SUBSTITUTE FOR HOUSE BILL NO. 5686

A bill to amend 1972 PA 222, entitled

"An act to provide for an official personal identification card; to provide for its form, issuance and use; to regulate the use and disclosure of information obtained from the card; to prescribe the powers and duties of the secretary of state; to prescribe fees; to prescribe certain penalties for violations; and to provide an appropriation for certain purposes,"

by amending sections 1 and 2 (MCL 28.291 and 28.292), section 1 as amended by 2012 PA 25 and section 2 as amended by 2017 PA 31.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. (1) A person who is a resident of this state may apply
- 2 to the department of state for an official state personal
- 3 identification card. Upon application, the applicant shall supply a
- 4 photographic identity document, a birth certificate or other
- 5 nonphotographic identity document, and other sufficient documents
- 6 as the secretary of state may require to verify the identity and
- 7 citizenship of the applicant. If an applicant for an official state

- 1 personal identification card is not a citizen of the United States,
- 2 the applicant shall supply a photographic identity document and
- 3 other sufficient documents to verify the identity of the applicant
- 4 and the applicant's legal presence in the United States under
- 5 subsection (5). The documents required under this subsection shall
- 6 include the applicant's full legal name, date of birth, address,
- 7 and residency and demonstrate that the applicant is a citizen of
- 8 the United States or is legally present in the United States. If
- 9 the applicant's full legal name differs from the name of the
- 10 applicant that appears on a document presented under this
- 11 subsection, the applicant shall present documents to verify his or
- 12 her current full legal name. An application for a state personal
- 13 identification card shall be made in a manner prescribed by the
- 14 secretary of state and shall contain the applicant's full legal
- 15 name, date of birth, residence address, height, sex, eye color,
- 16 signature, intent to be an organ donor, other information required
- 17 or permitted on the official state personal identification card
- 18 and, only to the extent to comply with federal law, the applicant's
- 19 social security number. The applicant may provide a mailing address
- 20 if the applicant receives mail at an address different from his or
- 21 her residence address.
- 22 (2) The secretary of state shall accept as 1 of the
- 23 identification documents required under subsection (1) an
- 24 identification card issued by the department of corrections to
- 25 prisoners who are placed on parole or released from a correctional
- 26 facility, containing the prisoner's legal name, photograph, and
- 27 other information identifying the prisoner as provided in section

- 1 37(4) of the corrections code of 1953, 1953 PA 232, MCL 791.237.
- 2 (3) The secretary of state shall have electronic access to
- 3 prisoner information maintained by the department of corrections
- 4 for the purpose of verifying the identity of a prisoner who applies
- 5 for an official state identification card under subsection (1).
- **6** (4) The secretary of state shall not issue an official state
- 7 personal identification card to a person who holds an operator's or
- 8 chauffeur's license issued under the Michigan vehicle code, 1949 PA
- 9 300, MCL 257.1 to 257.923, unless the license has been suspended,
- 10 revoked, or restricted.
- 11 (5) If the applicant is not a citizen of the United States,
- 12 the applicant shall provide, and the department shall verify,
- 13 documents demonstrating his or her legal presence in the United
- 14 States. Nothing in this act shall obligate or be construed to
- 15 obligate this state to comply with title II of the real ID act of
- 16 2005, Public Law 109-13. The secretary of state may adopt rules
- 17 under the administrative procedures act of 1969, 1969 PA 306, MCL
- 18 24.201 to 24.328, as are necessary for the administration of this
- 19 subsection. A determination by the secretary of state that an
- 20 applicant is not legally present in the United States may be
- 21 appealed under section 631 of the revised judicature act of 1961,
- 22 1961 PA 236, MCL 600.631. THE SECRETARY OF STATE SHALL NOT ISSUE AN
- 23 OFFICIAL STATE PERSONAL IDENTIFICATION CARD TO AN APPLICANT
- 24 DESCRIBED IN THIS SUBSECTION FOR A TERM THAT EXCEEDS THE DURATION
- 25 OF THE APPLICANT'S LEGAL PRESENCE IN THE UNITED STATES.
- 26 (6) The secretary of state shall not disclose a social
- 27 security number obtained under subsection (1) to another person

