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HOUSE BILL No. 6574

December 4, 2018, Introduced by Rep. Tedder and referred to the Committee on Tax Policy.

A bill to amend 2007 PA 36, entitled "Michigan business tax act,"

by amending sections 117, 500, and 505 (MCL 208.1117, 208.1500, and 208.1505), section 117 as amended by 2011 PA 292, section 500 as amended by 2016 PA 426, and section 505 as amended by 2011 PA 305.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 117. (1) "Tangible personal property" means that term as defined in section 2 of the use tax act, 1937 PA 94, MCL 205.92.
- (2) "Tax" means the tax imposed under this act, including interest and penalties under this act, unless the term is given a more limited meaning in the context of this act or a provision of this act.
- (3) "Tax-exempt person" means an organization that is exempt from federal income tax under section 501(a) of the internal

- 1 revenue code, and a partnership, limited liability company, joint
- 2 venture, unincorporated association, or other group or combination
- 3 of organizations acting as a unit if all such organizations are
- 4 exempt from federal income tax under section 501(a) of the internal
- 5 revenue code and if all activities of the unit are exclusively
- 6 related to the charitable, educational, or other purposes or
- 7 functions that are the basis for the exemption of such
- 8 organizations from federal income tax, except the following:
- 9 (a) An organization exempt under section 501(c)(12) or (16) of
- 10 the internal revenue code.
- 11 (b) An organization exempt under section 501(c)(4) of the
- 12 internal revenue code that would be exempt under section 501(c)(12)
- 13 of the internal revenue code but for its failure to meet the
- 14 requirement in section 501(c)(12) that 85% or more of its income
- 15 must consist of amounts collected from members.
- 16 (4) "Tax year" means the calendar year, or the fiscal year
- 17 ending during the calendar year, upon the basis of which the tax
- 18 base of a taxpayer is computed under this act. If a return is made
- 19 for a fractional part of a year, tax year means the period for
- 20 which the return is made. Except for the first return required by
- 21 this act and except as otherwise provided under this subsection, a
- 22 taxpayer's tax year is for the same period as is covered by its
- 23 federal income tax return. A taxpayer that has a 52- or 53-week tax
- 24 year beginning not more than 7 days before December 31 of any year
- 25 is considered to have a tax year beginning after December of that
- 26 tax year. If the term tax year in this act is used in reference to
- 27 1 or more previous or preceding tax years and those referenced tax

- 1 years are before January 1, 2008, then those referenced tax years
- 2 are deemed those same tax years during which former 1975 PA 228 was
- 3 in effect. A taxpayer that has a fiscal tax year ending after
- 4 December 31, 2011 is considered to have 2 separate tax years as
- 5 follows: the first tax year is for the fractional part of the
- 6 fiscal tax year before January 1, 2012, and the second tax year is
- 7 for the fractional part of the fiscal tax year after December 31,
- 8 2011. Each short period tax return filed for each fractional part
- 9 of the fiscal year pursuant to this subsection is considered an
- 10 annual return under section 505.
- 11 (5) "Taxpayer" means, through December 31, 2011, a person or a
- 12 unitary business group liable for a tax, interest, or penalty under
- 13 this act. Beginning January 1, 2012, taxpayer means either ANY of
- 14 the following:
- 15 (a) A person or unitary business group that has been approved
- 16 to receive, has received, or has been assigned a certificated
- 17 credit but is not subject to the tax imposed under part 2 of the
- 18 income tax act of 1967, 1967 PA 281, MCL 206.601 to 206.713,
- 19 206.699, and that elects under section 500 to file a return and pay
- 20 the tax imposed under this act, if any.
- 21 (b) A person or unitary business group that has been approved
- 22 to receive, has received, or has been assigned a certificated
- 23 credit and that elected under section 680 of the income tax act of
- 24 1967, 1967 PA 281, MCL 206.680, to file a return and pay the tax
- 25 imposed under this act, if any. Except as otherwise provided under
- 26 section 500(7), if a person or unitary business group that elects
- 27 under section 680 of the income tax act of 1967, 1967 PA 281, MCL

