



Senate Fiscal Agency
P.O. Box 30036
Lansing, Michigan 48909-7536

BILL ANALYSIS



Telephone: (517) 373-2768
Fax: (517) 373-1986

**House Bill 4313 (H-1) CR-1:
FY 2017-18 Education Omnibus Appropriation Bill**

Bill Page Nos.

- Article I – School Aid (S.B. 4235) 1 - 305
- Article II – Community Colleges (H.B. 4236) 305 - 332
- Article III – Higher Education (H.B. 4229)..... 332 - 378

Date Completed: 6-19-17

Education Omnibus Appropriation Bill House Bill 4313 (H-1) CR-1 FY 2017-18 Appropriations		
Department/Budget Area	FY 2017-18 Gross Appropriation	FY 2017-18 GF/GP Appropriation
Community Colleges	\$399,326,500	\$1,025,000
Higher Education.....	1,629,224,400	1,279,254,500
School Aid K-12	14,580,173,900	215,000,000
Total Education Omnibus Appropriations.....	\$16,608,724,800	\$1,495,279,500

General Omnibus Appropriation Bill House Bill 4323 (H-1) CR-1 FY 2017-18 Appropriations		
Department/Budget Area	FY 2017-18 Gross Appropriation	FY 2017-18 GF/GP Appropriation
Agriculture and Rural Development	\$114,698,600	\$66,251,800
Attorney General	101,198,800	40,248,600
Civil Rights	16,249,600	13,006,600
Corrections	2,001,919,200	1,946,633,600
Education	351,181,200	80,677,400
Environmental Quality	509,267,700	47,744,000
Executive	6,848,500	6,848,500
Health and Human Services	25,447,631,600	4,367,381,900
Insurance and Financial Services	66,741,400	150,000
Judiciary	300,043,000	192,574,400
Legislative Auditor General	24,286,200	16,607,600
Legislature	155,274,800	150,597,100
Licensing and Regulatory Affairs	434,672,000	44,416,600
Military and Veterans Affairs	179,504,400	62,567,500
Natural Resources	410,469,700	58,447,300
State	249,358,500	19,139,000
State Police	694,763,900	439,442,800
Talent and Economic Development	1,179,421,800	205,099,400
Technology, Management, and Budget	1,412,543,200	579,755,200
Transportation	4,347,443,000	0
Treasury-Debt Service	107,580,000	107,580,000
Treasury-Operations	512,429,800	98,368,500
Treasury-Revenue Sharing	1,278,215,000	8,379,100
Total General Omnibus Appropriations.....	\$39,901,741,900	\$8,551,916,900

	FY 2017-18 Gross Appropriation	FY 2017-18 GF/GP Appropriation
TOTAL COMBINED OMNIBUS APPROPRIATIONS	\$56,510,466,700	\$10,047,196,400
Budget Stabilization Fund Appropriations	\$150,000,000	\$150,000,000
TOTAL GROSS and GF/GP APPROPRIATIONS	\$56,660,466,700	\$10,197,196,400

**Education Omnibus Appropriation Bill
House Bill 4313 (H-1) CR-1
FY 2016-17 Supplemental Appropriations**

Budget Area/Program	FY 2016-17 Gross Appropriation	FY 2016-17 GF/GP Appropriation
Higher Education		
Tuition Incentive Program Caseload/Cost Increases (Federal TANF) ...	<u>\$5,000,000</u>	<u>\$0</u>
Total Higher Education	\$5,000,000	\$0
School Aid		
Eliminate School Reform Office CEOs in Schools	(\$5,000,000)	\$0
Reduce Center for Educational Performance (CEPI)	(2,000,000)	(2,000,000)
Executive Director MiSTEM	75,000	75,000
Civics Education	60,000	60,000
<u>Other Cost Adjustments:</u>		
Align Federal Grants (Secs. 39a and 51d)	(87,900,000)	0
Foundation Allowance (Secs. 22a and 22b)	15,000,000	(37,935,000)
Special Education (Secs. 51a and 51c)	(31,100,000)	0
Career and Technical Education/Dual Enrollment (Sec. 61b)	(1,000,000)	0
Renaissance Zone Costs (Sec. 26a)	(3,000,000)	0
School Breakfast (Sec. 31f)	2,000,000	0
Cash Flow Borrowing Costs (Sec. 11m)	<u>2,500,000</u>	<u>0</u>
Total School Aid	(\$110,365,000)	(\$39,800,000)
Total FY 2016-17 Education Omnibus Supplemental Approps.	(\$105,365,000)	(\$39,800,000)



Senate Fiscal Agency
P.O. Box 30036
Lansing, Michigan 48909-7536



Telephone: (517) 373-2768
Fax: (517) 373-1986

FULL-TIME EQUATED (FTE) CLASSIFIED POSITIONS/FUNDING SOURCE	FY 2016-17 YEAR-TO-DATE	FY 2017-18 CONFERENCE	CHANGES FROM FY 2016-17 YEAR-TO-DATE	
			AMOUNT	PERCENT
FTE Positions.....	N/A	N/A	0.0	0.0
GROSS.....	14,164,329,600	14,580,173,900	415,844,300	2.9
Less:				
Interdepartmental Grants Received	0	0	0	0.0
ADJUSTED GROSS.....	14,164,329,600	14,580,173,900	415,844,300	2.9
Less:				
Federal Funds.....	1,818,632,700	1,726,943,500	(91,689,200)	(5.0)
Local and Private	0	0	0	0.0
TOTAL STATE SPENDING.....	12,345,696,900	12,853,230,400	507,533,500	4.1
Less:				
Other State Restricted Funds.....	12,126,796,900	12,638,230,400	511,433,500	4.2
GENERAL FUND/GENERAL PURPOSE.....	218,900,000	215,000,000	(3,900,000)	(1.8)
PAYMENTS TO LOCALS	12,184,417,200	12,677,072,800	492,655,600	4.0

FY 2016-17 Year-to-Date Gross Appropriation	\$14,164,329,600
--	-------------------------

Changes from FY 2016-17 Year-to-Date:

Items Included by the Senate and House

- MPSERS UAAL Rate Cap Increase Due to Lower Assumed Rate of Return (AROR).** House and Senate increased the MPSERS unfunded actuarial accrued liabilities rate cap costs by \$90.9 million above what the costs otherwise would have been, due to lowering the AROR on investments in the school retirement system, from 8.0% to 7.5% over two years. 90,884,000
- MPSERS Normal Cost Increase Due to Lower AROR.** House and Senate used one-time revenue to hold schools harmless from the increase in normal costs due to the proposal to lower the AROR on investments in the school retirement system over two years. 48,969,000
- Integrated Behavior and Learning Support (MiBLSi).** House and Senate increased this from \$1,125,000 to \$1,600,000 to continue implementing task for recommendations. 475,000
- Year-Round Schools/Balanced Calendar.** Governor proposed doubling the funding for year-round schools to expand to balanced calendar, from \$1.5 million to \$3.0 million. House and Senate maintained funding at \$1.5 million. 0
- MPSERS Rate Cap Technical Cost Savings (w/o Change to AROR).** In the absence of the proposed reduction in the AROR, there would have been savings in the categorical that pays the cost for the unfunded accrued liabilities above the rate cap of 20.96% of payroll. (112,900,000)
- Federal Grants.** House and Senate reduced Federal grant appropriation authority. (91,689,200)
- Technical Adjustments.** House and Senate included cost adjustments in numerous lines. (51,500,000)
- Flint Water Emergency.** House and Senate concurred with Governor to reduce funding from \$12.6 million to \$8.7 million. (3,900,000)
- Youth Challenge.** House and Senate reduced funding from \$1.6 million to \$1.5 million. (110,000)

10. College Readiness Outreach. House and Senate reduced funding from \$3.05 million to \$3.0 million by eliminating a \$50,000 earmark for outreach on dual enrollment programming.	(50,000)
11. Cyber Schools' Foundation Allowance 20% Reduction. Governor reduced cyber schools' foundation allowances 20% (\$16.0 million). House and Senate did not concur.	0
12. Economic Adjustments. Includes \$69,400 Gross and \$42,800 GF/GP for economic adjustments.	69,400
<u>Conference Agreement on Items of Difference</u>	
13. MPSERS Payment Toward UAAL. Conference included \$200.0 million to make a payment toward unfunded liabilities in MPSERS.	200,000,000
14. Foundation Allowance. Governor increased the foundation allowance between \$50 and \$100 per pupil, using the "2x" formula, which cost \$128.0 million. On top of that, Senate used \$100.0 million from Sec. 147a (MPSERS cost offset) to increase by another \$38-\$76 per pupil, for total per-pupil increases ranging between \$88 and \$176. House provided \$100 across-the-board, at a cost of \$143.0 million. Conference used "2x" formula to provide increases ranging between \$60 and \$120 per pupil, at a cost of \$153.0 million.	153,000,000
15. At Risk. Governor increased \$150.0 million and included all districts in funding and broadened pupil eligibility. Senate increased by \$100.0 million, concurred in pupil eligibility changes, used a different funding formula, and increased school-based health centers \$500,000. House increased by \$129.1 million, concurred in pupil eligibility changes, and provided 50% funding to hold harmless districts. Conference increased \$120.0 million, concurred in pupil eligibility changes, provided 30% funding to hold harmless districts, and added \$500,000 for school-based health centers.	120,511,800
16. MPSERS Retirement Obligation Reform Reserve Fund. Conference deposited \$55.0 million SAF into the MPSERS Retirement Obligation Reform, and appropriated \$23.1 million for MPSERS legislation costs.	23,100,000
17. Program Increases. Conference increased bus driver safety \$400,000, adult education pilot projects \$2.0 million, advanced placement testing fee support for low-income students \$500,000, FIRST robotics \$300,000 to include nonpublic schools, \$500,000 to reimburse ISDs for monitoring special education at PSAs, math and science centers \$549,300 to fill a Federal funds reduction, and 10 Cents a Meal by \$125,000. Conference also increased funding for a kindergarten entry observation tool (\$815,000), Michigan Education Corps (\$1.5 million), and bilingual education using a Wida assessment (\$4.8 million).	11,489,300
18. New Programs. Governor proposed a declining enrollment categorical, funding for educator evaluations, school drinking water testing, and high school per-pupil payments. Conference only included 50% of the proposed high school per-pupil grants (\$11.0 million). In addition, Conference funded the following new programs: information technology certifications (\$1.0 million), civics education (\$60,000), competency education grants (\$500,000), CTE counselors (\$1.2 million), career preparation platform (\$1.0 million), value-added growth analytics system (\$2.5 million), online mathematics program (\$1.0 million), and digital literacy preparation (\$250,000).	18,470,000
19. CTE Equipment Upgrades. Governor increased funding for equipment upgrades in career and technical education programs by \$16.8 million, to \$20.0 million total. Conference increased to \$9.6 million and distributed to career education planning districts.	6,400,000
20. Partnership Model Districts and School Reform Office/District Supplemental Funding under CEOs. Governor maintained \$5.0 million funding for the SRO and supplemental funding to districts with schools under the oversight of a CEO. Governor also proposed a new \$3.0 million program to assist districts identified to partner with other organizations to coordinate resources and improve student achievement. Conference funded the partnership model line with \$6.0 million, and removed \$5.0 million in SRO/School CEO funding.	1,000,000
21. Intermediate District Early Literacy Coaches. Conference doubled the funding for early literacy coaches at intermediate districts due to higher-than-anticipated costs, and restored \$1.0 million to MDE for early literacy administration.	4,000,000

