## SUBSTITUTE FOR

## SENATE BILL NO. 359

A bill to amend 1893 PA 206, entitled
"The general property tax act,"
by amending sections 9m and 9n (MCL 211.9m and 211.9n), as amended
by 2016 PA 108.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 9m. (1) Beginning December 31, 2015 and each year
- 2 thereafter, qualified new personal property for which an exemption
- 3 has been properly claimed under subsection (2) is exempt from the
- 4 collection of taxes under this act.
- 5 (2) A person shall claim the exemption under this section and
- 6 section 9n by filing each year a combined document that includes:
- 7 the form to claim the exemption under this section and section 9n,
- 8 a report of the fair market value and year of acquisition by the
- 9 first owner of qualified new personal property, and for any year

- 1 before 2023, a statement under section 19. All of the following
- 2 apply to a claim of the exemption under this section:
- 3 (a) The combined document shall be in a form and manner
- 4 prescribed by the department of treasury.
- 5 (b) Leasing companies are not eligible to receive the
- 6 exemption under this section and may not use the combined document
- 7 prescribed in this section. With respect to personal property that
- 8 is the subject of a lease agreement, regardless of whether the
- 9 agreement constitutes a lease for financial or tax purposes, all of
- the following apply:
- 11 (i) If the personal property is eligible manufacturing
- 12 personal property, the lessee and lessor may elect that the lessee
- 13 report the leased personal property on the combined document.
- 14 (ii) An election made by the lessee and the lessor under this
- 15 subdivision shall be made in a form and manner approved by the
- 16 department.
- 17 (iii) Absent an election, the personal property shall be
- 18 reported by the lessor on the personal property statement unless
- 19 the exemption for eligible manufacturing personal property is
- 20 claimed by the lessee on the combined document.
- 21 (c) The combined document prescribed in this section, shall be
- 22 completed and delivered to the assessor of the township or city in
- 23 which the qualified new personal property is located by February 20
- 24 of each year.
- 25 (d) The assessor shall transmit to the department of treasury
- 26 the information contained in the combined document filed under this
- 27 section, and other parcel information required by the department of

- 1 treasury, in the form and manner prescribed by the department of
- 2 treasury by no later than April 1.
- 3 (e) A person claiming an exemption under this section shall
- 4 rescind the claim of exemption by December 31 of the year in which
- 5 exempted property is no longer eligible for the exemption by filing
- 6 with the assessor of the township or city a rescission affidavit in
- 7 a form prescribed by the department of treasury.
- **8** (f) The assessor of the township or city shall annually
- 9 transmit the rescission affidavits filed, or the information
- 10 contained in the rescission affidavits filed, under this section to
- 11 the department of treasury in the form and in the manner prescribed
- 12 by the department of treasury no later than April 1.
- 13 (3) If the assessor of the township or city believes that
- 14 personal property for which the form claiming an exemption is
- 15 timely filed by February 20 each year is not qualified new personal
- 16 property or the form filed was incomplete, the assessor may deny
- 17 that claim for exemption by notifying the person that filed the
- 18 form in writing of the reason for the denial and advising the
- 19 person that the denial shall be appealed to the board of review
- 20 under section 30 by filing a combined document as prescribed under
- 21 subsection (2). If the denial is issued after the first meeting of
- 22 the March board of review that follows the organizational meeting,
- 23 the appeal of the denial is either to the March board of review or
- 24 the Michigan tax tribunal by filing a petition and a completed
- 25 combined document as prescribed under subsection (2), within 35
- 26 days of the denial notice. The assessor may deny a claim for
- 27 exemption under this subsection for the current year only. If the

