SENATE BILL No. 703

December 5, 2017, Introduced by Senators SCHMIDT and HORN and referred to the Committee on Commerce.

A bill to amend 2007 PA 25, entitled

"Convention and tourism promotion act,"

by amending the title and section 2 (MCL 141.1322) and by adding sections 1a, 7a, and 7b.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 TITLE

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SENATE BILL No. 703

An act relating to the promotion of convention business and tourism in this state and certain metropolitan areas of this state; to provide for tourism and convention marketing and promotion programs in certain metropolitan areas; to provide for imposition and collection of assessments on the owners of transient facilities to support tourism and convention marketing and promotion programs;

to provide for the disbursement of the assessments; to establish

- 1 the OVERSIGHT functions and duties of certain state departments,
- 2 STATE AGENCIES, and STATE employees; and to prescribe penalties and
- 3 remedies.
- 4 SEC. 1A. (1) THE LEGISLATURE FINDS ALL OF THE FOLLOWING:
- 5 (A) TOURISM IS A MAJOR SOURCE OF EMPLOYMENT, INCOME, AND TAX
- 6 REVENUES IN THIS STATE, AND THE EXPANSION OF THE TOURISM INDUSTRY
- 7 IS VITAL TO THE GROWTH OF THIS STATE'S ECONOMY.
- 8 (B) THE TOURISM INDUSTRY IS IMPORTANT TO THIS STATE, NOT ONLY
- 9 BECAUSE OF THE NUMBER OF PEOPLE IT SERVES AND THE VAST HUMAN,
- 10 FINANCIAL, AND PHYSICAL RESOURCES IT EMPLOYS, BUT BECAUSE OF THE
- 11 BENEFITS TOURISM AND RELATED ACTIVITIES CONFER ON INDIVIDUALS AND
- 12 ON SOCIETY AS A WHOLE.
- 13 (C) STATE OVERSIGHT AND RESOURCES ARE NEEDED TO IMPLEMENT A
- 14 COORDINATED AND EFFECTIVE MARKETING PROGRAM CONSISTENT WITH THE
- 15 MASTER PLAN DEVELOPED BY THIS STATE TO PROMOTE TRAVEL TO, AND
- 16 WITHIN, THIS STATE UNDER THE MICHIGAN TOURISM POLICY ACT, 1945 PA
- 17 106, MCL 2.101 TO 2.103A, AND TO OPTIMIZE THE CONSIDERABLE
- 18 INVESTMENT OF TIME, ENERGY, CAPITAL, AND RESOURCES BEING MADE BY
- 19 THE TOURISM INDUSTRY.
- 20 (D) THIS STATE CAN BEST UNDERTAKE EFFECTIVE TOURISM MARKETING
- 21 THROUGH THE COORDINATED EFFORTS OF EXISTING STATE GOVERNMENT
- 22 AGENCIES IN TOURISM PROMOTION AND PRIVATE CONVENTION AND TOURISM
- 23 PROMOTIONAL BUREAUS WHO ARE BETTER ABLE THAN STATE AGENCIES TO
- 24 MARKET AND PROMOTE THEIR UNIQUE ASSESSMENT DISTRICTS, WHICH WILL
- 25 MAXIMIZE THE ECONOMIC AND EMPLOYMENT BENEFITS OF THE TOURISM
- 26 INDUSTRY TO THIS STATE AND ITS CITIZENS.
- 27 (E) THE COORDINATED EFFORTS WITHIN THIS ACT TO MARKET AND

- 1 PROMOTE TOURISM REPRESENT A BROADER REGULATOR SCHEME THAT DOES NOT
- 2 IMPINGE ON AN INDIVIDUAL'S FIRST AMENDMENT RIGHTS.
- 3 (2) NOTHING IN THIS ACT SHALL BE CONSTRUED TO DO 1 OR MORE OF
- 4 THE FOLLOWING:
- 5 (A) RESTRAIN AN OWNER OR PARTICIPANT FROM COMMUNICATING ITS
- 6 OWN MESSAGE OR MARKETING PLAN.
- 7 (B) REQUIRE ANY OWNER OR PARTICIPANT TO ADOPT ANY ACTUAL OR
- 8 SYMBOLIC SPEECH.
- 9 (C) ENDORSE OR FINANCE ANY POLITICAL SPEECH OR IDEOLOGICAL
- 10 VIEW.
- 11 Sec. 2. As used in this act:
- 12 (a) "Assessment" means the amount levied against an owner of a
- 13 transient facility within an assessment district computed by
- 14 application of the applicable percentage against aggregate room
- 15 charges with respect to that transient facility during the
- 16 applicable assessment period.
- 17 (b) "Assessment district" means a municipality or a
- 18 combination of municipalities as described in a marketing program.
- 19 (c) "Assessment revenues" means the money derived from the
- 20 assessment, including any interest and penalties on the assessment,
- 21 imposed by this act.
- (d) "Board" means the board of directors of a bureau.
- (e) "Bureau" means a nonprofit corporation incorporated under
- 24 the laws of this state existing solely to promote convention
- 25 business and tourism within this state or a portion of this state
- 26 and that complies with all of the following:
- 27 (i) Has not less than 200 dues-paying members, of which not