22. MPSERS Cost Offset. Senate eliminated this categorical funding and used it to increase foundation allowance payments by \$100.0 million. Conference retained the categorical.	0
23. Technology Regional Data Hubs. Governor proposed \$2.2 million for a new program to integrate local data systems based on common standards, to provide for actionable use of data by districts and intermediate districts through common reports and dashboards and for efficiently providing information for reporting. Conference concurred.	2,200,000
24. Comprehensive Science, Technology, Engineering, and Math (STEM). Governor increased funding for competitive STEM grants from \$1.0 million to \$3.0 million. Conference increased by \$1,850,000. In addition, Conference added \$1.7 million for the transition from math/science centers to MiSTEM Network Regions.	3,585,000
25. Cybersecurity Competitions. Governor proposed grants to improve computer science skills by participating in events hosted by Merit Network or the Air Force, with funding for coaches and registration and travel fees. Conference concurred.	500,000
26. Center for Educational Performance and Information (CEPI) and Michigan Virtual University. Governor increased GF/GP funding for CEPI by \$4.0 million to backfill Federal funds that had been supporting the Center via a work project, and which have now been expended. Conference concurred. Governor maintained MVU's funding at \$7,387,500; Conference concurred.	4,000,000
27. Program Eliminations and Reductions. Conference eliminated gang prevention and intervention grants (\$3.0 million), consolidation innovation grants (\$3.0 million), student transition grants in dissolved districts (\$1.9 million), competency-based transcript (\$500,000), Marshall's cooperative education grant (\$300,000), Van Buren ISD's partnership grant with its health department (\$250,000), and Science Olympiad (\$250,000). Conference reduced CTE dual enrollment (by \$1.0 million), Van Andel (\$100,000) and the existing online algebra tool (\$400,000).	(10,660,000)
28. Cap Funding for Shared-Time Programs. Governor capped the amount of funding available for pupils in shared-time programs at \$60.0 million, a \$55.0 million reduction from the estimated FY 2016-17 spending level of \$115.0 million. Conference restored all but \$2.0 million of the Governor's reduction; Conference capped shared-time FTEs at 0.75 per pupil.	(2,000,000)
Total Changes	\$415,844,300
FY 2017-18 Conference Report Ongoing/One-Time Gross Appropriation	\$14,580,173,900
Amount Over/(Under) GF/GP Target: \$0	

Boilerplate Changes from FY 2016-17 Year-to-Date:Conference Agreement on Items of Difference

- Shared-Time FTE Cap.** Senate capped the amount of an FTE that may be claimed by a district under shared-time programs at 0.75 FTE. House did not include a cap. Conference concurred with Senate. (Sec. 6(4)(ii))
- School Reform Office.** Governor broadened the sections for which a chief executive officer may operate in schools to include Sections 391(3), 507(6), 528(6), or 561(6) of the Revised School Code. Senate did not include these additional sections, but did include work project language allowing any FY 2016-17 unexpended funds to carry forward. House did not include. Conference repealed the section. (Sec. 21)
- Great Start Readiness Program (GSRP).** Conference included GSRP workgroup recommendations that change the source of data for estimating need in each intermediate district, that require a calculation of statewide unmet need, and that would direct any additional funds to ISDs whose percentage served was less than the statewide average. Governor removed language allowing ISDs to offer services to children in families whose income was at or below 300% of the Federal poverty level (FPL) if there was no waiting list for kids served at 250% of FPL; Conference did not concur in this change and retained current law. Conference included language providing that funding to each ISD is the lesser of the previous number of children served or capacity. (Sections 32d, 39)

4. **At Risk.** Governor broadened both the districts eligible for At Risk (to include all districts) and the pupils eligible (to include those who are "economically disadvantaged"). Economically disadvantaged would include students eligible for free or reduced-price meals, those whose families are receiving supplemental nutrition or TANF assistance, those who are homeless or migrant, and those who are in foster care. (Current law only counts students eligible for free meals.) In addition, Governor changed the payment calculation from 11.5% of a district's foundation allowance to 11.5% of the statewide average (with districts above the basic capped at the basic for this calculation). Also, Governor required districts to use the funds to address chronic absenteeism, ensuring that economically disadvantaged students do not score worse as a group than non-disadvantaged students on English language arts and math assessments, and ensuring that at least 65% of high school pupils take CTE, advanced placement, or international baccalaureate classes. Other language changes allow districts to use up to 5% for professional development on multi-tiered systems of supports, require MDE to calculate reports on the top 30%/bottom 30% of math and English language arts exams, and replace the formula triggered for mandatory spending in certain categories with a different process and metrics.

Conference concurred in expanding the definition of 'at risk' to include 'economically disadvantaged' - this increases the number of eligible children statewide from roughly 595,000 to roughly 678,000. Conference concurred in the change of the payment calculation. Conference concurred to include those districts not currently receiving At Risk funding (e.g., hold harmless districts), but at 30% of what a currently-eligible district will receive. Conference did not include much of the Governor's proposed structural changes to the uses of the program, but did include language allowing districts to use up to 3% for professional development. (Sec. 31a)

5. **Special Education - Enrolling Non-Resident Pupils.** Senate included changes to existing subsections (14) and (15) that pertain to public school academies, including cyber schools, enrolling students from outside the intermediate district in which the PSA is located. Conference tweaked the language included in the Senate bill, and provided funding to MDE to reimburse ISDs for additional compliance requirements. (Sec. 51a)
6. **CTE Equipment Upgrades.** Governor increased funding and restructured the formulaic program to be a competitive grant program. Senate increased funding and retained formulaic distribution, although for a broader set of allowable uses, including training on new equipment and professional development for computer science and coding. Conference concurred with the Senate. (Sec. 61c)
7. **Math and Science Education.** Governor restructured funding for the 33 existing math and science centers, replacing them with a network of ten regional MiSTEM centers aligned with prosperity regions. Senate retained current law and current structure of math and science centers. Conference significantly restructured this section to provide a transition between the existing math and science center network to the new MiSTEM regions. (Sec. 99s)
8. **Assessments.** Conference included new language directing the Department of Education to issue an RFP for a statewide summative assessment for grades 3 to 7 in math and ELA, and also to issue an RFP for not less than three benchmark assessments. (Sec. 104c)
9. **Adult Education.** Senate and Conference delayed by one year the phase-in of the new funding formula. (Sec. 107)
10. **MPSERS Reserve Fund.** Conference deposited \$55.0 million SAF into the Fund to pay for costs to schools associated with SB 401/HB 4647. (Sec. 147b)
11. **State Rate Cap Payments for Pensions.** Conference added intent language for the State's rate cap payments to be applied to pensions before OPEB. (Sec. 147c)
12. **Labor Day Waiver Hearing.** Senate required a district seeking a waiver to begin school before Labor Day hold a public hearing in the district with the Michigan Department of Education. Conference concurred. (Sec. 160)
13. **Legal Action against State.** House included language establishing a penalty if a district or ISD uses State funding to pay for an expense related to a lawsuit against the State. Conference concurred. (Sec. 164g)
14. **Collective Bargaining Agreement Penalty.** House included language establishing a 5% penalty if a district or ISD enters into a collective bargaining agreement that is in violation of specific sections of law. Conference concurred. (Sec. 164h)

Date Completed: 6-19-17

Fiscal Analyst: Kathryn Summers

This analysis was prepared by nonpartisan Senate staff for use by the Senate in its deliberation.

FY 2016-17 Year-to-Date and Revised Appropriations

Governor, Senate, House, and Conference Recommended Appropriations for FY 2017-18 (Dollars in Thousands)

<u>Line Item Description</u>	<u>PA 249 of '16 Initial Enacted Appropriations</u>	<u>Revised FY 2017 Cost and Program Estimates</u>	<u>FY 2017-18 Gov's Rec 02/08/2017</u>	<u>FY 2017-18 Senate Passed 05/03/2017</u>	<u>FY 2017-18 House Passed 05/02/2017</u>	<u>FY 2017-18 2nd Conf 06/20/2017</u>
Sec. 11j School Bond Loan Fund Payments - Debt Service	\$126,500.0	\$126,500.0	\$125,500.0	\$125,500.0	\$125,500.0	\$125,500.0
Sec. 11m Cash Flow Borrowing Costs	\$3,000.0	\$5,500.0	\$6,500.0	\$6,500.0	\$6,500.0	\$6,500.0
Sec. 11o/s Flint Declaration of Emergency (mid year FY 17 transfer)	\$12,630.1	\$12,630.1	\$8,730.1	\$8,730.1	\$8,730.1	\$8,730.1
Sec. 20f Categorical Offset Payments	\$18,000.0	\$18,000.0	\$18,000.0	\$19,400.0	\$18,000.0	\$18,000.0
Sec. 20g Student Transition Grants in Dissolved Districts	\$1,860.0	\$1,860.0	\$0.0	\$0.0	\$0.0	\$0.0
Sec. 21 State School Reform/Redesign	\$5,000.0	\$0.0	\$5,000.0	\$0.1	\$0.0	\$0.0
Sec. 21g Competency-Based Transcript Pilot	\$500.0	\$500.0	\$0.0	\$0.0	\$0.1	\$0.0
Sec. 21h Partnership Model Districts - NEW	\$0.0	\$0.0	\$3,000.0	\$0.1	\$0.0	\$6,000.0
Sec. 21j Academic Early Warning Restricted Fund - NEW	\$0.0	\$0.0	\$0.0	\$8,000.0	\$0.0	\$0.0
Sec. 21j District Grants for Competency-Based Education - NEW	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$500.0
Sec 22a Proposal A Obligation Payment	\$5,205,000.0	\$5,207,000.0	\$5,107,000.0	\$5,176,000.0	\$5,178,000.0	\$5,181,800.0
Sec. 22b Discretionary Payment - State	\$3,900,000.0	\$3,913,000.0	\$3,950,000.0	\$4,110,000.0	\$4,025,000.0	\$4,037,500.0
Sec. 22d Isolated Districts Funding	\$5,000.0	\$5,000.0	\$5,000.0	\$5,000.0	\$5,000.0	\$5,000.0
Sec. 22g Consolidation Innovation Grants	\$3,000.0	\$3,000.0	\$0.0	\$0.0	\$1,000.0	\$0.0
Sec. 22m Technology Regional Data Hubs - NEW	\$0.0	\$0.0	\$2,200.0	\$1,100.0	\$1,200.0	\$2,200.0
Sec. 22n High School Per-Pupil Bonus - NEW	\$0.0	\$0.0	\$22,000.0	\$0.0	\$0.0	\$11,000.0
Sec. 23f Shared-Time Pupils	\$0.0	\$0.0	\$60,000.0	\$0.0	\$0.0	\$0.0
Sec. 24 Court-Placed Pupils	\$8,000.0	\$8,000.0	\$8,000.0	\$8,000.0	\$8,000.0	\$8,000.0
Sec. 24a Juvenile Detention Facilities	\$1,328.1	\$1,328.1	\$1,339.0	\$1,339.0	\$1,339.0	\$1,339.0
Sec. 24c Challenge Program	\$1,632.4	\$1,632.4	\$1,528.4	\$1,528.4	\$1,528.4	\$1,528.4
Sec. 25f Strict Discipline Academies	\$750.0	\$750.0	\$0.0	\$750.0	\$750.0	\$750.0
Sec. 25g Dropout Recovery	\$750.0	\$750.0	\$0.0	\$750.0	\$750.0	\$750.0
Sec. 26a Renaissance Zone Costs	\$20,000.0	\$17,000.0	\$18,000.0	\$18,000.0	\$18,000.0	\$17,000.0
Sec. 26b PILT Reimbursement	\$4,405.1	\$4,405.1	\$4,405.1	\$4,405.1	\$4,405.1	\$4,405.1
Sec. 26c Promise Zone	\$1,000.0	\$1,000.0	\$1,500.0	\$1,500.0	\$1,500.0	\$1,500.0
Sec. 29 Declining Enrollment Support - NEW	\$0.0	\$0.0	\$7,000.0	\$0.0	\$0.0	\$0.0
Sec. 31a "At Risk" Pupil Support	\$378,988.2	\$378,988.2	\$528,988.2	\$478,988.2	\$508,100.0	\$499,000.0
Sec. 31a Child and Adolescent Health Centers	\$5,557.3	\$5,557.3	\$5,557.3	\$6,057.3	\$5,557.3	\$6,057.3
Sec. 31a Vision/Hearing Screening	\$5,150.0	\$5,150.0	\$5,150.0	\$5,150.0	\$5,150.0	\$5,150.0
Sec. 31b Year-Round Schools Grants	\$1,500.0	\$1,500.0	\$3,000.0	\$1,500.0	\$1,500.0	\$1,500.0
Sec. 31c Gang Prevention and Intervention Programs	\$3,000.0	\$3,000.0	\$0.0	\$0.0	\$0.0	\$0.0
Sec. 31d School Lunch Programs - State Share	\$22,495.1	\$22,495.1	\$22,495.1	\$22,495.1	\$22,495.1	\$22,495.1
Sec. 31d School Lunch Programs - Federal Share	\$513,200.0	\$513,200.0	\$523,200.0	\$523,200.0	\$523,200.0	\$523,200.0
Sec. 31f School Breakfast	\$2,500.0	\$4,500.0	\$4,500.0	\$4,500.0	\$4,500.0	\$4,500.0
Sec. 31h Cooperative Education Grant	\$300.0	\$300.0	\$0.0	\$0.0	\$0.0	\$0.0
Sec. 31j Support of Local Produce in School Meals	\$250.0	\$250.0	\$0.0	\$250.0	\$0.0	\$375.0
Sec. 32d Great Start - School Readiness	\$243,900.0	\$243,900.0	\$243,900.0	\$243,900.0	\$243,900.0	\$243,900.0
Sec. 32p Great Start Early Childhood Block Grants	\$13,400.0	\$13,400.0	\$13,400.0	\$13,400.0	\$13,400.0	\$13,400.0
Sec. 32q Early learning cooperative	\$175.0	\$175.0	\$0.0	\$175.0	\$0.0	\$175.0