- 1 206.680, to file a return and pay the tax imposed under this act is
- 2 part of a unitary business group as defined under this act, the
- 3 unitary business group as defined under this act shall file the
- 4 return and pay the tax, if any, under this act.
- 5 (C) A PERSON OR UNITARY BUSINESS GROUP THAT ACQUIRES THE
- 6 RIGHTS, PRIVILEGES, ASSETS, OR LIABILITIES OF ANOTHER PERSON OR
- 7 MEMBER OF ANOTHER UNITARY BUSINESS GROUP THAT HAS BEEN APPROVED TO
- 8 RECEIVE, HAS RECEIVED, OR HAS BEEN ASSIGNED A CERTIFICATED CREDIT
- 9 UNDER SECTION 431, 435, OR 437 AND THE SURVIVING PERSON OR THE
- 10 UNITARY BUSINESS GROUP OF WHICH THE SURVIVING PERSON IS A MEMBER
- 11 ELECTED UNDER SECTION 680(5) OF THE INCOME TAX ACT OF 1967, 1967 PA
- 12 281, MCL 206.680, TO FILE A RETURN AND PAY THE TAX IMPOSED UNDER
- 13 THIS ACT, IF ANY.
- 14 (6) "Unitary business group" means a group of United States
- 15 persons, other than a foreign operating entity, 1 of which owns or
- 16 controls, directly or indirectly, more than 50% of the ownership
- 17 interest with voting rights or ownership interests that confer
- 18 comparable rights to voting rights of the other United States
- 19 persons, and that has business activities or operations which
- 20 result in a flow of value between or among persons included in the
- 21 unitary business group or has business activities or operations
- 22 that are integrated with, are dependent upon, or contribute to each
- 23 other. For purposes of this subsection, flow of value is determined
- 24 by reviewing the totality of facts and circumstances of business
- 25 activities and operations.
- 26 (7) "United States person" means that term as defined in
- 27 section 7701(a)(30) of the internal revenue code.

- 1 (8) "Unrelated business activity" means, for a tax-exempt
- 2 person, business activity directly connected with an unrelated
- 3 trade or business as defined in section 513 of the internal revenue
- 4 code.
- 5 Sec. 500. (1) Except as otherwise provided in this section, a
- 6 taxpayer described under section 117(5)(a) or under section 680 of
- 7 the income tax act of 1967, 1967 PA 281, MCL 206.680, that
- 8 voluntarily elects for the taxpayer's first tax year ending after
- 9 December 31, 2011 to file a return and pay the tax imposed by this
- 10 act in order to claim a certificated credit or any unused
- 11 carryforward for that tax year shall continue to file a return and
- 12 pay the tax imposed under this act for each tax year thereafter
- 13 until that certificated credit and any carryforward from that
- 14 credit is used up. Except as otherwise provided under subsection
- 15 (7), if a person awarded a certificated credit is a member of a
- 16 unitary business group, the unitary business group, and not the
- 17 member, shall file a return and pay the tax, if any, under this act
- 18 and claim the certificated credit. Except as otherwise provided
- 19 under subsection (7), if the taxpayer that elects to file a return
- 20 and pay the tax imposed by this act in order to claim a
- 21 certificated credit or any unused carryforward of that credit for
- 22 that tax year is a unitary business group, the return filed by the
- 23 unitary business group shall include all persons included in the
- 24 unitary business group regardless of whether that person is
- 25 incorporated. Notwithstanding any other provision of this act or
- 26 part 2 or 3 of the income tax act of 1967, 1967 PA 281, MCL 206.601
- 27 to 206.713, in the case of a flow-through entity that has made an