- 1 except for use for 1 or more of the following purposes:
- 2 (a) Compliance with 49 USC 31301 to 31317 and regulations and
- 3 rules related to this act.
- 4 (b) To carry out the purposes of section 466(a) of the social
- 5 security act, 42 USC 666, in connection with matters relating to
- 6 paternity, child support, or overdue child support.
- 7 (c) With the department of community health, for comparison
- 8 with vital records maintained by the department of community health
- 9 under part 28 of the public health code, 1978 PA 368, MCL 333.2801
- **10** to 333.2899.
- 11 (d) As otherwise required by law.
- 12 (7) The secretary of state shall not display a person's social
- 13 security number on the person's official state personal
- 14 identification card.
- 15 (8) A requirement under this section to include a social
- 16 security number on an application does not apply to an applicant
- 17 who demonstrates he or she is exempt under law from obtaining a
- 18 social security number.
- 19 (9) The secretary of state, with the approval of the state
- 20 administrative board created under 1921 PA 2, MCL 17.1 to 17.3, may
- 21 enter into agreements with the United States government to verify
- 22 whether an applicant for an official state personal identification
- 23 card under this section who is not a citizen of the United States
- 24 is authorized under federal law to be present in the United States.
- 25 (10) The secretary of state shall not issue an official state
- 26 personal identification card to a person holding an official state
- 27 personal identification card issued by another state without

- 1 confirmation that the person is terminating or has terminated the
- 2 official state personal identification card issued by the other
- 3 state.
- 4 (11) The secretary of state shall do all of the following:
- 5 (a) Ensure the physical security of locations where official
- 6 state personal identification cards are produced and the security
- 7 of document materials and papers from which official state personal
- 8 identification cards are produced.
- 9 (b) Subject all persons authorized to manufacture or produce
- 10 official state personal identification cards and all persons who
- 11 have the ability to affect the identity information that appears on
- 12 official state personal identification cards to appropriate
- 13 security clearance requirements. The security requirements of this
- 14 subdivision and subdivision (a) may require that official state
- 15 personal identification cards be manufactured or produced in this
- 16 state.
- 17 (c) Provide fraudulent document recognition programs to
- 18 department of state employees engaged in the issuance of official
- 19 state personal identification cards.
- 20 Sec. 2. (1) An official state personal identification card
- 21 must contain the following:
- 22 (a) An identification number permanently assigned to the
- 23 individual to whom the card is issued.
- 24 (b) The full legal name, date of birth, sex, residence
- 25 address, height, weight, eye color, digital photographic image,
- 26 signature of or verification and certification by the applicant, as
- 27 determined by the secretary of state, and expiration date of the

- 1 official state personal identification card. IF AN OFFICIAL STATE
- 2 PERSONAL IDENTIFICATION CARD IS ISSUED TO AN INDIVIDUAL DESCRIBED
- 3 IN SECTION 1(5) WHO HAS TEMPORARY LAWFUL STATUS, THE OFFICIAL STATE
- 4 PERSONAL IDENTIFICATION CARD SHALL BE ISSUED IN COMPLIANCE WITH 6
- 5 CFR 37.21 OR IN COMPLIANCE WITH THE PROCESS ESTABLISHED TO COMPLY
- 6 WITH 6 CFR 37.71 BY THE SECRETARY OF STATE. AS USED IN THIS
- 7 SUBDIVISION, "TEMPORARY LAWFUL STATUS" MEANS THAT TERM AS DEFINED
- 8 IN 6 CFR 37.3.
- **9** (c) An indication that the identification card contains 1 or
- more of the following:
- 11 (i) The blood type of the individual.
- (ii) Immunization data of the individual.
- 13 (iii) Medication data of the individual.
- (iv) A statement that the individual is deaf.
- 15 (d) In the case of a holder of an official state personal
- 16 identification card who has indicated his or her wish to
- 17 participate in the anatomical gift donor registry under part 101 of
- 18 the public health code, 1978 PA 368, MCL 333.10101 to 333.10123, a
- 19 heart insignia on the front of the official state personal
- 20 identification card.
- 21 (e) If requested by an individual who is a veteran as that
- 22 term is defined in section 1 of 1965 PA 190, MCL 35.61, a
- 23 designation that the individual is a veteran. The designation shall
- 24 be in a style and format considered appropriate by the secretary of
- 25 state. The secretary of state shall require proof of discharge or
- 26 separation of service from the armed forces of this state, another
- 27 state, or the United States, and the nature of that discharge, for