- 1 assessor denies a claim for exemption, the assessor shall remove
- 2 the exemption of that personal property and amend the tax roll to
- 3 reflect the denial and the local treasurer shall within 30 days of
- 4 the date of the denial issue a corrected tax bill for any
- 5 additional taxes.
- 6 (4) A person claiming an exemption for qualified new personal
- 7 property exempt under this section shall maintain books and records
- 8 and shall provide access to those books and records as provided in
- 9 section 22.
- 10 (5) If a person fraudulently claims an exemption for personal
- 11 property under this section, that person is subject to the
- 12 penalties provided for in section 21(2).
- 13 (6) For 2016 only, if an owner of qualified new personal
- 14 property did not file form 5278 by February 22, 2016 or filed an
- incomplete form 5278 by February 22, 2016 to claim the exemption
- 16 under this section with the assessor of the city or township in
- 17 which the qualified new personal property is located, that owner
- 18 may file form 5278 with the assessor of the city or township in
- 19 which the qualified new personal property is located no later than
- 20 May 31, 2016. If the assessor determines that the property
- 21 qualifies for the exemption under this section, the assessor shall
- 22 immediately amend the assessment roll to reflect the exemption. The
- 23 assessor of the township or city shall transmit the affidavits
- 24 filed, or the information contained in the affidavits filed, under
- 25 this section, and other parcel information required by the
- 26 department of treasury, to the department of treasury in the form
- 27 and in the manner prescribed by the department of treasury no later

- 1 than June 7, 2016. The owner shall still be required to meet all
- 2 deadlines required under section 7 of the state essential services
- 3 assessment act, 2014 PA 92, MCL 211.1057. If the assessor of the
- 4 township or city believes that personal property for which an
- 5 affidavit claiming an exemption is filed under this subsection by
- 6 May 31, 2016 is not qualified new personal property, the assessor
- 7 may deny that claim for exemption by notifying the person that
- 8 filed the affidavit in writing of the reason for the denial and
- 9 advising the person that the denial may be appealed to the Michigan
- 10 tax tribunal within 35 days of the date of the denial.
- 11 (7) FOR 2017 ONLY, IF AN OWNER OF QUALIFIED NEW PERSONAL
- 12 PROPERTY DID NOT FILE THE COMBINED DOCUMENT BY FEBRUARY 21, 2017 TO
- 13 CLAIM THE EXEMPTION UNDER THIS SECTION WITH THE ASSESSOR OF THE
- 14 CITY OR TOWNSHIP IN WHICH THE QUALIFIED NEW PERSONAL PROPERTY IS
- 15 LOCATED, THAT OWNER MAY FILE THE COMBINED DOCUMENT WITH THE
- 16 ASSESSOR OF THE CITY OR TOWNSHIP IN WHICH THE QUALIFIED NEW
- 17 PERSONAL PROPERTY IS LOCATED NO LATER THAN MAY 31, 2017. IF THE
- 18 ASSESSOR DETERMINES THAT THE PROPERTY QUALIFIES FOR THE EXEMPTION
- 19 UNDER THIS SECTION, THE ASSESSOR SHALL IMMEDIATELY AMEND THE
- 20 ASSESSMENT ROLL TO REFLECT THE EXEMPTION. THE ASSESSOR OF THE
- 21 TOWNSHIP OR CITY SHALL TRANSMIT THE COMBINED DOCUMENT FILED, OR THE
- 22 INFORMATION CONTAINED IN THE COMBINED DOCUMENT FILED, UNDER THIS
- 23 SECTION, AND OTHER PARCEL INFORMATION REQUIRED BY THE DEPARTMENT OF
- 24 TREASURY, TO THE DEPARTMENT OF TREASURY IN THE FORM AND IN THE
- 25 MANNER PRESCRIBED BY THE DEPARTMENT OF TREASURY NO LATER THAN JUNE
- 26 9, 2017. THE OWNER SHALL STILL MEET ALL DEADLINES REQUIRED UNDER
- 27 SECTION 7 OF THE STATE ESSENTIAL SERVICES ASSESSMENT ACT, 2014 PA

