any agency reports required under
- 3 this subsection, any regulatory impact statements required under
- 4 subsection (3), and any certificates of approval required under
- 5 subsection (1). The agency shall electronically transmit to the
- 6 committee the records described in this subsection within 1 year
- 7 after the date of the last public hearing on the proposed rule
- 8 unless the proposed rule is a resubmission under section 45a(7).
- 9 (3) Except as provided in subsection (6), an agency shall
- 10 prepare and include with a notice of transmittal under subsection
- 11 (2) the request for rule-making and the response from the office of
- 12 regulatory reinvention, PERFORMANCE AND TRANSFORMATION, a small
- 13 business impact statement prepared under section 40(1), and a
- 14 regulatory impact statement. The regulatory impact statement shall
- 15 MUST contain all of the following information:
- 16 (a) A comparison of the proposed rule to parallel federal
- 17 rules or standards set by a state or national licensing agency or
- 18 accreditation association, if any exist.
- 19 (b) If requested by the office of regulatory reinvention
- 20 PERFORMANCE AND TRANSFORMATION or the committee, a comparison of
- 21 the proposed rule to standards in similarly situated states, based
- 22 on geographic location, topography, natural resources,
- 23 commonalities, or economic similarities.
- 24 (c) An identification of the behavior and frequency of
- 25 behavior that the rule is designed to alter.
- 26 (d) An identification of the harm resulting from the behavior
- 27 that the rule is designed to alter and the likelihood that the harm

- 1 will occur in the absence of the rule.
- 2 (e) An estimate of the change in the frequency of the targeted
- 3 behavior expected from the rule.
- 4 (f) An identification of the businesses, groups, or
- 5 individuals who will be directly affected by, bear the cost of, or
- 6 directly benefit from the rule.
- 7 (g) An identification of any reasonable alternatives to
- 8 regulation pursuant to the proposed rule that would achieve the
- 9 same or similar goals.
- 10 (h) A discussion of the feasibility of establishing a
- 11 regulatory program similar to that proposed in the rule that would
- 12 operate through market-based mechanisms.
- 13 (i) An estimate of the cost of rule imposition on the agency
- 14 promulgating the rule.
- 15 (j) An estimate of the actual statewide compliance costs of
- 16 the proposed rule on individuals.
- 17 (k) A demonstration that the proposed rule is necessary and
- 18 suitable to achieve its purpose in proportion to the burdens it
- 19 places on individuals.
- (l) An estimate of the actual statewide compliance costs of
- 21 the proposed rule on businesses and other groups.
- 22 (m) An identification of any disproportionate impact the
- 23 proposed rule may have on small businesses because of their size.
- 24 (n) An identification of the nature of any report required and
- 25 the estimated cost of its preparation by small businesses required
- 26 to comply with the proposed rule.
- 27 (o) An analysis of the costs of compliance for all small

- 1 businesses affected by the proposed rule, including costs of
- 2 equipment, supplies, labor, and increased administrative costs.
- 3 (p) An identification of the nature and estimated cost of any
- 4 legal consulting and accounting services that small businesses
- 5 would incur in complying with the proposed rule.
- 6 (q) An estimate of the ability of small businesses to absorb
- 7 the costs estimated under subdivisions (n) to (p) without suffering
- 8 economic harm and without adversely affecting competition in the
- 9 marketplace.
- 10 (r) An estimate of the cost, if any, to the agency of
- 11 administering or enforcing a rule that exempts or sets lesser
- 12 standards for compliance by small businesses.
- 13 (s) An identification of the impact on the public interest of
- 14 exempting or setting lesser standards of compliance for small
- 15 businesses.
- 16 (t) A statement describing the manner in which the agency
- 17 reduced the economic impact of the rule on small businesses or a
- 18 statement describing the reasons such a reduction was not feasible.
- 19 (u) A statement describing how the agency has involved small
- 20 businesses in the development of the rule.
- 21 (v) An estimate of the primary and direct benefits of the
- 22 rule.