- 1 the purposes of verifying an individual's status as a veteran under
- 2 this subdivision. The secretary of state shall consult with the
- 3 department of military and veterans affairs in determining the
- 4 proof that shall be required to identify an individual's status as
- 5 a veteran for the purposes of this subsection. The secretary of
- 6 state may provide the department of military and veterans affairs
- 7 and agencies of the counties of this state that provide veteran
- 8 services with information provided by an applicant under this
- 9 subsection for the purpose of veterans' benefits eligibility
- 10 referral.
- 11 (f) Physical security features designed to prevent tampering,
- 12 counterfeiting, or duplication of the official state personal
- 13 identification card for fraudulent purposes.
- 14 (2) In conjunction with the application for an official state
- 15 personal identification card, the secretary of state shall do all
- 16 of the following:
- 17 (a) Provide the applicant with all of the following:
- 18 (i) Information explaining the applicant's right to make an
- 19 anatomical gift in the event of death under part 101 of the public
- 20 health code, 1978 PA 368, MCL 333.10101 to 333.10123, and in
- 21 accordance with this section.
- 22 (ii) Information describing the donor registry program
- 23 maintained by Michigan's federally designated organ procurement
- 24 organization or its successor organization under section 10120 of
- 25 the public health code, 1978 PA 368, MCL 333.10120. The information
- 26 required under this subparagraph includes the address and telephone
- 27 number of Michigan's federally designated organ procurement

- 1 organization or its successor organization as described in section
- 2 10120 of the public health code, 1978 PA 368, MCL 333.10120.
- 3 (iii) Information giving the applicant the opportunity to have
- 4 his or her name placed on the registry described in subparagraph
- 5 (ii).
- 6 (b) Provide the applicant with the opportunity to specify on
- 7 his or her official state personal identification card that he or
- 8 she is willing to make an anatomical gift in the event of death
- 9 under part 101 of the public health code, 1978 PA 368, MCL
- 10 333.10101 to 333.10123, and in accordance with this section.
- 11 (c) Inform the applicant that, if he or she indicates to the
- 12 secretary of state under this section a willingness to have his or
- 13 her name placed on the donor registry described in subdivision
- 14 (a) (ii), the secretary of state will mark the applicant's record
- 15 for the donor registry.
- 16 (3) The secretary of state may fulfill the requirements of
- 17 subsection (2) by 1 or more of the following methods:
- 18 (a) Providing printed material enclosed with a mailed notice
- 19 for the issuance or renewal of an official state personal
- 20 identification card.
- 21 (b) Providing printed material to an applicant who personally
- 22 appears at a secretary of state branch office.
- 23 (c) Through electronic information transmittals for
- 24 applications processed by electronic means.
- 25 (4) The secretary of state shall prescribe the form of the
- 26 official state personal identification card. The secretary of state
- 27 shall designate a space on the official state personal

- 1 identification card where the applicant may place a sticker or
- 2 decal of a uniform size as the secretary may specify to indicate
- 3 that the cardholder carries a separate emergency medical
- 4 information card. The sticker or decal may be provided by any
- 5 person, hospital, school, medical group, or association interested
- 6 in assisting in implementing the emergency medical information
- 7 card, but must meet the specifications of the secretary of state.
- 8 The sticker or decal also may be used to indicate that the
- 9 cardholder has designated 1 or more patient advocates in accordance
- 10 with section 5506 of the estates and protected individuals code,
- 11 1998 PA 386, MCL 700.5506. The emergency medical information card,
- 12 carried separately by the cardholder, may contain the information
- 13 described in subsection (2)(c), information concerning the
- 14 cardholder's patient advocate designation, other emergency medical
- 15 information, or an indication as to where the cardholder has stored
- 16 or registered emergency medical information. An original official
- 17 state personal identification card or the renewal of an existing
- 18 official state personal identification card issued to an individual
- 19 less than 21 years of age must be portrait or vertical in form, and
- 20 an official state personal identification card issued to an
- 21 individual 21 years of age or over must be landscape or horizontal
- 22 in form. Except as otherwise required in this act, other
- 23 information required on the official state personal identification
- 24 card under this act may appear on the official state personal
- 25 identification card in a form prescribed by the secretary of state.
- 26 (5) The official state personal identification card must not
- 27 contain a fingerprint or finger image of the applicant.