- 1 92, MCL 211.1057. IF THE ASSESSOR OF THE TOWNSHIP OR CITY BELIEVES
- 2 THAT PERSONAL PROPERTY FOR WHICH A COMBINED DOCUMENT CLAIMING AN
- 3 EXEMPTION FILED UNDER THIS SUBSECTION BY MAY 31, 2017 IS NOT
- 4 QUALIFIED NEW PERSONAL PROPERTY, THE ASSESSOR MAY DENY THAT CLAIM
- 5 FOR EXEMPTION BY NOTIFYING THE PERSON THAT FILED THE COMBINED
- 6 DOCUMENT IN WRITING OF THE REASON FOR THE DENIAL AND ADVISING THE
- 7 PERSON THAT THE DENIAL MAY BE APPEALED TO THE MICHIGAN TAX TRIBUNAL
- 8 WITHIN 35 DAYS OF THE DATE OF THE DENIAL.
- 9 (8)  $\frac{(7)}{}$  As used in this section:
- 10 (a) "Affiliated person" means a sole proprietorship,
- 11 partnership, limited liability company, corporation, association,
- 12 flow-through entity, member of a unitary business group, or other
- 13 entity related to a person claiming an exemption under this
- 14 section.
- 15 (b) "Direct integrated support" means any of the following:
- (i) Research and development related to goods produced in
- 17 industrial processing and conducted in furtherance of that
- 18 industrial processing.
- (ii) Testing and quality control functions related to goods
- 20 produced in industrial processing and conducted in furtherance of
- 21 that industrial processing.
- 22 (iii) Engineering related to goods produced in industrial
- 23 processing and conducted in furtherance of that industrial
- 24 processing.
- 25 (iv) Receiving or storing equipment, materials, supplies,
- 26 parts, or components for industrial processing, or scrap materials
- 27 or waste resulting from industrial processing, at the industrial

- 1 processing site or at another site owned or leased by the owner or
- 2 lessee of the industrial processing site.
- 3 (v) Storing of finished goods inventory if the inventory was
- 4 produced by a business engaged primarily in industrial processing
- 5 and if the inventory is stored either at the site where it was
- 6 produced or at another site owned or leased by the business that
- 7 produced the inventory.
- (vi) Sorting, distributing, or sequencing functions that
- 9 optimize transportation and just-in-time inventory management and
- 10 material handling for inputs to industrial processing.
- (c) "Eligible manufacturing personal property" means all
- 12 personal property located on occupied real property if that
- 13 personal property is predominantly used in industrial processing or
- 14 direct integrated support. For personal property that is
- 15 construction in progress and part of a new facility not in
- 16 operation, eligible manufacturing personal property means all
- 17 personal property that is part of that new facility if that
- 18 personal property will be predominantly used in industrial
- 19 processing when the facility becomes operational. Personal property
- 20 that is not owned, leased, or used by the person who owns or leases
- 21 occupied real property where the personal property is located is
- 22 not eligible manufacturing personal property, unless the personal
- 23 property is located on the occupied real property to carry on a
- 24 current on-site business activity. Personal property that is placed
- 25 on occupied real property solely to qualify the personal property
- 26 for an exemption under this section or section 9n is not eligible
- 27 manufacturing personal property. Utility personal property as

- 1 described in section 34c(3)(e) and personal property used in the
- 2 generation, transmission, or distribution of electricity for sale
- 3 are not eligible manufacturing personal property. Personal property
- 4 located on occupied real property is predominantly used in
- 5 industrial processing or direct integrated support if the result of
- 6 the following calculation is more than 50%:
- 7 (i) Multiply the original cost of all personal property that
- 8 is subject to the collection of taxes under this act and all
- 9 personal property that is exempt from the collection of taxes under
- 10 sections 7k, 9b, 9f, 9n, and 9o and this section that is located on
- 11 that occupied real property and that is not construction in
- 12 progress by its percentage of use in industrial processing or in
- 13 direct integrated support. For an item of personal property that is
- 14 used in industrial processing, its percentage of use in industrial
- 15 processing shall equal the percentage of the exemption the property
- 16 would be eligible for under section 4t of the general sales tax
- 17 act, 1933 PA 167, MCL 205.54t, or section 40 of the use tax act,
- 18 1937 PA 94, MCL 205.94o. Utility personal property as described in
- 19 section 34c(3)(e) and personal property used in the generation,
- 20 transmission, or distribution of electricity for sale is not
- 21 included in this calculation.
- 22 (ii) Divide the result of the calculation under subparagraph
- (i) by the total original cost of all personal property that is
- 24 subject to the collection of taxes under this act and all personal
- 25 property that is exempt from the collection of taxes under sections
- 26 7k, 9b, 9f, 9n, and 9o and this section that is located on that
- 27 occupied real property and that is not construction in progress.

