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## **HOUSE BILL No. 6511**

November 27, 2018, Introduced by Reps. Howrylak, Robinson and Cochran and referred to the Committee on Local Government.

A bill to amend 2012 PA 436, entitled "Local financial stability and choice act," by amending section 9 (MCL 141.1549).

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 9. (1) The governor may appoint an emergency manager to address a financial emergency within that local government as provided for in this act.

(2) Upon appointment, an emergency manager shall act ACTS for and in the place and stead of the governing body and the office of chief administrative officer of the local government. The emergency manager shall have HAS broad powers in receivership to rectify the financial emergency and to assure the fiscal accountability of the local government and the local government's capacity to provide or cause to be provided necessary governmental services essential to the public health, safety, and welfare. Following appointment of an

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- 1 emergency manager and during the pendency of receivership, the
- 2 governing body and the chief administrative officer of the local
- 3 government shall not exercise any of the powers of those offices
- 4 except as may be specifically authorized in writing by the
- 5 emergency manager or as otherwise provided by this act and are
- 6 subject to any conditions required by the emergency manager.
- 7 (3) All of the following apply to an emergency manager:
- 8 (a) The emergency manager shall MUST have a minimum of 5
- 9 years' experience and demonstrable expertise in business,
- 10 financial, or local or state budgetary matters.
- 11 (b) The emergency manager may, but need not, be a resident of
- 12 the local government.
- 13 (c) The emergency manager shall MUST be an individual.
- 14 (d) Except as otherwise provided in this subdivision, SECTION,
- 15 the emergency manager shall serve SERVES at the pleasure of the
- 16 governor. An emergency manager is subject to impeachment and
- 17 conviction by the legislature as if he or she were a civil officer
- 18 under section 7 of article XI of the state constitution of 1963. A
- 19 vacancy in the office of emergency manager shall MUST be filled in
- 20 the same manner as the original appointment.
- 21 (e) The emergency manager's compensation shall MUST be paid by
- 22 this state and shall MUST be set forth in a contract approved by
- 23 the state treasurer. The contract shall MUST be posted on the
- 24 department of treasury's website within 7 days after the contract
- 25 is approved by the state treasurer.
- (f) In addition to the salary provided to an emergency manager
- 27 in a contract approved by the state treasurer under subdivision

- 1 (e), this state may receive and distribute private funds to an
- 2 emergency manager. As used in this subdivision, "private funds"
- 3 means any money the state receives for the purpose of allocating
- 4 additional salary to an emergency manager. Private funds
- 5 distributed under this subdivision are subject to section 1 of 1901
- 6 PA 145, MCL 21.161, and section 17 of article IX of the state
- 7 constitution of 1963.
- 8 (4) In addition to staff otherwise authorized by law, an
- 9 emergency manager shall appoint additional staff and secure
- 10 professional assistance as the emergency manager considers
- 11 necessary to fulfill his or her appointment.
- 12 (5) The emergency manager shall submit quarterly reports to
- 13 the state treasurer with respect to the financial condition of the
- 14 local government in receivership, with a copy to the superintendent
- 15 of public instruction if the local government is a school district
- 16 and a copy to each state senator and state representative who
- 17 represents that local government. In addition, each quarterly
- 18 report shall MUST be posted on the local government's website
- 19 within 7 days after the report is submitted to the state treasurer.
- 20 (6) The emergency manager shall continue in the capacity of an
- 21 emergency manager as follows:
- 22 (a) Until removed by the governor or the legislature as
- 23 provided in subsection (3)(d). If an emergency manager is removed,
- 24 the governor shall within 30 days of the removal appoint a new
- 25 emergency manager.
- (b) Until the financial emergency is rectified.
- (c) If the emergency manager has served for at least 18 months

- 1 after his or her appointment under this act, the emergency manager
- 2 may, by resolution, be removed by a 2/3 vote of the governing body
- 3 of the local government. If the local government has a strong
- 4 mayor, the resolution requires strong mayor approval before the
- 5 emergency manager may be removed. Notwithstanding section 7(4), if
- 6 the emergency manager is removed under this subsection SUBDIVISION
- 7 and the local government has not previously breached a consent
- 8 agreement under this act, the local government may within 10 days
- 9 negotiate a consent agreement with the state treasurer. If a
- 10 consent agreement is not agreed upon within 10 days, the local
- 11 government shall proceed with the neutral evaluation process
- 12 pursuant to section 25.
- 13 (D) UNTIL REMOVED BY THE REGISTERED AND QUALIFIED ELECTORS OF
  14 THE LOCAL GOVERNMENT AS PROVIDED IN SUBSECTION (12).
- 15 (7) A local government shall be removed from receivership when
- 16 the financial conditions are corrected in a sustainable fashion as
- 17 provided in this act. In addition, the local government may be
- 18 removed from receivership if an emergency manager is removed under
- 19 subsection (6)(c) and the governing body of the local government by
- 20 2/3 vote approves a resolution for the local government to be
- 21 removed from receivership. If the local government has a strong
- 22 mayor, the resolution requires strong mayor approval before the
- 23 local government is removed from receivership. A local government
- 24 that is removed from receivership while a financial emergency
- 25 continues to exist as determined by the governor shall proceed
- 26 under the neutral evaluation process pursuant to section 25.
- 27 (8) The governor may delegate his or her duties under this