- 1 (6) Except as provided in this subsection, the secretary of
- 2 state shall retain and use an individual's digital photographic
- 3 image and signature described in subsection (1)(b) only for
- 4 programs administered by the secretary of state as specifically
- 5 authorized by law. An individual's digital photographic image or
- 6 signature must only be used as follows:
- 7 (a) By a federal, state, or local governmental agency for a
- 8 law enforcement purpose authorized by law.
- **9** (b) By the secretary of state for a use specifically
- 10 authorized by law.
- 11 (c) For the secretary of state to forward to the department of
- 12 state police the images of individuals required to be registered
- under the sex offenders registration act, 1994 PA 295, MCL 28.721
- 14 to 28.736, upon the department of state police providing the
- 15 secretary of state an updated list of those individuals.
- 16 (d) For the secretary of state to forward to the department of
- 17 state police a digitized photograph taken of the applicant for an
- 18 official state personal identification card for use as provided in
- 19 section 5c of 1927 PA 372, MCL 28.425c.
- 20 (e) As necessary to comply with a law of this state or the
- 21 United States.
- 22 (7) If an individual presents evidence of statutory blindness
- 23 as provided in 1978 PA 260, MCL 393.351 to 393.368, and is issued
- 24 or is the holder of an official state personal identification card,
- 25 the secretary of state shall mark the individual's official state
- 26 personal identification card in a manner that clearly indicates
- 27 that the cardholder is legally blind.

- 1 (8) The secretary of state shall maintain a record of an
- 2 individual who indicates a willingness to have his or her name
- 3 placed on the donor registry described in subsection (2)(a)(ii).
- 4 Information about an individual's indication of a willingness to
- 5 have his or her name placed on the donor registry that is obtained
- 6 by the secretary of state and forwarded under this section is
- 7 exempt from disclosure under section 13(1)(d) of the freedom of
- 8 information act, 1976 PA 442, MCL 15.243. As required in section
- **9** 10120 of the public health code, 1978 PA 368, MCL 333.10120, the
- 10 secretary of state shall establish and maintain the donor registry
- 11 in a manner that complies with that section and that provides
- 12 electronic access, including, but not limited to, the transfer of
- 13 data to this state's federally designated organ procurement
- 14 organization or its successor organization, tissue banks, and eye
- 15 banks.
- 16 (9) An official state personal identification card may contain
- 17 an identifier for voter registration purposes.
- 18 (10) An official state personal identification card must
- 19 contain information appearing in electronic or machine readable
- 20 codes needed to conduct a transaction with the secretary of state.
- 21 The information must be limited to the information described in
- 22 subsection (1)(a) and (b) except for the person's digital
- 23 photographic image and signature or verification and certification,
- 24 state of issuance, and other information necessary for use with
- 25 electronic devices, machine readers, or automatic teller machines
- 26 and must not contain the individual's driving record or other
- 27 personal identifier. The official state personal identification

- 1 card must identify the encoded information.
- 2 (11) An official state personal identification card must be
- 3 issued only upon authorization of the secretary of state, and must
- 4 be manufactured in a manner to prohibit as nearly as possible the
- 5 ability to reproduce, alter, counterfeit, forge, or duplicate the
- 6 official state personal identification card without ready
- 7 detection.
- 8 (12) Except as otherwise provided in this act, an applicant
- 9 shall pay a fee of \$10.00 to the secretary of state for each
- 10 original or renewal official state personal identification card
- 11 issued. The department of treasury shall deposit the fees received
- 12 and collected under this section in the state treasury to the
- 13 credit of the general fund. The legislature shall appropriate the
- 14 fees credited to the general fund under this act to the secretary
- 15 of state for the administration of this act. Appropriations from
- 16 the Michigan transportation fund created under section 10 of 1951
- 17 PA 51, MCL 247.660, must not be used to compensate the secretary of
- 18 state for costs incurred and services performed under this section.
- 19 (13) An original or renewal official state personal
- 20 identification card expires on the birthday of the individual to
- 21 whom it is issued in the fourth year following the date of issuance
- 22 or on the date the individual is no longer considered to be legally
- 23 present in the United States under section 1, whichever is earlier.
- 24 The secretary of state shall not issue an official state personal
- 25 identification card under this act for a period greater than 4
- 26 years. Except as provided in this subsection, the secretary of
- 27 state may issue a renewal official state personal identification