- 23 (w) An estimate of any cost reductions to businesses,
- 24 individuals, groups of individuals, or governmental units as a
- 25 result of the rule.
- 26 (x) An estimate of any increase in revenues to state or local
- 27 governmental units as a result of the rule.

- 1 (y) An estimate of any secondary or indirect benefits of the
- 2 rule.
- 3 (z) An identification of the sources the agency relied upon in
- 4 compiling the regulatory impact statement, including the
- 5 methodology utilized in determining the existence and extent of the
- 6 impact of a proposed rule and a cost-benefit analysis of the
- 7 proposed rule.
- 8 (aa) A detailed recitation of the efforts of the agency to
- 9 comply with the mandate to reduce the disproportionate impact of
- 10 the rule upon ON small businesses as described in section 40(1)(a)
- **11** to (d).
- 12 (bb) Any other information required by the office of
- 13 regulatory reinvention.PERFORMANCE AND TRANSFORMATION.
- 14 (4) The agency shall electronically transmit the regulatory
- 15 impact statement required under subsection (3) to the office of
- 16 regulatory reinvention PERFORMANCE AND TRANSFORMATION at least 28
- 17 days before the public hearing required under section 42. 41.
- 18 Before the public hearing can be IS held, the regulatory impact
- 19 statement must be reviewed and approved by the office of regulatory
- 20 reinvention. PERFORMANCE AND TRANSFORMATION. The agency shall also
- 21 electronically transmit a copy of the regulatory impact statement
- 22 to the committee before the public hearing and the agency shall
- 23 make copies available to the public at the public hearing. The
- 24 agency shall publish the regulatory impact statement on its website
- 25 at least 10 days before the date of the public hearing.
- 26 (5) The committee shall electronically transmit to the senate
- 27 fiscal agency and the house fiscal agency a copy of each rule and

- 1 regulatory impact statement filed with the committee and a copy of
- 2 the agenda identifying the proposed rules to be considered by the
- 3 committee. The senate fiscal agency and the house fiscal agency
- 4 shall analyze each proposed rule for possible fiscal implications
- 5 that, if the rule were adopted, would result in additional
- 6 appropriations in the current fiscal year or commit the legislature
- 7 to an appropriation in a future fiscal year. The senate fiscal
- 8 agency and the house fiscal agency shall electronically report
- 9 their findings to the senate and house appropriations committees
- 10 and to the committee before the date of consideration of the
- 11 proposed rule by the committee.
- 12 (6) Subsections (2), (3), and (4) do not apply to a rule that
- is promulgated under section 33, 44, or 48, OR 66.
- Sec. 47. (1) Except in case of FOR a rule processed under
- 15 section 48, a rule becomes effective on the date fixed in the rule,
- 16 which shall MUST not be earlier than 7 days after the date of its
- 17 promulgation, or, if a date is not so-fixed then IN THE RULE, 7
- 18 days after the date of promulgation.
- 19 (2) Except in case of FOR a rule processed under section 48 OR
- 20 66, an agency may withdraw a promulgated rule which THAT has not
- 21 become effective by filing a written request stating reasons for
- 22 withdrawal to the secretary of state on or before the last day for
- 23 filing rules for the interim period in which the rules were first
- 24 filed, or by filing a written request for withdrawal to the
- 25 secretary of state and the office of regulatory reform, PERFORMANCE
- 26 AND TRANSFORMATION within a reasonable time, as determined by the
- 27 office of regulatory reform, PERFORMANCE AND TRANSFORMATION, after

- 1 the last day for filing and before publication of the rule in the
- 2 next supplement to the code. In any other case CIRCUMSTANCES, an
- 3 agency may abrogate its rule only by rescission. When IF an agency
- 4 has withdrawn a promulgated rule, it shall give notice, stating
- 5 reasons, to the committee that the rule has been withdrawn.
- 6 (3) Sections 45 and 45a apply to rules for which a public
- 7 hearing has not been held by April 1, 2000.