FY 2016-17 Year-to-Date and Revised Appropriations

Governor, Senate, House, and Conference Recommended Appropriations for FY 2017-18 (Dollars in Thousands)

Line Item Description	PA 249 of '16 Initial Enacted Appropriations	Revised FY 2017 Cost and Program Estimates	FY 2017-18 Gov's Rec 02/08/2017	FY 2017-18 Senate Passed 05/03/2017	FY 2017-18 House Passed 05/02/2017	FY 2017-18 2nd Conf 06/20/2017
Sec. 35 MDE Administration of Early Reading Initiatives	\$1,000.0	\$1,000.0	\$1,000.0	\$1,000.0	\$0.0	\$1,000.0
Sec. 35a(1) Early Literacy District Grants	\$0.0	\$0.0	\$0.0	\$0.0	\$25,400.0	\$20,900.0
Sec. 35a(3) Research-Based Professional Development on Early Literacy	\$950.0	\$950.0	\$950.0	\$950.0	\$0.0	\$0.0
Sec. 35a(4) Evidence-Based Professional Development in Assessments	\$1,450.0	\$1,450.0	\$1,450.0	\$1,450.0	\$0.0	\$0.0
Sec. 35a(5) Investment in Literacy Coaches for K-3 Teachers	\$3,000.0	\$3,000.0	\$6,000.0	\$6,000.0	\$0.0	\$6,000.0
Sec. 35a(6) Additional Instructional Time	\$17,500.0	\$17,500.0	\$17,500.0	\$17,500.0	\$0.0	\$0.0
Sec. 35a(7) Michigan Education Corps	\$1,000.0	\$1,000.0	\$0.0	\$2,500.0	\$0.0	\$2,500.0
Sec. 39a(1) NCLB Federal DOE Grants	\$821,939.9	\$744,039.9	\$731,600.0	\$731,600.0	\$731,600.0	\$731,600.0
Sec. 39a(2) Other Non-NCLB Federal DOE Grants	\$30,800.0	\$30,800.0	\$30,000.0	\$30,000.0	\$30,000.0	\$30,000.0
Sec. 41 Bilingual Education	\$1,200.0	\$1,200.0	\$1,200.0	\$1,200.0	\$1,200.0	\$6,000.0
Sec. 51a Special Education - Federal IDEA	\$370,000.0	\$370,000.0	\$370,000.0	\$370,000.0	\$370,000.0	\$370,000.0
Sec. 51a(2) Spec. Ed. Foundations - State Share	\$271,600.0	\$260,700.0	\$266,000.0	\$266,000.0	\$266,000.0	\$264,200.0
Sec. 51a(3) Spec. Ed. Hold Harmless to ISDs - State Share	\$1,100.0	\$1,000.0	\$1,000.0	\$1,000.0	\$1,000.0	\$1,000.0
Sec. 51a(6) Spec. Ed. Rules Change - State Share	\$2,200.0	\$2,200.0	\$2,200.0	\$2,200.0	\$2,200.0	\$2,200.0
Sec. 51a(11) Spec. Ed. Non Sec. 52 to ISDs - State Share	\$3,700.0	\$3,500.0	\$3,600.0	\$3,600.0	\$3,600.0	\$3,600.0
Sec. 51a(16) Spec. Ed. ISD Compliance Reimbursement - State Share	\$0.0	\$0.0	\$0.0	\$500.0	\$0.0	\$500.0
Sec. 51c Special Education Headlee - State Share	\$644,500.0	\$624,600.0	\$640,400.0	\$640,400.0	\$640,400.0	\$635,300.0
Sec. 51d Special Education - Other Federal	\$71,000.0	\$61,000.0	\$61,000.0	\$61,000.0	\$61,000.0	\$61,000.0
Sec. 53a Court-Placed Spec. Ed. FTEs - State Share	\$10,500.0	\$10,500.0	\$10,500.0	\$10,500.0	\$10,500.0	\$10,500.0
Sec. 54 MI School for Deaf and Blind - State Share	\$1,688.0	\$1,688.0	\$1,688.0	\$1,688.0	\$1,688.0	\$1,688.0
Sec. 54b Integrated Behavior and Learning Support (MiBLSi)	\$1,125.0	\$1,125.0	\$1,600.0	\$1,600.0	\$1,600.0	\$1,600.0
Sec. 55 Conductive Learning Center Study	\$150.0	\$150.0	\$0.0	\$150.0	\$0.0	\$150.0
Sec. 56 Spec. Ed. Millage Equalization - State Share	\$37,758.1	\$37,758.1	\$37,758.1	\$37,758.1	\$37,758.1	\$37,758.1
Sec. 61a Vocational Education	\$36,690.3	\$36,690.3	\$36,611.3	\$36,690.3	\$37,611.3	\$37,850.3
Sec. 61b Career and Technical Education/Dual Enrollment	\$9,000.0	\$8,000.0	\$9,000.0	\$9,000.0	\$0.0	\$8,000.0
Sec. 61c Career and Technical Education Equipment Upgrades	\$3,200.0	\$3,200.0	\$20,000.0	\$7,500.0	\$10,000.0	\$9,600.0
Sec. 62 ISD Vocational Ed Millage Equalization	\$9,190.0	\$9,190.0	\$9,190.0	\$9,190.0	\$9,190.0	\$9,190.0
Sec. 63 ISD/Health Department Partnership for CTE/Health	\$250.0	\$250.0	\$0.0	\$0.0	\$0.0	\$0.0
Sec. 64b Dual Enrollment Incentive Payments	\$1,750.0	\$1,750.0	\$1,750.0	\$1,750.0	\$1,750.0	\$1,750.0
Sec. 64d Information Technology Certifications - NEW	\$0.0	\$0.0	\$0.0	\$0.0	\$1,000.0	\$1,000.0
Sec. 65 Detroit Precollege Engineering	\$340.0	\$340.0	\$0.0	\$340.0	\$0.0	\$340.0
Sec. 67 College and Career Readiness Tools	\$3,050.0	\$3,050.0	\$3,000.0	\$3,000.0	\$3,000.0	\$3,000.0
Sec. 67a Career Preparation and Readiness Platform - NEW	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$1,000.0
Sec. 74 Bus Driver Safety Instruction	\$1,625.0	\$1,625.0	\$1,625.0	\$2,025.0	\$1,625.0	\$2,025.0
Sec. 74 School Bus Inspections	\$1,695.6	\$1,695.6	\$1,705.3	\$1,705.3	\$1,705.3	\$1,705.3
Sec. 78 Statewide School Drinking Water Quality Program	\$0.0	\$0.0	\$4,500.0	\$0.0	\$0.0	\$0.0
Sec. 81 ISD General Operations Support	\$67,108.0	\$67,108.0	\$67,108.0	\$68,108.0	\$67,108.0	\$67,108.0
Sec. 94 Advanced Placement (AP) Incentive Program	\$250.0	\$250.0	\$250.0	\$1,000.0	\$250.0	\$750.0
Sec. 94a Center for Educ. Perf. and Information - State Share	\$12,173.2	\$10,173.2	\$16,216.0	\$13,216.0	\$14,216.0	\$16,216.0

FY 2016-17 Year-to-Date and Revised Appropriations

Governor, Senate, House, and Conference Recommended Appropriations for FY 2017-18 (Dollars in Thousands)

Line Item Description	PA 249 of '16 Initial Enacted Appropriations	Revised FY 2017 Cost and Program Estimates	FY 2017-18 Gov's Rec 02/08/2017	FY 2017-18 Senate Passed 05/03/2017	FY 2017-18 House Passed 05/02/2017	FY 2017-18 2nd Conf 06/20/2017
Sec. 94a Center for Educ. Perf. and Information - Federal	\$193.5	\$193.5	\$193.5	\$193.5	\$193.5	\$193.5
Sec. 95a Educator Evaluations	\$0.0	\$0.0	\$7,000.0	\$0.0	\$0.0	\$0.0
Sec. 95b Value-Added Growth and Projection Analytics System - NEW	\$0.0	\$0.0	\$0.0	\$0.0	\$2,500.0	\$2,500.0
Sec. 98 Michigan Virtual High School - State	\$7,387.5	\$7,387.5	\$7,387.5	\$6,500.0	\$7,387.5	\$7,387.5
Sec. 99c Civics Education - NEW	\$0.0	\$60.0	\$0.0	\$60.0	\$0.0	\$60.0
Sec. 99h FIRST Robotics	\$2,500.0	\$2,500.0	\$2,500.0	\$2,750.0	\$2,500.0	\$2,800.0
Sec. 99k Cybersecurity Competitions - NEW	\$0.0	\$0.0	\$500.0	\$500.0	\$0.0	\$500.0
Sec. 99r STEM Executive Director	\$0.0	\$75.0	\$0.0	\$0.0	\$0.0	\$250.0
Sec. 99s(2) Comprehensive STEM Initiative (Administration)	\$50.0	\$50.0	\$50.0	\$50.0	\$50.0	\$50.0
Sec. 99s(3) Comprehensive STEM Grants	\$1,000.0	\$1,000.0	\$3,000.0	\$1,950.7	\$2,850.0	\$2,850.0
Sec. 99s(4) Math/Science Centers - State	\$2,750.0	\$2,750.0	\$2,750.0	\$3,299.3	\$2,750.0	\$4,784.3
Sec. 99s(4) Math/Science Centers - Federal	\$5,249.3	\$5,249.3	\$4,700.0	\$4,700.0	\$4,700.0	\$4,700.0
Sec. 99s(5) Science Olympiad and STEM	\$250.0	\$250.0	\$0.0	\$250.0	\$0.0	\$0.0
Sec. 99s(6) Van Andel Education Institute	\$250.0	\$250.0	\$0.0	\$250.0	\$150.0	\$150.0
Sec. 99t Online Algebra Tool	\$1,500.0	\$1,500.0	\$0.0	\$1,200.0	\$1,000.0	\$1,100.0
Sec. 99u Online Mathematics Program	\$0.0	\$0.0	\$0.0	\$2,300.0	\$0.0	\$1,000.0
Sec. 102d Reimbursement for Purchase of Financial Data Analysis Tool(s)	\$1,500.0	\$1,500.0	\$0.0	\$1,750.0	\$1,500.0	\$1,500.0
Sec. 104 MEAP Testing - State Share	\$33,894.4	\$33,894.4	\$33,709.4	\$34,709.4	\$33,709.4	\$34,709.4
Sec. 104 MEAP Testing - Federal Share	\$6,250.0	\$6,250.0	\$6,250.0	\$6,250.0	\$6,250.0	\$6,250.0
Sec. 104d Computer Adaptive Test	\$4,000.0	\$4,000.0	\$0.0	\$5,000.0	\$4,000.0	\$4,000.0
Sec. 104e Digital Assessment Preparation - NEW	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$250.0
Sec. 107 Adult Education - State	\$25,000.0	\$25,000.0	\$25,000.0	\$27,500.0	\$25,000.0	\$27,000.0
Sec. 147a(1) MPSERS District Reimbursement	\$100,000.0	\$100,000.0	\$100,000.0	\$0.0	\$100,000.0	\$100,000.0
Sec. 147a(2) MPSERS Normal Cost Reimbursement for Lower AROR	\$0.0	\$0.0	\$48,969.0	\$48,969.0	\$48,969.0	\$48,969.0
Sec. 147c MPSERS Rate Cap (Section 41 of MPSERS Act)	\$982,800.0	\$982,800.0	\$960,784.0	\$960,784.0	\$960,784.0	\$960,784.0
Sec. 147c (2) MPSERS Additional Hybrid Normal/DC Costs	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$23,100.0
Sec. 147e MPSERS UAAL Payment	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$200,000.0
Sec. 152a Adair v State of Michigan	\$38,000.5	\$38,000.5	\$38,000.5	\$38,000.5	\$38,000.5	\$38,000.5
Sec. 152b Reimbursement for Nonpublic Mandates	<u>\$2,500.0</u>	<u>\$2,500.0</u>	<u>\$0.0</u>	<u>\$2,500.0</u>	<u>\$2,750.0</u>	<u>\$2,500.0</u>
TOTAL SCHOOL AID APPROPRIATIONS	\$14,164,329.6	\$14,053,964.6	\$14,302,088.8	\$14,287,705.5	\$14,309,450.7	\$14,580,173.9
TOTAL REVENUE						
Federal Aid	\$1,818,632.7	\$1,730,732.7	\$1,726,943.5	\$1,726,943.5	\$1,726,943.5	\$1,726,943.5
School Aid Fund (SAF)	\$12,052,309.3	\$12,069,644.3	\$12,288,145.2	\$12,293,761.9	\$12,295,507.1	\$12,543,130.3
MPSERS Reforms Fund	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$23,100.0
General Fund/General Purpose	\$218,900.0	\$179,100.0	\$215,000.0	\$195,000.0	\$215,000.0	\$215,000.0
Community District Education Trust Fund (\$72.0 m)/Other (\$100 Flint Reserve)	<u>\$74,487.6</u>	<u>\$74,487.6</u>	<u>\$72,000.1</u>	<u>\$72,000.1</u>	<u>\$72,000.1</u>	<u>\$72,000.1</u>
TOTAL REVENUE	\$14,164,329.6	\$14,053,964.6	\$14,302,088.8	\$14,287,705.5	\$14,309,450.7	\$14,580,173.9



