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HOUSE BILL No. 4619

May 17, 2017, Introduced by Reps. Chang, Cochran, Hoadley, Yanez, Gay-Dagnogo, Pagan, Camilleri, Ellison, Hammoud and Sneller and referred to the Committee on Government Operations.

A bill to facilitate access to state services by individuals with limited English proficiency; to provide for the powers and duties of certain state governmental officers and entities; to provide for biennial reports concerning equal language access; and to establish a process for submitting complaints and obtaining remedies for lack of equal language access.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. (1) This act shall be known and may be cited as the "equal language access to state services act".
 - (2) As used in this act:
- (a) "Covered entity" means a state department, agency, or entity.
- (b) "Equal language access" means the ability to receive information and to participate in and benefit from public services

- 1 offered by a covered entity at a level equal to English-proficient
- 2 individuals.
- 3 (c) "Limited English proficiency" means the inability to
- 4 understand or to effectively express oneself in spoken or written
- 5 English because the individual's primary language is not English
- 6 and the individual has not developed fluency in the English
- 7 language.
- 8 (d) "Oral language services" includes various methods to
- 9 provide verbal information and interpretation, such as staff
- 10 interpreters, bilingual staff, telephone interpreter programs,
- 11 televideo interpretation services, and private interpreter
- 12 programs.
- 13 (e) "Vital documents" means printed or electronic documents
- 14 that provide important information necessary to access or
- 15 participate in services, programs, and activities of a covered
- 16 entity, including, but not limited to, applications, outreach
- 17 materials, and written notices of rights, denials, losses, or
- 18 decreases in benefits or services.
- 19 Sec. 2. Each covered entity shall take reasonable steps to
- 20 provide equal language access to public services for individuals
- 21 with limited English proficiency. Reasonable steps include all of
- 22 the following:
- 23 (a) Providing oral language services for individuals with
- 24 limited English proficiency through face-to-face, in-house oral
- 25 language services. Oral language services provided under this act
- 26 must be provided by individuals and through means with demonstrated
- 27 competency in the appropriate language. Oral language services

- 1 provided by a relative, friend, or bystander do not meet the
- 2 requirements of this act and do not substitute for the duty to
- 3 provide access to oral language services. However, the person with
- 4 limited English proficiency may choose to use an interpreter of his
- 5 or her choice, at his or her expense, in place of or as a
- 6 supplement to the oral language services the covered entity is
- 7 required to provide.
- 8 (b) Having available sufficient, appropriate oral language
- 9 services to provide equal language access, based on reliable data
- 10 documenting the proportion of individuals with limited English
- 11 proficiency eligible to be served or encountered by the agency and
- 12 the frequency of encounters within the geographic area served, and
- 13 taking into consideration the nature and importance of the program,
- 14 activity, or service provided.
- 15 (c) Translating vital documents ordinarily provided to the
- 16 public into any language spoken by a population with limited
- 17 English proficiency that constitutes at least 3% of the overall
- 18 population within the geographic area or by 1,000 or more people
- 19 served by a local office of a state entity, based on any reliable
- 20 data, and providing those translated documents to local offices as
- 21 necessary.
- 22 (d) Any additional means necessary to achieve equal language
- 23 access to public services.
- Sec. 3. A covered entity shall not charge individuals with
- 25 limited English proficiency for the use of oral language services
- 26 or translation.
- 27 Sec. 4. Every 2 years, each covered entity shall develop and

- 1 submit to the department of civil rights a report with information
- 2 and plans concerning implementation of equal language access to its
- 3 services. The report must include all of the following:
- 4 (a) The number of bilingual staff who are available to
- 5 facilitate equal language access and the languages they facilitate.
- 6 (b) The number of bilingual staff determined to be needed for
- 7 each language to provide equal language access for the population
- 8 with limited English proficiency it serves.
- 9 (c) A plan to address any insufficiency in its ability to
- 10 provide equal language access.
- 11 (d) A list of vital documents that it has had translated and
- 12 the language of the translation.
- 13 (e) Designation of an employee as its language access
- 14 coordinator.
- 15 (f) A staff training plan related to equal language access.
- 16 The staff training plan must include specific information regarding
- 17 implementation, including the specific types of language services
- 18 available and how the covered entity will do all of the following:
- 19 (i) Obtain language services internally or from vendors.
- 20 (ii) Respond to callers with limited English proficiency.
- 21 (iii) Respond to written communications from persons with
- 22 limited English proficiency.
- (iv) Respond to persons with limited English proficiency who
- 24 have in-person contact with staff.
- **25** (v) Ensure competency of interpreters and translation
- 26 services.
- 27 (vi) Indicate limited English proficiency status in data and

- 1 information systems.
- 2 (vii) Communicate information to the language access
- 3 coordinator about perceived changes in language services needed by
- 4 the population served and when that information will be
- 5 communicated.
- 6 (g) A plan to increase public awareness of the services
- 7 provided to facilitate equal language access.
- 8 Sec. 5. The department of civil rights shall do both of the
- 9 following:
- 10 (a) Create a complaint form and a process for members of the
- 11 public to use to report and pursue a remedy for instances of
- 12 noncompliance with this act.
- 13 (b) Designate a language access liaison to work with covered
- 14 entities to train staff, develop resources, and facilitate
- 15 compliance with this act.
- 16 Enacting section 1. This act takes effect 90 days after the
- 17 date it is enacted into law.
- 18 Enacting section 2. It is the intent of the legislature that
- 19 in implementing this act each covered entity be guided by federal
- 20 Executive Order No. 13166, 65 Fed. Reg. 50121 (Aug. 11, 2000), and
- 21 related implementing provisions of federal law, regulation, and
- 22 guidance in providing language access services, whether or not the
- 23 covered entity receives federal funding.

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