SENATE BILL No. 706

December 5, 2017, Introduced by Senators SCHMIDT and HORN and referred to the Committee on Commerce.

A bill to amend 1980 PA 383, entitled "Convention and tourism marketing act," by amending the title and sections 2 and 7 (MCL 141.882 and 141.887) and by adding sections 1a, 7a, and 7b.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

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SENATE BILL No. 706

An act relating to the promotion of convention business and tourism in this state and the major metropolitan areas of this state; to provide for tourism and convention marketing programs in major metropolitan areas through nonprofit convention and tourist bureaus; to provide for imposition and collection of assessments on the owners of transient facilities to support tourism and

convention marketing programs; to provide for the disbursement of

- 1 the assessments; to establish the OVERSIGHT functions and duties of
- 2 the department of commerce; CERTAIN STATE DEPARTMENTS, STATE
- 3 AGENCIES, AND STATE EMPLOYEES; and to prescribe remedies and
- 4 penalties.
- 5 SEC. 1A. (1) THE LEGISLATURE FINDS ALL OF THE FOLLOWING:
- 6 (A) TOURISM IS A MAJOR SOURCE OF EMPLOYMENT, INCOME, AND TAX
- 7 REVENUES IN THIS STATE, AND THE EXPANSION OF THE TOURISM INDUSTRY
- 8 IS VITAL TO THE GROWTH OF THE STATE'S ECONOMY.
- 9 (B) THE TOURISM INDUSTRY IS IMPORTANT TO THIS STATE, NOT ONLY
- 10 BECAUSE OF THE NUMBER OF PEOPLE IT SERVES AND THE VAST HUMAN,
- 11 FINANCIAL, AND PHYSICAL RESOURCES IT EMPLOYS, BUT BECAUSE OF THE
- 12 BENEFITS TOURISM AND RELATED ACTIVITIES CONFER ON INDIVIDUALS AND
- 13 ON SOCIETY AS A WHOLE.
- 14 (C) STATE OVERSIGHT AND RESOURCES ARE NEEDED TO IMPLEMENT A
- 15 COORDINATED AND EFFECTIVE MARKETING PROGRAM CONSISTENT WITH THE
- 16 MASTER PLAN DEVELOPED BY THIS STATE TO PROMOTE TRAVEL TO, AND
- 17 WITHIN, THIS STATE UNDER THE MICHIGAN TOURISM POLICY ACT, 1945 PA
- 18 106, MCL 2.101 TO 2.103A, AND TO OPTIMIZE THE CONSIDERABLE
- 19 INVESTMENT OF TIME, ENERGY, CAPITAL, AND RESOURCES BEING MADE BY
- 20 THE TOURISM INDUSTRY.
- 21 (D) THIS STATE CAN BEST UNDERTAKE EFFECTIVE TOURISM MARKETING
- 22 THROUGH THE COORDINATED EFFORTS OF EXISTING STATE GOVERNMENT
- 23 AGENCIES IN TOURISM PROMOTION AND PRIVATE CONVENTION AND TOURISM
- 24 PROMOTIONAL BUREAUS WHO ARE BETTER ABLE THAN STATE AGENCIES TO
- 25 MARKET AND PROMOTE THEIR UNIQUE ASSESSMENT DISTRICTS, WHICH WILL
- 26 MAXIMIZE THE ECONOMIC AND EMPLOYMENT BENEFITS OF THE TOURISM
- 27 INDUSTRY TO THIS STATE AND ITS CITIZENS.

