Legislative Analysis



DEPOSITORIES FOR PUBLIC MONEY

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Senate Bill 455 as enacted Public Act 462 of 2018 Sponsor: Sen. Ian Conyers

Analysis available at http://www.legislature.mi.gov

House Committee: Local Government Senate Committee: Local Government

Complete to 1-9-19

BRIEF SUMMARY: Senate Bill 455 would amend Public Act 40 of 1932, which governs depositories for public money. It would repeal Public Act 99 of 1909, which also governs depositories for public money, and seek to merge the two acts and reconcile any inconsistencies. In addition, the bill would repeal Section 5 of PA 40 and incorporate that section's language into Section 6 of the act.

FISCAL IMPACT: Senate Bill 455 would have no discernible fiscal impact on state or local units of government.

THE APPARENT PROBLEM:

Public Act 99 of 1909 currently requires county clerks to solicit bids from financial institutions and county boards of commissioners to contract with one submitting a satisfactory bid for the safe keeping of public funds. These bidding practices were put in place during the Great Depression. Some feel that by removing county clerks from the bidding process and giving treasurers the authority to recommend banks instead, Michigan will move forward from practices that are outdated and cumbersome toward a more streamlined and efficient process.

THE CONTENT OF THE BILL:

Senate Bill 455 would amend Public Act 40 of 1932, repeal Public Act 99 of 1909, and then merge the two acts for the purpose of streamlining county clerk practices and updating language.

Under SB 455, the treasurer of a local public entity could recommend one or more financial institutions that meet the requirements for a depository of public money, using a procurement process that is consistent with best practices for procurement of banking services by that type of public entity. The local public entity's governing body would have to consider any recommendation submitted by the treasurer. (Designation as a depository of public money would apply to a financial institution's successor institution in case of a merger or acquisition.) The bill requires that a potential depository of public money must meet either maintain a principal office or branch office located in Michigan or must otherwise meet all of the following criteria:

- The local public entity the financial institution is serving has a geographic boundary bordering another state.
- The financial institution maintains a principal office or branch office in that bordering state.

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• There is no principal office or branch office of a financial institution that maintains such an office in the local public entity.

Additionally, the bill would replace lists of local units and governing boards throughout existing statute with the broader terms *local public entity* and *governing body*, respectively. The bill would revise the language of many of the provisions of the Act to refer specifically to *treasurers* and not *tax collectors*.

It would also provide that an officer of a local public entity authorized to deposit public money collected or received by the entity would have to deposit the money as soon as practicable in one or more financial institutions designated under the act. This requirement would not prevent a county treasurer from keeping on hand a reasonable amount of money necessary to conduct the affairs of his or her office.

The bill takes effect March 29, 2019.

ARGUMENTS:

For:

Supporters of the bill argued that it updates and streamlines the laws regulating county finance according to modern best practices. They argue that as they are currently written, PA 40 of 1932 and PA 99 of 1909 conflict with each other, ultimately creating a needlessly restrictive and cumbersome bank bidding process that county clerks need to follow. Supporters argue that by removing county clerks from the bidding process and giving treasurers the authority to recommend banks instead, Michigan would end an obsolete practice that is no longer used in other states. In addition, supporters argue that the bills outline appropriate record-keeping and cash control measures, thus maintaining the security, integrity, and transparency of Michigan county finances.

Against:

No arguments against the bill were offered in House committee.

Legislative Analysts: Nick Kelly

Jenny McInerney

Fiscal Analyst: Ben Gielczyk

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