- 8 SEC. 65. (1) THE ENVIRONMENTAL RULES COMMITTEE IS CREATED AS
- 9 AN INDEPENDENT BODY IN THE DEPARTMENT OF ENVIRONMENTAL QUALITY.
- 10 (2) THE ENVIRONMENTAL RULES COMMITTEE CONSISTS OF THE DIRECTOR
- 11 OF THE DEPARTMENT OF ENVIRONMENTAL QUALITY, OR HIS OR HER DESIGNEE,
- 12 THE DIRECTOR OF THE DEPARTMENT OF HEALTH AND HUMAN SERVICES, OR HIS
- 13 OR HER DESIGNEE, AND THE CHIEF EXECUTIVE OFFICER OF THE MICHIGAN
- 14 ECONOMIC DEVELOPMENT CORPORATION, OR HIS OR HER DESIGNEE, ALL OF
- 15 WHOM SERVE AS NONVOTING MEMBERS, AND THE FOLLOWING VOTING MEMBERS
- 16 APPOINTED BY THE GOVERNOR BY AND WITH THE ADVICE AND CONSENT OF THE
- 17 SENATE:
- 18 (A) ONE INDIVIDUAL WHO REPRESENTS THE SOLID WASTE MANAGEMENT
- 19 INDUSTRY.
- 20 (B) ONE INDIVIDUAL WHO REPRESENTS A STATEWIDE MANUFACTURING
- 21 ORGANIZATION.
- 22 (C) ONE INDIVIDUAL WHO REPRESENTS A STATEWIDE ORGANIZATION
- 23 THAT REPRESENTS SMALL BUSINESSES.
- 24 (D) ONE INDIVIDUAL WHO REPRESENTS PUBLIC UTILITIES THAT ENGAGE
- 25 IN THE TRANSMISSION OF ELECTRICITY.
- 26 (E) ONE INDIVIDUAL WHO REPRESENTS A STATEWIDE ENVIRONMENTAL
- 27 ORGANIZATION.

- 1 (F) ONE INDIVIDUAL WHO REPRESENTS THE OIL AND GAS INDUSTRY.
- 2 (G) ONE INDIVIDUAL WHO REPRESENTS A STATEWIDE AGRICULTURAL
- 3 ORGANIZATION.
- 4 (H) ONE INDIVIDUAL WHO REPRESENTS LOCAL GOVERNMENTS.
- 5 (I) ONE INDIVIDUAL WHO REPRESENTS A STATEWIDE CONSERVATION
- 6 ORGANIZATION.
- 7 (J) ONE INDIVIDUAL WHO REPRESENTS A STATEWIDE CHAMBER OF
- 8 COMMERCE.
- 9 (K) ONE INDIVIDUAL WHO IS A MEDICAL PROFESSIONAL.
- 10 (3) A VOTING MEMBER OF THE ENVIRONMENTAL RULES COMMITTEE MUST
- 11 POSSESS KNOWLEDGE, EXPERIENCE, OR EDUCATION THAT QUALIFIES HIM OR
- 12 HER TO REPRESENT THE REPRESENTED CONSTITUENCY.
- 13 (4) AN INDIVIDUAL MAY NOT SERVE AS A VOTING MEMBER OF THE
- 14 ENVIRONMENTAL RULES COMMITTEE IF ANY OF THE FOLLOWING APPLY:
- 15 (A) THE INDIVIDUAL IS A CURRENT EMPLOYEE OF ANY OFFICE,
- 16 DEPARTMENT, OR AGENCY OF THIS STATE.
- 17 (B) THE INDIVIDUAL WAS EMPLOYED BY THE DEPARTMENT OF
- 18 ENVIRONMENTAL QUALITY WITHIN THE PRECEDING 3 YEARS.