- 1 (E) THE COORDINATED EFFORTS WITHIN THIS ACT TO MARKET AND
- 2 PROMOTE TOURISM REPRESENT A BROADER REGULATOR SCHEME THAT DOES NOT
- 3 IMPINGE ON AN INDIVIDUAL'S FIRST AMENDMENT RIGHTS.
- 4 (2) NOTHING IN THIS ACT SHALL BE CONSTRUED TO DO 1 OR MORE OF
- 5 THE FOLLOWING:
- 6 (A) RESTRAIN AN OWNER OR PARTICIPANT FROM COMMUNICATING ITS
- 7 OWN MESSAGE OR MARKETING PLAN.
- 8 (B) REQUIRE ANY OWNER OR PARTICIPANT TO ADOPT ANY ACTUAL OR
- 9 SYMBOLIC SPEECH.
- 10 (C) ENDORSE OR FINANCE ANY POLITICAL SPEECH OR IDEOLOGICAL
- 11 VIEW.
- 12 Sec. 2. As used in this act:
- 13 (a) "Assessment district" means a county having a population
- 14 of more than 1,500,000 and, if so designated by the bureau in the
- 15 marketing program notice, any county or counties contiquous with
- 16 it.
- 17 (b) "Assessment revenues" means the money derived from the
- 18 assessment, including any interest and penalties on the assessment,
- 19 imposed by this act.
- (c) "Board" means the board of directors of a bureau.
- 21 (d) "Bureau" means a nonprofit corporation incorporated under
- 22 the laws of this state existing solely to promote convention
- 23 business and tourism within this state or a portion of this state,
- 24 and which complies with all of the following:
- 25 (i) Has not less than 400 dues paying members, of which not
- 26 less than 50 are owners of transient facilities.
- 27 (ii) Has been actively engaged in promoting convention

- 1 business and tourism for not less than 10 years.
- 2 (iii) Has a board of directors elected by its members.
- 3 (iv) Has a full-time chief operating officer and not less than
- 4 10 full-time employees.
- 5 (v) Is a member of 1 or more nationally recognized
- 6 associations of travel and convention bureaus.
- 7 (e) "Director" means the director PRESIDENT of the department
- 8 of commerce. MICHIGAN STRATEGIC FUND OR HIS OR HER DESIGNEE.
- 9 (f) "Marketing program" means a program established by a
- 10 bureau to develop, encourage, solicit, and promote convention
- 11 business and tourism within this state or a portion of this state
- 12 within which the bureau operates. The encouragement and promotion
- 13 of convention business and tourism shall include any service,
- 14 function, or activity, whether or not performed, sponsored, or
- 15 advertised by a bureau which intends to attract transient guests to
- 16 the assessment district.
- 17 (g) "Marketing program notice" means the notice described in
- 18 section 3.
- 19 (H) "MASTER PLAN" MEANS THE COMPREHENSIVE, LONG-RANGE MASTER
- 20 PLAN DEVELOPED BY THE MICHIGAN TRAVEL COMMISSION AND THE TRAVEL
- 21 BUREAU UNDER SECTION 2C OF THE MICHIGAN TOURISM POLICY ACT, 1945 PA
- 22 106, MCL 2.102C.
- 23 (I) (h)—"Owner" means the owner of a transient facility
- 24 located within the assessment district or, if the transient
- 25 facility is operated or managed by a person other than the owner,
- 26 then the operator or manager of that transient facility.
- 27 (J) (i)—"Room" means a room or other space provided for

- 1 sleeping, including the furnishings and other accessories in the
- 2 room.
- 3 (K) (j) "Assessment" means the amount levied against an owner
- 4 of a transient facility within an assessment district computed by
- 5 application of the applicable percentage against aggregate room
- 6 charges with respect to that transient facility during the
- 7 applicable assessment period.
- 8 (1) (k) "Room charge" means the charge imposed for the use or
- 9 occupancy of a room, excluding charges for food, beverages, state
- 10 use tax, telephone service or like services paid in connection with
- 11 the charge, and reimbursement of the assessment imposed by this
- **12** act.
- 13 (M) (l) "Transient facility" means a building which contains
- 14 35 or more rooms used in the business of providing dwelling,
- 15 lodging, or sleeping to transient guests, whether or not membership
- 16 is required for the use of the rooms. A transient facility shall
- 17 not include a hospital or nursing home.
- 18 (N) (m)—"Transient guest" means a NATURAL person who occupies
- 19 a room in a transient facility for less than 30 consecutive days
- 20 REGARDLESS OF WHO PAYS THE ROOM CHARGE.
- 21 (O) "TRAVEL BUREAU" MEANS THE MICHIGAN TRAVEL BUREAU CREATED
- 22 UNDER SECTION 2A OF THE MICHIGAN TOURISM POLICY ACT, 1945 PA 106,
- 23 MCL 2.102A.
- Sec. 7. (1) Upon the effective date of the establishment of an
- 25 assessment under this act, the bureau shall cause an advisory
- 26 committee to be elected consisting of representatives of the owners
- 27 of transient facilities located within the assessment district,