- 1 card for 1 additional 4-year period by mail or by other methods
- 2 prescribed by the secretary of state. The secretary of state shall
- 3 require renewal in person by an individual required under section
- 4 5a of the sex offenders registration act, 1994 PA 295, MCL 28.725a,
- 5 to maintain a valid operator's or chauffeur's license or official
- 6 state personal identification card.
- 7 (14) The secretary of state shall waive the fee under this
- 8 section if the applicant is any of the following:
- 9 (a) An individual 65 years of age or older.
- 10 (b) An individual who has had his or her operator's or
- 11 chauffeur's license suspended, revoked, or denied under the
- 12 Michigan vehicle code, 1949 PA 300, MCL 257.1 to 257.923, because
- 13 of a mental or physical infirmity or disability.
- 14 (c) An individual who presents evidence of statutory blindness
- 15 as provided in 1978 PA 260, MCL 393.351 to 393.368.
- (d) An individual who presents other good cause for a fee
- **17** waiver.
- 18 (e) An individual who decides to add or remove a heart
- 19 insignia described in subsection (1)(d).
- 20 (15) An individual who has been issued an official state
- 21 personal identification card shall apply for a renewal official
- 22 state personal identification card if the individual changes his or
- 23 her name.
- 24 (16) An individual who has been issued an official state
- 25 personal identification card shall apply for a corrected
- 26 identification card if he or she changes his or her residence
- 27 address. The secretary of state may correct the address on an

- 1 official state personal identification card by a method prescribed
- 2 by the secretary of state. A fee must not be charged for a change
- 3 of residence address.
- 4 (17) An individual who has been issued an official state
- 5 personal identification card may apply for a renewal official state
- 6 personal identification card for 1 or more of the following
- 7 reasons:
- 8 (a) The individual wants to change any information on the
- 9 official state personal identification card.
- 10 (b) An official state personal identification card issued
- 11 under this act is lost, destroyed, or mutilated, or becomes
- 12 illegible.
- 13 (18) An individual may indicate on an official state personal
- 14 identification card in a place designated by the secretary of state
- 15 his or her blood type, emergency contact information, immunization
- 16 data, medication data, or a statement that the individual is deaf.
- 17 (19) No later than January 1, 2017, the secretary of state
- 18 shall develop and shall, in conjunction with the department of
- 19 state police, implement a process using the L.E.I.N. or any other
- 20 appropriate system that limits access to law enforcement that
- 21 allows law enforcement agencies of this state to access emergency
- 22 contact information that the holder of an official state personal
- 23 identification card has voluntarily provided to the secretary of
- 24 state. As used in this subsection, "emergency contact information"
- 25 means the name, telephone number, or address of an individual that
- 26 is used for the sole purpose of contacting that individual when the
- 27 holder of an official state personal identification card has been

- 1 involved in an emergency.
- 2 (20) If an applicant provides proof to the secretary of state
- 3 that he or she is a minor who has been emancipated under 1968 PA
- 4 293, MCL 722.1 to 722.6, the official state personal identification
- 5 card must bear the designation of the individual's emancipated
- 6 status in a manner prescribed by the secretary of state.
- 7 (21) The secretary of state shall inquire of each individual
- 8 who applies for or who holds an official state personal
- 9 identification card, in person or by mail, whether he or she agrees
- 10 to participate in the anatomical gift donor registry under part 101
- 11 of the public health code, 1978 PA 368, MCL 333.10101 to 333.10123.
- 12 An individual who has agreed to participate in the donor registry
- 13 is not considered to have revoked that agreement solely because the
- 14 individual's official state personal identification card has
- 15 expired. Enrollment in the donor registry is a legal agreement that
- 16 remains binding and in effect after the donor's death regardless of
- 17 the expressed desires of the deceased donor's next of kin who may
- 18 oppose the donor's anatomical gift.
- 19 (22) A valid official state personal identification card
- 20 presented by the individual to whom the card is issued is
- 21 considered the same as a valid state of Michigan driver license
- 22 when identification is requested except as otherwise specifically
- 23 provided by law.
- 24 Enacting section 1. This amendatory act takes effect 90 days
- 25 after the date it is enacted into law.