- 19 (5) AN INDIVIDUAL WHO IS A LOBBYIST AGENT UNDER 1978 PA 472,
- 20 MCL 4.411 TO 4.431, MAY SERVE AS A MEMBER OF THE ENVIRONMENTAL
- 21 RULES COMMITTEE ONLY IF THE INDIVIDUAL DOES NOT SIMULTANEOUSLY
- 22 RECEIVE COMPENSATION OR REIMBURSEMENT OF ACTUAL EXPENSES FOR
- 23 LOBBYING FROM MORE THAN 1 PERSON WHILE SERVING AS A MEMBER OF THE
- 24 COMMITTEE.
- 25 (6) NOT MORE THAN 6 OF THE VOTING MEMBERS OF THE ENVIRONMENTAL
- 26 RULES COMMITTEE MAY BE MEMBERS OF THE SAME POLITICAL PARTY.
- 27 (7) SUBJECT TO SUBSECTION (8), A VOTING MEMBER OF THE

- 1 ENVIRONMENTAL RULES COMMITTEE SHALL SERVE A TERM OF 4 YEARS, EXCEPT
- 2 THAT OF THE MEMBERS FIRST APPOINTED, 4 SHALL EACH SERVE A TERM OF 4
- 3 YEARS, 4 SHALL EACH SERVE A TERM OF 3 YEARS, AND 3 SHALL EACH SERVE
- 4 A TERM OF 2 YEARS. A VOTING MEMBER OF THE ENVIRONMENTAL RULES
- 5 COMMITTEE MUST NOT BE APPOINTED TO SERVE MORE THAN 3 CONSECUTIVE 4-
- 6 YEAR TERMS BUT MAY BE APPOINTED AGAIN AFTER NOT SERVING ON THE
- 7 ENVIRONMENTAL RULES COMMITTEE FOR 1 FULL TERM.
- 8 (8) THE TERM OF A VOTING MEMBER OF THE ENVIRONMENTAL RULES
- 9 COMMITTEE CONTINUES UNTIL A SUCCESSOR IS APPOINTED.
- 10 (9) THE GOVERNOR MAY REMOVE A VOTING MEMBER OF THE
- 11 ENVIRONMENTAL RULES COMMITTEE FOR CAUSE. CAUSE INCLUDES, BUT IS NOT
- 12 LIMITED TO, REPEATED FAILURE TO ATTEND MEETINGS.
- 13 (10) THE GOVERNOR SHALL APPOINT, BY AND WITH THE ADVICE AND
- 14 CONSENT OF THE SENATE, A MEMBER TO FILL A VACANCY IN THE VOTING
- 15 MEMBERSHIP OF THE ENVIRONMENTAL RULES COMMITTEE CREATED BY EITHER
- 16 OF THE FOLLOWING:
- 17 (A) THE DEATH, RESIGNATION, OR REMOVAL OF A MEMBER BEFORE THE
- 18 MEMBER'S TERM HAS EXPIRED. A MEMBER APPOINTED UNDER THIS
- 19 SUBDIVISION SHALL SERVE FOR THE REMAINDER OF THE UNEXPIRED TERM.
- 20 (B) THE EXPIRATION OF A MEMBER'S TERM.
- 21 (11) THE ENVIRONMENTAL RULES COMMITTEE SHALL NOT CONDUCT ANY
- 22 BUSINESS OR PERFORM ANY DUTIES WHILE THERE IS A VACANCY IN THE
- 23 VOTING MEMBERSHIP OF THE COMMITTEE.
- 24 (12) THE VOTING MEMBERS OF THE ENVIRONMENTAL RULES COMMITTEE
- 25 SHALL SERVE WITHOUT COMPENSATION BUT MAY BE REIMBURSED BY THE
- 26 OFFICE OF PERFORMANCE AND TRANSFORMATION FOR ACTUAL AND NECESSARY
- 27 EXPENSES INCURRED IN THE PERFORMANCE OF THEIR OFFICIAL DUTIES AS

- 1 MEMBERS.