- 1 election under this section, each member of the flow-through entity
- 2 that does not file as a member of a unitary business group with the
- 3 flow-through entity shall disregard all items attributable to that
- 4 member's ownership interest in the electing flow-through entity for
- 5 all purposes of part 2 of the income tax act of 1967, 1967 PA 281,
- 6 MCL 206.601 to 206.699, and the electing flow-through entity shall
- 7 not be subject to the tax withholding provisions of section 703(4)
- 8 of the income tax act of 1967, 1967 PA 281, MCL 206.703, with
- 9 respect to its members that are corporations.
- 10 (2) A taxpayer with a certificated credit under section 435 or
- 11 437, which certificated credit or any unused carryforward may be
- 12 claimed in a tax year ending after December 31, 2011 may elect to
- 13 pay the tax imposed by this act in the tax year in which that
- 14 certificated credit may be claimed in lieu of the tax imposed under
- 15 part 2 of the income tax act of 1967, 1967 PA 281, MCL 206.601 to
- 16 206.699. If a person with a certificated credit under section 435
- 17 or 437 that elects under this subsection to pay the tax imposed by
- 18 this act is a member of a unitary business group, the unitary
- 19 business group, and not the member, shall file a return and pay the
- 20 tax, if any, under this act and claim that certificated credit.
- 21 (3) A taxpayer with a certificated credit under section 435 or
- 22 437 that elects under subsection (2) after the taxpayer's first tax
- 23 year ending after December 31, 2011 to pay the tax imposed by this
- 24 act may claim any other certificated credit that taxpayer would be
- 25 eligible for in the year in which the taxpayer claims a
- 26 certificated credit under section 435 or 437, but not any
- 27 certificated credit that would have accrued in any year before the

- 1 election under subsection (2). A taxpayer with a certificated
- 2 credit under section 437(10) that elects under subsection (2) after
- 3 the taxpayer's first tax year after December 31, 2011 to pay the
- 4 tax imposed by this act shall continue to file a return and pay the
- 5 tax imposed under this act for each tax year thereafter until the
- 6 certificated credit under section 437(10) is complete and that
- 7 credit is used up. When the taxpayer's certificated credit under
- 8 section 435 or 437 that was the basis for the taxpayer's election
- 9 under subsection (2) is extinguished, the taxpayer is no longer
- 10 eligible to pay the tax under this act and may no longer claim any
- 11 other remaining certificated credits.
- 12 (4) For tax years that begin after December 31, 2011, a
- 13 taxpayer's tax liability under this act, after application of all
- 14 credits, deductions, and exemptions, shall be the greater of the
- 15 following:
- 16 (a) The amount of the taxpayer's tax liability under this act,
- 17 notwithstanding the calculation required under this section, after
- 18 application of all credits, deductions, and exemptions and any
- 19 carryforward of any unused credit as prescribed in this act.
- 20 (b) An amount equal to the taxpayer's tax liability as
- 21 computed pursuant to part 2 of the income tax act of 1967, 1967 PA
- 22 281, MCL 206.601 to 206.699, after application of all credits,
- 23 deductions, and exemptions under part 2 of the income tax act of
- 24 1967, 1967 PA 281, MCL 206.601 to 206.699, as if the taxpayer were
- 25 subject to the tax imposed under part 2 of the income tax act of
- 26 1967, 1967 PA 281, MCL 206.601 to 206.699, less the amount of the
- 27 taxpayer's certificated credits, including any unused carryforward

- 1 of a certificated credit, that the taxpayer was allowed to claim
- 2 for the tax year under this act. However, in calculating the amount
- 3 under this subdivision, the following apply:
- 4 (i) A taxpayer described under section 117(5)(a) shall not
- 5 include a deduction for any business loss under section 623(4) of
- 6 the income tax act of 1967, 1967 PA 281, MCL 206.623, for any prior
- 7 year in which the taxpayer was not subject to the tax levied under
- 8 this act.
- $\mathbf{9}$ (ii) A taxpayer shall not include any nonrefundable
- 10 certificated credit to the extent that credit exceeds the
- 11 taxpayer's tax liability. Any nonrefundable credit remaining after
- 12 application of the limitation in this subparagraph may be carried
- 13 forward.
- 14 (iii) For a taxpayer that is a partnership or S corporation,
- 15 business income includes payments and items of income and expense
- 16 that are attributable to business activity of the partnership or S
- 17 corporation and separately reported to the members.
- 18 (5) If the result of the calculation under subsection (4) is
- 19 negative, the taxpayer shall be refunded that amount.
- 20 (6) A taxpayer with a certificated credit under subsection (7)
- 21 or section 435 or 437 that elects to pay the tax under this act may
- 22 elect to claim a refundable credit as provided under section 510.
- 23 If a refundable credit is claimed under section 510, that credit
- 24 shall not be used to calculate a taxpayer's tax liability under
- 25 subsection (4).
- 26 (7) Subject to the limitations provided under this subsection,
- 27 a taxpayer that is a member of a unitary business group and that