Senate Fiscal Agency
P.O. Box 30036
Lansing, Michigan 48909-7536

BILL ANALYSIS



Telephone: (517) 373-2768
Fax: (517) 373-1986

FULL-TIME EQUATED (FTE) CLASSIFIED POSITIONS/FUNDING SOURCE	FY 2016-17 YEAR-TO-DATE	FY 2017-18 CONFERENCE	CHANGES FROM FY 2016-17 YEAR-TO-DATE	
			AMOUNT	PERCENT
FTE Positions.....	N/A	N/A	0.0	0.0
GROSS	395,925,600	399,326,500	3,400,900	0.9
Less:				
Interdepartmental Grants Received	0	0	0	0.0
ADJUSTED GROSS.....	395,925,600	399,326,500	3,400,900	0.9
Less:				
Federal Funds.....	0	0	0	0.0
Local and Private	0	0	0	0.0
TOTAL STATE SPENDING.....	395,925,600	399,326,500	3,400,900	0.9
Less:				
Other State Restricted Funds.....	260,414,800	398,301,500	137,886,700	52.9
GENERAL FUND/GENERAL PURPOSE.....	135,510,800	1,025,000	(134,485,800)	(99.2)
PAYMENTS TO LOCALS	395,925,600	399,326,500	3,400,900	0.9

FY 2016-17 Year-to-Date Gross Appropriation	\$395,925,600
--	----------------------

Changes from FY 2016-17 Year-to-Date:

Items Included by the Senate and House

- Funding Shift.** Governor shifted \$133,510,800 from GF/GP to the School Aid Fund (SAF), thereby funding community college current operations and renaissance zone reimbursements entirely from the SAF. Senate and House concurred. 0
- Michigan Public School Employees' Retirement System (MPERS).** Adjustments include an increase of \$6,705,000 SAF related to decreasing the assumed rate of return for the Unfunded Actuarial Accrued Liability (UAAL); a one-time increase of \$3,612,000 SAF due to decreasing the assumed rate of return for the normal cost hold harmless; and a decrease of \$9,100,000 SAF due to investment gains and positive health experience. Senate and House concurred. 1,217,000
- Renaissance Zone Reimbursements.** Governor, Senate, and House reduced the appropriation from \$5.1 million to \$3.1 million based on projected payments. (2,000,000)

Conference Agreement on Items of Difference

- College Operations.** Governor and House did not include a funding increase for college operations. Senate included a \$3,158,900 GF/GP (1.0%) increase; \$1.4 million to adjust for payments in excess of the calculated loss for the PPT, and \$1.8 million distributed through the 2016 Performance Indicators Review Task Force formula. Conference concurred with Senate, but financed the increase from the State School Aid Fund. See attached [Table 1](#) for details. [Table 2](#) provides comparisons between Governor, Senate, House, and Conference. 3,158,900
- Independent Part-Time Student Grants.** Governor included \$2.0 million GF/GP to initiate a revised version of the Independent Part-Time Student Grants program created by Public Act 102 of 1986. The grants were established to foster the pursuit of postsecondary education by part-time students who have financial need. The maximum grant was \$600 per academic year for not 0

more than two 12-month periods at any educational institution. The last year these grants received funding was in FY 2008-09, when grants totaled \$2.6 million. Governor proposed amendments to Public Act 102 to revise the grant program by limiting grants to community college students, removing the \$600 limit and providing the Department of Treasury with the authority to set the grant limit each academic year, and changing the two-year limit on receiving grants to three-years. Senate concurred with Governor on funding for the program. House did not include funding. Conference concurred with House and did not fund the program.

6. **Michigan Transfer Network Enhancements.** Governor included \$1,025,000 GF/GP for improvements to the Michigan Transfer Network (MTN). The MTN website helps students, advisers, and the general public, find transfer course equivalencies between Michigan colleges and universities. The MTN is sponsored by the Michigan Association of Collegiate Registrars and Admissions Officers and hosted by Michigan State University. The enhancement funding will provide for a new Michigan Transfer Network website, including a new course equivalency database, information about the Michigan Transfer Agreement, and associate to bachelor's degree transfer pathways that allow a student to maximize coursework at community colleges and universities. Senate concurred with Governor. House did not include funding. Conference concurred with Governor and Senate. 1,025,000
7. **FY 2017-18 One-Time Gross Appropriations.** Conference included one-time funding of \$1,025,000 GF/GP for enhancements to the Michigan Transfer Network (Item #6 above), and a one-time increase of \$3,612,000 SAF for MPSERS due to decreasing the assumed rate of return for the normal cost hold harmless (Item #2 above).

Total Changes	\$3,400,900
---------------------	-------------

FY 2017-18 Conference Report Ongoing/One-Time Gross Appropriation	\$399,326,500
---	---------------

Amount Over/(Under) GF/GP Target: \$0

Boilerplate Changes from FY 2016-17 Year-to-Date:

Items Included by the Senate and House

1. **Payment Distribution Schedule.** Provides for payment schedule. If the State Budget Director determines that a community college failed to submit Activities Classification Structure (ACS) data to the Center Educational Performance and Information (CEPI) by November 1, or failed to submit its longitudinal data system data set, the State Treasurer shall withhold the monthly installments from that community college until those data are submitted. The State Budget Director is required to notify the community college subcommittee chairs at least 10 days before withholding funds from any community college. Governor included other statutorily required reports to the conditions for receiving monthly payments (college credit opportunity data set, annual independent audit, tuition and fees report, and number and type of degrees and certificates report), and removed the prior notice to subcommittee chairs requirement. Senate and House restored the notice to subcommittee chairs requirement and concurred with other recommended changes. (Sec. 206)
2. **Block Transfers.** Requires report from the Michigan Community College Association (MCCA) and the Michigan Association of State Universities (MASU) on the implementation of the Michigan Transfer Agreement (30 block credits). The language requires the report to include clear timelines for establishing transfer pathways. Governor modified current reporting requirements by specifically including alignment of learning outcomes in gateway mathematics courses in the quantitative reasoning, college algebra and statistics pathways and transferability of mathematics gateway courses. Language is also clarified to require not only timelines for "establishment" but also "implementation" of transfer pathways. Senate and House concurred with Governor. (Sec. 210b)
3. **Academic Program Partnerships.** Requires the Michigan Community College Association, the Michigan Association of State Universities, and the Michigan Independent Colleges and Universities, on behalf of their member colleges and universities, to submit a comprehensive report detailing the number of academic program partnerships between public community colleges, public universities, and private colleges and universities. The same language was included in the FY 2016-17 Higher Education appropriation (Sec. 286a). Senate removed Sec. 286a in the Higher Education budget. Conference for the community college budget removed Sec. 210e for consistency with the Higher Education budget. (Sec. 210e)

4. **ACS Database.** Requires CEPI to establish, maintain, and coordinate the State community college database. Governor eliminated the provision requiring CEPI to assist community colleges in complying with audits under this section or federal law. Senate and House concurred. (Sec. 217)
5. **Indian Tuition Waiver.** Governor, for reporting purposes, changed the reference from "fiscal" year to "academic" year, included continuing education students in number of waiver students reported, and defined "withdrawal" as any student awarded the waiver who withdraws from the institution at any point during the term, regardless of enrollment in subsequent terms. Senate and House concurred. (Sec. 223)
6. **Restored Provisions. Governor deleted:** Anticipated appropriations for subsequent fiscal year (Sec. 201a); prohibits use of appropriations for construction or maintenance of self-liquidating projects and requires compliance with Section 238 if the Management and Budget Act and Joint Capital Outlay Subcommittee use and finance requirements - includes penalty for noncompliance (Sec. 208); encourages community colleges to achieve efficiencies through cost containment measures and collaborations (Sec. 212); prohibits use of appropriations for purchase or lease of foreign automobiles (Sec. 227); and prohibition on disciplinary action against an employee for communicating with a member of the Legislature or legislative staff (Sec. 228). Senate and House restored all of these sections.

Conference Agreement on Items of Difference

7. **Independent Part-Time Student Grants.** Governor included language stating that the \$2.0 million appropriation is subject to Public Act 102 of 1986. If applicants exceed available funding, funds will be given to persons with the greatest financial need. Includes reporting requirements. Compliance with proposed new reporting requirements is a condition of receiving funds beginning in FY 2018-19. Senate concurred with Governor. House did not include this section, because it did not include funding for the program in its version of the bill. Conference concurred with House. (Sec. 201 (7) & (8) in Senate version of bill)
8. **Michigan Transfer Network Website Enhancements.** Governor and Senate added new language providing that the appropriation is one-time and for the purpose of enhancements to the website to improve the transfer of college credit among Michigan's postsecondary institutions. Requires updates on use of funds to State Budget Director, community college subcommittees, and fiscal agencies upon request. House did not include this section. Conference concurred with Governor and Senate. ((Sec. 201 (7))
9. **Transparency.** Requires community colleges to make available through links on website homepages annual operating budgets, links to the most recent activities classification structure report, current collective bargaining agreements, health care plans, audits and financial reports, projected general fund revenue and expenditures and debt service obligations, estimated costs incurred due to Affordable Health Care Act (ACA), board of trustees resolution regarding compliance with best practices, and opportunities for earning college credit through dual enrollment. Provides that the State Budget Director determines compliance and allows for withholding of State aid payments for noncompliance. Governor eliminated estimated costs of ACA, and the State Budget Director's authority to determine compliance and withhold funds for failure to comply with transparency site requirements. Governor also eliminated the requirement for college governing board resolution on compliance with best practices. Senate and House restored the provision for a governing board resolution on compliance with best practices, and the Budget Director's authority to determine compliance and withhold funds. Senate concurred with eliminating estimated costs of ACA. House maintained the ACA cost reporting requirement. Conference concurred with Senate. (Sec. 209)
10. **Reporting Requirements.** Sections providing for various college reports (audits, tuition and fees, etc.). Governor modified and clarified CEPI responsibilities for collecting information, distributing reports to recipients, and use of the P-20 Longitudinal Data System. The sections are also related to changes in Section 206 regarding compliance with reporting requirements. Senate concurred with Governor. House maintained current year language in Section 222, and maintained the provision in Section 224 that requires colleges to cooperate with CEPI to maintain a systematic approach for accomplishing work. Conference concurred with House on Section 224. Conference concurred with Senate on other sections, but replaced "shall make available" to "shall provide" where applicable related to CEPI distribution requirements. (Sec. 222, Sec. 224, Sec. 225, Sec. 226)

Date Completed: 6-19-17

Fiscal Analyst: Bill Bowerman

This analysis was prepared by nonpartisan Senate staff for use by the Senate in its deliberation.