- 1 section to the state treasurer.
- 2 (9) Notwithstanding section 3(1) of 1968 PA 317, MCL 15.323,
- 3 an emergency manager is subject to all of the following:
- 4 (a) 1968 PA 317, MCL 15.321 to 15.330, as a public servant.
- **5** (b) 1973 PA 196, MCL 15.341 to 15.348, as a public officer.
- $\mathbf{6}$  (c) 1968 PA 318, MCL 15.301 to 15.310, as if he or she were a
- 7 state officer.
- 8 (10) An emergency financial manager appointed under former
- 9 1988 PA 101 or former 1990 PA 72, and serving immediately prior to
- 10 the effective date of this act, BEFORE MARCH 28, 2013, shall be
- 11 considered an emergency manager under this act and shall continue
- 12 under this act to fulfill his or her powers and duties.
- 13 Notwithstanding any other provision of this act, the governor may
- 14 appoint a person who was appointed as an emergency manager under
- 15 former 2011 PA 4 or an emergency financial manager under former
- 16 1988 PA 101 or former 1990 PA 72 to serve as an emergency manager
- 17 under this act.
- 18 (11) Notwithstanding section 7(4) and subject to the
- 19 requirements of this section, if an emergency manager has served
- 20 for less than 18 months after his or her appointment under this
- 21 act, the governing body of the local government may pass a
- 22 resolution petitioning the governor to remove the emergency manager
- 23 as provided in this section and allow the local government to
- 24 proceed under the neutral evaluation process as provided in section
- 25 25. If the local government has a strong mayor, the resolution
- 26 requires strong mayor approval. If the governor accepts the
- 27 resolution, notwithstanding section 7(4), the local government

- 1 shall proceed under the neutral evaluation process as provided in
- 2 section 25.
- 3 (12) UPON THE FILING OF A PETITION TO REMOVE AN EMERGENCY
- 4 MANAGER FROM A LOCAL GOVERNMENT SIGNED BY THE REGISTERED AND
- 5 QUALIFIED ELECTORS EQUAL TO NOT LESS THAN 25% OF THE NUMBER OF
- 6 VOTES CAST FOR CANDIDATES FOR THE OFFICE OF GOVERNOR AT THE LAST
- 7 PRECEDING GENERAL ELECTION IN THE LOCAL GOVERNMENT IN WHICH THE
- 8 EMERGENCY MANAGER HAS BEEN APPOINTED, THE CLERK OF THE LOCAL
- 9 GOVERNMENT, OR THE SCHOOL DISTRICT ELECTION COORDINATOR OF THE
- 10 SCHOOL DISTRICT IF THE LOCAL GOVERNMENT IS A SCHOOL DISTRICT,
- 11 SHALL, UPON VERIFYING THE REQUIRED NUMBER OF SIGNATURES ON THE
- 12 PETITION, SUBMIT THE QUESTION OF WHETHER TO REMOVE THE EMERGENCY
- 13 MANAGER FROM THE LOCAL GOVERNMENT TO A VOTE OF THE ELECTORS OF THE
- 14 LOCAL GOVERNMENT AT THE NEXT GENERAL ELECTION OR SPECIAL ELECTION
- 15 CALLED FOR THAT PURPOSE AND CONDUCTED IN ACCORDANCE WITH THE
- 16 MICHIGAN ELECTION LAW, 1954 PA 116, MCL 168.1 TO 168.992. IF THE
- 17 QUESTION TO REMOVE THE EMERGENCY MANAGER FROM THE LOCAL GOVERNMENT
- 18 IS APPROVED BY A MAJORITY OF THE ELECTORS IN THE LOCAL GOVERNMENT
- 19 VOTING ON THE QUESTION, THE GOVERNOR SHALL IMMEDIATELY REMOVE THE
- 20 EMERGENCY MANAGER. IF AN EMERGENCY MANAGER IS REMOVED UNDER THIS
- 21 SUBSECTION, THE LOCAL GOVERNMENT SHALL PROCEED WITH THE NEUTRAL
- 22 EVALUATION PROCESS PURSUANT TO SECTION 25.