- $\mathbf{1}$ has a certificated credit under sections 431 and 434(2) and (5) is
- 2 not required to file a combined return as a unitary business group
- 3 and may elect to file a separate return and pay the tax, if any,
- 4 under this act and claim the certificated credit under section
- 5 434(5) as provided under this subsection. A taxpayer that elects to
- 6 file a separate return as provided under this subsection and redeem
- 7 a voucher certificate under a voucher agreement entered pursuant to
- 8 this subsection and proceeding from an agreement entered pursuant
- 9 to section 434(5) for an amount equal to the employment expenses
- 10 and related engineering product development and administrative
- 11 costs for the support of integrated battery cells, anodes and
- 12 cathodes, and cell assembly shall create an additional 100 new jobs
- 13 in this state, for a total of 400 new jobs, and the maximum
- 14 allowable amount redeemed under this subsection or under section
- 15 510 shall not exceed \$25,000,000.00 per year for no more than 3
- 16 years. A taxpayer that elects to file as provided under this
- 17 subsection and redeem a voucher certificate under a voucher
- 18 agreement entered pursuant to this subsection and proceeding from
- 19 an agreement entered pursuant to section 434(5) shall not claim a
- 20 credit for any agreement entered pursuant to section 431 or 434(2).
- 21 (8) A taxpayer with a certificated credit granted under
- 22 section 36109 of the natural resources and environmental protection
- 23 act, 1994 PA 451, MCL 324.36109, which certificated credit had been
- 24 claimed in a previous tax year under part 1 of the income tax act
- 25 of 1967, 1967 PA 281, MCL 206.1 to 206.532, but that certificated
- 26 credit is no longer eligible to be claimed under part 1 of the
- 27 income tax act of 1967, 1967 PA 281, MCL 206.1 to 206.532, as a

- 1 result of the death occurring after December 31, 2011 of an
- 2 individual farmland owner, or an individual considered the farmland
- 3 owner under section 36109(1)(d) of the natural resources and
- 4 environmental protection act, 1994 PA 451, MCL 324.36109, and the
- 5 transfer of the ownership of the farmland property subject to the
- 6 farmland development rights agreement upon which that certificated
- 7 credit is based into an estate or trust, may elect to pay the tax
- 8 imposed by this act in the first tax year in which that
- 9 certificated credit may be claimed under this act. A taxpayer that
- 10 elects under this subsection to pay the tax imposed by this act
- 11 shall continue to file a return and pay the tax imposed under this
- 12 act for each tax year thereafter until the certificated credit
- 13 granted under section 36109 of the natural resources and
- 14 environmental protection act, 1994 PA 451, MCL 324.36109, is
- 15 complete and that credit is used up, or the taxpayer no longer owns
- 16 the property subject to the agreement, whichever occurs first. When
- 17 the taxpayer's certificated credit under section 36109 of the
- 18 natural resources and environmental protection act, 1994 PA 451,
- 19 MCL 324.36109, that was the basis for the taxpayer's election under
- 20 this subsection is extinguished, or the taxpayer no longer owns
- 21 that property under the agreement, whichever occurs first, the
- 22 taxpayer is no longer eligible to pay the tax under this act and
- 23 may no longer claim any other remaining certificated credits.
- 24 (9) A TAXPAYER DESCRIBED UNDER SECTION 117(5)(C) MAY, ONLY FOR
- 25 THE FIRST TAX YEAR ENDING AFTER THE EFFECTIVE DATE OF THE
- 26 ACQUISITION OF A CERTIFICATED CREDIT OR CREDITS UNDER SECTION 431,
- 27 435, OR 437 RESULTING FROM A TRANSACTION, ELECT TO PAY THE TAX