Table 1: FY 2017-18 Community College Appropriations - Conference

College	FY 2016-17 Year-To-Date	FY 2017-18 Adjustments										FY 2017-18 Appropriation	Percent Change
		30.0% Sustainability*	10.0% Performance Improvement	10.0% Performance Completion #	10.0% Performance Completion Rate	30.0% Contact Hours	5.0% Administrative Costs	5.0% Local Strategic Value	Total Formula Distribution	Non-Formula Adjustments	Total Adjustments		
Alpena	\$5,544,700	\$9,469	\$6,122	\$1,933	\$4,769	\$4,588	\$2,864	\$1,578	\$31,300	\$51,500	\$82,800	\$5,627,500	1.5%
Bay de Noc	5,560,900	9,497	2,532	2,293	4,808	4,883	2,479	1,583	28,100	0	28,100	5,589,000	0.5%
Delta	14,907,700	25,458	7,847	10,531	6,789	24,225	3,902	4,243	83,000	0	83,000	14,990,700	0.6%
Glen Oaks	2,586,900	4,418	1,178	1,438	3,517	3,040	191	736	14,500	0	14,500	2,601,400	0.6%
Gogebic	4,577,800	7,818	2,085	1,263	4,998	3,573	2,127	1,303	23,200	114,400	137,600	4,715,400	3.0%
Grand Rapids	18,450,500	31,509	9,426	10,044	8,402	37,853	3,814	5,251	106,300	0	106,300	18,556,800	0.6%
Henry Ford	22,176,000	37,871	15,993	8,167	12,698	37,897	4,272	6,312	123,200	0	123,200	22,299,200	0.6%
Jackson	12,397,600	21,172	5,646	5,200	7,986	15,322	3,809	3,529	62,700	129,800	192,500	12,590,100	1.6%
Kalamazoo Valley	12,873,900	21,985	5,863	7,484	8,133	23,507	4,117	3,664	74,800	0	74,800	12,948,700	0.6%
Kellogg	10,087,500	17,227	6,626	4,785	6,946	13,415	4,223	2,871	56,100	0	56,100	10,143,600	0.6%
Kirtland	3,270,000	5,584	1,489	1,880	1,489	4,723	3,268	931	19,400	0	19,400	3,289,400	0.6%
Lake Michigan	5,492,800	9,380	2,501	2,340	2,501	10,445	2,117	1,563	30,800	0	30,800	5,523,600	0.6%
Lansing	31,677,300	54,096	15,362	17,040	16,746	42,842	3,627	9,016	158,600	488,300	646,900	32,324,200	2.0%
Macomb	33,681,800	57,520	15,339	15,950	17,594	62,111	3,718	9,587	181,800	0	181,800	33,863,600	0.5%
Mid Michigan	4,834,100	8,255	2,201	4,002	2,201	10,789	2,653	1,376	31,500	103,300	134,800	4,968,900	2.8%
Monroe	4,636,700	7,918	2,444	2,631	2,112	8,512	3,876	1,320	28,800	0	28,800	4,665,500	0.6%
Montcalm	3,343,100	5,709	1,522	1,985	1,522	3,957	3,911	952	19,600	83,600	103,200	3,446,300	3.1%
Mott	16,115,500	27,521	8,903	10,837	9,621	25,873	3,535	4,587	90,900	51,700	142,600	16,258,100	0.9%
Muskegon	9,150,600	15,627	11,393	2,935	4,167	11,407	4,242	2,604	52,400	0	52,400	9,203,000	0.6%
North Central	3,290,400	5,619	1,498	1,700	3,991	5,708	3,576	937	23,000	39,800	62,800	3,353,200	1.9%
Northwestern	9,318,000	15,913	5,882	4,196	4,243	12,933	3,322	2,652	49,100	141,800	190,900	9,508,900	2.0%
Oakland	21,770,900	37,179	9,914	15,052	9,914	53,114	3,437	6,196	134,800	0	134,800	21,905,700	0.6%
Schoolcraft	12,909,300	22,046	5,879	9,333	8,322	28,626	4,096	3,674	82,000	0	82,000	12,991,300	0.6%
Southwestern	6,732,500	11,497	5,511	2,979	3,066	6,910	1,871	1,916	33,700	94,500	128,200	6,860,700	1.9%
St. Clair	7,259,300	12,397	3,306	3,344	5,800	10,823	3,030	2,066	40,800	0	40,800	7,300,100	0.6%
Washtenaw	13,534,000	23,112	8,839	14,544	8,507	34,798	3,713	3,852	97,400	0	97,400	13,631,400	0.7%
Wayne County	17,234,200	29,431	9,494	14,919	7,848	34,323	3,165	4,905	104,100	0	104,100	17,338,300	0.6%
West Shore	2,478,000	4,232	5,024	1,015	1,128	3,264	952	705	16,300	62,000	78,300	2,556,300	3.2%
Subtotal Operations:	\$315,892,000	\$539,460	\$179,820	\$179,820	\$179,820	\$539,460	\$89,910	\$89,910	\$1,798,200	\$1,360,700	\$3,158,900	\$319,050,900	1.0%
MPERS Retiree Health Care	1,733,600									0	0	1,733,600	0.0%
MPERS Reform Costs	73,200,000									(2,395,000)	(2,395,000)	70,805,000	(3.3%)
Renaissance Zone Reimbursements	5,100,000									(2,000,000)	(2,000,000)	3,100,000	(39.2%)
Independent Part-Time Student Grants	0									0	0	0	0.0%
MI Transfer Network Enhancements (one-time)	0									1,025,000	1,025,000	1,025,000	--
MPERS Normal Cost Offset (one-time)	0									3,612,000	3,612,000	3,612,000	--
Total Appropriations:	\$395,925,600	\$539,460	\$179,820	\$179,820	\$179,820	\$539,460	\$89,910	\$89,910	\$1,798,200	\$1,602,700	\$3,400,900	\$399,326,500	0.9%
State School Aid Fund	260,414,800	0	0	0	0	0	0	0	0	137,886,700	137,886,700	398,301,500	52.9%
GF/GP	\$135,510,800	\$539,460	\$179,820	\$179,820	\$179,820	\$539,460	\$89,910	\$89,910	\$1,798,200	(\$136,284,000)	(\$134,485,800)	\$1,025,000	(99.2%)

Table 2: FY 2017-18 Community College Appropriation

College	FY 2016-17 Year-To-Date	FY 2017-18 Governor's Recommendation			FY 2017-18 Senate			FY 2017-18 House			FY 2017-18 Conference		
		Adjustments	Appropriation	Percent Change	Adjustments	Appropriation	Percent Change	Adjustments	Appropriation	Percent Change	Adjustments	Appropriation	Percent Change
Alpena	\$5,544,700	\$0	\$5,544,700	0.0%	\$82,800	\$5,627,500	1.5%	\$0	\$5,544,700	0.0%	\$82,800	\$5,627,500	1.5%
Bay de Noc	5,560,900	0	5,560,900	0.0%	28,100	5,589,000	0.5%	0	5,560,900	0.0%	28,100	5,589,000	0.5%
Delta	14,907,700	0	14,907,700	0.0%	83,000	14,990,700	0.6%	0	14,907,700	0.0%	83,000	14,990,700	0.6%
Glen Oaks	2,586,900	0	2,586,900	0.0%	14,500	2,601,400	0.6%	0	2,586,900	0.0%	14,500	2,601,400	0.6%
Gogebic	4,577,800	0	4,577,800	0.0%	137,600	4,715,400	3.0%	0	4,577,800	0.0%	137,600	4,715,400	3.0%
Grand Rapids	18,450,500	0	18,450,500	0.0%	106,300	18,556,800	0.6%	0	18,450,500	0.0%	106,300	18,556,800	0.6%
Henry Ford	22,176,000	0	22,176,000	0.0%	123,200	22,299,200	0.6%	0	22,176,000	0.0%	123,200	22,299,200	0.6%
Jackson	12,397,600	0	12,397,600	0.0%	192,500	12,590,100	1.6%	0	12,397,600	0.0%	192,500	12,590,100	1.6%
Kalamazoo Valley	12,873,900	0	12,873,900	0.0%	74,800	12,948,700	0.6%	0	12,873,900	0.0%	74,800	12,948,700	0.6%
Kellogg	10,087,500	0	10,087,500	0.0%	56,100	10,143,600	0.6%	0	10,087,500	0.0%	56,100	10,143,600	0.6%
Kirtland	3,270,000	0	3,270,000	0.0%	19,400	3,289,400	0.6%	0	3,270,000	0.0%	19,400	3,289,400	0.6%
Lake Michigan	5,492,800	0	5,492,800	0.0%	30,800	5,523,600	0.6%	0	5,492,800	0.0%	30,800	5,523,600	0.6%
Lansing	31,677,300	0	31,677,300	0.0%	646,900	32,324,200	2.0%	0	31,677,300	0.0%	646,900	32,324,200	2.0%
Macomb	33,681,800	0	33,681,800	0.0%	181,800	33,863,600	0.5%	0	33,681,800	0.0%	181,800	33,863,600	0.5%
Mid Michigan	4,834,100	0	4,834,100	0.0%	134,800	4,968,900	2.8%	0	4,834,100	0.0%	134,800	4,968,900	2.8%
Monroe	4,636,700	0	4,636,700	0.0%	28,800	4,665,500	0.6%	0	4,636,700	0.0%	28,800	4,665,500	0.6%
Montcalm	3,343,100	0	3,343,100	0.0%	103,200	3,446,300	3.1%	0	3,343,100	0.0%	103,200	3,446,300	3.1%
Mott	16,115,500	0	16,115,500	0.0%	142,600	16,258,100	0.9%	0	16,115,500	0.0%	142,600	16,258,100	0.9%
Muskegon	9,150,600	0	9,150,600	0.0%	52,400	9,203,000	0.6%	0	9,150,600	0.0%	52,400	9,203,000	0.6%
North Central	3,290,400	0	3,290,400	0.0%	62,800	3,353,200	1.9%	0	3,290,400	0.0%	62,800	3,353,200	1.9%
Northwestern	9,318,000	0	9,318,000	0.0%	190,900	9,508,900	2.0%	0	9,318,000	0.0%	190,900	9,508,900	2.0%
Oakland	21,770,900	0	21,770,900	0.0%	134,800	21,905,700	0.6%	0	21,770,900	0.0%	134,800	21,905,700	0.6%
Schoolcraft	12,909,300	0	12,909,300	0.0%	82,000	12,991,300	0.6%	0	12,909,300	0.0%	82,000	12,991,300	0.6%
Southwestern	6,732,500	0	6,732,500	0.0%	128,200	6,860,700	1.9%	0	6,732,500	0.0%	128,200	6,860,700	1.9%
St. Clair	7,259,300	0	7,259,300	0.0%	40,800	7,300,100	0.6%	0	7,259,300	0.0%	40,800	7,300,100	0.6%
Washtenaw	13,534,000	0	13,534,000	0.0%	97,400	13,631,400	0.7%	0	13,534,000	0.0%	97,400	13,631,400	0.7%
Wayne County	17,234,200	0	17,234,200	0.0%	104,100	17,338,300	0.6%	0	17,234,200	0.0%	104,100	17,338,300	0.6%
West Shore	2,478,000	0	2,478,000	0.0%	78,300	2,556,300	3.2%	0	2,478,000	0.0%	78,300	2,556,300	3.2%
Subtotal Operations:	\$315,892,000	\$0	\$315,892,000	0.0%	\$3,158,900	\$319,050,900	1.0%	\$0	\$315,892,000	0.0%	\$3,158,900	\$319,050,900	1.0%
MPSERS Retiree Health Care	1,733,600	0	1,733,600	0.0%	0	1,733,600	0.0%	0	1,733,600	0.0%	0	1,733,600	0.0%
MPSERS Reform Costs	73,200,000	(2,395,000)	70,805,000	(3.3%)	(2,395,000)	70,805,000	(3.3%)	(2,395,000)	70,805,000	(3.3%)	(2,395,000)	70,805,000	(3.3%)
Renaissance Zone Reimbursements	5,100,000	(2,000,000)	3,100,000	(39.2%)	(2,000,000)	3,100,000	(39.2%)	(2,000,000)	3,100,000	(39.2%)	(2,000,000)	3,100,000	(39.2%)
Independent Part-Time Student Grants	0	2,000,000	2,000,000	----	2,000,000	2,000,000	----	0	0	0.0%	0	0	0.0%
MI Transfer Network Enhancements (one-time)	0	1,025,000	1,025,000	----	1,025,000	1,025,000	----	0	0	0.0%	1,025,000	1,025,000	----
MPSERS Normal Cost Offset (one-time)	0	3,612,000	3,612,000	----	3,612,000	3,612,000	----	3,612,000	3,612,000	----	3,612,000	3,612,000	----
Total Appropriations:	\$395,925,600	\$2,242,000	\$398,167,600	0.6%	\$5,400,900	\$401,326,500	1.4%	(\$783,000)	\$395,142,600	(0.2%)	\$3,400,900	\$399,326,500	0.9%
State School Aid Fund	260,414,800	134,727,800	395,142,600	51.7%	134,727,800	395,142,600	51.7%	134,727,800	395,142,600	51.7%	137,886,700	398,301,500	52.9%
GF/GP	\$135,510,800	(\$132,485,800)	\$3,025,000	(97.8%)	(\$129,326,900)	\$6,183,900	(95.4%)	(\$135,510,800)	\$0	(100.0%)	(\$134,485,800)	\$1,025,000	(99.2%)