- 1 together with the director or the director's designated
- 2 representative.
- 3 (2) The advisory committee shall consist of not less than 9
- 4 nor more than 15 persons, at least 1 of whom shall not be
- 5 affiliated with a bureau member. The advisory committee shall
- 6 include at least 3 persons from each county within the assessment
- 7 district. , at least 1 of whom, from each county, is affiliated
- 8 with a transient facility of 75 rooms or less. Procedures for the
- 9 election and terms of the office of the members of the advisory
- 10 committee shall be established by the bureau.
- 11 (3) The bureau at regular intervals, but not less than
- 12 quarterly, shall cause a formal meeting of the advisory committee
- 13 to be held at which the bureau shall present its current and
- 14 proposed marketing programs. At these formal meetings the advisory
- 15 committee shall review and either approve or reject any proposed
- 16 marketing programs. An SUBJECT TO SECTIONS 7A AND 7B, AN approved
- 17 marketing program shall be instituted by the bureau. A rejected
- 18 marketing program shall not be instituted by the bureau.
- 19 (4) The advisory committee may make recommendations to the
- 20 bureau and the board from time to time with respect to current or
- 21 proposed marketing programs.
- 22 (5) The bureau shall cause to be elected to its board of
- 23 directors, from the members of the advisory committee, 1 person
- 24 from each of the counties within the assessment district.
- 25 SEC. 7A. THE BOARD AT REGULAR INTERVALS, BUT NOT LESS THAN
- 26 TWICE PER YEAR, SHALL CONVENE A FORMAL MEETING AT WHICH THE BOARD
- 27 SHALL REVIEW ITS CURRENT ANNUAL MARKETING PLAN AND ITS PROPOSED

- 1 ANNUAL MARKETING PLAN FOR THE SUCCEEDING 1-YEAR PERIOD. ONCE A YEAR
- 2 AT THESE FORMAL MEETINGS, THE BOARD SHALL REVIEW AND EITHER APPROVE
- 3 OR REJECT THE PROPOSED ANNUAL MARKETING PLAN. SUBJECT TO SECTION
- 4 7B, AN APPROVED ANNUAL MARKETING PLAN SHALL BE INSTITUTED BY THE
- 5 BUREAU. A REJECTED MARKETING PLAN SHALL NOT BE INSTITUTED BY THE
- 6 BUREAU.
- 7 SEC. 7B. (1) THE VICE-PRESIDENT OF THE TRAVEL BUREAU AND THE
- 8 PRESIDENT OR CHIEF ADMINISTRATIVE OFFICER OF THE BUREAU SHALL MEET
- 9 PERIODICALLY, BUT AT LEAST ONCE EACH YEAR, TO DISCUSS THE MASTER
- 10 PLAN AND THE ANNUAL MARKETING PLAN APPROVED BY THE BOARD.
- 11 (2) THE BUREAU AND THE TRAVEL BUREAU SHALL COORDINATE THEIR
- 12 MARKETING PROGRAM ACTIVITIES AND ANNUAL MARKETING PLAN ACTIVITIES
- 13 WITH THE MASTER PLAN WITH A GOAL OF MAXIMIZING THE IMPACT OF
- 14 TOURISM AND CONVENTION BUSINESS ON THE ECONOMY OF THIS STATE.
- 15 (3) THE DIRECTOR SHALL DISAPPROVE OF THE BUREAU'S ANNUAL
- 16 MARKETING PLAN WITHIN 30 DAYS OF THE MEETING PROVIDED FOR IN
- 17 SUBSECTION (1) UPON FINDING THAT IT IS DETRIMENTAL TO THE MASTER
- 18 PLAN OR THE TRAVEL BUREAU'S PROMOTIONAL PROGRAMS. THE BUREAU SHALL
- 19 NOT IMPLEMENT AN ANNUAL MARKETING PLAN THAT IS DISAPPROVED BY THE
- 20 TRAVEL BUREAU. IF THE DIRECTOR DOES NOT DISAPPROVE OF AN ANNUAL
- 21 MARKETING PLAN WITHIN THE 30-DAY PERIOD, THE ANNUAL MARKETING PLAN
- 22 SHALL BE CONSIDERED APPROVED AND MAY BE IMPLEMENTED BY THE BUREAU.