- 1 Utility personal property as described in section 34c(3)(e) and
- 2 personal property used in the generation, transmission, or
- 3 distribution of electricity for sale is not included in this
- 4 calculation.
- 5 (d) "Fair market value" means the fair market value of
- 6 personal property at the time of acquisition by the first owner,
- 7 including the cost of freight, sales tax, installation, and other
- 8 capitalized costs, except capitalized interest. There is a
- 9 rebuttable presumption that the acquisition price paid by the first
- 10 owner for personal property, and any costs of freight, sales tax,
- 11 installation, and other capitalized costs, except capitalized
- 12 interest, reflect the fair market value.
- 13 (e) "Industrial processing" means that term as defined in
- 14 section 4t of the general sales tax act, 1933 PA 167, MCL 205.54t,
- 15 or section 40 of the use tax act, 1937 PA 94, MCL 205.94o.
- 16 Industrial processing does not include the generation,
- 17 transmission, or distribution of electricity for sale.
- 18 (f) "New personal property" means property that was initially
- 19 placed in service in this state or outside of this state after
- 20 December 31, 2012 or that was construction in progress on or after
- 21 December 31, 2012 that had not been placed in service in this state
- 22 or outside of this state before 2013.
- (g) "Occupied real property" means any of the following:
- 24 (i) A parcel of real property that is entirely owned, leased,
- 25 or otherwise occupied by a person claiming an exemption under this
- 26 section or under section 9n.
- 27 (ii) Contiguous parcels of real property that are entirely

- 1 owned, leased, or otherwise occupied by a person claiming an
- 2 exemption under this section or under section 9n and that host a
- 3 single, integrated business operation engaged primarily in
- 4 industrial processing, direct integrated support, or both. A
- 5 business operation is not engaged primarily in industrial
- 6 processing, direct integrated support, or both if it engages in
- 7 significant business activities that are not directly related to
- 8 industrial processing or direct integrated support. Contiguity is
- 9 not broken by a boundary between local tax collecting units, a
- 10 road, a right-of-way, or property purchased or taken under
- 11 condemnation proceedings by a public utility for power transmission
- 12 lines if the 2 parcels separated by the purchased or condemned
- 13 property were a single parcel prior to the sale or condemnation. As
- 14 used in this subparagraph, "single, integrated business operation"
- 15 means a company that combines 1 or more related operations or
- 16 divisions and operates as a single business unit.
- 17 (iii) The portion of a parcel of real property that is owned,
- 18 leased, or otherwise occupied by a person claiming the exemption
- 19 under this section or under section 9n or by an affiliated person.
- (h) "Original cost" means the fair market value of personal
- 21 property at the time of acquisition by the first owner. There is a
- 22 rebuttable presumption that the acquisition price paid by the first
- 23 owner for personal property reflects the original cost of that
- 24 personal property. The department of treasury may provide
- 25 guidelines for 1 or more of the following circumstances:
- 26 (i) Determining original cost of personal property when the
- 27 actual acquisition price paid by the first owner for personal

- 1 property is not determinative of the original cost of that personal
- 2 property.
- 3 (ii) Estimating original cost of personal property when the
- 4 actual acquisition price paid by the first owner for the personal
- 5 property is unknown.
- 6 (iii) Adjusting original cost of personal property when the
- 7 personal property is idle, is obsolete or has material
- 8 obsolescence, or is surplus.
- 9 (i) "Person" means an individual, partnership, corporation,
- 10 association, limited liability company, or any other legal entity.
- 11 (j) "Qualified new personal property" means property that
- 12 meets all of the following conditions:
- 13 (i) Is eligible manufacturing personal property.
- 14 (ii) Is new personal property.
- Sec. 9n. (1) Beginning December 31, 2015 and each year
- 16 thereafter, qualified previously existing personal property for
- which an exemption has been properly claimed under subsection (2)
- 18 is exempt from the collection of taxes under this act.
- 19 (2) A person shall claim the exemption under this section and
- 20 section 9m by filing each year a combined document that includes:
- 21 the form to claim the exemption under this section and section 9m,
- 22 a report of the fair market value and year of acquisition by the
- 23 first owner of qualified previously existing personal property, and
- 24 for any year before 2023, a statement under section 19. All of the
- 25 following apply to a claim of the exemption under this section:
- (a) The combined document shall be in a form and manner
- 27 prescribed by the department of treasury.

