Legislative Analysis



CREATION OF HIGHER EDUCATION SEXUAL ASSAULT OMBUDSMAN

House Bill 5795 as introduced Sponsor: Rep. Sam Singh Committee: Law and Justice

Complete to 4-23-18

Phone: (517) 373-8080 http://www.house.mi.gov/hfa

Analysis available at http://www.legislature.mi.gov

SUMMARY:

House Bill 5795 would create the *Higher Education Sexual Assault Ombudsman Act*, which would create the Office of the Higher Education Sexual Assault Ombudsman within the Michigan Department of Civil Rights (MDCR), to be appointed by and serve at the pleasure of the MDCR.

Under the MDCR's supervision, the ombudsman would be <u>required</u> to do all of the following:

- Advocate for students at institutions of higher education ("institutions") who may be victims of sexual assaults committed on those campuses or at events provided or supported by those institutions.
- Encourage institutions to improve the quality and coordination of services they provide to assist potential victims of sexual assaults on their campuses or at their programs.
- Encourage institutions to improve the quality and coordination of preventative and corrective measures taken by those institutions to mitigate the likelihood and effects of sexual assaults on their campuses or at their programs, including:
 - o Institutional policies, procedures, and protocols for responding to and reporting incidents of sexual assaults of students.
 - o Sexual assault prevention and response training and presentations for institutional personnel and students.
 - Publication of information about campus and community resources available to student-victims of sexual assaults.
- Promote public awareness of the issue of sexual assault at institutions.
- Provide information and referral services to students who may be victims of sexual assaults at institutions to ensure that their rights are protected.
- Provide information to students who may be victims of sexual assaults at institutions regarding programs and services provided for them by each level of government.
- Promote new services, when necessary, for student-victims of sexual assaults at institutions.
- Maintain statistics, facts, and data pertaining to the incidence and nature of sexual assaults of students at institutions.
- Provide technical assistance to institutions regarding preventive and corrective measures to mitigate the likelihood and effects of sexual assaults on their campuses or at their events.

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• Make recommendations to state agencies, the legislature, and the governor regarding proposed legislation, rules, hearings, and investigations considered necessary or proper to promote student safety at institutions.

Under the MDCR's supervision and except as otherwise provided by law, the ombudsman would <u>be able to</u> obtain access to all information, records, and documents in the possession of an institution that the ombudsman considers necessary, upon request and without the requirement of any release. The ombudsman could also request and receive a progress report concerning the progress of a sexual assault report made to the institution.

<u>The bill</u> would require the ombudsman to submit an *annual report* on the conduct of the office to the MDCR and to the chairpersons of the House and Senate committees overseeing institutions of higher education. The report would have to address issues prescribed by the MDCR and be posted to the MDCR's website.

Records used or kept by the ombudsman's office would be exempt from disclosure under the Freedom of Information Act (FOIA).

<u>The bill</u> would require MDCR to promulgate rules and the legislature to appropriate a sum annually to implement the proposed Act.

The bill would take effect 90 days after enactment.

FISCAL IMPACT:

House Bill 5795 will have a limited fiscal impact on public universities. There may be a negligible increase of costs to universities to provide records to the ombudsman. Universities would not be required to implement any changes under the bill, but could face increased costs if they decided to make improvements encouraged by the ombudsman as noted in Section 4.

The bill requires an annual appropriation to support the costs of the new Office of the Higher Education Sexual Assault Ombudsman within the Department of Civil Rights. Funds appropriated for the office would primarily cover the costs of staffing. The Department of Civil Rights estimates that up to four additional FTEs may be required to fulfil the responsibilities set forth in the bill. Additionally, there would be office start-up costs such as acquiring computers, IT services, and furniture, as well as potential ongoing costs such as for renting or leasing office space. Total estimated costs would be between \$500,000 and \$650,000.

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[■] This analysis was prepared by nonpartisan House Fiscal Agency staff for use by House members in their deliberations, and does not constitute an official statement of legislative intent.