- 2 (13) THE DIRECTOR OF THE DEPARTMENT OF ENVIRONMENTAL QUALITY
- 3 AND THE DIRECTOR OF THE DEPARTMENT OF HEALTH AND HUMAN SERVICES
- 4 SHALL EACH SELECT A SCIENCE ADVISOR TO PARTICIPATE IN MEETINGS OF
- 5 THE ENVIRONMENTAL RULES COMMITTEE AND PROVIDE EXPERT ADVICE TO
- 6 ENVIRONMENTAL RULES COMMITTEE MEMBERS ON RELEVANT SCIENCE-BASED
- 7 ISSUES THAT COME BEFORE THE ENVIRONMENTAL RULES COMMITTEE. TO SERVE
- 8 AS AN ENVIRONMENTAL RULES COMMITTEE SCIENCE ADVISOR, AN INDIVIDUAL
- 9 MUST POSSESS THE PROPER EDUCATIONAL CREDENTIALS AND BACKGROUND TO
- 10 PROVIDE SCIENCE-BASED EXPERT ADVICE. AN INDIVIDUAL MAY NOT SERVE AS
- 11 A SCIENCE ADVISOR IF HE OR SHE IS A STATE EMPLOYEE OR CONTRACT
- 12 EMPLOYEE OF THIS STATE.
- 13 (14) THE BUSINESS THAT THE ENVIRONMENTAL RULES COMMITTEE MAY
- 14 PERFORM MUST BE CONDUCTED AT A PUBLIC MEETING OF THE ENVIRONMENTAL
- 15 RULES COMMITTEE HELD IN COMPLIANCE WITH THE OPEN MEETINGS ACT, 1976
- 16 PA 267, MCL 15.261 TO 15.275.
- 17 (15) NINE VOTING MEMBERS OF THE ENVIRONMENTAL RULES COMMITTEE
- 18 CONSTITUTE A QUORUM. A QUORUM MUST BE PRESENT TO TRANSACT ANY
- 19 BUSINESS AT A MEETING OF THE COMMITTEE. DECISIONS BY THE
- 20 ENVIRONMENTAL RULES COMMITTEE AT A MEETING MUST BE MADE BY A
- 21 MAJORITY VOTE OF THE MEMBERS PRESENT AT THE MEETING.
- 22 (16) THE ENVIRONMENTAL RULES COMMITTEE SHALL SELECT A
- 23 CHAIRPERSON AND VICE-CHAIRPERSON FROM ITS VOTING MEMBERS. THE
- 24 CHAIRPERSON SHALL PRESIDE OVER ALL MEETINGS OF THE COMMITTEE AND
- 25 ENSURE THAT THE DECISIONS OF THE COMMITTEE ARE IMPLEMENTED. THE
- 26 VICE-CHAIRPERSON SHALL PERFORM THE DUTIES OF THE CHAIRPERSON IN THE
- 27 CHAIRPERSON'S ABSENCE. THE CHAIRPERSON AND VICE-CHAIRPERSON SHALL

- 1 SERVE FOR A TERM OF 2 YEARS AND MAY BE SELECTED TO SERVE FOR
- 2 ADDITIONAL TERMS.
- 3 (17) THE CHAIRPERSON OR A MAJORITY OF THE MEMBERS OF THE
- 4 ENVIRONMENTAL RULES COMMITTEE MAY CALL A MEETING ON 10 DAYS' NOTICE
- 5 UNLESS ALL THE VOTING MEMBERS OF THE ENVIRONMENTAL RULES COMMITTEE
- 6 AGREE IN WRITING OR BY ELECTRONIC MEANS TO A SHORTER NOTICE PERIOD.
- 7 (18) THE ENVIRONMENTAL RULES COMMITTEE MAY ENGAGE
- 8 ADMINISTRATIVE, TECHNICAL, OR LEGAL CONSULTANTS, IN ADDITION TO
- 9 ADVISORS SELECTED UNDER SUBSECTION (13), TO ASSIST THE COMMITTEE IN
- 10 THE PERFORMANCE OF ITS DUTIES. IF REQUESTED BY THE ENVIRONMENTAL
- 11 RULES COMMITTEE, A DEPARTMENT, AGENCY, OR OFFICE OF THIS STATE MAY
- 12 PROVIDE ADMINISTRATIVE, TECHNICAL, OR LEGAL STAFF, IN ADDITION TO
- 13 ADVISORS SELECTED UNDER SUBSECTION (13), TO ASSIST THE
- 14 ENVIRONMENTAL RULES COMMITTEE IN THE PERFORMANCE OF ITS DUTIES.