- 1 (b) Leasing companies are not eligible to receive the
- 2 exemption under this section and may not use the combined document
- 3 prescribed in this section. With respect to personal property that
- 4 is the subject of a lease agreement, regardless of whether the
- 5 agreement constitutes a lease for financial or tax purposes, all of
- 6 the following apply:
- 7 (i) If the personal property is eligible manufacturing
- 8 personal property, the lessee and lessor may elect that the lessee
- 9 report the leased personal property on the combined document.
- (ii) An election made by the lessee and the lessor under this
- 11 subdivision shall be made in a form and manner approved by the
- 12 department.
- 13 (iii) Absent an election, the personal property shall be
- 14 reported by the lessor on the personal property statement unless
- 15 the exemption for eligible manufacturing personal property is
- 16 claimed by the lessee on the combined document.
- 17 (c) The combined document prescribed in this section, shall be
- 18 completed and delivered to the assessor of the township or city in
- 19 which the qualified previously existing personal property is
- 20 located by February 20 of each year.
- 21 (d) The assessor shall transmit to the department of treasury
- 22 the information contained in the combined document filed under this
- 23 section, and other parcel information required by the department of
- 24 treasury and in the manner prescribed by the department of treasury
- 25 no later than April 1.
- 26 (e) A person claiming an exemption under this section shall
- 27 rescind the claim of exemption by December 31 of the year in which

- 1 exempted property is no longer eligible for the exemption by filing
- 2 with the assessor of the township or city a rescission affidavit in
- 3 a form prescribed by the department of treasury.
- 4 (f) The assessor of the township or city shall annually
- 5 transmit the rescission affidavits filed, or the information
- 6 contained in the rescission affidavits filed, under this section to
- 7 the department of treasury in the form and in the manner prescribed
- 8 by the department of treasury no later than April 1.
- **9** (3) If the assessor of the township or city believes that
- 10 personal property for which the form claiming an exemption is
- 11 timely filed by February 20 each year is not qualified previously
- 12 existing personal property or the form filed was incomplete, the
- 13 assessor may deny that claim for exemption by notifying the person
- 14 that filed the form in writing of the reason for the denial and
- 15 advising the person that the denial, shall be appealed to the board
- 16 of review under section 30 by filing a combined document as
- 17 prescribed under subsection (2). If the denial is issued after the
- 18 first meeting of the March board of review that follows the
- 19 organizational meeting, the appeal of the denial is either to the
- 20 March board of review or the Michigan tax tribunal by filing a
- 21 petition and a completed combined document as prescribed under
- 22 subsection (2), within 35 days of the denial notice. The assessor
- 23 may deny a claim for exemption under this subsection for the
- 24 current year only. If the assessor denies a claim for exemption,
- 25 the assessor shall remove the exemption of that personal property
- 26 and amend the tax roll to reflect the denial and the local
- 27 treasurer shall within 30 days of the date of the denial issue a

- 1 corrected tax bill for any additional taxes.
- 2 (4) A person claiming an exemption for qualified previously
- 3 existing personal property exempt under this section shall maintain
- 4 books and records and shall provide access to those books and
- 5 records as provided in section 22.
- **6** (5) If a person fraudulently claims an exemption for personal
- 7 property under this section, that person is subject to the
- 8 penalties provided for in section 21(2).
- **9** (6) For 2016 only, if an owner of qualified previously
- 10 existing personal property did not file form 5278 by February 22,
- 11 2016 or filed an incomplete form 5278 by February 22, 2016 to claim
- 12 the exemption under this section with the assessor of the city or
- 13 township in which the qualified previously existing personal
- 14 property is located, that owner may file form 5278 with the
- 15 assessor of the city or township in which the qualified previously
- 16 existing personal property is located no later than May 31, 2016.
- 17 If the assessor determines the property qualifies for the exemption
- 18 under this section, the assessor shall immediately amend the
- 19 assessment roll to reflect the exemption. The assessor of the
- 20 township or city shall transmit the affidavits filed, or the
- 21 information contained in the affidavits filed, under this section,
- 22 and other parcel information required by the department of
- 23 treasury, to the department of treasury in the form and in the
- 24 manner prescribed by the department of treasury no later than June
- 25 7, 2016. The owner shall still be required to meet all deadlines
- 26 required under section 7 of the state essential services assessment
- 27 act, 2014 PA 92, MCL 211.1057. If the assessor of the township or