- 1 IMPOSED BY THIS ACT IN LIEU OF THE TAX IMPOSED UNDER PART 2 OF THE
- 2 INCOME TAX ACT OF 1967, 1967 PA 281, MCL 206.601 TO 206.699. A
- 3 TAXPAYER THAT ELECTS PURSUANT TO THIS SUBSECTION TO PAY THE TAX
- 4 IMPOSED BY THIS ACT SHALL CONTINUE TO FILE A RETURN AND PAY THE TAX
- 5 IMPOSED UNDER THIS ACT FOR EACH TAX YEAR THEREAFTER UNTIL THAT
- 6 CERTIFICATED CREDIT AND ANY CARRYFORWARD FROM THAT CREDIT IS USED
- 7 UP. THE TERMS, CONDITIONS, AND AMOUNT OF A CERTIFICATED CREDIT THAT
- 8 WERE ATTRIBUTABLE TO THE PERSON OR MEMBER OF A UNITARY BUSINESS
- 9 GROUP WHOSE EXISTENCE WAS TERMINATED BY THE TRANSACTION SHALL
- 10 CONTINUE AND SHALL NOT BE EXPANDED IN ANY MANNER THAT WOULD
- 11 INCREASE THE NET AMOUNT OF THAT CERTIFICATED CREDIT AS A RESULT OF
- 12 AN ELECTION MADE UNDER THIS SUBSECTION. A TAXPAYER THAT ELECTS
- 13 PURSUANT TO THIS SUBSECTION TO PAY THE TAX IMPOSED BY THIS ACT MAY
- 14 CLAIM ANY OTHER CERTIFICATED CREDIT THAT THE FORMER TAXPAYER WHOSE
- 15 EXISTENCE WAS TERMINATED BY THE TRANSACTION WOULD HAVE BEEN
- 16 ELIGIBLE TO CLAIM IN THE TAX YEAR IN WHICH THE TAXPAYER CLAIMS THE
- 17 CERTIFICATED CREDIT UNDER SECTION 431, 435, OR 437, BUT NOT ANY
- 18 CERTIFICATED CREDIT THAT WOULD HAVE ACCRUED IN ANY TAX YEAR BEFORE
- 19 THE ELECTION UNDER THIS SUBSECTION. A TAXPAYER THAT ELECTS PURSUANT
- 20 TO THIS SUBSECTION TO PAY THE TAX IMPOSED BY THIS ACT IS NOT
- 21 ELIGIBLE TO CLAIM ANY OTHER CERTIFICATED CREDIT FOR WHICH AN
- 22 ELECTION COULD HAVE BEEN MADE BY THE TAXPAYER UNDER SUBSECTION (1)
- 23 FOR THE TAXPAYER'S FIRST TAX YEAR ENDING AFTER DECEMBER 31, 2011.
- 24 WHEN THE TAXPAYER'S CERTIFICATED CREDIT UNDER SECTION 431, 435, OR
- 25 437 THAT WAS THE BASIS FOR THE TAXPAYER'S ELECTION UNDER THIS
- 26 SUBSECTION IS EXTINGUISHED, THE TAXPAYER IS NO LONGER ELIGIBLE TO
- 27 PAY THE TAX UNDER THIS ACT AND MAY NO LONGER CLAIM ANY OTHER