- 1 fewer than 25 are owners of transient facilities.
- 2 (ii) Has been actively engaged in promoting convention
- 3 business and tourism for not less than 10 years.
- 4 (iii) Has a board of directors elected by its members.
- 5 (iv) Has a full-time chief executive officer and not fewer
- 6 than 14 full-time equivalent employees.
- 7 (v) Is a member of 1 or more nationally recognized
- 8 associations of travel and convention bureaus.
- 9 (vi) Regularly books conventions at the community's largest
- 10 convention center, which generate hotel room nights throughout the
- 11 surrounding area.
- 12 (f) "Director" means the chief executive officer of the
- 13 Michigan economic development corporation or his or her designee.
- 14 (g) "Marketing program" means a program established by a
- 15 bureau to develop, encourage, solicit, and promote convention
- 16 business and tourism within this state or a portion of this state
- 17 within which the bureau operates. The encouragement and promotion
- 18 of convention business and tourism shall include any service,
- 19 function, or activity, whether or not performed, sponsored, or
- 20 advertised by a bureau, that intends to attract transient guests to
- 21 the assessment district.
- (h) "Marketing program notice" means the notice described in
- 23 section 3.
- 24 (I) "MASTER PLAN" MEANS THE COMPREHENSIVE, LONG-RANGE MASTER
- 25 PLAN DEVELOPED BY THE MICHIGAN TRAVEL COMMISSION AND THE TRAVEL
- 26 BUREAU UNDER SECTION 2C OF THE MICHIGAN TOURISM POLICY ACT, 1945 PA
- 27 106, MCL 2.102C.

- 1 (J) (i) "Municipality" means a city, county, village, or
- 2 township.
- 3 (K) (j) "Owner" means the owner of a transient facility
- 4 located within the assessment district or, if the transient
- 5 facility is operated or managed by a person other than the owner,
- 6 then the operator or manager of that transient facility.
- 7 (1) (k)—"Room" means a room or other space provided for
- 8 sleeping, including the furnishings and other accessories in the
- 9 room.
- 10 (M) (I)—"Room charge" means the charge imposed for the use or
- 11 occupancy of a room, excluding charges for food, beverages, state
- 12 use tax, telephone service or like services paid in connection with
- 13 the charge, and reimbursement of the assessment imposed by this
- **14** act.
- 15 (N) (m) "Transient facility" means a building that contains 35
- 16 or more rooms used in the business of providing dwelling, lodging,
- 17 or sleeping to transient guests, whether or not membership is
- 18 required for the use of the rooms. A transient facility shall not
- 19 include a hospital or nursing home.
- 20 (O) (n)—"Transient guest" means a NATURAL person who occupies
- 21 a room in a transient facility for less than 30 consecutive days
- 22 REGARDLESS OF WHO PAYS THE ROOM CHARGE.
- 23 (P) "TRAVEL BUREAU" MEANS THE MICHIGAN TRAVEL BUREAU CREATED
- 24 UNDER SECTION 2A OF THE MICHIGAN TOURISM POLICY ACT, 1945 PA 106,
- 25 MCL 2.102A.
- 26 (Q) (o) "Use tax" means the tax imposed under the use tax act,
- 27 1937 PA 94, MCL 205.91 to 205.111.

- 1 SEC. 7A. THE BOARD AT REGULAR INTERVALS, BUT NOT LESS THAN
- 2 TWICE PER YEAR, SHALL CONVENE A FORMAL MEETING AT WHICH THE BOARD
- 3 SHALL REVIEW ITS CURRENT ANNUAL MARKETING PLAN AND ITS PROPOSED
- 4 ANNUAL MARKETING PLAN FOR THE SUCCEEDING 1-YEAR PERIOD. ONCE A YEAR
- 5 AT THESE FORMAL MEETINGS, THE BOARD SHALL REVIEW AND EITHER APPROVE
- 6 OR REJECT THE PROPOSED ANNUAL MARKETING PLAN. SUBJECT TO SECTION
- 7 7B, AN APPROVED ANNUAL MARKETING PLAN SHALL BE INSTITUTED BY THE
- 8 BUREAU. A REJECTED MARKETING PLAN SHALL NOT BE INSTITUTED BY THE
- 9 BUREAU.
- 10 SEC. 7B. (1) THE VICE-PRESIDENT OF THE TRAVEL BUREAU AND THE
- 11 PRESIDENT OR CHIEF ADMINISTRATIVE OFFICER OF THE BUREAU SHALL MEET
- 12 PERIODICALLY, BUT AT LEAST ONCE EACH YEAR, TO DISCUSS THE MASTER
- 13 PLAN AND THE ANNUAL MARKETING PLAN APPROVED BY THE BOARD.
- 14 (2) THE BUREAU AND THE TRAVEL BUREAU SHALL COORDINATE THEIR
- 15 MARKETING PROGRAM ACTIVITIES AND ANNUAL MARKETING PLAN ACTIVITIES
- 16 WITH THE MASTER PLAN WITH A GOAL OF MAXIMIZING THE IMPACT OF
- 17 TOURISM AND CONVENTION BUSINESS ON THE ECONOMY OF THIS STATE.
- 18 (3) THE DIRECTOR SHALL DISAPPROVE OF THE BUREAU'S ANNUAL
- 19 MARKETING PLAN WITHIN 30 DAYS OF THE MEETING PROVIDED FOR IN
- 20 SUBSECTION (1) UPON FINDING THAT IT IS DETRIMENTAL TO THE MASTER
- 21 PLAN OR THE TRAVEL BUREAU'S PROMOTIONAL PROGRAMS. THE BUREAU SHALL
- 22 NOT IMPLEMENT AN ANNUAL MARKETING PLAN THAT IS DISAPPROVED BY THE
- 23 TRAVEL BUREAU. IF THE DIRECTOR DOES NOT DISAPPROVE OF AN ANNUAL
- 24 MARKETING PLAN WITHIN THE 30-DAY PERIOD, THE ANNUAL MARKETING PLAN
- 25 SHALL BE CONSIDERED APPROVED AND MAY BE IMPLEMENTED BY THE BUREAU.