- 15 (19) THE PURPOSE OF THE ENVIRONMENTAL RULES COMMITTEE IS TO
- 16 OVERSEE ALL RULE-MAKING OF THE DEPARTMENT OF ENVIRONMENTAL QUALITY
- 17 AS PROVIDED IN THIS ACT. FOR PURPOSES OF THIS ACT, THE DEPARTMENT
- 18 OF ENVIRONMENTAL QUALITY INCLUDES ANY DEPARTMENT, AGENCY,
- 19 COMMISSION, OR OTHER PERSON TO WHOM THE RULE-MAKING AUTHORITY OF
- 20 THE DEPARTMENT OF ENVIRONMENTAL QUALITY ON THE EFFECTIVE DATE OF
- 21 THE AMENDATORY ACT THAT ADDED THIS SECTION IS TRANSFERRED AFTER THE
- 22 EFFECTIVE DATE OF THE AMENDATORY ACT THAT ADDED THIS SECTION.
- 23 SEC. 66. (1) THE OFFICE OF PERFORMANCE AND TRANSFORMATION
- 24 SHALL PROMPTLY TRANSMIT TO THE ENVIRONMENTAL RULES COMMITTEE
- 25 ELECTRONIC COPIES OF A REQUEST FOR RULE-MAKING SUBMITTED TO THE
- 26 OFFICE OF PERFORMANCE AND TRANSFORMATION BY THE DEPARTMENT OF
- 27 ENVIRONMENTAL QUALITY. THE DEPARTMENT OF ENVIRONMENTAL QUALITY IS

- 1 STRONGLY ENCOURAGED TO CREATE A STAKEHOLDER REVIEW PROCESS BEFORE
- 2 BEGINNING THE RULE PROMULGATION PROCESS TO ENSURE THAT ALL
- 3 VIEWPOINTS ARE ADEQUATELY REPRESENTED IN THE PROPOSED RULE.
- 4 (2) IF 6 VOTING MEMBERS OF THE ENVIRONMENTAL RULES COMMITTEE
- 5 VOTE THAT A REQUEST FOR RULE-MAKING SHOULD NOT BE REQUIRED TO
- 6 PROCEED UNDER SUBSECTIONS (3) TO (11), SUBSECTIONS (3) TO (11) DO
- 7 NOT APPLY TO THE REQUEST FOR RULE-MAKING.
- 8 (3) THE DEPARTMENT OF ENVIRONMENTAL QUALITY SHALL PROVIDE
- 9 COPIES OF DRAFT PROPOSED RULES TO THE OFFICE OF PERFORMANCE AND
- 10 TRANSFORMATION AND THE ENVIRONMENTAL RULES COMMITTEE.
- 11 (4) AFTER RECEIVING DRAFT PROPOSED RULES UNDER SUBSECTION (3),
- 12 THE ENVIRONMENTAL RULES COMMITTEE SHALL MEET 1 OR MORE TIMES TO
- 13 DETERMINE WHETHER THE DRAFT PROPOSED RULES MEET ALL OF THE
- 14 FOLLOWING CRITERIA:
- 15 (A) THE DRAFT PROPOSED RULES DO NOT EXCEED THE RULE-MAKING
- 16 DELEGATION CONTAINED IN THE STATUTE AUTHORIZING THE RULE-MAKING.
- 17 (B) THE DRAFT PROPOSED RULES REASONABLY IMPLEMENT AND APPLY
- 18 THE STATUTE AUTHORIZING THE RULE-MAKING AND ARE CONSISTENT WITH ALL
- 19 OTHER APPLICABLE LAW.