Senate Fiscal Agency
P.O. Box 30036
Lansing, Michigan 48909-7536

BILL ANALYSIS



Telephone: (517) 373-2768
Fax: (517) 373-1986

FULL-TIME EQUATED (FTE) CLASSIFIED POSITIONS/FUNDING SOURCE	FY 2016-17 YEAR-TO-DATE	FY 2017-18 CONFERENCE	CHANGES FROM FY 2016-17 YEAR-TO-DATE	
			AMOUNT	PERCENT
FTE Positions.....	N/A	N/A	0.0	0.0
GROSS	1,582,640,400	1,629,224,400	46,584,000	2.9
Less:				
Interdepartmental Grants Received	0	0	0	0.0
ADJUSTED GROSS.....	1,582,640,400	1,629,224,400	46,584,000	2.9
Less:				
Federal Funds.....	101,526,400	111,526,400	10,000,000	9.8
Local and Private	0	0	0	0.0
TOTAL STATE SPENDING.....	1,481,114,000	1,517,698,000	36,584,000	2.5
Less:				
Other State Restricted Funds.....	237,209,500	238,443,500	1,234,000	0.5
GENERAL FUND/GENERAL PURPOSE.....	1,243,904,500	1,279,254,500	35,350,000	2.8
PAYMENTS TO LOCALS	0	0	0	0.0

FY 2016-17 Year-to-Date Gross Appropriation **\$1,582,640,400**

Changes from FY 2016-17 Year-to-Date:

Items Included by the Senate and House

- 1. Tuition Incentive Program (TIP).** The TIP is a financial aid program targeted toward low-income middle school and high school students. It was established in FY 1986-87 through language in the Department of Social Services appropriation bill and was transferred to the Higher Education budget in FY 1992-93. The TIP provides an incentive to students to complete high school and go on to college by pledging to pay their tuition and fees for associate degree or certificate programs (Phase I), as well as up to \$2,000 at a four-year institution (Phase II). Students in grades 6 through 12 who are Michigan Medicaid-eligible for 24 months in a 36-consecutive-month period can qualify for TIP. The Governor increased funding from \$53.0 million to \$58.3 million, funded from Federal Temporary Assistance for Needy Families (TANF). A \$4.7 funding shift from General Fund to TANF is also included in the Governor's FY 2017-18 recommendation. The Senate and House concurred with the funding adjustments recommended by the Governor.

5,300,000
- 2. Michigan Public School Employees' Retirement System (MPERS).** Adjustments for the seven universities (Central, Eastern, Ferris, Lake Superior, Michigan Tech, Northern, and Western) include an increase of \$2,411,000 School Aid Fund (SAF) due to decreasing the assumed rate of return for the Unfunded Actuarial Accrued Liability (UAAL); a one-time increase of \$419,000 SAF due to decreasing the assumed rate of return for the normal cost offset; and a decrease of \$4,296,000 SAF due to investment gains and positive health experience. The Senate and House concurred with the Governor. Conference on the Omnibus Education bill (HB 4313) added \$2.7 million (SAF) to reflect changing the assumed payroll growth for the purposes of determining the UAAL from 3.5% to 2.0%.

1,234,000
- 3. FY 2016-17 One-Time Appropriation.** The FY 2016-17 budget included a one-time \$500,000 GFGP appropriation for the MSU Diagnostic Center for Population and Animal Health (DCPAH).

(500,000)

Conference Agreement on Items of Difference

4. **University Operations.** The Governor included an overall \$35.0 million GF/GP (2.5%) increase for university operations. The formula continues performance metrics used in FY 2016-17. Half of the funding increase is allocated proportional to FY 2010-11 (across-the-board). Prerequisites for receiving performance funding are continued. Tuition restraint is set at the greater of 3.8% or \$475 (FY 2016-17 tuition restraint was 4.2%). The Senate reduced the increase to \$28.0 million (2.0%), and the House reduced the increase to \$26.6 million (1.9%). Both the Senate and House concurred with the formula and tuition restraint recommended by the Governor. Conference concurred with the Senate. Table 1 provides details of formula allocations and Table 2 compares the Governor, Senate, and House by university and program. 28,000,000
5. **MSU AgBioResearch.** MSU AgBioResearch performs agricultural research to promote efficient production, marketing, distribution, and use of farm products. The Governor and House included an \$831,100 GF/GP (2.5%) increase for MSU AgBioResearch, increasing funding from \$33,243,100 to \$34,074,200. The Senate reduced the increase to \$670,000 (2.0%). Conference concurred with the Senate. 670,000
6. **MSU Extension.** MSU Extension identifies and solves farm, home, and community problems through the practical application of research findings. MSU Extension operates Michigan's Expanded Food and Nutrition Education Program (EFNEP), serves as a resource for youth 4-H programs, and provides information on family financial planning. The Governor and House included a \$718,900 GF/GP (2.5%) increase for MSU Extension, increasing funding from \$28,672,600 to \$29,391,500. The Senate reduced the increase to \$580,000 (2.0%). Conference concurred with the Senate. 580,000
7. **Competitive Scholarships.** Public Act 208 of 1964 established State competitive scholarships. Undergraduate students at Michigan two-year and four-year, public and private institutions are eligible for up to 10 semesters if they have financial need and a qualifying ACT score. The Governor and Senate increased funding by 8.0 million GF/GP (43.6%), from \$18,361,700 to \$26,361,700. The House reduced the increase to \$4.0 million GF/GP. Conference concurred with the Governor and Senate. 8,000,000
8. **Tuition Grants.** Public Act 313 of 1966 established Tuition Grants. Undergraduate students at Michigan two-year and four-year private institutions are eligible for up to 10 semesters, if they have financial need. The Governor and Senate increased funding by \$3.0 million GF/GP (8.6%), from \$35,021,500 to \$38,021,500. The House reduced the increase to \$1.5 million GF/GP. Conference concurred with the Governor and Senate. 3,000,000
9. **MSU Animal Agriculture Initiative.** The Governor recommended a one-time \$2.5 million GF/GP grant for the Animal Agriculture Initiative. The program is a partnership between livestock producers, industry groups, MSU and the Michigan Department of Agriculture and Rural Development. The initiative develops sustainable farm production practices, environmentally sound manure management systems, efficient new energy sources, safer food products and more humane animal care systems based on science. It will fund new and continuing projects directly tied to problems limiting growth and sustainability of Michigan animal agriculture industries, provide investments in infrastructure and operations to support ongoing animal agriculture research, and support emergency funding to quickly address emerging issues. The Senate concurred with the Governor. The House did not include funding for this program. Conference did not include this program in the Higher Education budget. (Target transferred to Department of Agriculture and Rural Development.) 0
10. **MSU Agriculture Workforce Initiative.** The Governor recommended one-time funding of \$1.2 million GF/GP to develop a food-processing curriculum and expand partnerships with community colleges. The Initiative provides direct support for Michigan's agriscience programs and teachers. Funding will also be used to expand educational and training opportunities in animal agriculture (swine, dairy and meat industries) to improve food-borne illness detection, quality control, production monitoring and distribution related to food safety. The Senate concurred with the Governor. The House did not include this program. Conference did not include this program in the Higher Education budget. (Target transferred to Department of Agriculture and Rural Development.) 0

11. **MSU Fruit & Vegetable Processing Teaching Lab.** The House added \$1.5 million GF/GP in one-time funding for the MSU Fruit & Vegetable Processing Teaching Laboratory. Conference did not include funding for this program. 0
12. **North American Indian Tuition Waiver.** Public Act 174 of 1976 provides for free tuition for Michigan resident North American Indians who attend Michigan public community colleges, universities, and certain Federal tribally controlled community colleges. State appropriations in university operation budgets have not kept pace with actual costs. In FY 2015-16, universities absorbed \$6.1 million of waiver costs. The Senate added a separate appropriation of \$300,000 GF/GP to partially offset the shortfall. Conference concurred with the Senate. 300,000
13. **Tuition Incentive Program - FY 2016-17 Supplemental.** Along with the FY 2017-18 adjustments for TIP (Item #1 above), the Governor recommended an FY 2016-17 supplemental of \$2.6 million TANF based on projected costs. The Senate included the supplemental. The House did not. Conference included a \$5.0 million TANF supplemental for TIP.
14. **FY 2017-18 One-Time Gross Appropriations.** The budget includes \$419,000 SAF in one-time funding for MPSERS due to decreasing the assumed rate of return for the normal cost offset.