- 1 city believes that personal property for which an affidavit
- 2 claiming an exemption is filed under this subsection by May 31,
- 3 2016 is not qualified previously existing personal property, the
- 4 assessor may deny that claim for exemption by notifying the person
- 5 that filed the affidavit in writing of the reason for the denial
- 6 and advising the person that the denial may be appealed to the
- 7 Michigan tax tribunal within 35 days of the date of the denial.
- 8 (7) FOR 2017 ONLY, IF AN OWNER OF QUALIFIED PREVIOUSLY
- 9 EXISTING PERSONAL PROPERTY DID NOT FILE THE COMBINED DOCUMENT BY
- 10 FEBRUARY 21, 2017 TO CLAIM THE EXEMPTION UNDER THIS SECTION WITH
- 11 THE ASSESSOR OF THE CITY OR TOWNSHIP IN WHICH THE QUALIFIED
- 12 PREVIOUSLY EXISTING PERSONAL PROPERTY IS LOCATED, THAT OWNER MAY
- 13 FILE THE COMBINED DOCUMENT WITH THE ASSESSOR OF THE CITY OR
- 14 TOWNSHIP IN WHICH THE QUALIFIED PREVIOUSLY EXISTING PERSONAL
- 15 PROPERTY IS LOCATED NO LATER THAN MAY 31, 2017. IF THE ASSESSOR
- 16 DETERMINES THE PROPERTY QUALIFIES FOR THE EXEMPTION UNDER THIS
- 17 SECTION, THE ASSESSOR SHALL IMMEDIATELY AMEND THE ASSESSMENT ROLL
- 18 TO REFLECT THE EXEMPTION. THE ASSESSOR OF THE TOWNSHIP OR CITY
- 19 SHALL TRANSMIT THE COMBINED DOCUMENT FILED, OR THE INFORMATION
- 20 CONTAINED IN THE COMBINED DOCUMENT FILED, UNDER THIS SECTION, AND
- 21 OTHER PARCEL INFORMATION REQUIRED BY THE DEPARTMENT OF TREASURY, TO
- 22 THE DEPARTMENT OF TREASURY IN THE FORM AND IN THE MANNER PRESCRIBED
- 23 BY THE DEPARTMENT OF TREASURY NO LATER THAN JUNE 9, 2017. THE OWNER
- 24 SHALL STILL MEET ALL DEADLINES REQUIRED UNDER SECTION 7 OF THE
- 25 STATE ESSENTIAL SERVICES ASSESSMENT ACT, 2014 PA 92, MCL 211.1057.
- 26 IF THE ASSESSOR OF THE TOWNSHIP OR CITY BELIEVES THAT PERSONAL
- 27 PROPERTY FOR WHICH A COMBINED DOCUMENT CLAIMING AN EXEMPTION FILED

- 1 UNDER THIS SUBSECTION BY MAY 31, 2017 IS NOT QUALIFIED PREVIOUSLY
- 2 EXISTING PERSONAL PROPERTY, THE ASSESSOR MAY DENY THAT CLAIM FOR
- 3 EXEMPTION BY NOTIFYING THE PERSON THAT FILED THE COMBINED DOCUMENT
- 4 IN WRITING OF THE REASON FOR THE DENIAL AND ADVISING THE PERSON
- 5 THAT THE DENIAL MAY BE APPEALED TO THE MICHIGAN TAX TRIBUNAL WITHIN
- 6 35 DAYS OF THE DATE OF THE DENIAL.
- 7 (8)  $\frac{(7)}{}$  As used in this section:
- 8 (a) "Direct integrated support", "eligible manufacturing
- 9 personal property", "fair market value", and "industrial
- 10 processing" mean those terms as defined in section 9m.
- 11 (b) "Person" means an individual, partnership, corporation,
- 12 association, limited liability company, or any other legal entity.
- 13 (c) "Qualified previously existing personal property" means
- 14 personal property that meets both of the following conditions:
- 15 (i) Is eligible manufacturing personal property.
- 16 (ii) Was first placed in service within this state or outside
- 17 this state more than 10 years before the current calendar year.