- 20 (C) THE DRAFT PROPOSED RULES ARE NECESSARY AND SUITABLE TO
- 21 ACHIEVE THEIR PURPOSES IN PROPORTION TO THE BURDENS THEY PLACE ON
- 22 INDIVIDUALS AND BUSINESSES.
- 23 (D) THE DRAFT PROPOSED RULES ARE AS CLEAR AND UNAMBIGUOUS AS
- 24 REASONABLY APPROPRIATE CONSIDERING THE SUBJECT MATTER OF THE
- 25 PROPOSED RULES AND THE INDIVIDUALS AND BUSINESSES THAT WILL BE
- 26 REQUIRED TO COMPLY WITH THE PROPOSED RULES.
- 27 (E) THE DRAFT PROPOSED RULES ARE BASED ON SOUND AND OBJECTIVE

- 1 SCIENTIFIC REASONING.
- 2 (5) THE DEPARTMENT OF ENVIRONMENTAL QUALITY MAY SUBMIT REVISED
- 3 DRAFT PROPOSED RULES TO THE OFFICE OF PERFORMANCE AND
- 4 TRANSFORMATION AND THE ENVIRONMENTAL RULES COMMITTEE.
- 5 (6) IF THE ENVIRONMENTAL RULES COMMITTEE DETERMINES THAT DRAFT
- 6 PROPOSED RULES DO NOT MEET THE CRITERIA IN SUBSECTION (4), THE
- 7 DEPARTMENT OF ENVIRONMENTAL QUALITY SHALL NOT PROCEED WITH THE
- 8 REQUEST FOR RULE-MAKING.
- 9 (7) IF THE ENVIRONMENTAL RULES COMMITTEE DETERMINES THAT DRAFT
- 10 PROPOSED RULES MEET THE CRITERIA IN SUBSECTION (4), THE PUBLIC
- 11 HEARING UNDER SECTIONS 41 AND 42 MUST BE HELD, EXCEPT THAT THE
- 12 ENVIRONMENTAL RULES COMMITTEE SHALL GIVE NOTICE OF AND CONDUCT THE
- 13 PUBLIC HEARING, AND THE DEPARTMENT OF ENVIRONMENTAL QUALITY IS NOT
- 14 REQUIRED TO PREPARE A SMALL BUSINESS IMPACT STATEMENT UNDER SECTION
- 15 40(2) OR A REGULATORY IMPACT STATEMENT UNDER SECTION 45(3).
- 16 (8) AFTER A PUBLIC HEARING CONDUCTED BY THE ENVIRONMENTAL
- 17 RULES COMMITTEE UNDER SUBSECTION (7), THE ENVIRONMENTAL RULES
- 18 COMMITTEE SHALL MEET 1 OR MORE TIMES TO DISCUSS COMMENTS MADE AND
- 19 TESTIMONY GIVEN AT THE PUBLIC HEARING AND DETERMINE IF ANY
- 20 REVISIONS TO THE DRAFT PROPOSED RULES ARE APPROPRIATE. AT THAT
- 21 MEETING, THE DIRECTOR OF THE DEPARTMENT OF ENVIRONMENTAL QUALITY OR
- 22 HIS OR HER DESIGNEE SHALL PROVIDE A SYNOPSIS OF THE COMMENTS
- 23 CONTAINED IN THE PUBLIC HEARING RECORD. IF THE ENVIRONMENTAL RULES
- 24 COMMITTEE DETERMINES THAT REVISIONS ARE NOT APPROPRIATE, THE DRAFT
- 25 PROPOSED RULES MUST BE PROCESSED AS PROVIDED IN SUBSECTION (10). IF
- 26 THE ENVIRONMENTAL RULES COMMITTEE DETERMINES THAT 1 OR MORE
- 27 REVISIONS ARE APPROPRIATE, THE ENVIRONMENTAL RULES COMMITTEE MAY

- 1 APPROVE THE DRAFT PROPOSED RULES SUBJECT TO THE REVISIONS BEING
- 2 MADE. THE LEGISLATIVE SERVICE BUREAU SHALL DRAFT THE REVISIONS TO
- 3 THE DRAFT PROPOSED RULES.