Total Changes	\$46,584,000
---------------------	--------------

FY 2017-18 Conference Report Ongoing/One-Time Gross Appropriation	\$1,629,224,400
---	-----------------

Amount Over/(Under) GF/GP Target: \$0

Boilerplate Changes from FY 2016-17 Year-to-Date:

Items Included by the Senate and House

1. **P-20 Education Longitudinal Data System.** A public university receiving funds in section 236 shall cooperate with all measures taken by the State to develop, operate, and maintain the statewide P-20 longitudinal data system described in section 94a. The Governor removed "shall cooperate with all measures taken"; and replaced with "provide its longitudinal data system data set for the preceding academic year ..." The Senate and House concurred. (Sec. 244)
2. **Budget Transparency.** Requires public university to maintain a public transparency website available through a link on its website homepage with specified budget and other information. The Governor removed State Budget Director's authority to determine compliance and withhold funds for noncompliance. The Senate and House restored. (Sec. 245)
3. **Children of Veterans and Officer's Survivor Tuition Grant Programs.** The Governor included new language providing that the funds appropriated for the programs shall be supported with revenue from the restricted account created in section 5 of the Children of Veterans Tuition Grant Act and unexpended funds remaining in the restricted account at the end of the fiscal year shall not lapse to the general fund. The general fund/general purpose funds appropriated for the grant programs shall also be deposited into the restricted account as required in section 5 of the Children of Veterans Tuition Grant Act. Funds deposited into the restricted account are appropriated and available for allocation as required in the Children of Veterans Tuition Grant act. The Senate and House concurred. (Sec. 249)
4. **Student Financial Aid Distribution.** Sets quarterly distribution schedule for the State Competitive Scholarship, Tuition Incentive, and Tuition Grant programs. The Governor modified schedule for Tuition Incentive Program to 65% the first quarter and 35% the second quarter. The Senate and House concurred. (Sec. 254)
5. **AgBioResearch and MSU Extension.** Requires annual report on and specifies goals. The Governor increased the metric goals for increasing the sector's total economic impact and increasing agricultural exports. The metric for increasing jobs by ten percent was eliminated. The Senate and House concurred. (Sec. 263a)
6. **Tuition Restraint.** The Governor changed the cap from 4.2%, to the greater of 3.8% or \$475; eliminated language that states "fee" includes the annual amount a student is charged for coverage by the university-affiliated group health insurance policy; removed provision that stated universities exceeding the cap will not receive planning or construction authorizations for a State funded capital outlay project in the subsequent two fiscal years; removed provision stating that other sanctions may be imposed at any time by the Legislature for universities exceeding tuition cap, and updated date references. The Senate and House concurred with the new tuition restraint limit but did not include any of the other changes recommended by the Governor. (Sec. 265)

7. **Unexpended Grant Funds.** The Governor modified reporting requirements for select student support services, college/university partnerships, visiting professors program and the educator development program to provide information on amount of unobligated and unexpended funds remaining as of March 31, 2018, and require a plan to expend the remaining funds by the end of the fiscal year. The Senate and House concurred. (Sec. 282)
8. **Academic Progress Reports - High Schools and Community Colleges.** Process for providing information to high schools and community colleges regarding the academic progress of former students. The Governor, Senate, and House modified based on use of data provided to CEPI and P-20 Longitudinal Data System. (Sec. 283 and Sec. 284)
9. **HEIDI Audits.** Provides that the Auditor General shall periodically audit the Higher Education Data Inventory (HEDI) data. Governor replaced "shall" with "may". Senate and House maintained current year language. (Sec. 289)
10. **Restored Provisions.** The Senate and House restored the following sections that were removed by the Governor: Intent regarding appropriations for the next fiscal year (Sec. 236a); provision stating the acceptance and use of Federal or private funds does not place an obligation upon the Legislature to continue the purposes for which the funds are made available (portion of Sec. 242); intent regarding protection/preservation of U of M Douglas Lake Biological Station (Sec. 261); discouraged instruction activity (Sec. 271a); human embryonic stem cell research report (Sec. 274); and prohibits use of funds for the construction or maintenance of a self-liquidating project, requires compliance with Section 238 of 1984 PA 431 and Joint Capital Outlay Subcommittee use and finance requirements, and includes penalties. (Sec. 275a)

Conference Agreement on Items of Difference

11. **Lease Purchase of Foreign Vehicles.** The House added intent language that public universities shall not use funds appropriated in Section 236 to lease or purchase a vehicle assembled or manufactured outside of the United States and will give preference to vehicles assembled or manufactured in this State. Conference did not include. (Sec. 239b)
12. **Financial Aid Requirement.** The Governor and House added new language stating that to be considered eligible for any scholarship or grant financial aid program administered by the Department of Treasury the student must file the free application for Federal student aid (FAFSA) annually. The House concurred with the Governor. The Senate did not include this provision. Conference included. (Sec. 250)
13. **State Competitive Scholarship Program.** Provides that grants for the State Competitive Scholarship Program shall be distributed pursuant to 1964 PA 208, MCL 390.971 to 390.981 and includes other criteria. The Department of Treasury determines an actual maximum state competitive scholarship award per student, which shall be not less than \$575.00. The Governor increased the per student award stated in this section from \$575 to \$1,000. The Senate concurred and also added carryforward authority similar to the Tuition Grant Program. The House set the per student award at \$775, and also added carryforward authority. Conference concurred with the Senate. (Sec. 251)
14. **State Tuition Grant Program.** Provides that grants for the State Tuition Grant Program shall be distributed pursuant to 1966 PA 313 and includes other criteria. The Department of Treasury determines an actual maximum state tuition grant award per student, which shall not be less than \$1,512. The section also provides that not more than \$3.2 million in tuition grants shall be awarded to eligible students enrolled in the same independent nonprofit institution. The Governor increased the per student award stated in this section from \$1,512 to \$2,000; beginning with FY 2018-19 changed application due date from July 1 to June 1; added that in addition to the ten semester limit on grants provided for in Public Act 313 an eligible applicant has to complete using the grant within ten years after eligibility is determined; eliminated carryforward authorization for unexpended funds; and updated date references. The Senate maintained the carryforward authorization; moved the application deadline up to March 1, beginning with FY 2018-19; delayed until FY 2018-19 the implementation of ten year duration limit on grant eligibility; increased the per institution cap from \$3.2 million to \$3.5 million, and concurred with the Governor's other recommendations. The House maintained the carryforward authorization; moved the application deadline up to June 1, beginning with FY 2018-19; delayed until FY 2018-19 the implementation of ten year duration limit on grant eligibility; increased the per institution cap from \$3.2 million to \$3.5 million, set the per student award at \$1,750, changed the annual reporting due date from September 30th to October 31st, and concurred with the Governor's other recommendations. Conference set the award amount at \$2,000, set the application deadline at March 1, and set the annual reporting date at October 31st. (Sec. 252)
15. **Tuition Incentive Program.** Provides criteria for the Tuition Incentive Program. The Governor modified this section by providing:
 - Students must be enrolled in a certificate or associate degree program and taking classes within the program of study for a certificate or associate degree. Tuition will not be covered for courses outside of a certificate or associate degree program.

- For students attending a 5-year middle college approved by the Michigan Department of Education, be less than 21 years of age when he or she graduates from high school instead of the current age limit of less than 20 years old.
- All eligibility expires six years from high school graduation or equivalency certificate.
- The Department will only accept standard per-credit hour tuition billings.
- Beginning in FY 2018-19, students enrolled in public universities will receive mandatory fees and a maximum per credit payment that does not exceed two times the average community college in-district per credit tuition rate for the immediately preceding academic year.
- New reporting requirements on student success, P-20 Longitudinal Data, and Pell grants.
- Beginning with FY 2018-19, requires Treasury to withhold funding from students who attend institutions that do not comply with reporting requirements.

The Senate concurred with all of the Governor's changes except the provision limiting tuition reimbursements for public universities to twice the average community college rate. The House concurred with the Governor, except it set the reimbursement rate for public 4-year institutions at three times the average community college tuition rate. Conference concurred with the House. (Sec. 256)

16. **Performance Funding.** The Governor updated Carnegie classifications categories for research; eliminated legislative intent that, beginning in the next State fiscal year, a university classified as improving is assigned a score of 1; and updated date references. The House and Senate restored the intent statement regarding changing the score for improving in the next fiscal year. The Senate included a new provision stating that it is the intent of the Legislature to increase the proportion of funds allocated through performance metrics in future years. The House did not include this new provision. Conference concurred with the Senate and included the proposed new intent statement. (Sec. 265a)
17. **Indian Tuition Waiver.** The Governor removed the legislative intent statement that funds be allocated from the General Fund for unfunded North American Indian tuition waiver costs incurred by public universities. The Senate maintained the intent provision. The Governor, for reporting purposes, changed the reference from "fiscal" year to "academic" year; included continuing education students in number of waiver students reported; and defined "withdrawal" as any student awarded the waiver who withdraws from the institution at any point during the term, regardless of enrollment in subsequent terms. The Senate concurred with the Governor's changes to the reporting criteria. The Senate added new language regarding the distribution of additional funds appropriated for waiver costs. Conference concurred with Senate. (Sec. 268)
18. **Title IX Report.** The House added language that requires universities to report the Senate and House Appropriations Subcommittees on Higher Education, the Senate and House fiscal agencies, and the State Budget Director their annual title IX report, (student sexual misconduct report), issued by the title IX coordinator, as required under the federal campus save act of 2013, public law 113-4, section 304, 127, stat 54, 89-92 (2013). Conference included this new section. (Sec. 274d)
19. **Yellow Ribbon GI Education Enhancement Program.** Legislative intent regarding university participation in Yellow Ribbon Program. Includes notice and reporting requirements. Governor replaced "Legislative intent" with "encouraged" and eliminated report and notice requirements. Senate maintained current year language. House maintained current requirements but replaced "Legislative intent" with "shall." Conference concurred with House. (Sec. 275)
20. **Meningococcal Meningitis.** The Senate added language requiring universities to provide students with materials containing information about meningococcal meningitis and the vaccine for meningococcal meningitis, as provided by the Department of Health and Human Services pursuant to Section 9205a of the Public Health Code. The materials shall contain information about, at a minimum, the causes and symptoms of meningococcal meningitis, how it is spread, and sources where students may obtain additional information about meningococcal meningitis and where they may obtain vaccination against meningococcal meningitis. Conference concurred with the Senate. (Sec. 275c)
21. **Academic Program Partnerships.** First included in the FY 2016-17 budget, the section requires a report detailing the number of academic program partnerships between public community colleges, public universities, and private colleges and universities. The Governor continued the report for FY 2017-18. The Senate deleted this section. Conference concurred with Senate and deleted this section. (Sec. 286a)

Date Completed: 6-19-17

Fiscal Analyst: Bill Bowerman

This analysis was prepared by nonpartisan Senate staff for use by the Senate in its deliberation.

Table 1: FY 2017-18 HIGHER EDUCATION APPROPRIATIONS: Conference

University	FY 2016-17 Year-To-Date Appropriation	FY 2017-18 Adjustments								
		Proportional to FY 2010-11	Critical Skills	Research & Development	Metrics based on Carnegie Peers	Total Formula Distribution	Other Changes	FY 2017-18 Conference	Dollar Change From 2016-17	Percent Change
Central	\$83,925,500	789,842	158,115	14,384	766,577	1,728,900		\$85,654,400	\$1,728,900	2.1%
Eastern	73,593,800	749,372	166,040	3,870	656,842	1,576,100		75,169,900	1,576,100	2.1%
Ferris	52,259,900	479,228	250,027	0	606,312	1,335,600		53,595,500	1,335,600	2.6%
Grand Valley	68,227,900	610,887	248,864	0	1,012,401	1,872,200		70,100,100	1,872,200	2.7%
Lake Superior	13,567,400	125,124	32,422	0	50,095	207,600		13,775,000	207,600	1.5%
Michigan State	275,862,100	2,796,217	546,758	402,143	1,631,916	5,377,000		281,239,100	5,377,000	1.9%
Michigan Tech	48,097,500	472,377	169,898	64,071	248,370	954,700		49,052,200	954,700	2.0%
Northern	46,279,200	444,937	103,510	0	309,738	858,200		47,137,400	858,200	1.9%
Oakland	49,920,700	500,342	223,628	10,708	580,516	1,315,200		51,235,900	1,315,200	2.6%
Saginaw Valley	29,114,000	273,236	85,692	0	293,171	652,100		29,766,100	652,100	2.2%
UM-Ann Arbor	308,639,000	3,117,245	558,932	859,599	1,414,327	5,950,100		314,589,100	5,950,100	1.9%
UM-Dearborn	24,803,300	243,720	80,624	0	294,295	618,600		25,421,900	618,600	2.5%
UM-Flint	22,549,300	205,987	107,069	0	199,405	512,500		23,061,800	512,500	2.3%
Wayne State	196,064,500	2,111,036	176,544	179,984	637,692	3,105,300		199,169,800	3,105,300	1.6%
Western	107,440,900	1,080,450	202,988	20,796	631,677	1,935,900		109,376,800	1,935,900	1.8%
Subtotal University Operations:	\$1,400,345,000	\$14,000,000	\$3,111,111	\$1,555,556	\$9,333,333	\$28,000,000	\$0	\$1,428,345,000	\$28,000,000	2.0%
MPSERS Reimbursement	\$5,890,000						\$815,000	\$6,705,000	\$815,000	13.8%
MSU AgBioResearch	33,243,100						670,000	33,913,100	670,000	2.0%
MSU Extension	28,672,600						580,000	29,252,600	580,000	2.0%
Higher Education Database	200,000						0	200,000	0	0.0%
Midwest Higher Ed Compact	115,000						0	115,000	0	0.0%
King-Chavez-Parks	2,691,500						0	2,691,500	0	0.0%
MSU DCPAH Veterinary Lab (one-time)	500,000						(500,000)	0	(500,000)	(100.0%)
MPSERS Normal Cost Hold Harmless (o	0						419,000	419,000	419,000	---
MSU Animal Agriculture Initiative (one-tyr	0						0	0	0	0.0%
MSU Agriculture Workforce Initiative (one	0						0	0	0	0.0%
Total Universities	\$1,471,657,200	\$14,000,000	\$3,111,111	\$1,555,556	\$9,333,333	\$28,000,000	\$1,984,000	\$1,501,641,200	\$29,984,000	2.0%
School Aid Fund	\$237,109,500					0	1,234,000	238,343,500	1,234,000	0.5%
State GF/GP	\$1,234,547,700	\$14,000,000	\$3,111,111	\$1,555,556	\$9,333,333	\$28,000,000	\$750,000	\$1,263,297,700	\$28,750,000	2.3%
Grants and Financial Aid										
State Competitive Scholarships	\$18,361,700						\$8,000,000	\$26,361,700	\$8,000,000	43.6%
Tuition Grants	35,021,500						3,000,000	38,021,500	3,000,000	8.6%
Tuition Incentive Program (TIP)	53,000,000						5,300,000	58,300,000	5,300,000	10.0%
Children of Veterans & Officer's Tuition	1,400,000						0	1,400,000	0	0.0%
Project Gear-Up	3,200,000						0	3,200,000	0	0.0%
North American Indian Tuition Waiver	0						300,000	300,000	300,000	---
Total Grants/Financial Aid	\$110,983,200						\$16,600,000	\$127,583,200	\$16,600,000	15.0%
Federal Higher Ed Act	3,200,000						0	3,200,000	0	0.0%
Federal TANF	98,326,400						10,000,000	108,326,400	10,000,000	10.2%
Veterans Tax Check-off	100,000						0	100,000	0	0.0%
State GF/GP	\$9,356,800						\$6,600,000	\$15,956,800	\$6,600,000	70.5%
TOTAL HIGHER EDUCATION										
TOTAL ALL FUNDS	\$1,582,640,400	\$14,000,000	\$3,111,111	\$1,555,556	\$9,333,333	\$28,000,000	\$18,584,000	\$1,629,224,400	\$46,584,000	2.9%
TOTAL FEDERAL	101,526,400	0	0	0	0	0	10,000,000	111,526,400	10,000,000	9.8%
TOTAL STATE RESTRICTED	237,209,500	0	0	0	0	0	1,234,000	238,443,500	1,234,000	0.5%
TOTAL STATE GF/GP	\$1,243,904,500	\$14,000,000	\$3,111,111	\$1,555,556	\$9,333,333	\$28,000,000	\$7,350,000	\$1,279,254,500	\$35,350,000	2.8%