- 1 REMAINING CERTIFICATED CREDITS.
- 2 Sec. 505. (1) An EXCEPT AS OTHERWISE PROVIDED UNDER THIS
- 3 SUBSECTION, AN annual or final return shall be filed with the
- 4 department in the form and content prescribed by the department by
- 5 the last day of the fourth month after the end of the taxpayer's
- 6 tax year. Any final liability shall be remitted by the last day of
- 7 the fourth month after the end of the taxpayer's tax year. A
- 8 TAXPAYER THAT ELECTS TO FILE A RETURN UNDER THIS ACT PURSUANT TO
- 9 SECTION 680(5) OF THE INCOME TAX ACT OF 1967, 1967 PA 281, MCL
- 10 206.680, FOR A TAX YEAR ENDING BEFORE THE ENACTMENT DATE OF THE
- 11 AMENDATORY ACT THAT ADDED THIS LANGUAGE SHALL NOTIFY THE DEPARTMENT
- 12 OF ITS ELECTION AND FILE AN ANNUAL RETURN FOR THAT TAX YEAR AND
- 13 EACH TAX YEAR THEREAFTER, IF APPLICABLE, WITHIN 4 MONTHS AFTER
- 14 MAKING THE ELECTION AND SHALL INCLUDE A COPY OF THE CORRESPONDING
- 15 AMENDED RETURN OR RETURNS FILED PURSUANT TO PART 2 OF THE INCOME
- 16 TAX ACT OF 1967, 1967 PA 281, MCL 206.601 TO 206.699. THE
- 17 DEPARTMENT MAY REQUIRE DOCUMENTATION FROM THE TAXPAYER THAT ELECTS
- 18 TO FILE A RETURN UNDER THIS ACT PURSUANT TO SECTION 680(5) OF THE
- 19 INCOME TAX ACT OF 1967, 1967 PA 281, MCL 206.680, TO SUPPORT THE
- 20 TRANSACTION, THE ACQUISITION OF THE CERTIFICATED CREDIT OR CREDITS
- 21 THAT ARE THE BASIS FOR THE ELECTION, AND A DETERMINATION THAT THE
- 22 ELECTION BY THE MICHIGAN ECONOMIC GROWTH AUTHORITY OR ITS SUCCESSOR
- 23 THAT THE ELECTION WILL REDUCE THE NET LIABILITY TO THIS STATE. A
- 24 taxpayer, other than a taxpayer subject to the tax imposed under
- 25 chapter 2A or 2B, whose apportioned or allocated gross receipts are
- 26 less than \$350,000.00 does not need to file a return or pay the tax
- 27 imposed under this act.

- 1 (2) If a taxpayer has apportioned or allocated gross receipts
- 2 for a tax year of less than 12 months, the amount in subsection (1)
- 3 shall be multiplied by a fraction, the numerator of which is the
- 4 number of months in the tax year and the denominator of which is
- **5** 12.
- 6 (3) The department, upon application of the taxpayer and for
- 7 good cause shown, may extend the date for filing the annual return.
- 8 Interest at the rate under section 23(2) of 1941 PA 122, MCL
- 9 205.23, shall be added to the amount of the tax unpaid for the
- 10 period of the extension. The treasurer shall require with the
- 11 application payment of the estimated tax liability unpaid for the
- 12 tax period covered by the extension.
- 13 (4) If a taxpayer is granted an extension of time within which
- 14 to file the federal income tax return for any tax year, the filing
- 15 of a copy of the request for extension together with a tentative
- 16 return and payment of an estimated tax with the department by the
- 17 due date provided in subsection (1) shall automatically extend the
- 18 due date for the filing of an annual or final return under this act
- 19 until the last day of the eighth month following the original due
- 20 date of the return. Interest at the rate under section 23(2) of
- 21 1941 PA 122, MCL 205.23, shall be added to the amount of the tax
- 22 unpaid for the period of the extension.
- 23 Enacting section 1. This amendatory act is retroactive and
- 24 effective for tax years beginning after December 31, 2011.
- 25 Enacting section 2. This amendatory act does not take effect
- 26 unless all of the following bills of the 99th Legislature are
- 27 enacted into law:

- 1 (a) Senate Bill No. ____ or House Bill No. 6577 (request no.
- 2 01573'17 *).
- 3 (b) Senate Bill No. or House Bill No. 6576 (request no.
- **4** 01574'17 *).
- 5 (c) Senate Bill No. ____ or House Bill No. 6575 (request no.
- **6** 05853'17 *).

05854'18 * Final Page KAS