- 4 (9) IF FEWER THAN 6 VOTING MEMBERS OF THE ENVIRONMENTAL RULES
- 5 COMMITTEE OBJECT TO THE PROPOSED REVISIONS DRAFTED BY THE
- 6 LEGISLATIVE SERVICE BUREAU, THE RULES MUST BE PROCESSED AS PROVIDED
- 7 IN SUBSECTION (10). IF 6 OR MORE VOTING MEMBERS OF THE
- 8 ENVIRONMENTAL RULES COMMITTEE OBJECT TO THE PROPOSED REVISIONS, THE
- 9 ENVIRONMENTAL RULES COMMITTEE SHALL MEET 1 OR MORE TIMES TO APPROVE
- 10 REVISIONS TO THE DRAFT PROPOSED RULES.
- 11 (10) IF THE ENVIRONMENTAL RULES COMMITTEE APPROVES DRAFT
- 12 PROPOSED RULES, THE OFFICE OF PERFORMANCE AND TRANSFORMATION SHALL
- 13 TRANSMIT BY NOTICE OF TRANSMITTAL TO THE COMMITTEE COPIES OF THE
- 14 RULES, THE REQUEST FOR RULE-MAKING, THE SYNOPSIS OF THE COMMENTS
- 15 CONTAINED IN THE PUBLIC HEARING RECORD, A DESCRIPTION OF ANY
- 16 REVISIONS TO THE PROPOSED RULES THAT WERE MADE BY THE ENVIRONMENTAL
- 17 RULES COMMITTEE AFTER THE PUBLIC HEARING, AND CERTIFICATES OF
- 18 APPROVAL FROM THE LEGISLATIVE SERVICE BUREAU AND THE OFFICE OF
- 19 PERFORMANCE AND TRANSFORMATION. THE OFFICE OF PERFORMANCE AND
- 20 TRANSFORMATION SHALL ALSO ELECTRONICALLY SUBMIT TO THE
- 21 ENVIRONMENTAL RULES COMMITTEE A COPY OF THE RULE AND ANY
- 22 CERTIFICATES OF APPROVAL FROM THE LEGISLATIVE SERVICE BUREAU AND
- 23 THE OFFICE OF PERFORMANCE AND TRANSFORMATION. THE OFFICE OF
- 24 PERFORMANCE AND TRANSFORMATION SHALL ELECTRONICALLY TRANSMIT TO THE
- 25 ENVIRONMENTAL RULES COMMITTEE THE INFORMATION DESCRIBED IN THIS
- 26 SUBSECTION WITHIN 1 YEAR AFTER THE DATE OF THE LAST PUBLIC HEARING.
- 27 (11) THE ENVIRONMENTAL RULES COMMITTEE SHALL MAKE A FINAL

- 1 DECISION REGARDING DRAFT PROPOSED RULES AND ANY REVISIONS TO DRAFT
- 2 PROPOSED RULES WITHIN 12 CALENDAR MONTHS AFTER RECEIVING ELECTRONIC
- 3 COPIES OF THE REQUEST FOR RULE-MAKING SUBMITTED BY THE DEPARTMENT
- 4 OF ENVIRONMENTAL QUALITY TO THE OFFICE OF PERFORMANCE AND
- 5 TRANSFORMATION UNDER SUBSECTION (1).
- 6 (12) THIS SECTION DOES NOT APPLY TO A REQUEST FOR RULE-MAKING
- 7 SUBMITTED TO THE OFFICE OF PERFORMANCE AND TRANSFORMATION BY THE
- 8 DEPARTMENT OF ENVIRONMENTAL QUALITY AFTER DECEMBER 31, 2019.
- 9 Enacting section 1. This amendatory act takes effect July 1,
- **10** 2016.