Table 2: FY 2017-18 Higher Education Appropriation

University	FY 2016-17 Year-To-Date	Governor			Senate			House			Conference		
		FY 2017-18 Gov. Rec.	Dollar Change	Percent Change	FY 2017-18 Senate	Dollar Change	Percent Change	FY 2017-18 House	Dollar Change	Percent Change	FY 2017-18 Conference	Dollar Change	Percent Change
Central	\$83,925,500	\$86,086,600	\$2,161,100	2.6%	\$85,654,400	\$1,728,900	2.1%	\$85,568,000	\$1,642,500	2.0%	\$85,654,400	\$1,728,900	2.1%
Eastern	73,593,800	75,564,000	1,970,200	2.7%	75,169,900	1,576,100	2.1%	75,091,100	1,497,300	2.0%	75,169,900	1,576,100	2.1%
Ferris	52,259,900	53,929,400	1,669,500	3.2%	53,595,500	1,335,600	2.6%	53,528,700	1,268,800	2.4%	53,595,500	1,335,600	2.6%
Grand Valley	68,227,900	70,568,100	2,340,200	3.4%	70,100,100	1,872,200	2.7%	70,006,400	1,778,500	2.6%	70,100,100	1,872,200	2.7%
Lake Superior	13,567,400	13,827,000	259,600	1.9%	13,775,000	207,600	1.5%	13,764,700	197,300	1.5%	13,775,000	207,600	1.5%
Michigan State	275,862,100	282,583,400	6,721,300	2.4%	281,239,100	5,377,000	1.9%	280,970,300	5,108,200	1.9%	281,239,100	5,377,000	1.9%
Michigan Tech	48,097,500	49,290,900	1,193,400	2.5%	49,052,200	954,700	2.0%	49,004,500	907,000	1.9%	49,052,200	954,700	2.0%
Northern	46,279,200	47,351,900	1,072,700	2.3%	47,137,400	858,200	1.9%	47,094,500	815,300	1.8%	47,137,400	858,200	1.9%
Oakland	49,920,700	51,564,700	1,644,000	3.3%	51,235,900	1,315,200	2.6%	51,170,100	1,249,400	2.5%	51,235,900	1,315,200	2.6%
Saginaw Valley	29,114,000	29,929,100	815,100	2.8%	29,766,100	652,100	2.2%	29,733,500	619,500	2.1%	29,766,100	652,100	2.2%
UM-Ann Arbor	308,639,000	316,076,500	7,437,500	2.4%	314,589,100	5,950,100	1.9%	314,291,600	5,652,600	1.8%	314,589,100	5,950,100	1.9%
UM-Dearborn	24,803,300	25,576,600	773,300	3.1%	25,421,900	618,600	2.5%	25,391,000	587,700	2.4%	25,421,900	618,600	2.5%
UM-Flint	22,549,300	23,189,900	640,600	2.8%	23,061,800	512,500	2.3%	23,036,100	486,800	2.2%	23,061,800	512,500	2.3%
Wayne State	196,064,500	199,946,100	3,881,600	2.0%	199,169,800	3,105,300	1.6%	199,014,500	2,950,000	1.5%	199,169,800	3,105,300	1.6%
Western	107,440,900	109,860,800	2,419,900	2.3%	109,376,800	1,935,900	1.8%	109,280,000	1,839,100	1.7%	109,376,800	1,935,900	1.8%
Subtotal University Operations:	\$1,400,345,000	\$1,435,345,000	\$35,000,000	2.5%	\$1,428,345,000	\$28,000,000	2.0%	\$1,426,945,000	\$26,600,000	1.9%	\$1,428,345,000	\$28,000,000	2.0%
MPERS Reimbursement	\$5,890,000	\$4,005,000	(\$1,885,000)	(32.0%)	\$4,005,000	(\$1,885,000)	(32.0%)	\$4,005,000	(\$1,885,000)	(32.0%)	\$6,705,000	\$815,000	13.8%
MSU AgBioResearch	33,243,100	34,074,200	831,100	2.5%	33,913,100	670,000	2.0%	34,074,200	831,100	2.5%	33,913,100	670,000	2.0%
MSU Extension	28,672,600	29,391,500	718,900	2.5%	29,252,600	580,000	2.0%	29,391,500	718,900	2.5%	29,252,600	580,000	2.0%
Higher Education Database	200,000	200,000	0	0.0%	200,000	0	0.0%	200,000	0	0.0%	200,000	0	0.0%
Midwest Higher Ed Compact	115,000	115,000	0	0.0%	115,000	0	0.0%	115,000	0	0.0%	115,000	0	0.0%
King-Chavez-Parks	2,691,500	2,691,500	0	0.0%	2,691,500	0	0.0%	2,691,500	0	0.0%	2,691,500	0	0.0%
MSU Veterinary Lab (one-time)	500,000	0	(500,000)	(100.0%)	0	(500,000)	(100.0%)	0	(500,000)	(100.0%)	0	(500,000)	(100.0%)
MPERS Normal Cost Offset (one-time)	0	419,000	419,000	---	419,000	419,000	---	419,000	419,000	---	419,000	419,000	---
MSU Animal Agriculture Initiative (one-time)	0	2,500,000	2,500,000	---	2,500,000	2,500,000	---	0	0	0.0%	0	0	0.0%
MSU Agriculture Workforce Initiative (one-time)	0	1,200,000	1,200,000	---	1,200,000	1,200,000	---	0	0	0.0%	0	0	0.0%
MSU Fruit & Vegetable Processing Teaching Lab	0	0	0	0.0%	0	0	0.0%	1,500,000	1,500,000	---	0	0	0.0%
Total Universities	\$1,471,657,200	\$1,509,941,200	\$38,284,000	2.6%	\$1,502,641,200	\$30,984,000	2.1%	\$1,499,341,200	\$27,684,000	1.9%	\$1,501,641,200	\$29,984,000	2.0%
School Aid Fund	237,109,500	235,643,500	(1,466,000)	-0.6%	235,643,500	(1,466,000)	(0.6%)	235,643,500	(1,466,000)	-0.6%	238,343,500	1,234,000	0.5%
State GF/GP	\$1,234,547,700	\$1,274,297,700	39,750,000	3.2%	\$1,266,997,700	32,450,000	2.6%	\$1,263,697,700	29,150,000	2.4%	\$1,263,297,700	28,750,000	2.3%
Grants and Financial Aid													
State Competitive Scholarships	\$18,361,700	\$26,361,700	8,000,000	43.6%	\$26,361,700	8,000,000	43.6%	\$22,361,700	4,000,000	21.8%	\$26,361,700	8,000,000	43.6%
Tuition Grants	35,021,500	38,021,500	3,000,000	8.6%	38,021,500	3,000,000	8.6%	36,521,500	1,500,000	4.3%	38,021,500	3,000,000	8.6%
Tuition Incentive Program (TIP)	53,000,000	58,300,000	5,300,000	10.0%	58,300,000	5,300,000	10.0%	58,300,000	5,300,000	10.0%	58,300,000	5,300,000	10.0%
Children of Veterans & Officer's Tuition	1,400,000	1,400,000	0	0.0%	1,400,000	0	0.0%	1,400,000	0	0.0%	1,400,000	0	0.0%
Project Gear-Up	3,200,000	3,200,000	0	0.0%	3,200,000	0	0.0%	3,200,000	0	0.0%	3,200,000	0	0.0%
North American Indian Tuition Waiver	0	0	0	0.0%	300,000	300,000	---	0	0	0.0%	300,000	300,000	---
Total Grants/Financial Aid	\$110,983,200	\$127,283,200	16,300,000	14.7%	\$127,583,200	16,600,000	15.0%	\$121,783,200	10,800,000	9.7%	\$127,583,200	16,600,000	15.0%
Federal Higher Ed Act	3,200,000	3,200,000	0	0.0%	3,200,000	0	0.0%	3,200,000	0	0.0%	3,200,000	0	0.0%
Federal TANF	98,326,400	108,326,400	10,000,000	10.2%	108,326,400	10,000,000	10.2%	108,326,400	10,000,000	10.2%	108,326,400	10,000,000	10.2%
Veterans Tax Check-off	100,000	100,000	0	0.0%	100,000	0	0.0%	100,000	0	0.0%	100,000	0	0.0%
State GF/GP	\$9,356,800	\$15,656,800	\$6,300,000	67.3%	\$15,956,800	\$6,600,000	70.5%	\$10,156,800	\$800,000	8.5%	\$15,956,800	\$6,600,000	70.5%
TOTAL HIGHER EDUCATION													
TOTAL ALL FUNDS	\$1,582,640,400	\$1,637,224,400	\$54,584,000	3.4%	\$1,630,224,400	\$47,584,000	3.0%	\$1,621,124,400	\$38,484,000	2.4%	\$1,629,224,400	\$46,584,000	2.9%
TOTAL FEDERAL	101,526,400	111,526,400	10,000,000	9.8%	111,526,400	10,000,000	9.8%	111,526,400	10,000,000	9.8%	111,526,400	10,000,000	9.8%
TOTAL STATE RESTRICTED	237,209,500	235,743,500	(1,466,000)	(0.6%)	235,743,500	(1,466,000)	(0.6%)	235,743,500	(1,466,000)	(0.6%)	238,443,500	1,234,000	0.5%
TOTAL STATE GF/GP	\$1,243,904,500	\$1,289,954,500	\$46,050,000	3.7%	\$1,282,954,500	\$39,050,000	3.1%	\$1,273,854,500	\$29,950,000	2.4%	\$1,279,254,500	\$35,350,000	2.8%